



REPUBLIC OF KENYA
ELEVENTH PARLIAMENT – (THIRD SESSION)
THE SENATE
ORDER PAPER
WEDNESDAY, MAY 06, 2015 AT 2.30 P.M

PRAYERS

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion (As Listed in the Appendix)
7. Statements (As Listed in the Appendix)
8. **** THE PUBLIC PROCUREMENT AND ASSET DISPOSAL BILL (NATIONAL ASSEMBLY BILL NO. 40 OF 2014)**
(The Senate Majority Leader)
(First Reading)
9. **** THE FAIR ADMINISTRATIVE ACTION BILL (NATIONAL ASSEMBLY BILL NO. 10 OF 2015)**
(The Senate Majority Leader)
(First Reading)
10. *** THE POTATO PRODUCE AND MARKETING BILL (SENATE BILL NO. 22 OF 2014)**
(Sen. (Eng.) Karue Muriuki)
(Third Reading)
(Division)
11. **COMMITTEE OF THE WHOLE**
***** THE PUBLIC FUNDRAISING BILL (SENATE BILL NO. 28 OF 2014)**
(Chairperson of the *Ad hoc* committee on Legislation on Harambee)
(*Resumption of Debate interrupted on Tuesday, 5th May, 2015*)
(Division)

12. COMMITTEE OF THE WHOLE
* THE ALCOHOLIC DRINKS CONTROL (AMENDMENT) BILL
(SENATE BILL NO. 5 OF 2014)
(Sen. (Prof.) Kithure Kindiki)
(Resumption of Debate interrupted on Wednesday, 29th April, 2015)
13. * THE PARLIAMENTARY SERVICE (AMENDMENT) BILL (SENATE BILL
NO. 21 OF 2014)
(Sen. Kiraitu Murungi)
(Second Reading)
(Resumption of Debate interrupted on Tuesday, 5th May, 2015)
14. ** THE PUBLIC AUDIT BILL (NATIONAL ASSEMBLY BILL NO. 38 OF 2014)
(The Senate Majority Leader)
(Second Reading)
(Subject to Constitutional deadline of 27th May, 2015)
15. *** THE PUBLIC APPOINTMENTS (COUNTY ASSEMBLY APPROVAL) BILL
(SENATE BILL NO. 20 OF 2014)
(Chairperson of the Standing Committee on Labour and Social Welfare)
(Second Reading)
16. *** THE COUNTY EARLY CHILDHOOD EDUCATION BILL, (SENATE
BILL NO. 32 OF 2014)
(Chairperson, Standing Committee on Education)
(Second Reading)
17. *** THE COUNTY ASSEMBLIES SERVICES BILL, (SENATE BILL NO. 27 OF
2014)
(Chairperson, Standing Committee on Legal Affairs and Human Rights)
(Second Reading)
18. * THE UNIVERSITIES (AMENDMENT) BILL (SENATE BILL NO. 31 OF 2014)
(Sen. Halima Abdille)
(Second Reading)
19. *** THE COUNTY HALL OF FAME BILL (SENATE BILL NO. 33 OF 2014)
(Chairperson of the Standing Committee on Legal Affairs and Human Rights)
(Second Reading)
20. *** THE INTERGOVERNMENTAL RELATIONS (AMENDMENT) BILL
(SENATE BILL NO. OF 36 OF 2014)
(Chairperson, *Ad hoc* Committee on Establishment of Public Compensation
Bureaus)
(Second Reading)

KEY

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■ Denotes a Majority /Minority Party Bill

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■ Denotes a Committee Bill

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■ Denotes a National Assembly Bill

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■ Denotes any other Bill

NOTICES OF AMENDMENTS

- i) *** **THE PUBLIC FUNDRAISING BILL (SENATE BILL NO. 28 OF 2014)**
(Chairperson of the *Ad hoc* committee on Legislation on Harambee)

a) **NOTICE** is given that Sen. Beth Mugo intends to move the following amendments to the foregoing Bill, at the Committee Stage-

Clause 23

THAT clause 23 of the Bill be amended by deleting paragraph (b) and substituting therefore the following new paragraph –

- (b) money or property collected by or under the authority of a recognized representative of a religious association registered under the Societies Act for normal collections such as tithes and offerings or for the purpose of carrying out developments or projects for the benefit of the association.

Clause 24

THAT the Bill be amended by deleting clause 24 and substituting therefor the following new clause –

Non-
application of
Part to private
fundraising
appeals.

24. The provisions of this Part shall not apply to –

- (a) a public fundraising appeal conducted by a fundraising manager to members of the public or a section of the public for the purpose of raising funds to raise education fees or to settle funeral or medical expenses; or
- (b) a private fundraising appeal where the solicitation is made from members of the beneficiary's nuclear family or relatives and does not extend to members of the public.

b) **NOTICE** is given that the Chairperson to the Committee on Labour and Social Welfare, intends to move the following amendments to the foregoing Bill at the Committee Stage-

Clause 2

THAT clause 2 of the Bill be amended -

...../Amendments

- (a) in paragraph (b) of the definition of the word "beneficiary" by inserting the words "referred to under paragraph (a)" immediately after the words "class of persons"; and
- (b) in the definition of the word "fundraising appeal" by deleting the number "20" appearing immediately after the words "under section" and substituting therefor the number "21".

Clause 4(1)

THAT clause 4(1) of the Bill be amended in paragraph (e) by deleting the number "10" appearing immediately after the words "under section" and substituting therefor the number "11".

Clause 5

THAT clause 5 of the Bill be amended by inserting the following new paragraph immediately after paragraph (h) –

- (ha) determine appeals from the county committee submitted to it under section 39;

Clause 7

THAT clause 7 of the Bill be amended –

- (a) in subclause (1) by inserting the following new paragraph immediately after paragraph (e) –
 - (ea) is found to have violated Chapter Six of the Constitution;
- (b) by inserting the following new subclause immediately after subclause (2) therefor –
 - (2A) The ad hoc committee appointed under subsection (2) shall consist of –

- (a) a public officer serving in the ministry responsible for matters relating to planning and social development nominated by the Cabinet Secretary;

- No. 22 of 2011
- (b) one person nominated by the Ethics and Anti-Corruption Commission established under the Ethics and Anti-Corruption Commission Act, 2011 from amongst its members; and
 - (c) one person nominated by the Law Society of Kenya from amongst its members.

Clause 10

THAT clause 10 of the Bill be amended in subclause (2) by inserting the phrase "and such other matter related to the conduct of fundraising appeals that the National Committee shall consider necessary" immediately after the words "fundraising activities".

...../Amendments

Clause 18

THAT clause 18 of the Bill be amended –

(a) in subclause (1) by inserting the following new paragraph immediately after paragraph (e) –

(ea) is found to have violated Chapter Six of the Constitution;

(b) by inserting the following new subclause immediately after subclause (2)–

(2A) The ad hoc committee appointed by the Governor under subsection (2) shall consist of –

(a) a public officer serving in the department responsible for matters relating to planning and social development nominated by the Governor;

No. 22 of 2011 (b) one person nominated by the Ethics and Anti-Corruption Commission established under the Ethics and Anti-Corruption Commission Act, 2011 from amongst its members; and

(c) one person nominated by the Law Society of Kenya from amongst its members.

Clause 25

THAT clause 25 of the Bill be amended –

(a) by inserting the following new subclause immediately after clause (2) –

(2A) The provisions of section 33 shall apply to the consideration of an application submitted to the county committee under subsection (2).

(b) in subsection (6) by inserting the following new paragraph immediately after paragraph (f) –

(fa) the promotion of education.

Clause 26

THAT clause 26 of the Bill be amended –

(a) in subsection (2) by deleting the word “thirty” appearing immediately after the words “at least” and substituting therefor the word “twenty one”;

(b) in subsection (3) by inserting the following new paragraph immediately after paragraph (g) –

- (ga) a statement regarding whether any monies have been received with respect to the matter pertaining to the fundraising appeal from any person prior to the date of the proposed fundraising appeal;

Clause 27

THAT clause 27 of the Bill be amended in subclause (3) by inserting the word "conditions" immediately after the words "impose such".

Clause 29

THAT clause 29 of the Bill be amended –

- (a) by numbering the subclause appearing before subclause (2) as subclause (1);
- (b) in subclause (1) by inserting the words "solicit or" immediately after the words "shall not".

Clause 33

THAT clause 33 of the Bill be amended by inserting the following new subclause immediately after subclause (3) –

- (4) The county committee shall, where it refuses to license a person, specify the reasons for such refusal in the notification issued to the applicant under subsection (3).

Clause 35

THAT clause 35 of the Bill be amended by inserting the following new paragraph immediately after paragraph (d) –

- (e) the committee determines that the licence was obtained fraudulently or through a misrepresentation of facts.

Clause 45

THAT clause 45(1) of the Bill be amended by inserting the following new paragraph immediately after paragraph (a) –

- (aa) the name, number and address of the bank into which the monies raised in relation to the fundraising appeal were deposited;

Clause 48

THAT clause 48 of the Bill be amended in subclause (1) by deleting the words "three months" appearing immediately after the words "section 46 within" and substituting therefor the words "thirty days";

Clause 49

THAT clause 49 of the Bill be amended by inserting the following new subclause immediately after subclause (2) –

...../Amendments

- (3) The Kenya National Audit Office may carry out an inspection of the books and accounts in relation to a fundraising appeal carried out under this Act.

NEW CLAUSE 51A

THAT the Bill be amended by inserting the following new clause immediately after clause 51—

Misappropriation of funds.	51A. A person who applies the funds received pursuant to a fundraising appeal for a purpose other than which for which the appeal was held commits an offence.
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- c) **NOTICE** is given that Sen. Mutahi Kagwe intends to move the following amendments to the foregoing Bill, at the Committee Stage-

Clause 5

THAT clause 5 of the Bill be amended by deleting the words "and oversee the county committees" appearing immediately after the words "collaborate with" and substituting therefor the words "county executive committee members".

Part III

THAT the Bill be amended by deleting Part III and substituting therefor the following new Part -

PART III – REGULATION OF FUNDRAISING APPEALS AT THE COUNTY LEVEL OF GOVERNMENT

- | | |
|--|--|
| Role of County Executive Committee member. | <p>13. (1) The County Executive Committee Member in each county shall be responsible for the administration of this Act at the county level of government.</p> <p>(2) Notwithstanding the generality of subsection (1), the County Executive Committee Member shall –</p> <ul style="list-style-type: none"> (a) receive, vet and process applications for the issuance of a licence to conduct a public fundraising appeal within the county; (b) regulate the conduct of fundraising appeals within the county; (c) investigate any complaints, misuse of funds raised through a fundraising appeal or any issue relating to the conduct of a fundraising appeal under this Act within the county; (d) carry out inspections of records and audits relating to a fundraising appeal conducted under this Act; |
|--|--|

...../Amendments

- (e) maintain a register of all licenses issued to a person conducting a fundraising appeal under this Act;
- (f) monitor and evaluate the conduct of fundraising appeals within the county; and
- (g) perform such other functions as may be necessary for the implementation of this Act.

(3) The county executive committee member may nominate such public officers as he considers necessary for the performance of the function under subsection (2).

(4) The county executive committee member shall have all the powers necessary for the proper discharge of the functions under this Act and without prejudice to the generality of the foregoing, shall have the power to —

- (a) oversee the conduct of fundraising appeals carried out under this Act within the county;
- (b) require any information from any person conducting or intending to conduct a fundraising appeal under this Act;
- (c) require at any time, before the issuance of a licence and at any time after being issued with a licence such information as it may consider necessary; and
- (d) monitor the compliance, by persons licensed under this Act, of the provisions of this Act.

Submission of report to County Assembly. **14.** The county executive committee member shall prepare an annual report on the activities relating to fundraising appeals conducted within the county and submit the report to the County Assembly.

Clause 25

THAT clause 25 of the Bill be amended in subclause (2) by deleting the words “county committee” and substituting therefor the words “relevant county executive committee member”.

Clause 26

THAT clause 26 of the Bill be amended –

- (a) in subclause (3) by inserting paragraph (ba) immediately after paragraph
- (b) –

...../Amendments

- (ba) the necessity of conducting the fundraising appeal;
- (b) in subclause (4) by inserting the words "the Elections Act" immediately after the words "Ethics Act" appearing in paragraph (e).

Clause 29

THAT clause 29 of the Bill be amended –

- (a) in subclause (1) by deleting the words "county committee" appearing immediately after the words "Committee or a" and substituting therefor the words "county executive committee member";
- (b) in subclause (2) by deleting the words "county committee" "Committee or a" and substituting therefor the words "county executive committee member"; and
- (c) in subclause (3) by deleting the words "county committee" "Committee or a" and substituting therefor the words "relevant county executive committee member".

Clause 32

THAT clause 32 of the Bill be amended in subclause (1) by deleting the words "county committee" appearing immediately after the word "the" and substituting therefor the words "county executive committee member".

Clause 33

THAT clause 33 of the Bill be amended –

- (a) in subclause (1) by deleting the words "county committee" appearing immediately after the word "the" and substituting therefor the words "county executive committee member";
- (b) in subclause (2) by deleting the words "county committee" appearing immediately after the words "opinion of the" and substituting therefor the words "county executive committee member"; and
- (c) in subclause (3) by deleting the words "county committee" appearing immediately after the words "refusal, the" and substituting therefor the words "county executive committee member".

Clause 37

THAT clause 37 of the Bill be amended in subclause (1) by deleting the words "county committee" appearing immediately after the word "notice, the" and substituting therefor the words "county executive committee member".

Clause 39

THAT clause 39 of the Bill be amended in subclause (1) by deleting the words "county committee" appearing immediately after the words "decision of the" and substituting therefor the words "county executive committee member".

...../Amendments

Clause 48

THAT clause 48 of the Bill be amended in subclause (1) by deleting the words "county committee" appearing immediately after the word "submit to the" and substituting therefor the words "county executive committee member".

Clause 50

THAT clause 50 of the Bill be amended –

(a) in subclause (2) by deleting the words "county committee" appearing immediately after the words "approval of the" and substituting therefor the words "county executive committee member"; and

(b) in subclause (4) by deleting the words "county committee" appearing immediately after the words "the Committee or" appearing in paragraph (b) and substituting therefor the words "county executive committee member".

Clause 51

THAT clause 51 of the Bill be amended in subclause (3) by deleting the words "county committee" appearing immediately after the words "surrender to the" and substituting therefor the words "county executive committee member".

Clause 54

THAT clause 54 of the Bill be amended in subclause (1) by deleting the words "county committee" appearing immediately after the word "the" and substituting therefor the words "county executive committee member".

Clause 59

THAT clause 59 the Bill be amended by deleting subclause (1) and substituting therefor the following new subclause –

(1) A member of the National Committee, an employee of the National Committee or a county executive committee member shall not receive any gift or favour from an Applicant or a person licenced under this Act if the licence is still in operation.

New clause 25A

THAT the Bill be amended by inserting the following new clause immediately after clause 25 –

Member of Parliament not to participate in or conduct a fundraising appeal.

25.A (1) An elected or nominated Member of Parliament or of a County Assembly shall not actively participate in a fundraising function or conduct a fundraising appeal, whether directly or indirectly, during his or her term as a Member of Parliament.

(2) Notwithstanding subsection (1), a Member of Parliament may make an anonymous contribution to a fundraising appeal conducted in accordance with this Act.

(3) A person who contravenes the provisions of this section shall be liable to a fine not exceeding eight hundred thousand shillings.

New clause 48A

THAT the Bill be amended by inserting the following new clause immediately after clause 48 –

Declaration of source of contribution. **48.A** A person who makes a contribution to a fundraising appeal shall –

(a) specify the source of the contribution; and

(b) declare such contribution in the income tax returns submitted by such person pursuant to the Income Tax Act.

SCHEDULE

THAT the Bill be amended in the Schedule–

(a) by deleting the words “and the county committees” appearing in the title to the Schedule;

(b) by deleting subparagraph (2) of paragraph 1; and

(c) by deleting paragraph 6.

Clause 2

THAT clause 2 of the Bill be amended–

(a) In the definition of the word “county register” by deleting the word “county committee” appearing immediately after the words “which a” and substituting therefor the words “county executive committee member”;

(b) by deleting the definition of the word “county committee”; and

(c) by deleting the definition of the word “relevant committee”.

ii) * THE ALCOHOLIC DRINKS CONTROL (AMENDMENT) BILL, (SENATE BILL NO. 5 OF 2014)
(Sen. (Prof.) Kithure Kindiki)

a) NOTICE is given that Sen. (Prof.) Peter Anyang’ Nyong’o, intends to move the following amendments to the foregoing Bill, at the Committee Stage–

CLAUSE 8

THAT clause 8 of the Bill be amended by –

...../Amendments

- (a) deleting sub-section 4(b) of the proposed new section 6A and inserting therefor the following new sub-section-
 - (b) research and promotion of the use of local raw materials for the manufacture of alcohol.

- (b) deleting sub-section 4(c) of the proposed new section 6A .

b) NOTICE is given that the Chairperson of the Standing Committee on National Security and Foreign Relations, intends to move the following amendments to the foregoing Bill, at the Committee Stage-

CLAUSE 1

THAT clause 1 of the Bill be amended by inserting the words “except for sections 33 and 42, which shall come into operation upon the expiry of nine months from the date of publication” immediately after the words “date of publication”.

CLAUSE 5

THAT clause 5 of the Bill be amended in paragraph (e) by-

- (a) deleting the words ‘licence importers of alcoholic drinks and’ appearing in the proposed new paragraph (eb); and
- (b) inserting the following new paragraph immediately after the proposed new paragraph (ef) -
 - (eg) publish annually in at least one newspaper of national circulation and on the authority’s website an up to date list of all approved alcoholic drinks and the active ingredients used in the manufacture of such drinks.

CLAUSE 16

THAT clause 16 of the Bill be amended –

- (a) by deleting paragraph (b) and substituting therefor the following new paragraph-
- (b) in subsection (1) by deleting paragraph (c) and substituting therefor the following new paragraph –
 - (c) that where the premises in respect of which the application is made are located at least three hundred metres from any nursery, primary, secondary or other learning institution for persons under the age of eighteen years the persons in those premises do not-
 - (i) interfere with learning in the institution; or
 - (ii) encourage, expose or promote the consumption of alcohol to persons enrolled in the institution.
- (b) by inserting the following new paragraph immediately after paragraph (b)-
 - (c) by inserting the following new subsection immediately after subsection (2) –

...../Amendments

(3) The County Committee shall not grant a licence for the sale of an alcoholic drink to be consumed on the premises unless the applicant has taken measures to sound-proof the premises.

CLAUSE 20

THAT clause 20 of the Bill be deleted and substituted with the following new clause -

20. Section 17 of the principal Act is amended –

(a) in subsection (3) by deleting the words “the District Committee” appearing at the beginning of the subsection and substituting therefore the words “the County Committee”;

(b) by inserting the following new subsections immediately after subsection (3)-

(3A) A licence for the sale of an alcoholic drink to be consumed in the premises in which it is sold shall specify the maximum number of people to be admitted into the premises at any given time.

(3B) A person licensed to sell an alcoholic drink to be consumed in the premises in which it is sold shall not at any time admit more persons than those prescribed in the licence.

(3C) A person who contravenes subsection (3B) commits an offence.

(c) by deleting subsection (4).

CLAUSE 24

THAT clause 24 of the Bill be deleted and substituted with the following new clause-

24. Section 24 of the principal Act is deleted.

CLAUSE 28

THAT clause 28 of the Bill be amended by deleting paragraph (b) and substituting therefor the following new paragraph-

(b) by deleting paragraph (b) of subsection (2) and inserting therefor the following new paragraph-

(b) the alcoholic drink previously known as chang'aa, or a fortified wine or any other distilled alcoholic drink shall only be manufactured, packed, sold or distributed in glass bottles of the kind specified in paragraph (a).

CLAUSE 29

THAT clause 29 of the Bill be amended –

(a) by deleting paragraph (b) and substituting therefore the following new paragraph-

(b) by inserting the following new subsections immediately after subsection 3-

(3A) Despite subsection (3), where an alcoholic drink is packed in a can, the statement and health warning referred to in subsection (2) shall comprise not less than 30% of the total surface area of the package.

(3B) The statement and health warning referred to in subsection (2) shall consist of not less than the character and font size stipulated under paragraph (2) of the Second Schedule which shall appear on the area of the principle display panel.

(c) by inserting the following new paragraph immediately after paragraph (b)-

(ba) in subsection (4) by deleting the words "on every successive fifty packages of each brand of the alcoholic drink" appearing immediately after the words "as is possible".

CLAUSE 30

THAT clause 30 of the Bill be deleted.

CLAUSE 31

THAT clause 31 of the Bill be amended in the proposed new subsection (2) by deleting paragraphs (a) and (b).

CLAUSE 32

THAT clause 32 of the Bill be amended in subparagraph (ii) of paragraph (a) by deleting the words "in the Fourth Schedule or" appearing immediately after the words "therefor the words".

CLAUSE 33

THAT clause 33 of the Bill be amended in the proposed new subsection (1A) –

(a) by deleting paragraph (a);

(b) in paragraph (b) by deleting the words " the hours of 6:00 a.m. and 10:00 p.m." appearing immediately after the words "any electronic media" and substituting therefor the words "the hours of 6:00 a.m. and 8:30 p.m."

CLAUSE 35

THAT clause 35 of the Bill be deleted.

CLAUSE 36

THAT clause 36 of the Bill be amended by inserting the following new paragraph immediately after paragraph (b)-

(c) inserting the following new subsections immediately after subsection (2) –

(3) The Cabinet Secretary shall not appoint a person as an authorized officer under this Act if the person -

- (a) has, within the last five years, been convicted of an offence under this Act or any other law dealing with alcohol or drug abuse regulation and has been sentenced to a term of imprisonment exceeding six months; or
- (b) is a shareholder or assignee of an outlet that sells or manufactures alcoholic drinks.

(4) A person proposed for appointment as an authorized officer under subsection (1) shall, before accepting the appointment, make a full disclosure to the Cabinet Secretary of any information under subsection (3).

NEW CLAUSE

THAT the Bill be amended by inserting the following new clause immediately after clause 40-

Prior Regulations to be brought into conformity with Act	40A. (1) The Cabinet Secretary shall review any Regulations made pursuant to section 68 prior to the coming into force of this Act so as to bring such Regulations into conformity with this Act. (2) The Cabinet Secretary shall, within sixty days after the coming into force of this Act, submit the Regulations referred to in subsection (1) to Parliament for approval.
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THIRD SCHEDULE

THAT the third schedule of the Bill be amended-

- (a) in the second column of paragraph (1), by deleting subparagraphs (a) and (b) and substituting therefor the words "at any hour";
- (b) in the second column of paragraph (2), by deleting the words "during the hours of 5:00 p.m. to 8:30 p.m." appearing immediately after the words "day of the week" and substituting therefor the words "at any hour";
- (c) in the second column of paragraph (3), by deleting the words "during the hours of 10:00 a.m. to 8:30 p.m." appearing immediately after the words "day of the week" and substituting therefor the words "at any hour"; and
- (d) in the second column of subparagraph (a) of paragraph (5), by deleting subparagraphs (a) and (b) and substituting therefor the words "on any day of the week at any hour".

FOURTH SCHEDULE

THAT the fourth schedule of the Bill be deleted.

APPENDIX

1. NOTICE OF MOTION – (Sen. Abdirahman Hassan)
(Department of Education)

THAT:

AWARE that the country in general and North Eastern region, in particular, currently faces an acute shortage of teachers;

Noting that the problem in schools in North Eastern region counties has been exacerbated by the recent refusal by teachers to report to their duty stations in the region;

CONCERNED that, the National Government has no plans to overturn the current freeze on regular recruitment of teachers;

The Senate calls upon the National Government to immediately reintroduce the untrained teacher (UT) programme as well as in-service training for untrained teachers in the North Eastern region as a measure to bridge the shortage of teachers in the region.

2. STATEMENTS

- a) The Chairperson of the Standing Committee on Lands and Natural Resources to issue a Statement on status of ongoing development on land parcel LR NBI/90/5 reserved for a water reservoir (Sen. Kembi-Gitura);
- b) The Chairperson of the Standing Committee on Labour and Social Welfare to issue a statement on number of senior citizens receiving Government cash transfers (Sen. David Musila);
- c) The Chairperson of the Standing Committee on National Security and Foreign Relations to issue a Statement on insecurity in Samburu North where two people were killed in Suiyan area by suspected cattle rustlers (Sen. Sammy Leshore);
- d) The Chairperson of the Standing Committee on Labour and Social Welfare to issue a Statement on Government cash transfers for the disabled (Sen. Godliver Omondi).
