Twelfth Parliament (No. 043)



Third Session (1092)

# **REPUBLIC OF KENYA**

# **TWELFTH PARLIAMENT - (THIRD SESSION)**

# THE SENATE

# **ORDER PAPER**

# WEDNESDAY, JULY 03, 2019 AT 2.30 PM

# PRAYERS

- 1. Administration of Oath
- 2. Communication from the Chair
- 3. Messages
- 4. Petitions (as listed in the Appendix)
- 5. Papers (as listed in the Appendix)
- 6. Notices of Motion
- 7. Statements (as listed in the Appendix)

# 8. <u>COMMITTEE OF THE WHOLE</u> \*\*<u>THE COUNTY STATUTORY INSTRUMENTS BILL (SENATE BILLS NO. 21 OF</u>

# <u>2018)</u>

(Chairperson, Sessional Committee on Delegated Legislation) (Resumption of debate interrupted on Wednesday, 19<sup>th</sup> June, 2019) (Division)

# 9. COMMITTEE OF THE WHOLE

# \*<u>THE NATIONAL COHESION AND PEACE BUILDING BILL (SENATE BILLS NO. 35</u> <u>OF 2018)</u>

(Sen. Judith Pareno, MP) (Resumption of debate interrupted on Wednesday, 19<sup>th</sup> June, 2019) (Division)

# 10. COMMITTEE OF THE WHOLE

# \*<u>THE DETERMINATION OF THE NATURE OF BILLS (PROCEDURE) BILL</u> (SENATE BILLS NO. 30 OF 2018)

(Sen. Mutula Kilonzo Jnr., and Sen. Sakaja Johnson, MP)

(Resumption of debate interrupted on Wednesday, 19<sup>th</sup> June, 2019) (Division)

...../Bill

# 11. COMMITTEE OF THE WHOLE

\*<u>THE COUNTY OVERSIGHT AND ACCOUNTABILITY BILL (SENATE BILLS NO.</u> 28 OF 2018)

(Sen. Ledama Olekina, MP)

(Resumption of debate interrupted on Wednesday, 19<sup>th</sup> June, 2019) (Division)

# 12. COMMITTEE OF THE WHOLE

# \*\*THE DATA PROTECTION BILL (SENATE BILLS NO. 16 OF 2018)

(Chairperson, Standing Committee on Information and Technology) (Resumption of debate interrupted on Thursday, 20<sup>th</sup> June, 2019) (Division)

# 13. COMMITTEE OF THE WHOLE

#### \*<u>THE LOCAL CONTENT BILL (SENATE BILLS NO. 10 OF 2018)</u> (Sen. Gideon Moi, MP)

## 14. COMMITTEE OF THE WHOLE

# \*<u>THE NATURAL RESOURCES (BENEFIT SHARING) BILL (SENATE BILLS NO.</u> <u>31 OF 2018)</u>

(Sen. (Dr.) Agnes Zani, MP)

#### 15. COMMITTEE OF THE WHOLE

# \*<u>THE ELECTION LAWS (AMENDMENT) (NO.2) BILL (SENATE BILLS NO. 37 OF</u> 2018)

(Sen. (Dr.) Agnes Zani, MP)

# 16. \*\*\*\* THE COUNTY HALL OF FAME BILL (SENATE BILLS NO. 39 OF 2018)

(The Senate Majority Leader)

(Second Reading)

# 17. \*THE PERSONS WITH DISABILITIES (AMENDMENT) BILL (SENATE BILLS NO. 1 OF 2019)

(Sen. Aaron Cheruiyot, MP and Sen. Isaac Mwaura, MP) (Second Reading)

# 18. \*\*\*\* THE CONSTITUTION OF KENYA (AMENDMENT) BILL (SENATE BILLS NO. 2

# <u>OF 2019)</u>

(The Senate Majority Leader)

(Second Reading)

...../Motion

# 19. MOTION - RENAMING OF MURANG'A UNIVERSITY OF TECHNOLOGY TO KENNETH MATIBA UNIVERSITY OF TECHNOLOGY.

(Sen. Isaac Mwaura, MP)

**THAT, AWARE THAT**, Murang'a University of Technology (MUT) is a Chartered University established under Section 13 of the Universities Act, 2012, and is positioning itself to develop a distinctive profile as a progressive and international Technical University, growing its enrolment strategically;

**FURTHER AWARE** that the University is located in Murang'a County, the home County of the late politician Kenneth Njindo Matiba, who died a patriotic and political hero, with numerous achievements spanning four decades;

**NOTING THAT**, the late Matiba was a prolific industrialist in the hospitality and education sector, and an accomplished public servant having served as the first indigenous African Permanent Secretary for Education in 1963; Permanent Secretary for Commerce; Chairperson of the Kenya Football Federation from 1974-78; a member of parliament for Kiharu constituency; Cabinet Minister for Health; Culture & Social Services; and Transport & Communications;

**FURTHER NOTING THAT**, the late Matiba was part of the opposition alliance that led the liberation struggle for the restoration of multi-party democracy through the Forum for the Restoration of Democracy (FORD), later founding FORD –Asili under which he ran for presidency in 1992 general election;

**COGNIZANT** that under the Heroes Act, 2014, the state is obliged to confer recognition to the late statesman for his cardinal contributions to the political and economic growth of this country;

**FURTHER COGNIZANT** that other patriotic Kenyans like Jomo Kenyatta, Daniel arap Moi, Masinde Muliro, Dedan Kimathi and Jaramogi Oginga Odinga have been accorded such recognition;

**NOW THEREFORE,** the Senate urges the National Government in remembrance of Matiba's contribution to our Nation, to rename Murang'a University of Technology to Kenneth Matiba University of Technology.

# 20. MOTION - CREATION OF SUPPORT SERVICES FOR MEMBERS OF THE DISCIPLINED FORCES AND THEIR FAMILIES

(Sen. George Khaniri, MP)

**THAT, APPRECIATING** the commitment and sacrifice by members of the disciplined forces in protecting our country from both internal and external aggression;

**AWARE** of the risky and stressful environment that the officers are exposed to daily in the line of duty, combined with the increased terrorism threats at home, and abroad;

**NOTING** that members of the disciplined forces, and by extension, their families are exposed to traumatic incidents both at home and abroad that manifest as living in constant fear, debilitating depression, nightmares, crippling anxiety and thoughts of

...../Motion

suicide commonly referred to as Post Traumatic Stress Disorder (PTSD) leaving them exposed to the stigma of society and unable to care for themselves and their families the way they could before;

**RECOGNIZING** that there is no structured national comprehensive program for posttraumatic stress counseling either for active or returning soldiers and their families;

**NOW THEREFORE** the Senate calls upon the Ministry of Interior and Co-ordination of National Government, in partnership with the Ministry of Defence, to establish counseling and support centers in all premises housing disciplined forces, and provide mandatory counseling to all service personnel and the families of those currently serving, and those who may have been killed in the line of duty.

# 21. <u>MOTION - WAIVER OF INTEREST ON LOANS TO GRADUATES BY THE HIGHER</u> EDUCATION LOANS BOARD (HELB)

(Sen. (Dr.) Abdullahi Ali, MP)

**THAT, AWARE THAT** the Higher Education Loans Board (HELB) has, for over the last two decades, become the leading financier of higher education in Kenya whose mandate is to source funds and lend them as affordable loans, bursaries and scholarship to students pursuing higher education in recognized institution;

**COGNIZANT THAT**, the Ministry of Education announced that the government has lost Kshs. 7.2b through people defaulting payment on loans issued by HELB translating to 74,692 graduates who have defaulted the loans payment;

**NOTING THAT,** measures were taken to enhance the HELB loan recovery process which included a six month waiver of accumulated interest and penalties, and working with law enforcement officers to make sure the defaulters who are employed payback the loans;

**CONCERNED THAT**, there are graduates from institutions of higher learning who have not been gainfully employed for many years after graduation, and are therefore burdened with loans that have accumulated interest and penalties that they have no means to repay;

**FURTHER CONCERNED THAT**, when beneficiaries fail to remit their monthly instalments for more than three months, HELB reports them to the Credit Reference Bureaus (CRB) preventing them from accessing loan facilities with any financial institution in Kenya, accessing employment opportunities in the government and major private and publicly listed companies and the loan guarantors are pursued and forced to service the HELB loan;

**NOW THEREFORE**, the Senate recommends that the Ministry of Education and HELB –

- 1. institutes a six (6) month full waiver of all the interest and penalties accrued, including the lifting of Credit Reference Bureau blacklisting, for defaulters who are willing to repay their loans in entirety, within the six (6) month period; and
- 2. embarks on a forty-five (45) day sensitization exercise preceding the waiver, no later than ninety (90) days after the passage of this motion.

...../Motion

### 22. <u>MOTION – ENHANCEMENT IN ALLOCATION OF RESEARCH FUNDS TOWARDS</u> <u>HIGHER LEARNING</u>

(Sen. (Arch.) Sylvia Kasanga, MP)

**THAT, AWARE THAT** early childhood education and village polytechnics are a function of the County Governments. Secondary schools, Universities, Tertiary institutions and other institutions of research are a function of the National Government under the Fourth Schedule of the Constitution;

**FURTHER AWARE THAT,** institutions of higher learning have two basic functions, teaching and conducting research;

**CONCERNED THAT**, such institutions largely concentrate on "teaching" rather than "research", as a method of enhancing and imparting the practical application of skills, attitude and knowledge by learners;

**NOTING THAT**, funds allocated towards community and development oriented academic research are neither sustainable nor adequate;

**ACKNOWLEDGING THAT,** various national policies on research and innovation are available, but fragmentation in the sector has short-changed the vision of a progressive national research agenda, thereby emboldening low science culture among the population, low global competitiveness ranking, inadequate funding, and poor linkages between academic research and commercial industry;

**NOW THEREFORE**, the Senate urgently calls upon the Ministry of Education, Science and Technology:

- (i) To provide a comprehensive report from all institutions of higher learning on the status and performance of Research & Innovation Programs in the Country;
- (ii) Re-assess Sector Policies, and Develop new work-plans towards:
  - a. Improving allocation of funds for Academic as well as Sustainable Community Based Research to public institutions of higher learning.
  - b. Providing subsidies, and frameworks for partnerships between public & private institutions of higher learning to enable collaboration and better organization in research and innovations for community/county development Projects.

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...../Notice

# NOTICE

The Senate resolved on 13th February, 2019 as follows:-

**THAT,** pursuant to Standing Order 106 (1), the Senate resolves that debate on a Motion not sponsored by the Majority or Minority Party or a Committee shall be limited in the following manner:-

A maximum of three hours with not more than twenty minutes for the Mover, twenty minutes for the Majority Party Official Responder, twenty minutes for the Minority Party Official Responder and fifteen minutes for each other Senator speaking and that fifteen minutes before the time expires, the Mover shall be called upon to reply.

# <u>KEY</u>

**\*\*\*\*\_** Denotes a Majority / Minority Party Bill

**\*\*\*** Denotes a National Assembly Bill

**\*\*\_** Denotes a Committee Bill

**\*** Denotes any other Bill

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...../Notice of Amendments

# A.\*<u>THE NATIONAL COHESION AND PEACE BUILDING BILL (SENATE BILLS NO. 35</u> <u>OF 2018)</u>

(Sen. Judith Pareno, MP)

**NOTICE** is given that Sen. Naomi Waqo, Vice-Chairperson to the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration intends to move the following amendments to the National Cohesion and Peace Building Bill, 2018, Senate Bill No. 35 of 2018, at the Committee Stage -

# CLAUSE 9

**THAT** clause 9 of the Bill be amended by deleting the word "three" appearing immediately after the words "chairperson and" and substituting therefor the word "four".

# CLAUSE 11

**THAT** clause 11 of the Bill be amended in sub-clause (4) by deleting the words "cabinet secretary" appearing immediately after the word "the" and substituting therefor the word "President".

# **CLAUSE 15**

**THAT** clause 15 of the Bill be amended in sub-clause (1) by deleting paragraph (h).

#### CLAUSE 34

**THAT** clause 34 of the Bill be amended in sub-clause (3) by inserting the following words "put measures in place to ensure that the principle of non-discrimination is adhered to" at the end of the sub-clause.

#### CLAUSE 38

**THAT** clause 38 of the Bill be amended in sub-clause (2) by deleting the words "and without justification" appearing immediately after the words "public resources".

#### CLAUSE 44

**THAT** clause 44 of the Bill be amended in sub-clause (1) by deleting paragraph (c).

# CLAUSE 45

**THAT** the Bill be amended by deleting clause 45 and substituting therefor the following new clause –

**45.** A complaint to the Commission may be made by –

- (a) a person acting in their own interest;
- (b) a person acting on behalf of another person who cannot act in their own name;
- (c) a person acting as a member of a group or class of persons;
- (d) a person acting in the public interest; or
- (e) an association acting in the interest of one or more of its members.

# CLAUSE 52

**THAT** clause 52 of the Bill be amended in paragraph (a) by inserting the words "Office of the" immediately after the words "matter to the";

# B. \*<u>THE DETERMINATION OF THE NATURE OF BILLS (PROCEDURE) BILL</u> (SENATE BILLS NO. 30 OF 2018)

(Sen. Mutula Kilonzo Jnr., and Sen. Sakaja Johnson, MP)

**NOTICE** is given that Sen. Mutula Kilonzo Junior, intends to move the following amendments to the Determination of the Nature of Bills (Procedure) Bill, Senate Bills No. 30 of 2018, at the Committee Stage —

# CLAUSE 16

**THAT** the Bill be amended by deleting clause 16.

# **NEW CLAUSE**

**THAT** the Bill be amended by inserting the following new clause immediately after clause 13-

Lapsing of Bills. **13A.** (1) A Bill originating from one House shall not lapse in the other House at the end of a Session.

(2) Sub-clause (1) shall not apply to a Bill that is pending before either House of Parliament, at the end of the term of that Parliament.

# (1100)

# C. \*\*<u>THE DATA PROTECTION BILL (SENATE BILLS NO. 16 OF 2018)</u>

(Chairperson, Standing Committee on Information and Technology)

**NOTICE** is given that Sen. Gideon Moi, the Chairperson of the Standing Committee on Information and Technology, intends to move the following amendments to the Data Protection Bill (Senate Bills No. 16 of 2018) at the Committee Stage –

# CLAUSE 3

**THAT** the Bill be amended by deleting clause 3 and substituting therefor the following new clause –

Application. 3. (1) This Act shall apply to -

- (a) the protection of personal data of a data subject in the processing of such data by
  - (i) a data controller or data processor who is a Kenyan citizen or a legal entity established in the Republic of Kenya; and
  - (ii) a data controller or data processor not established in the Republic of Kenya but processes personal data of a data subject who is a resident of the Republic of Kenya; and
- (b) the processing by automated or any other means of personal data which forms or is intended to form part of a filing system.

(2) This Act shall not apply to the processing of personal data –

- (a) by or on behalf of a public body responsible for matters relating to national security the purpose of which is the prevention, detection, investigation or punishment of a crime; or
- (b) by a person in the course of a personal or household activity.

(3) Despite the provisions of subsection (2)(a) and except where the security of the country, the life, safety or health of a person, or property is in imminent danger, a public body that intends to process personal data without the consent of the data subject shall make an application *ex parte* to a court for orders to process such data.

## CLAUSE 4

**THAT** the Bill be amended by deleting clause 4 and substituting therefor the following new clause –

Principles of personal data protection.	<b>4.</b> (1) The following principles shall guide the interpretation and application of this $Act$ —			
	(a) personal data shall —			
-	(i) be collected, processed, stored or dealt with in any other manner if it is necessary for or directly related to a lawful, explicitly defined purpose and shall not intrude on the privacy of the data subject;			
	(ii) be collected directly from and with the consent of the data subject;			
	(iii) only be disclosed to a third party or put to a different use with the consent of the data subject;			
	(iv) not be kept for a longer period than is necessary for achieving the purpose for which it was collected;			
	(v) not be processed in a manner that is incompatible with the purpose for which it was collected; and			
	(vi) shall be accurate, up-to data and complete;			
	(b) the data subject shall be informed of the purpose to which personal data shall be put and the intended recipients of that data at the time of collection; and			
	(c) appropriate technical and organizational measures shall be taken to safeguard personal data against the risk of loss, damage, destruction of or unauthorized access to personal information.			

# CLAUSE 6

**THAT** clause 6 of the Bill be amended in sub-clause (2) by deleting paragraph (a).

# CLAUSE 7

**THAT** clause 7 of the Bill be amended –

(a) by deleting sub-clause (1) and substituting therefor the following new subclause –

(1) A data controller or data processor shall, subject to subsection (2), where it requires personal data from a person, collect such personal data directly from the data subject for a purpose which is specific, explicitly defined and lawful.

- (b) in sub-clause (2) by –
- (a) deleting the words "an agency" appearing at the beginning of the introductory clause and substituting therefor the words "a data controller or data processor";
- (b) deleting paragraph (a) and substituting therefor the following new paragraph –

(a) the data subject has made the data public;

(c) deleting paragraph (b) and substituting therefor the following new paragraph –

(b) the data subject or in the case of a child or a person who is legally incapacitated, the guardian of that child or person, has consented to the collection of personal data from another source;

- (d) deleting paragraph (c);
- (e) by deleting the words "the interests" appearing immediately after the words "protection of" in paragraph (e)(ii) and substituting therefor the words "fundamental rights and freedoms";
- (f) by deleting paragraph (e)(iv);
- (g) deleting paragraph (f) and substituting therefor the following new paragraph

(f) if the life, safety or health of a person or property is in imminent danger.

(h) by deleting sub-clause (3) and substituting therefor the following new subclause –

(3) A data controller or data processor shall collect or process personal data using lawful means and in compliance with the right to privacy and this Act.

# CLAUSE 8

THAT clause 8 of the Bill be amended by -

- (a) re-numbering the existing provision as sub-clause (1);
- (b) deleting the words "an agency" appearing at the beginning of the re-numbered sub-clause (1) and substituting therefor with the words "a data controller or data processor";

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(c) inserting the following new sub-clause immediately after the new sub-clause (1)

(2) Where the data subject is in control of the means of inputting or processing his or her personal data, it shall be the responsibility of the data subject to ensure that personal data is complete, accurate, up-to-date and not misleading.

#### CLAUSE 9

**THAT** the Bill be amended by deleting clause 9 and substituting therefor the following new clause –

Rights of **9.** A data subject has a right to –

the	data
subi	iect.

- (a) be informed of the use to which their personal data is to be put;
- (b) access their personal data which is in the possession of a data controller or data processor;
- (c) object to the collection or processing of all or part of their personal data;
- (d) correction of false or misleading personal data;
- (e) the deletion of personal data relating to the data subject which is in possession of a data controller or data processor;
- (f) be informed of the period within which personal data is to be stored; and
- (g) data portability.

#### **CLAUSE 10**

THAT clause 10 of the Bill be amended –

(a) by deleting sub-clause (1) and substituting therefor the following new subclause –

> (1) A data controller or data processor shall, before collecting personal data directly from a data subject, inform the data subject in a language the data subject understands —

- (a) the fact that personal data is being collected;
- (b) the purpose for which personal data is being collected;
- (c) the intended recipient of the personal data;
- (d) the name and address of the data controller or data processor that is collecting the personal data and any other person who may access the collected personal data;
- (e) where the information is collected pursuant to any law
  - (i) the law requiring or authorising the collection of the information;
  - (ii) the procedure required to be undertaken in order to comply with the law; and
  - (iii)whether the giving of the personal data by that data subject is voluntary or mandatory;
  - (f) the consequences if any, where the data subject fails to provide all or any part of the requested information; and
  - (g) the right of the data subject specified under section 9 of this Act.
- (b) in sub-clause (2) by deleting the words "an agency" appearing at the beginning of the sub-clause and substituting therefor with the words "a data controller or data processor";

# CLAUSE 11

**THAT** Bill be amended by deleting clause 11 and substituting therefor the following new clause –

When not **11.** (1) A data controller or data processor shall not be required to take the steps specified under section 10 if the data controller or the data processor has, prior to collecting the personal data, taken those steps within the past twelve months when collecting the same personal data or personal data of the same kind from that data subject.

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(2) Where a data controller or data processor collects personal data under subsection (1) to be used for a different purpose from the one for which the personal data was first collected or where the circumstances of the data subject have changed, the data controller or data processor shall notify the data subject of the new use to which the personal data shall be put to.

(3) A data controller or data processor shall notify a data subject that a waiver of his or her rights under this Act shall be construed as consent and authorisation for the data controller or a data processor to collect the information.

#### CLAUSE 12

**THAT** the Bill be amended by deleting clause 12 and substituting therefor the following new clause –

	<b>12.</b> (1) A data controller or data processor shall not process personal data unless –				
processin g personal data.	(a)	the data subject consents to the processing for one or more specified purposes;			
	(b)	the processing is necessary –			

- (i) for the performance of a contract to which the data subject is a party or in order to take steps at the request of the data subject before entering into a contract;
- (ii) for compliance with any legal obligation to which the data controller or a data processor is subject;
- (iii) in order to protect the fundamental rights and freedom of the data subject or another person;
- (iv) for the performance of a task carried out in the public interest or in the exercise of official authority vested in a data controller or data processor;
- (v) for the performance of any task carried out by a public authority;

- (vi) for the protection of legitimate interests pursued by a data controller or data processor having regard to the harm and prejudice to the rights and freedoms or legitimate interests of the data subject;
- (vii) for the purpose of historical, statistical or scientific research; or
- (viii) for such other purpose as the Cabinet Secretary may prescribe.

(2) Further processing of personal data shall be in accordance with the purpose for which the personal data was collected.

# CLAUSE 13

THAT clause 13 of the Bill be amended by –

(a) deleting the marginal note and substituting therefor the following new marginal note –

Automated processing.

(b) deleting sub-clause (2) and substituting therefor the following new sub-clauses

(2) Subsection (1) shall not apply to a data subject where the decision is -

- (a) necessary for entering into, or performing a contract between the data subject and a data controller or data processor;
- (b) authorised by a law to which a data controller or data processor is subject and which lays down suitable measures to safeguard the data subject's rights, freedoms and legitimate interests; or
- (c) based on the explicit consent of the data subject.

(3) Where a data controller or data processor intends to make a decision based on automated processing and which produces a legal effect or significantly affects the data subject, the data subject shall have the right to –

- (a) be notified in writing before a decision is taken;
- (b) be provided with an explanation of the reason for and the consequences of the decision; and
- (c) raise an objection against a decision made under this section to the data controller or data processor for the protection of the data subject's legitimate interests.

(4) The data controller or data processor shall consider the issues under subsection (3)(c) and notify the data subject of its findings and decision within seven days of receipt of the objection.

# CLAUSE 14

THAT clause 14 of the Bill be amended –

- (a) in sub-clause (1) by deleting the words "an agency" appearing at the beginning of the sub-clause and substituting therefor with the words "a data controller or data processor";
- (b) in sub-clause (2) by
  - (i) inserting the words "information on" at the beginning of paragraph (b);
  - (ii) inserting the words "information on" at the beginning of paragraph (c);
  - (iii) deleting the word "transmitted" appearing immediately after the words "is to be" in paragraph (d) and substituting therefor the word "disclosed"; and
  - (iv) deleting the words "processed data" appearing immediately after the words "deletion of" in paragraph (f) and substituting therefor the words "data which has been processed".

### CLAUSE 15

THAT clause 15 of the Bill be amended -

- (a) in sub-clause (1) by deleting the words "an agency" appearing at the beginning of the sub-clause and substituting therefor with the words "a data controller or data processor";
- (b) in sub-clause (2) by deleting the words "an agency" appearing immediately after the words "with subsection (1)" and substituting therefor with the words "a data controller or data processor";
- (c) by inserting the following new sub-clause immediately after sub-clause (2) –

(2A) In implementing the measures under subsection (2), a data controller or data processor shall take into account –

- (a) the amount of personal data processed;
- (b) the nature of personal data being processed;
- (c) the extent of the processing of the personal data;
- (d) special risks that exist in the processing of the personal data;
- (e) the period of retention of the personal data; and
- (f) the ease of accessibility.

# CLAUSE 16

THAT clause 16 of the Bill be amended -

- (a) by re-numbering the existing clause sub-clause (1);
- (b) in the new clause (1) by
  - (i) deleting the introductory clause and substituting therefor the following new introductory clause
    - (1) Where there is a breach of security or there are reasonable grounds to believe that personal data has been accessed or processed contrary to this Act, a data controller or data processor shall –
  - (ii) deleting the words "as soon as reasonably practicable" appearing at the beginning of paragraph (a) and substituting therefor the words "within seventy two hours";
- (c) by inserting the following new sub-clauses immediately after the new sub-clause (1) –

(2) The notification under subsection (1)(a) shall set out sufficient information to enable the data subject to take protective measures against potential consequences of the data breach, including —

- (a) description of the nature of the breach;
- (b) description of the likely consequences of the breach;
- (c) description of the measures that the data controller or data processor intends to take or has taken to address the breach;
- (d) recommendation on the measures to be taken by the data subject to mitigate the adverse effects of the breach; and
- (e) where possible, the identity of the person who may have accessed or processed the personal data.

(3) A data controller or data processor may delay notification to the data subject under subsection (1)(a) for the purpose of preventing, detecting or investigating a crime by the relevant public entity.

(4) Where a data processor becomes aware of a personal data breach, the data processor shall notify the data controller within forty-eight hours of becoming aware of such breach.

# CLAUSE 17

THAT clause 17 of the Bill be amended -

(a) by deleting sub-clause (1) and substituting therefor the following new subclause –

(1) Where a data controller or data processor is in possession of personal data or where a person believes that a data controller or data processor is in possession of personal data relating to him or her, that person —

- (a) may obtain from the data controller or data processor a confirmation as to whether the agency possesses such personal data and the purposes for processing the personal data; and
- (b) shall have access to that data.
- (b) by deleting sub-clause (2) and substituting therefor the following new subclause –

(2) A data controller or data processor to which an application for access to personal data has been made may charge a prescribed fee for the provision of the personal data and the fee shall not exceed the actual costs of making copies of such information and if applicable, supplying them to the data subject.

# CLAUSE 18

**THAT** clause 18 of the Bill be amended –

- (a) in sub-clause (1) by deleting the words "an agency" appearing at the beginning of the sub-clause and substituting therefor with the words "a data controller or data processor";
- (b) in sub-clause (2)
  - (i) by deleting the words "an agency" appearing immediately after the words "the constitution, request" and substituting therefor with the words "a data controller or data processor";
  - (ii) inserting the words "outdated or such other personal data relating to the data subject as the data subject may request" immediately after the words "or misleading data".
- (c) by deleting sub-clause (6);
- (d) by deleting sub-clause (7) and substituting therefor the following new subclause –

(7) Where a data controller or data processor approves a request under subsection (2), the data controller or data processor shall –

- (a) correct or delete the data within seven days of approval of the request;
- (b) inform the data subject of the action taken within seven days of taking the action under paragraph (a); and
- (c) where the data had been shared with any other person, inform that other person of the action taken and require that person to correct or delete the data.

(e) by inserting the following new sub-clause immediately after sub-clause (7) –

(8) A data controller or data processor shall not correct or delete personal data which is the subject of a case before a court.

# CLAUSE 19

THAT clause 19 of the Bill be amended –

- (a) in sub-clause (1) by
  - (i) by deleting the words "an agency" appearing at the beginning of the sub-clause and substituting therefor with the words "a data controller or data processor";
  - (ii) deleting paragraph (c) and substituting therefor the following new paragraph –

(c) the retention of the data is necessary for a lawful purpose related to the function or activity performed by the data controller or the data processor;

- (iii) deleting the words "parties to the contract" appearing immediately after the words "contract between the" in paragraph (d) and substituting therefor the words "data subject and the data controller or the data processor";
- (iv) inserting the following paragraph immediately after paragraph (d) -

(e) the retention is for historical, statistical, journalistic literature and art or research purposes.

- (b) by deleting sub-clause (2); and
- (c) in sub-clause (3) by deleting the words "an agency" appearing at the beginning of the sub-clause and substituting therefor with the words "a data controller or data processor";
- (d) by inserting the following new sub-clause immediately after sub-clause (3) -

(3A) A data controller or data processor may, for purposes of subsection (3), anonymise or pseudonymise the data retained under subsection (3) in such a manner as to ensure that the data subject is no longer identifiable.

(e) in sub-clause (4) by deleting the words "an agency" appearing at the beginning of the sub-clause and substituting therefor with the words "a data controller or data processor";

# CLAUSE 20

**THAT** the Bill be amended by deleting clause 20.

## CLAUSE 21

THAT clause 21 of the Bill be amended by -

- (a) re-numbering the existing clause as sub-clause (1); and
- (b) inserting the following new sub-clauses immediately after the new sub-clause (1) –

(2) A data controller or data processor that uses personal data for commercial purposes shall, where possible, anonymise the data in such a manner as to ensure that the data subject is no longer identifiable.

(3) The Cabinet Secretary in consultation with the Commission may prescribe practice guidelines for commercial use of personal data in accordance with this Act.

# CLAUSE 22

THAT clause 22 of the Bill be amended -

- (a) in sub-clause (1) by deleting the words "An agency" appearing at the beginning of the sub-clause and substituting therefor the words "A data controller or data processor";
- (b) in sub-clause (2) by deleting the words "An agency" appearing at the beginning of the sub-clause and substituting therefor the words "A data controller or data processor";

#### CLAUSE 23

**THAT** the Bill be amended by deleting clause 23.

#### CLAUSE 24

THAT clause 24 of the Bill be amended-

- (a) in sub-clause (1) by deleting the words "An agency" appearing at the beginning of the sub-clause and substituting therefor the words "A data controller or a data subject";
- (b) in sub-clause (2) by
  - (i) inserting the words "or in the case of a data subject who is a child or a person who is legally incapacitated, the guardian" immediately after the words "the data subject" in paragraph (a);
  - (ii) deleting paragraph (d) and substituting therefor the following new paragraph –

(d) with respect to information that has been made public by the data subject.

(iii) inserting the following new paragraphs immediately after paragraph (d)

(e) necessary for the establishment, exercise or defence of a legal claim.

# **CLAUSE 25**

**THAT** the Bill be amended by deleting clause 25.

# CLAUSE 27

**THAT** the Bill be amended by deleting clause 27.

# CLAUSE 28

THAT clause 28 of the Bill be amended -

- (a) by deleting the words "an agency" appearing at the beginning of the introductory clause and substituting therefor the words "a data controller or data processor"; and
- (b) in paragraph (a) by deleting the words "or a social service institution" appearing immediately after the words "medical institution".

# CLAUSE 29

THAT clause 29 of the Bill be amended –

- (a) by re-numbering the existing clause as sub-clause (1);
- (b) in the new sub-clause (1)
  - (i) by deleting the words "An agency" appearing at the beginning of the subclause and substituting therefor the words "A data controller or data processor";
  - (ii) in paragraph (a) by deleting the words "or any other person having authority to make decisions on behalf" appearing immediately after the words "parent or guardian";
  - (iii) by deleting paragraph (d) and substituting therefor the following new paragraph –

(d) in the best interest of the child.

(c) by inserting the following new sub-clause immediately after the new subclause (1) -

(2) A data controller or data processor shall adopt appropriate measures for age verification and the giving of consent for processing of personal data.

#### CLAUSE 30

**THAT** the Bill be amended by deleting clause 30.

# CLAUSE 31

THAT clause 31 of the Bill be amended -

- (a) by re-numbering the existing clause sub-clause (1);
- (b) in the new sub-clause (1) by
  - (i) deleting the words "An agency" appearing at the beginning of the introductory clause and substituting therefor the words "a data controller or data processor";
  - (ii) deleting the words "third party" appearing immediately after the word "the" appearing at the beginning of paragraph (a) and substituting therefor the words "Commission is satisfied that the other country";
  - (iii)deleting paragraph (c) and substituting therefor the following new paragraph –

(c) the transfer is necessary -

- (i) for the performance or conclusion of a contract between the data subject and the data processor or data controller;
- (ii) for the establishment, exercise or defence of a legal claim;
- (iii) for the protection of fundamental rights and freedoms of a person; or
- (iv) in the interest of the public.

(iv) by deleting paragraph (d); and

(c) by inserting the following new sub-clause immediately after the new subclause (1) –

(2) The Cabinet Secretary in consultation with the Commission shall prescribe guidelines for the transfer of personal data outside the country and the filing of reports on personal data transferred outside the country by a data controller or data processor.

#### CLAUSE 36

THAT clause 36 of the Bill be amended -

(a) by deleting sub-clause (4) and substituting therefor the following new subclause –

> (4) Despite the provisions of this Act, a person whose personal data is collected or processed contrary to this Act or who suffers loss as a result of disclosure of personal data may lodge a claim before a court for an appropriate remedy.

(b) by inserting the following new sub-clause immediately after sub-clause (4) -

- (5) In determining a claim under subsection (4) a court shall consider
  - (a) the nature and the seriousness of the breach;
  - (b) the categories of personal data affected;
  - (c) any benefit gained or loss suffered as a result of the breach;
  - (d) the number of previous violations;
  - (e) the duration of time over which the breach occurred;
  - (f) any action taken by the data controller or data processor to remedy or mitigate the breach; and
  - (g) the nature and status of the data controller or data processor.

#### CLAUSE 38

THAT clause 38 of the Bill be amended -

- (a) in sub-clause (1) by deleting the words "five hundred thousand" appearing immediately after the words "not exceeding" and substituting therefor the words "one million"; and
- (b) by inserting the following new sub-clause immediately after sub-clause (1) –

(1A) Despite subsection (1), where the offence –

- (a) committed relates to special personal information the person shall be liable, on conviction, to a fine not exceeding five million shillings or to a term of imprisonment not exceeding ten years; or
- (b) is committed by a body corporate, the body corporate shall be liable, on conviction, to a fine not exceeding three million shillings or two percent of its annual turnover, whichever is higher.
- (c) by inserting the following new sub-clause immediately after sub-clause (3) –

(4) In addition to any penalty prescribed under this section, a Court may make orders –

(a) for the forfeiture of any equipment or any article used or connected in any way with the commission of the offence; or

(b) prohibiting the doing of any act to stop continuing commission of an offence.

#### **NEW CLAUSES**

**THAT** the Bill be amended by inserting the following new clauses immediately after clause 3-

## PART IIA— REGISTRATION OF DATA CONTROLLERS AND DATA PROCESSORS

Registratio controllers and data

**3A.** (1) Subject to subsection (2), no person shall act as n of data a data controller or data processor unless registered with the Commission.

- processors. (2) The Commission shall prescribe the threshold required for mandatory registration of a data controller and data processor, and in making such determination, the Commission shall consider -
  - (a) the nature of industry;
  - (b) the volumes of data processed;
  - (c) whether special personal data is being processed; and
  - (d) any other criteria the Commission may specify.

**3B.** (1) A data controller or data processor required to Application register under section 3A shall apply to the Commission for registration.

> (2) An application under subsection (1) shall provide the following particulars -

- (a) a description of the personal data to be processed;
  - (b) a description of the purpose for which the personal data is to be processed;
  - (c) the category of data subjects to which the personal data relates;
  - (d) contact details of the data controller or data processor;
  - (e) a general description of the risks, safeguards, security measures and mechanisms to ensure the protection of personal data; and
  - (f) any other details as may be prescribed by the Commission.

(3) The Commission shall issue a certificate of registration where a data controller or data processor meets the requirements for registration.

(4) A data controller or data processor shall notify the Commission of a change in any particular outlined under subsection (2).

...../Amendments

for registration

(5) On receipt of a notification under subsection (4), the Commission shall amend the respective entry in the register. Duration of **3C.** A registration certificate issued under section 3B the shall be valid for a period of three years and the holder may apply for the renewal after expiry of the certificate. registration certificate. Register of **3D.** (1) The Commission shall keep and maintain a register of registered data controllers and data data controllers processors. data (2) The Commission may, at the request of a data and controller or data processor, remove any entry in the processors. register which has ceased to be applicable. (3) A person may request the Commission for a certified copy of any entry in the register. Cancellatio **3E.** The Commission may, on notice, vary terms and or conditions of a certificate of registration or cancel the n variation of registration wherethe (a) any information given by the applicant is certificate false or misleading; or; (b) the holder of the certificate of registration, without lawful excuse, fails to comply with any requirement of this Act. Compliance **3F.** The Commission may carry out periodical audits of and audit. the processes and systems of the data controllers or data processors to ensure compliance with this Act. Designation **3G.** (1) A data controller or data processor may designate of the Data or appoint a data protection officer on such terms and Protection conditions as the data controller or data processor may Officer. determine. where ----(a) the processing is carried out by a public body or private body, except for courts acting in their judicial capacity; (b) the core activities of the data controller or data processor consist of processing operations which, by virtue of their nature, scope or purposes, require regular and systematic monitoring of data subjects; or (c) the core activities of the data controller or the data processor consist of processing of sensitive categories of personal data. (2) A data protection officer may be a staff member of the data controller or data processor and may fulfil other tasks and duties provided that any such tasks and duties do not result in a conflict of interest.

(3) A group of entities may appoint a single data protection officer provided that such officer is accessible by each entity.

(4) Where a data controller or data processor is a public body, a single data protection officer may be designated for several such public bodies, taking into account their organisational structures.

(5) A person may be designated or appointed as a data protection officer, if that person has relevant academic or professional qualifications which may include knowledge and technical skills in matters relating to data protection.

(6) A data controller or data processor shall publish the contact details of the data protection officer and communicate them to the Commission.

(7) The responsibility of a data protection officer shall be to—

- (a) advise the data controller or data processor and their employees on data processing requirements provided under this Act or any other written law;
- (b) ensure on behalf of the data controller or data processor that this Act is complied with;
- (c) facilitate capacity building of staff involved in data processing;
- (d) provide advice on data protection impact assessment; and
- (e) Cooperate with the Commission and any other authority on matters relating to data protection.

# **NEW CLAUSE 7A**

**THAT** the Bill be amended by inserting the following new clause immediately after clause 7 –

<b>7A.</b> (1) A data controller or data processor shall bear the burden of proof for establishing a data subject's consent to the processing of personal data.
(2) A data subject may withdraw consent for collection or processing of personal data at any time.
(3) The withdrawal of consent under sub-section (2) shall not affect the lawfulness of processing of personal data before consent was withdrawn.

#### **NEW CLAUSE 16A**

**THAT** the Bill be amended by inserting the following new clause immediately after clause 16 -

Data **16A.** (1) Where processing of personal data is likely to result in high risk to the rights and freedoms of a data subject due to the nature, scope, context or purpose, a data controller or data processor shall, prior to processing, nt. carry out an impact assessment.

(2) The impact assessment shall include -

- (a) a systematic description of the intended personal data processing operations and the purpose for processing;
- (b) an assessment of the necessity and proportionality of personal data processing operations taking into account the purposes for processing of personal data;
- (c) an assessment of the risks to the rights and freedoms of a data subjects; and
- (d) the measures envisaged to address the risks, including safeguards, security measures and mechanisms to ensure the protection of personal data and to demonstrate compliance with this Act, taking into account the rights and legitimate interests of data subjects and other interested persons.

(3) Where an impact assessment indicate that the processing of personal data would result in high risk to the rights and freedoms of a data subject, a data controller or data processor shall consult the Commission prior to processing personal data.

(4) The Commission shall set out the guidelines for carrying out an impact assessment under this section.

#### **NEW CLAUSE 18A**

**THAT** the Bill be amended by inserting the following new clause immediately after clause 18 -

Right to **18A.** (1) A data subject has the right to receive personal data data which the data subject has provided to a data controller or data processor, in a structured, commonly y. used and machine-readable format.

(2) A data subject has the right to transmit the data obtained under subsection (1) to another data controller or data processor.

(3) Where possible, the data subject shall have the right to have the personal data transmitted directly from a data controller or processor to another.

(4) The right under this section shall not apply to circumstances where —

- (a) processing is necessary for the performance of a task carried out in the public interest or in the exercise of an official authority; or
- (b) it may adversely affect the rights and freedoms of another.

(5) An data controller or data processor shall comply with data portability requests, free of charge and within a period of seven days from the date of the request or as may be determined by the Commission personal data is numerous or complex.

# NEW CLAUSE 31A

**THAT** the Bill be amended by inserting the following new clause immediately after clause 31 -

Safeguar	<b>31A.</b> (1) A data controller or data processor shall, for the				
ds for	purposes of this Part, adopt appropriate measures to				
special	ensure that the data subject is not identifiable including				
personal	anonymising or pseudonymising the data used for				
data.	statistical or research purposes.				

(2) The Cabinet Secretary in consultation with Commission may provide additional guidelines on protection of special personal data.

#### **NEW CLAUSE 39A**

**THAT** the Bill be amended by inserting the following new clause immediately after clause 39 -

Codes	<b>39A.</b> The Commission may –				
guideline s and	(a)	issue guidelines or codes of practice;			
certificati ons.	(b)	offer data protection certificat standards and data protection seals a marks in order to encourage complian with this Act;			ion seals and

# WEDNESDAY, JULY 03, 2019

- (c) require certification or adherence to a code of practice; or
- (d) develop sector specific guidelines as the Commission may determine.

# **CLAUSE 2**

THAT clause 2 of the Bill be amended –

- (a) deleting the definition of the word "agency";
- (b) by deleting the definition of the word "data controller" and substituting therefor the following new definition

"data controller" means a natural or legal person, public authority, agency or other body which, alone or jointly with others, determines the purpose and means of processing of personal data;

(c) by deleting the definition of the word "data subject" and substituting therefor the following new definition –

"data subject" means an identified or identifiable natural person who is the subject of personal data;

(d) by deleting the definition of the word "disclosure" and substituting therefor the following new definition –

"disclosure", in relation to personal data, includes the disclosure of information extracted from such data and the transfer of such data to another person but does not include a disclosure made directly or indirectly by an agency to its employee or agent for the purpose of enabling the employee or agent to carry out its duties and, where the identification of a data subject depends partly on the data and partly on other information in the possession of the agency, the data shall not be considered as disclosed unless the other information is also disclosed;

- (e) by deleting the definition of the word "exempt information";
- (f) in the definition of the word "personal data" -
  - (i) by deleting the words "about a" appearing immediately after the words "means information" in the introductory phrase and substituting therefor the words "relating to an identified or identifiable natural"
  - (ii) by deleting paragraph (d) and substituting therefor the following new paragraph –

(d) the biometrics of a person;

- (iii) by deleting paragraph (g); and
- (iv) by deleting paragraph (h);

- (g) in the definition of the word "processing" by inserting the word "storage" immediately after the words "collection, organisation" in paragraph (a);
- (h) by deleting the definition of the word "special personal information" and substituting therefor the following new definition –

"special personal information" means the personal data of a child, biometric data or data revealing a natural person's race, health status or ethnic origin.

(i) by inserting the following new definitions in their proper alphabetical sequence –

"consent" means any manifestation of express, unequivocal, free, specific and informed indication of the data subject's wishes by which he or she, by a statement or by a clear affirmative action, signifies agreement to the processing of personal data relating to him or her;

"data processor" means a natural or legal person, public authority, agency or other body which processes personal data on behalf of the data controller;

"personal data breach" means a breach of security leading to the accidental or unlawful destruction, loss, alteration, unauthorised disclosure of or access to personal data;

#### SHORT TITLE

**THAT** the Bill be amended by deleting clause 1 and substituting therefor the following new clause –

Short title **1.** This Act may be cited as the Personal Data Protection and Act, 2018, and shall come into operation six months from the date of assent. ement.

...../Appendix

#### APPENDIX

#### 1. **PETITION**

Petition to the Senate by Residents of Wangige, Kiambu County concerning the construction of the Western Bypass Wangige Interchange.

(The Speaker of the Senate)

#### 2. **PAPERS**

- (i) Special Report of the Auditor-General on the pending bills of the 47 County Governments as at 30<sup>th</sup> June 2018;
- (ii) Report of the Auditor-General on the Financial Statements of Laikipia County Bursary Fund for the Year ended 30<sup>th</sup> June 2015;
- (iii) Report of the Auditor-General on the Financial Statements of Laikipia County Bursary Fund for the Year ended 30<sup>th</sup> June 2016;
- (iv) Report of the Auditor-General on the Financial Statements of Laikipia County Bursary Fund for the Year ended 30<sup>th</sup> June 2017;
- (v) Report of the Auditor-General on the Financial Statements of Laikipia County Bursary Fund for the Year ended 30<sup>th</sup> June 2018;
- (vi) Report of the Auditor-General on the Financial Statements of Laikipia County Enterprise Fund for the Year ended 30<sup>th</sup> June 2018;
- (vii) Report of the Auditor-General on the Financial Statements of Laikipia County Co-operative Fund for the Year ended 30<sup>th</sup> June 2018;
- (viii) Report of the Auditor-General on the Financial Statements of Samburu County Executive Youth and Women Enterprise Development Fund for the Year ended 30<sup>th</sup> June 2018;
- (ix) Report of the Auditor-General on the Financial Statements of Samburu County Executive Bursaries Fund for the Year ended 30<sup>th</sup> June 2018;
- (x) Report of the Auditor-General on the Financial Statements of Samburu County Executive Car Loan and Mortgage Scheme Fund for the Year ended 30<sup>th</sup> June 2018; and
- (xi) Report of the Auditor-General on the financial Statements of Samburu Water and Sanitation Company Limited for the Year ended 30<sup>th</sup> June 2018.

(The Senate Majority Leader)

...../Appendix

#### 3. STATEMENTS

#### (i) Pursuant to Standing Order 51(1)(a)

The Chairperson, Standing Committee on Finance and Budget to make a statement on the status of the consideration of the Division of Revenue Bill, 2019.

# (ii) Pursuant to Standing Order 51(1)(b)

- a) The Chairperson, Standing Committee on Agriculture, Livestock and Fisheries to issue a statement relating to the activities of the Committee;
- b) The Chairperson, Standing Committee on Devolution and Intergovernmental Affairs to issue a statement relating to the activities of the Committee; and
- c) The Chairperson, Standing Committee on Education to issue a statement relating to the activities of the Committee.