



Enhancing Accountability

### REPORT

OF

11 FEB 2021

THE AUDITOR-GENERAL

ON

# REVENUE ACCOUNTABILITY STATEMENTS

FOR THE YEAR ENDED 30 JUNE, 2019

KENYA REVENUE AUTHORITY



ISO 90001:2015 CERTIFIED

# REVENUE ACCOUNTABILITY STATEMENT

FOR THE YEAR ENDED 30<sup>TH</sup> JUNE 2019





# KENYA REVENUE AUTHORITY ANNUAL REPORT AND REVENUE ACCOUNTABILITY STATEMENT FOR THE YEAR ENDED $30^{\mathrm{TH}}$ JUNE 2019

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### 1. KEY INFORMATION AND MANAGEMENT

### (a) Background Information

Kenya Revenue Authority (KRA) is a statutory body established by an Act of Parliament, KRA Act Cap 469 of 1995.

### (b) Principal Activities

The Authority's objectives are the assessment and collection of revenue, administration, enforcement of laws relating to and accounting for revenue collected under the Act.

**MISSION** 

Building Trust through Facilitation so as to foster Compliance with Tax and Customs Legislation.

VISION

A Globally Trusted Revenue Agency Facilitating Tax and Customs Compliance.

#### **CORE VALUES**

- Trustworthy
- Ethical
- Competent
- Helpful

### (c) Key Management

The Authority's day-to-day management is under the following key organs;

- Office of the Commissioner General,
- Domestic Taxes Department,
- Customs & Border Control Department,
- Corporate Support Services Department,
- Investigations and Enforcement Department,
- Strategy, Innovation & Risk Management Department,
- Legal Services & Board Coordination Department,
- Intelligence & Strategic Operations Department and,
  Kenya School of Revenue Administration (KESRA)

### (d) Fiduciary Management

The key management personnel who held office during the financial period ended 30<sup>th</sup> June 2019 and who had direct fiduciary responsibility were:

- Commissioner General

- Domestic Taxes Department

- Customs & Border Control Department

- Corporate Support Services Department

- Investigations and Enforcement Department

- Strategy, Innovation & Risk Management Department

- Legal Services & Board Coordination Department

- Intelligence & Strategic Operations Department

- Kenya School of Revenue Administration (KESRA)

- Finance Division

- Procurement Division

John K. Njiraini. Elizabeth Meyo. Kevin Safari. Ezekiel Saina. David Yego. Mohamed Omar.

Paul Matuku. Githii Mburu. Fred Mugambi.

Josephat Omondi.

Grace Murichu.

# KENYA REVENUE AUTHORITY ANNUAL REPORT AND REVENUE ACCOUNTABILITY STATEMENT FOR THE YEAR ENDED $30^{\mathrm{TH}}$ JUNE 2019

### (e) Headquarters

Times Tower Building, Haile Selassie Avenue, P.O. Box 48240 – 00100, Nairobi, Kenya.

#### (f) Contacts

Telephone

(254) 020-310900, 2810000, 315553

Email

callcentre@kra.go.ke, cic@kra.go.ke

Website

www.kra.go.ke

### (g) Bankers

National Bank of Kenya Limited, Harambee Avenue Branch, P.O. Box 41862-00100 Nairobi, Kenya.

Kenya Commercial Bank Limited, Haile Selassie Branch, P.O. Box 58992-00200 Nairobi, Kenya.

Cooperative Bank of Kenya Limited, Co-Op House Branch, P.O. Box 67881-00200 Nairobi, Kenya.

Housing Finance Group, Rehani House, P.O. Box 30088-00100 Nairobi, Kenya.

#### (h) Independent Auditors

Auditor General, Kenya National Audit Office, Anniversary Towers, University Way, P.O. Box 30084, GOP 00100, Nairobi, Kenya.

#### (i) Principal Legal Advisor

The Attorney General, State Law Office, Harambee Avenue, P.O. Box 40112, City Square 00200, Nairobi, Kenya.

# KENYA REVENUE AUTHORITY ANNUAL REPORT AND REVENUE ACCOUNTABILITY STATEMENT FOR THE YEAR ENDED $30^{\mathrm{TH}}$ JUNE 2019

### 2. BOARD OF DIRECTORS

### (a) AMB. DR. FRANCIS MUTHAURA, MBS, EGH



Amb. Dr. Muthaura is the Chairperson for the Board of Directors of Kenya Revenue Authority (KRA). He was appointed as the Chairperson of the Board on 22nd May, 2018.

He holds a Bachelor of Arts Degree in Economics and Political Science and a Post Graduate Diploma in Diplomacy and International Relations from the University of Nairobi.

He was awarded Honorary Doctorate Degrees for Diplomacy and Public Service by Kenyatta University and the Kenya Methodist University of Kenya. He has served as a career diplomat, and held ambassadorial appointments to the European Union in Brussels and the Permanent representative to the United Nations in New York.

He is the founder Secretary General for East African Community; Permanent Secretary in the Ministries of: Information, Transport and Communications; Environment, Water and Natural Resources; Provincial Administration and Internal Security.

He served as the Head of Public Service and Secretary to the Cabinet for nine and half years before retiring from full time public service. He has previously served as a Chairman of the Lamu Port, South Sudan, Ethiopia Transport Corridor (LAPSSET) and BRITAM Holdings Limited.

### (b) HON. MRS. ROSE WARUHIU, OGW



Hon. Mrs. Rose Waruhiu is a Member of the Board of Directors of Kenya Revenue Authority (KRA) on 21st October, 2016.

She holds a Bachelor of Arts (Economics) degree from Makerere University College, and postgraduate Certificate in Management of Higher Education from the University of Manchester. In 1990, she was appointed a Fellow at the Institute of Politics, Kennedy School of Government, Harvard University.

She worked as a senior Administrator in the University of Nairobi, early in her career, and later as a development Consultant in the private sector. She has worked as a consultant in the public sectors, undertaking assignments in policy formulation and documentation; public management; strategy development; planning and advocacy.

She has served as a Member in the Kenyan National Assembly and the East Africa Legislative Assembly. She served on the boards of Kenya Post Bank Board, Kenyatta National Hospital, the National Museums of Kenya and as Vice Chair of the Council of the Jomo Kenyatta University of Science and Technology.

She has held leadership positions in the Women's Organizations and Civil Society serving as Chair/Convener of several initiatives in the pro-democracy movement in Kenya. Within the women movement she was elected Chair of the University Women Association and Vice Chair of National Council of Women.

She has been Chairperson of the Finance, Administration and Procurement Committee and a Member of the Audit and Risk and Revenue, Strategy and Technology Committees of the Authority's Board of Directors.

#### (c) MR. PAUL ICHARIA



Mr. Paul Icharia is a Member of the Board of Directors of Kenya Revenue authority (KRA). He was first appointed as a member of the Board on 11th November 2016 and re- appointed for a further term of three (3) years on 11th November, 2019.

He holds a Bachelor of Science (BSc) Degree in Finance, from California State University, Sacramento USA and a Master of Business Administration (MBA) in Global Management from the University of Phoenix USA. He is a professional with extensive experience in

Financial Services, Business Development and Social Services Development.

He has served in senior positions at the Royal Bank of Canada (RBC) and Citigroup in the United States of America.

He has been a Member of the Revenue, Strategy and Technology and Human Resources Committees of the Authority's Board of Directors respectively.

#### (d) ENG. LEONARD ITHAU



Eng. Leonard Ithau is a Member of the Board of Directors of Kenya Revenue Authority (KRA). He was first appointed on 30th May, 2018 and subsequently re-appointed for a further term of three (3) years on 21st October, 2019.

He holds a Bachelor of Science Degree in Civil Engineering from the University of Nairobi and a Master of Science Degree in Construction Management from the University of Birmingham, England.

He has served in the public service at the Kenya Ports Authority (KPA) and as a Project Management Consultant to various private bodies in the Health, Port and Harbours/Rail, Roads, Telecommunications, Oil and Gas, Hospitality, Industrial/Commercial and Housing Sectors. He is currently the Executive Director of Quemec Limited.

He has over thirty five (35) years' experience in senior project advisory, design and construction management roles on major civil engineering, infrastructure and building works in Kenya and the broader South East Africa region.

He is a Registered Engineer with the Engineers Board of Kenya, a member of the Association for Project Management (UK) and the Institute of Directors (K).

He has been the Chairperson and Member of the Revenue, Strategy and Technology and Human Resources Committees of the Authority's Board of Directors respectively.

### (e) MR. CHARLES MAKORI OMANGA



Mr. Charles Makori Omanga is a Member of the Board of Directors of Kenya Revenue Authority (KRA). He was appointed as a Member of the Board on 30th May, 2018 and re-appointed for a further term of three (3) years on 18th June, 2020.

He holds a Bachelor of Science Degree in Management Information Systems from USIU – Africa and Master of Business Administration from the University of Leicester, United Kingdom.

In his early career he served in the private sector as a Relationship and Product Manager at Citibank Kenya; Regional Head, Trade Finance (EA) and Head, Public Sector at the Barclays Bank of Kenya (now Absa Bank) and Head, Corporate Banking, CFC Stanbic Bank Limited. He is currently co-Managing Principal, Horizon Africa Capital Limited which is a financial advisory firm dealing in mergers and acquisitions in East Africa. As a non-executive director, he has also served in various boards in the financial services sector including banking and stock brokerage.

He is a member of the Institute of Certified Investment, Financial Analysts (ICIFA).

He has been a Member of the Finance, Administration and Procurement Committee of the Authority's Board of Directors.

#### (f) MR. MUKESH K R SHAH



Mr. Mukesh K.R. Shah was appointed a Member of the Board with effect from 30th May, 2018.

He is a Director and founder of Strategic Consultants Limited, a practice that he established in 1992, which provides specialised consultancy services in the areas of strategic planning, high level advisory to family owned business, business revival and reconstruction and mergers and acquisitions to national and international clients.

He has worked with Price Waterhouse UK and Price Waterhouse Kenya for eighteen years (18) years and held the position of partner for over nine (9) years. At Price Waterhouse, he specialized in assurance, accounting and investigations. He was an authority in the audit of banks, financial institutions, oil companies, tour operators and hotels.

He holds directorships of private companies mainly in a professional capacity and is a non-executive Director of Carbacid Investments Limited, a company listed on the Nairobi Securities Exchange and NCBA Bank Plc, a leading bank in East Africa. He advises the Boards of various family owned businesses.

He is a Fellow of the Chartered Association of Certified Accountants (UK), Member of the Institute of Certified Public Accountants of Kenya and Institute of Certified Public Secretaries of Kenya.

He has been Chairperson and Member of the Audit and Risk and Revenue, Strategy and Technology Committees of the Authority's Board of Directors respectively.

#### (g) MRS. SUSAN MUDHUNE, MBS



Mrs. Susan Mudhune is a Member of the Board of Kenya Revenue Authority (KRA). She was first appointed as a Member of the Board on 30th May, 2018 and re-appointed for a further term of three (3) years on 21st October, 2019.

She holds a Bachelor of Arts (Education) Degree and a Master of Business Administration degree from the University of Nairobi.

She has served in various management positions in the local banking industry for over twenty (20) years, from which she retired in 2001.

She has served as a non-Executive Director in various Boards including Safaricom (K) Limited, a position she held for nine (9) years until 2019. She is a past Chairperson of the Board of Kenya Commercial Bank Group and the Kenya Girl Guides Association. She is currently a non Executive Director of Sanlam Kenya Limited, Carbacid Group Limited and chairs the board of Kenya Innovative Finance Facility For Water (KIFFWA) Foundation.

She is a Certified Corporate Governance trainer and a Member of Women Corporate Directors (Kenya Chapter) and Institute of Directors (Kenya).

#### (h) COMMISSIONER GENERAL, MR. JOHN K. NJIRAINI, CBS



He was appointed Commissioner General of Kenya Revenue Authority on 3rd March, 2012. He served the Authority up to his retirement on 30<sup>th</sup> June 2019.

He holds a Bachelor of Commerce (First Class Honours) and Master of Business Administration (MBA) degrees from the University of Nairobi.

He served as the Chief Executive of the Institute of Certified Public Accountants of Kenya (ICPAK) between 1996 and 2006. Mr. Njiraini also served as a Lecturer, Department of Accounting, at the University of Nairobi between 1984 to 1994

and in various audit capacities with Deloitte Haskins & Sells (now Deloitte) and Price Waterhouse (now PricewaterhouseCoopers).

He has also served in various Government Boards and Task Forces including the Permanent Public Service Remuneration Review Board, Local Authorities Transfer Fund Advisory Board, Registration of Accountants Board and the Pending Bills Closing Committee, among others.

#### (i) POST BALANCE SHEET EVENT:

### APPOINTMENT OF COMMISSIONER GENERAL, MR. GITHII MBURU



Mr. Githii Mburu was appointed Commissioner General with effect from 1st July, 2019.

He holds a Bachelor of Commerce Degree (Accounting Option) from Kenyatta University and a Master of Science degree in Public Policy & Analysis from the Jomo Kenyatta University of Agriculture & Technology (JKUAT). He is also a Certified Public Accountant and a Member of the Institute of Certified Public

Accountants of Kenya (ICPAK).

He served as the Commissioner for Intelligence & Strategic Operations (I&SO), where he led KRA in establishing and operationalising a formidable intelligence gathering and tax investigations infrastructure which has played a critical role in combating tax evasion and in enforcing KRA's Code of Conduct. He was instrumental in the collection and dissemination of intelligence. In his role as Head of Investigations, he led various tax evasion investigations that have greatly enhanced revenue collection and border security. He led the enforcement team against illicit trade under the Multi-Agency Task Force.

Prior to joining KRA, Mr. Mburu worked as Head of Technical Standards at the Institute of Certified Public Accountants of Kenya (ICPAK) and also worked with CFC Stanbic Bank.

#### **EX OFFICIO MEMBERS**

## (j) CABINET SECRETARY, THE NATIONAL TREASURY- MR. HENRY K. ROTICH, EGH

Mr. Henry K. Rotich, EGH was appointed Cabinet Secretary for the National Treasury on 15<sup>th</sup> May 2013. He holds Bachelor and Master's degree in Economics from the University of Nairobi. He also holds a Master's Degree in Public Administration (MPA) from the Harvard Kennedy School, Harvard University.

He had worked at the Treasury, Ministry of Finance and the Central Bank of Kenya. He had been earlier attached to the International Monetary Fund (IMF) local office in Nairobi.

He has also been a Director of several Boards of State Corporations including; Insurance Regulatory Board, Industrial Development Bank, Communication Commission of Kenya and Kenya National Bureau of Statistics.

## (k) CABINET SECRETARY, THE NATIONAL TREASURY- AMB. UKUR YATANI, EGH



Ambassador Ukur Yatani was appointed Acting Cabinet Secretary for the National Treasury on 24<sup>th</sup> July 2019. He holds a Master in Public Administration and Public Policy degree from the New York University in the UK.

He has served as District Officer (DO), a District Commissioner (DC) and a Member of Parliament for North Horr constituency. He also served in the Cabinet as the Assistant Minister, Ministry of Science and Technology.

He has also served as Kenya's Ambassador to Austria, with accreditation to Hungary and Slovakia and as Kenya's permanent representative to the United Nations in Vienna.

## (1) MR. BERNARD NDUNG'U, MBS (ALTERNATE DIRECTOR TO THE CABINET SECRETARY, NATIONAL TREASURY)



He was appointed as a Member of the Board with effect from 15th September, 2014 as the alternate to the Cabinet Secretary, National Treasury.

He holds a Bachelor's Degree in Commerce from the University of Nairobi and a Master's Degree in Public Finance Management from the University of London. He is also a Certified Public Accountant and a member of the Institute of Certified Public Accountants of Kenya

(ICPAK).

He is currently the Director General, Accounting Services and Quality Assurance at the National Treasury.

He is also the Chairperson of the Public Sector Accounting Standards Board of Kenya and represents the Cabinet Secretary, National Treasury in the Boards of Kenya Revenue Authority (KRA), Kenya Accountants and Secretaries Examinations Board (KASNEB) and Kenya Medical Supplies Authority (KEMSA)

He has worked on a wide range of public and private finance management specialties having worked with accounting firms including PriceWaterhouseCoopers (PwC) and Ernst and Young (EY) prior to joining the National Treasury.

#### (m) ATTORNEY GENERAL – HON. PAUL KIHARA KARIUKI



He was admitted to the Bar in 1978 after completing his Post Graduate Diploma in Law at the Kenya School of Law, Nairobi. He practiced law at Ndung'u Njoroge and Kwach Advocates, Hamilton Harrison and Mathews Advocates as well as other legal establishments.

In 2003 he was appointed to serve as Principal and Chief Executive officer at Kenya School of Law. In the same year, he was appointed Judge of the High of Court of Kenya where he served in both the Civil

and Commercial Divisions for several years. Between 2009 and 2013, he served as the first Director at the Judiciary Training Institute, where he established operational systems for the technical arm of the Judiciary incorporating professional development for all Judges, Magistrates and Paralegal Staff of the Judiciary. He was appointed the President of the Court of Appeal in 2013 and the Attorney General of the Republic of Kenya in March, 2018.

As the President of the Court of Appeal he was instrumental in the decentralization of the court to Kisumu, Malindi and Nyeri Counties. He also led to the development of the blue print 10 point strategy for the transformation of the courts that culminated in the Court of Appeal Bill and the Strategic Plan of the Court of Appeal of Kenya.

He served as the Chancellor or the Honorary Legal Advisor for the Anglican Church of Kenya, Member of the Kenya Anti-Corruption Authority Advisory Board and the Chairman of the Thomas Banados and Rotary International.

He is an esteemed member of the Law Society of Kenya, Commonwealth Lawyers Association and International Bar Association.

## (n) MS. MARYANN MUTHONI NJAU-KIMANI, OGW (ALTERNATE DIRECTOR TO THE ATTORNEY GENERAL)



She is an advocate of the High Court of Kenya with over thirty (30) years' post admission experience in private and public law practice.

She holds a Bachelor of Laws (LLB) and a Master's degree in Business Administration from the University of Nairobi.

She is Senior Deputy Solicitor General and Secretary - Justice and Constitutional Affairs, the current Head of the State Department of Justice, Office of the Attorney General and Department of Justice.

She is an accredited mediator and Certified Justice Rapid Response, United Nations-Women Sexual and Gender Based Violence Justice Expert with management, financial, research, consultancy and training experience and skills.

# KENYA REVENUE AUTHORITY ANNUAL REPORT AND REVENUE ACCOUNTABILITY STATEMENT FOR THE YEAR ENDED $30^{\mathrm{TH}}$ JUNE 2019

### 3. MANAGEMENT TEAM

#### (a) John Njiraini, CBS



He was appointed Commissioner General of Kenya Revenue Authority on 3rd March, 2012. He served the Authority up to his retirement on 30th June.

He holds a Bachelor of Commerce (First Class Honours) and Master of Business Administration (MBA) degrees from the University of Nairobi.

He served as the Chief Executive of the Institute of Certified Public Accountants of Kenya (ICPAK) between 1996 and 2006. Mr. Njiraini also served as a Lecturer, Department of Accounting,

at the University of Nairobi between 1984 to 1994 and in various audit capacities with Deloitte Haskins & Sells (now Deloitte) and Price Waterhouse (now PricewaterhouseCoopers).

He has also served in various Government Boards and Task Forces including the Permanent Public Service Remuneration Review Board, Local Authorities Transfer Fund Advisory Board, Registration of Accountants Board and the Pending Bills Closing Committee, among others.

#### (b) Githii Mburu



He was appointed Commissioner, Intelligence & Strategic Operations with effect from 3rd April, 2017, a position he served until his appointment as Commissioner General with effect from 1st July, 2019.

He holds a Bachelor of Commerce Degree (Accounting Option) from Kenyatta University and a Master of Science degree in Public Policy & Analysis from the Jomo Kenyatta University of Agriculture & Technology (JKUAT). He is also a Certified Public Accountant and a

Member of the Institute of Certified Public Accountants of Kenya (ICPAK).

He served as the Commissioner for Intelligence & Strategic Operations (I&SO), where he led KRA in establishing and operationalising a formidable intelligence gathering and tax investigations infrastructure which has played a critical role in combating tax evasion and in enforcing KRA's Code of Conduct. He was instrumental in the collection and dissemination of intelligence. In his role as Head of Investigations, he led various tax evasion investigations that have greatly enhanced revenue collection and border security. He led the enforcement team against illicit trade under the Multi-Agency Task Force.

Prior to joining KRA, Mr. Mburu worked as Head of Technical Standards at the Institute of Certified Public Accountants of Kenya (ICPAK) and also worked with CFC Stanbic Bank.

#### (c) Kevin Lewis Safari



Mr Safari was appointed as Commissioner, Customs & Border Control Department from 18th February, 2019.

He joined KRA in 1996 and has served in various positions in Internal Audit, Domestic Taxes and Customs and Border Control departments. He was instrumental in establishing the Customs Enforcement function in Customs & Border Control Department, the Medium Taxpayers Office and Account Management Divisions in Domestic Taxes Department. He

held key positions at the Commissioner General's office and also served as the Regional Coordinator for Western and North Rift Regions.

Mr. Safari holds a Bachelor of Arts degree (BA – Econ. & Business Studies) from Kenyatta University and Master in Business Administration (MBA) degree from the University of Nairobi.

### (d) Elizabeth Odundo Meyo



Mrs Elizabeth Meyo was appointed the Commissioner, Domestic Taxes Department with effect from 5<sup>th</sup> April, 2019 for a period of eighteen months.

She joined KRA in 1996 as an Assistant Inspector I in the VAT Department and in 1997 has served in the Customs & Excise Department Accounts Division as a Senior Accountant, and also in the former VAT Department in different capacities, until the year 2004 when she was appointed Acting Deputy Commissioner for Strategy & Projects. In 2005, she was confirmed

as Deputy Commissioner in Domestic Taxes Department where she headed different functions including Compliance Operations, Large Taxpayer Office, Regional Manager - Central region and Public Sector Division. Before her appointment as Commissioner, Mrs Meyo was head of the South of Nairobi Tax Service Office.

Mrs Meyo holds a Master of Science degree in Finance from the University of Leicester, a Master of Laws (LLM) and a Bachelor of Laws degree from the University of Nairobi, a Post-Graduate Diploma in legal education from Kenya School of Law and a Post Graduate Diploma in Corporate Governance from KCA University. She is a Certified Public Accountant (CPA-K).

#### (e) Ezekiel Saina, HSC



He was appointed Acting Commissioner, Corporate Support Services from 16th July, 2016. He was confirmed as the substantive Commissioner on 1st June, 2016 for a period of three (3) years and later extended by three months upto September 2019.

He holds a Bachelor of Science degree (BSC) from the University of Nairobi, a Master of Business Administration degree - (MBA) from Strathmore University, , Post Graduate Diploma in Computer Science - (PGDIP

Information Technology) from The University of Nairobi and a Certificate in Project Management.

#### (f) Dr. Mohamed Mohamud



Dr Mohamed Omar was appointed Commissioner, Strategy Innovation & Risk Management from 1st October, 2015. His contract was renewed on 1st October 2018 for another term.

He has vast experience in Strategy and Policy, spanning academia and public sector. Before joining KRA, he was the Economic Pillar Director

at the Kenya Vision 2030 Delivery Secretariat, where he was responsible for providing leadership and strategic direction to the implementation of the economic pillar flagship projects. Previously, Dr Omar also worked as a lecturer at the University of Nairobi.

Dr. Mohamud is a holder of Doctors degree of Philosophy from The University of Leeds – UK, Master of Business Administration degree – MBA (E-Business) from The University of Sheffield, UK and Bachelor of Science degree (BSC-Business & Economics) from Vaxjo University, Sweden.

#### (g) Paul Muema Matuku



Mr. Matuku is the Commissioner of Legal Services and Board Coordination having been appointed on 15th May 2019.

He previously held the position of Deputy Commissioner of Legal Services (now Litigation). Mr. Matuku joined KRA in 1996 as a graduate trainee and has risen through the ranks to his current position as Commissioner of Legal Services and Board Coordination.

Mr. Matuku holds a Bachelors Degree in Law (LLB) from the University of Nairobi and a Post Graduate Diploma in Law from the Kenya School of Law. He is a Certified Public Secretary and a Graduate Fellow of the University of Sydney, Graduate School of Government: Extractive Industries: Effective Governance, Taxation and Financial Management.

He is a member of the Law Society of Kenya, the East African Law Society and the Institute of Certified Secretaries, Kenya.

He was a member of the East African Revenue Authorities Technical Committee for six years where he chaired the Legal Affairs Sub-Committee.

He has been instrumental in the development and management of dispute resolution mechanisms in KRA having overseen the take-over of defense of KRA tax disputes from the Attorney General in the year 2000 and the development and roll out of a more robust Alternative Dispute Resolution mechanism in the year 2015. He has also been instrumental in the promulgation of the National Energy Policy, 2018; Petroleum Act, 2019 and the Model Production Sharing Contract.

### (h) David Yego



Mr. David K.S. Yego, was appointed Commissioner, Investigations & Enforcement Department from 22nd March, 2017.

He has over 15 years experience in senior management having risen through the ranks from Auditor 1, Internal Audit Department to the current position of Commissioner, Investigations and Enforcement Department. He has worked in various capacities in Customs and Border Control (C&BC) Department and Commissioner General's

office.

Mr. Yego holds a Master's Degree in Business Administration (MBA) from the University of Nairobi, Bachelor's Degree in Mathematics and Economics from Kenyatta University and is also a Certified Public Accountant – CPA (K).

### (i) Dr. Fred Mugambi Mwirigi



Dr Fred Mugambi Mwirigi was appointed as Head of the Kenya School of Revenue Administration (KESRA) with effect from 15th May, 2019. Prior to the appointment, he had served as the Deputy Commissioner in charge of Academic and Students Affairs at KESRA since April 2016.

Dr Mugambi was the founding director of JKUAT's Mombasa Campus, where he served for seven years. He taught at JKUAT for 11 years and

rose to the level of senior lecturer. Prior to joining JKUAT, Dr Mugambi taught at the Kenya Methodist University. He also served as the chairman of a task force appointed by the Education Cabinet Secretary to select the Board of the Technical and Vocational Education and Training Authority (TVETA), under the Ministry of Education. Dr Mugambi has been involved in consultancy and training tasks for many national and international organisations across six countries. He has published 3 books and over 30 research papers. Dr Mugambi holds a PhD in Entrepreneurship, and a Master of Science degree in Entrepreneurship from JKUAT, a Bachelor of Business Administration degree from Kenya Methodist University and a Diploma in Small Enterprise Management from Galilee International Management College, Israel.

#### (j) Ruth Wachira



She was appointed Ag. Commissioner of Domestic Taxes from 30<sup>th</sup> September 2018 to 4<sup>th</sup> April 2019.

She holds a Bachelor of Science degree – BSC. Dental Surgery and a Master of Business Administration (MBA) both from University of Nairobi. She is a Certified Public Accountant of Kenya – CPA (K) and a Certified Information Systems Auditor (CISA).

#### 4. CHAIRMAN'S STATEMENT

#### **FOREWORD**

It is my pleasure to present the Annual Report and Financial Statements of the Kenya Revenue Authority for the Financial Year 2018/19. This is the first Annual Report prepared within the implementation period of the Authority's Seventh Corporate Plan (2018/2019 - 2020/2021). One of the fundamental drivers that will guide the 7<sup>th</sup> Corporate Plan is the transformation agenda. The key focus of this transformation agenda is to become more customer-focused with a view to enhancing compliance among the taxpayers.

The year 2018 was characterized by decelerated growth in the global economy though the Sub-Saharan Africa region remained on a recovery path. Despite the slow economic growth globally and in the region, Kenya recorded an improved growth. The growth was attributable to increased agricultural production, accelerated manufacturing activities, sustained growth in transportation and vibrant service sector activities. Kenya continues to be ranked favorably in the ease of doing business and as a top investment destination. In the 2019 World Bank's Doing Business Report, Kenya was ranked position 61 in 2018 moving 19 places from position 80 in 2017.

#### OVERVIEW OF ECONOMIC PERFORMANCE IN 2018/19

#### **Global Economy**

The global economy experienced decelerated growth of 3.6% in 2018 compared to a 3.8% growth in 2017. The slowdown was as a result of the weakening growth rate in both the advanced and emerging market economies mainly due to the negative effects of trade tensions between the United States and China.

The Budget Policy Statement for 2019 shows that the Sub-Saharan Africa economy grew by 2.9% in 2018 up from 2.7% in 2017. The growth was largely attributed to favorable commodity prices, stable macroeconomic environment, ongoing infrastructure investments, and strong private sector consumption.

#### Kenya Economy

Based on the 2019 Budget Policy Statement, Kenyan economy remained resilient during the first three quarters of 2018. The economy registered an average growth of 6.0% after it grew by 5.8%, 6.2% and 6.0% during the first, second and third quarters of 2018, respectively. Economic growth for 2019 is projected to improve further to 6.2% partly supported by the increased agricultural production, accelerated manufacturing activities, sustained growth in transportation and vibrant service sector.

Growth in sectoral output was recorded across the major sectors of the economy. The 2019 Economic survey shows that the agricultural, manufacturing, transport and storage, tourism, information, and communication sectors all registered growth and expansion for the period under review. However, there was a decelerated growth in the construction sector during the

period under review. Growth in agricultural value added products, at constant prices increased to 6.6% in 2018 from 1.8% in 2017 partly attributed to the favorable weather conditions for both crop and livestock.

Similarly, manufacturing sector registered a growth of 4.2% compared to a revised growth of 0.5% recorded in 2017. This was partly attributed to agro-processing activities and production of beverages that recovered from considerable declines in 2017. Formal employment in the manufacturing sector grew by 1.4% during 2018 to 307,592 persons accounting for 11.1% of the total formal employment.

During the review period, transport and storage sector expanded by about 8.8% compared to 7.2% it recorded in 2017. The growth was partly due to the increased activity in railway transport that has been performing well since the introduction of the Standard Gauge Railway (SGR) train services. In addition, the sectoral growth was supported by the increased water transport activities, with the number of throughput and the volume of container traffic handled at the port of Mombasa increasing from 2.2% and 9.6%, respectively, in 2018.

There was also an expanded growth in the information and communication sector. The value of Information and Communication Technology expanded by about 12.9% in 2018 to record Kshs.390.2 billion up from Kshs.345.6 billion in 2017. The growth was driven by growth in the digital economy. The total number of mobile transceivers grew by 16.9 from 184,149 in 2017 to 215,276 in 2018. Similarly, the number of fourth generation (4G) technology mobile transceivers also grew by about 93% from 3,873 in 2017 to 7,469 in 2018.

#### Revenue Performance

During the financial year 2018/19, KRA collected **Kshs.1,571 billion** against a target of **Kshs.1,643 billion**. This represents a performance rate of **96.1%** and revenue growth of 11.1% over **Kshs.1,419 billion** collected in financial year 2017/18.

#### **Exchequer Revenue**

KRA collected a total of **Kshs.1,469 billion** against a target of **Kshs.1,553 billion** translating to a performance rate of **95.1%**.

#### **Agency Revenue**

Kshs.103.1 billion was collected as Agency revenue against a target of Kshs.89.7 billion translating to a performance rate of 114.9%.

#### **FUTURE OUTLOOK**

#### Globally

The global economic growth is projected to slow down to 3.5% in 2019 from an estimate of 3.7% in 2018. This slowdown will primarily be as a result of weakening growth rate in both the advanced and emerging market economies mainly due to the negative effects of trade tensions between the United States and China.

However, in sub-Saharan Africa growth is expected to improve from 2.9% in 2018 to 3.5% in 2019, supported by higher commodity prices, improved capital market access and contained fiscal imbalances in many countries. Further, growth in the East African Community (EAC) region is estimated to improve from 5.9% in 2018 to 6.3% in 2019 supported by a stable macroeconomic environment, rebound in agricultural activities on the backdrop of favorable weather conditions, ongoing infrastructure investments, and strong private consumption.

#### Kenya

Kenya's real GDP is estimated to have expanded by about 6.3% in 2018 compared to a revised growth of 4.9% in 2017. This growth is attributed to among other factors, increased agricultural production, sustained growth in the transportation, accelerated manufacturing activities and vibrant service sector activities. However, the growth for 2019 looks less optimistic on account of delayed long rains and depressed rainfall in most parts of the country. Nevertheless, the World Bank macroeconomic outlook estimates the economy to grow by 5.7% in the year 2019, 0.1%age point below IMF projection.

#### **Appreciation**

On behalf of the entire Board of Directors, I wish to thank all the taxpayers who complied with their tax obligations and our strategic stakeholders who have partnered with us in our transformation journey to enhance revenue mobilization and more efficient customer service. We are optimistic that with your continued support, KRA will continue to effectively carry out its mandate and mobilize the much-needed resources to finance Government expenditure. I also wish to extend my appreciation to the management and staff of the Authority for their continued hard work, commitment and dedication which enabled KRA to increase revenue collection thereby registering growth of 11.3% despite the challenging macroeconomic conditions in the country.

In my capacity as the Chairman of the Board, I wish to take this opportunity, on behalf of other Board members, to thank H. E. The President, the National Government, the National Treasury and Planning Ministry, Counties, and Parliament for the invaluable support we continue to receive from them in the performance of our duties.

In conclusion, I wish to express my sincere appreciation to my fellow Board Members for their unwavering support and hard work during the year. It is my firm belief that the team will steer the Authority to an even better Performance in the 2019/2020 financial year.

Amb. (Dr.) Francis Muthaura, EGH

**CHAIRMAN** 

#### 5. COMMISSIONER GENERAL'S STATEMENT

#### (a) INTRODUCTION

It gives me great pleasure to present to you the highlights of the Kenya Revenue Authority performance for FY 2018/19. This was the first financial year in the 7<sup>th</sup> Corporate Plan themed as "Revenue Mobilization through Transformation, Data-Driven decision-making, and Tax Base expansion". KRA's contribution will be mapped out through revenue mobilization with a view to raising the Revenue/GDP ratio from 18.3% recorded during the 2017/18 financial year to 19.2% by the 2020/21 financial year.

#### (b) OPERATING ENVIRONMENT

Kenya's GDP growth rate was estimated at 6.3% in 2018 compared to a forecast of 6.1% based on the 2019 Budget Policy Statement. The GDP growth is expected to rise to 6.2% in 2019.

Key elements of the macro-economic environment included the following:

- The overall rate of inflation increased from 4.3% in June 2018 to 5.7% in June 2019.
- The foreign exchange market has remained relatively stable. The exchange rate of Kenya Shilling to US Dollar averaged at 101.1 during the Financial Year compared to 102.4 for the FY 2017/18.
- The FOB value of total exports decreased by 13% from Kshs. 53.8 billion in June 2018 to Kshs. 46.4 billion in June 2019. On the other hand, the CIF value of imports increased marginally from Kshs. 134.5 billion in June 2018 to Kshs. 134.6 billion in June 2019.
- The average yield rate for 91-day Treasury bill rate declined from 7.83% in June 2018 to 6.90% in June 2019 indicating a general decline in interest rates in the economy.
- The Nairobi Securities Exchange (NSE) 20 share index decreased from 3,286 points in June 2018 to 2,834 points in December 2018 and 2633 points in June 2019.

#### (c) REVENUE PERFORMANCE

Cumulative revenue collections (July 2018 - June 2019) stood at Kshs. 1, 571 billion against a target of Kshs.1,643 billion, a performance rate of 96.2% and a growth of 11.3% as presented in the Table 1 below.

Table 1: Revenue Collection (Kshs. Billion)

| Department                 | Appendices       | Actual 2018/19 | Target 2018/19 | Performance<br>Rate (%) | Actual 2017/18 | Growth<br>Over<br>2016/17<br>(%) |
|----------------------------|------------------|----------------|----------------|-------------------------|----------------|----------------------------------|
| Customs Services           | Appendix 15(i)   | 526            | 525            | 100.1                   | 473            | 11                               |
| Domestic Taxes             | Appendix 15(ii)  | 1,056          | 1,131          | 94                      | 976            | 9                                |
| Road Transport             | Appendix 15(iii) | 4              | 4              | 108                     | 3              | 28                               |
| Total (Gross)              |                  | 1,586          | 1,660          | 96                      | 1,452          | 10                               |
| Less: Provision for Refund |                  |                |                |                         |                |                                  |
| Customs Services           | Appendix 15(i)   | 1              | 2.7            | 34                      | 3              |                                  |
| Domestic Taxes             | Appendix 15(ii)  | 14             | 14.4           | 100                     | 14             |                                  |
| Road Transport             | Appendix 15(iii) | 1              |                | _                       | _              | -                                |
| Net Collections            |                  |                |                |                         |                |                                  |
| Customs Services           | Appendix 15(i)   | 525            | 523            | 100                     | 470            | 12                               |
| Domestic Taxes             | Appendix 15(ii)  | 1,042          | 1,116          | 94                      | 962            | 9                                |
| Road Transport             | Appendix 15(iii) | 4              | 4              | 97                      | 3              | 28                               |
| Total (Net)                |                  | 1,571          | 1,643          | 96                      | 1,435          | 10                               |

#### (i) Customs and Border Control Department

Total exchequer and agency customs collections during FY 2018/19 amounted to Kshs.525.34 billion against a target of Kshs.522.78 billion translating to a performance rate of 100.5% and a growth of 11.8% over FY 2017/18. Net import duty grew by 12% to Kshs. 105.2 billion while net excise duty grew by 6% to Kshs. 88.5 billion. Annual collections in Petroleum Taxes amounted to Kshs. 170.9 billion while Trade Taxes amounted to Kshs. 334.6 billion recording a growth of 16.3% and 9.3%, respectively, over FY 2017/18.

#### (ii) Domestic Taxes Department

Total domestic exchequer and agency collections during FY 2018/19 amounted to Kshs. 1,042.42 billion against a target of Kshs.1,116.4 billion translating to a performance rate of 94.1% and a growth of 11.0% over FY 2017/18.

Direct domestic taxes collected during the financial year amounted to Kshs. 701.8 billion representing a growth of 8.7% over FY 2017/18. Direct domestic taxes included: PAYE-56%; Corporate Taxes-24%, withholding taxes-15%, and the remaining 5% comprised of individual taxes, Turn-Over-Tax, Capital Gains Tax and Rental Income Tax.

Indirect taxes collected during the Financial Year amounted to Kshs. 348.2 billion representing a growth of 16.2% over FY 2017/18. This growth in indirect taxes was mainly driven by a 60.8% growth in excise duty on airtime from Kshs. 15.6 billion to Kshs. 25.1 billion and 42.4% growth of excise tax on money transfer from Kshs.15.9 billion in 2017/18 to Kshs. 22.6 billion in 2018/19.

# KENYA REVENUE AUTHORITY ANNUAL REPORT AND REVENUE ACCOUNTABILITY STATEMENT FOR THE YEAR ENDED $30^{\mathrm{TH}}$ JUNE 2019

### (iii) Transport Department

Transport revenue for the 2018/19 FY was Kshs. 4.30 billion and accounted for 0.27% of the total collections during the year. The collection was a 27.8% growth compared to Kshs. 3.37 billion collected in 2017/18 FY.

#### (D) REVENUE ADMINISTRATION TRANSFORMATION

KRA continues to scale up reforms that will transform the organization to be fully integrated and customer-focused. The key reform initiatives implemented during the financial year are detailed below:

### (i) iTax System Improvement

This is a web-based system that offers services including electronic registration of taxpayers, electronic filing, self-service ledger accounts, electronic receipting of tax payments and back office functions for Domestic Taxes Department. During this financial year, key improvements on the iTax system included:

- Delivery of Debt module.
- Invoice auto reconciliation module.
- Implementation of online customer support framework.
- Personal Identification Number Business Process Reengineering (PIN BPR) completed.

### (ii) New Data Centre (NDC)

This project aims at implementing an enterprise risk management framework that will build resilience for business processes recovery and resumption in case of a disaster. The project will also improve IT operational efficiency and reliability. The New Data Centre facility, which is complete, will enhance availability, continuity and response times of business systems. Progress made so far include:

- Systems migration, testing and changeover.
- Integration with iTax and payment gateway.
- Prioritization of systems migration order completed. Migrations include iSupport, Corporate Website and Integrated Customs Management System (iCMS).

### (iii) Integrated Customs Management System (iCMS)

The Integrated Customs Management System (iCMS) is an integrated system that consolidates all customs procedures for the clearance of cargo and border control. The aim of the iCMS project is to automate all Customs processes while adopting best technology practices for

facilitation of trade by integrating the different systems used for Customs processes in the Authority.

The system has two-way integration with the iTax system which enables data sharing on importers to monitor domestic tax declarations. The progress made in implementation of iCMS includes:

- 80% completion of the development work (including integrations with stakeholder systems). Go live for Air achieved in April 2019 with go live for Sea and Air scheduled for July 2019).
- One year pilot for Air completed.

#### (iv) iSupport System

The KRA iSupport system is an Enterprise Resource Planning (ERP), whose aim is to replace the standalone systems by integrating their functions into a single automated system that runs off a single database. The system is expected to facilitate management of corporate operational performance to improve KRA's performance and employee productivity through the following solutions:-

- Providing timely and accurate information to support efficient tax administration operations, planning and reporting for the KRA;
- Stimulating integration of financial and operational activities through streamlined and efficient workflows and documents management;
- Building centralised service capability;
- Providing better business insight and
- Tracking key operational performance indicators on a real time basis for prompt management decision making.

The iSupport system implementation is complete and the rolled out modules include Travel Management, Payroll, Performance Management, Medical Management, e-Recruitment, and Assets Disposal.

#### (v) Tax Invoice Management System (TIMS)

KRA is in the process of developing Tax Invoice Management System (TIMS) to safeguard tax revenue against electronic sales suppression while allowing for real-time tax collections at traders' tills. The TIMS implementation aims at addressing the challenge posed by the rapidly changing business environment requiring the use of electronic sales systems and digital payments. Under the VAT enhancement strategy, the need for ensuring simplicity and accuracy in input, output, credit VAT information and reconciliation between filed returns and payments is paramount. Once TIMS is fully implemented, KRA will be able to operationalize

real-time VAT collections to enhance compliance for mobile and electronic business transactions. TIMS will also enhance capability for reporting projections on VAT collections.

The implementation of TIMS will ensure;

- Real time validation of invoices at the trader tills prior to issuance to the customer and KRA tax system.
- Standardization of tax invoices and receipts for compliance with tax legislation.
- Simplification of return filing in order to enhance voluntary compliance.
- Improve accuracy of VAT data for transactional purchases and sales information.

### (vi) Integrated Scanner Management Solution (iScan)

The integrated scanner management solution (iScan) seeks to enhance security of containers on transit, improve reliability and reduce the risks faced by the inspection staff. The objective of this project is to provide a centralized integrated scanner management solution with real time processing, inspection information collection, inspection data management and advanced analysis capability. The following interventions have been undertaken:

- Establishment of a centralised command centre and scanner integration.
- Installation and operationalization of additional 9 scanners this aims at operationalizing scanners at Kapenguria and Kilindini port (G-section), operationalizing 10 baggage (mobile) scanners from the Chinese government; procuring scanners (SGR component), relocating the Inland Container Deport (ICD) scanner to Malaba and constructing scanner shed.
- CCTV Integration this involves CCTV Integration for 22 Container Freight Station (CFS) and Inland Container Deport.

### (vii) Data Warehouse and Business Intelligence (DWBI) Solution

KRA is implementing the Data Warehouse and Business Intelligence (DWBI) Project. The main objective of the project is to enable KRA's Transformation to an efficient Data and Intelligence driven Tax Administration. The DWBI solution will enable KRA to aggregate relevant data from both internal and external sources for enhanced information on taxpayers thereby facilitating evidence based decision making. The Business Intelligence component will provide useful insights from the aggregated data for efficiency through enhanced Tax Administration Strategies.

In addition, the DWBI is expected to deliver the following benefits;

a) Fact based decision making: Linking data from multiple KRA systems to enable better reporting, analysis and knowledge based decision making;

- b) **Enhanced tax compliance** by enabling single view of the taxpayer and providing access to strategic third party data; and
- c) Enhanced operational efficiency by enabling fast and easy access to data and information; increase KRA's capacity to detect fraud by providing tools to detect trends and patterns.

The DWBI Project is being implemented in 3 phases as follows;

#### Phase 1 Deliverables;

- a) Centralized data repository (Data warehouse) & Integrations
- b) Risk Analysis module
- c) Case Management module

The capabilities delivered by the completed Phase 1 of the DWBI include ability to read and upload third Party Data, Case Selection, Taxpayer risk based Profiling, and Workflow automation.

#### Phase 2 Deliverables

- a) Business Intelligence
- b) Reports
- c) Dashboards

This phase is 40% completed.

#### Phase 3 Deliverable

Advanced Analytics

#### (E) KEY ACHIEVEMENTS IN THE FINANCIAL YEAR 2018/19

The key achievements during the FY 2018/19 include:

#### (i) Broadening the tax base

During the 2018/19 FY, active taxpayers increased to 4.65 million by the end of the third quarter. From July 2018 to April 2019, 32,333 landlords were recruited into the tax net of which 26,042 was through Block Management System (BMS) and 6,291 through the use of third party data.

The launch of iScan from 1st October 2018 led to improved voluntary compliance as there was no case for Gross mis-declarations from November, 2018 to May 2019. Further, compliance in terms of proper declarations increased from 86% (Before the launch of iScan) to 97% (After the launch of iScan).

KRA continued to leverage on government automation where various third-party systems (NTSA-TIMS, e-ProMIS, NHIF, NSSF and IFMIS including IFMIS County Compliance) were identified to further drive recruitment. KRA's integration with these systems is at different levels of implementation with PPRA fully integrated.

### (ii) Revamped debt program

During the Financial Year, the debt module on the iTax system was fully utilized. It facilitated a single view of all taxpayers' transactions and improved debt collection. To fast-track the debt recovery process timelines for hard-core cases, operation of debt enforcement was decentralised to all regional offices with effect from 1st January 2019.

During the year, KRA implemented Data Analytics to enhance debt collections by focusing on key priority debts that are easier to recover as follows: Current debts cases (i.e. o-6 Months), debts emanating from agency taxes (i.e. VAT, PAYE, WHT and Excise) and debts with high values for each of the TSOs. The total debt collections for the period July- May, 2019 was kshs. 36,054 Million.

#### (iii) Creation of a Tax Dispute Resolution (TDR) Division

During the FY 2018/19, a full-fledged TDR division was created and resourced. There was also recruitment of independent experts to handle disputes. There was also the roll out of restructured tax objections process as well as regular engagements with the stakeholders.

### (iv) Enhancing integrity

KRA aspired to attain a Corruption Perception Index of 10% by 2021 through a raft of interventions including creation of awareness for the stakeholders, system reviews and automation and efficient inter-agency collaboration. During the financial year, 5,599 individuals were sensitized, 158 individuals were prosecuted, and collaboration with two agencies achieved.

#### (F) HUMAN RESOURCE REVIEW

#### (i) Senior Staff Changes

Mr. John Njiraini's contract ended on 30<sup>th</sup> June 2019 as the KRA Commissioner General with Mr. James Githii Mburu being appointed to take over as the new Commissioner General with effect from 1<sup>st</sup> July 2019. Mr. Kevin Lewis Safari was appointed as Commissioner, Customs & Border Control Department from 18<sup>th</sup> February 2019 while Mrs. Elizabeth Odundo Meyo was appointed Commissioner, Domestic Taxes Department from 5th April, 2019. Mr. Paul Muema Matuku was appointed as the Commissioner, Legal Services & Board Coordination and Dr. Fred Mugambi Mwirigi was appointed as Head of KESRA, both appointments taking effect from 15<sup>th</sup> May 2019.

# KENYA REVENUE AUTHORITY ANNUAL REPORT AND REVENUE ACCOUNTABILITY STATEMENT FOR THE YEAR ENDED $30^{\mathrm{TH}}$ JUNE 2019

#### Staff Complement as at 30.06.2019

| S/no | Department                               | Count | Percentage (%) |
|------|--|-------|----------------|
| 1    | Corporate Support Services               | 1,260 | 15.98%         |
| 2    | Customs & Border Control                 | 2,101 | 26.65%         |
| 3    | Domestic Taxes Department                | 2,755 | 34.94%         |
| 4    | Intelligence & Strategic Operations      | 127   | 1.61%          |
| 5    | Internal Audit Department                | 39    | 0.49%          |
| 6    | Investigations and Enforcement           | 240   | 3.04%          |
| 7    | Kenya School of Revenue Administration   | 130   | 1.65%          |
| 8    | Legal Services & Board Coordination      | 141   | 1.79%          |
| 9    | Marketing & Communication                | 797   | 10.11%         |
| 10   | Strategy, Innovation and Risk Management | 268   | 3.40%          |
| 11   | CG/ Transformation Leadership Office     | 27    | 0.34%          |
|      | Grand Total                              | 7,885 | 100.00%        |

#### (ii) Staff Motivational and Welfare Programs

In the financial year 2018/19, KRA addressed staff motivation by implementing various welfare activities that include wellness programs, health talks, health hikes, Alcohol and Drug abuse prevention programs. The authority has also provided motivational benefits which include Mortgage as well as car and laptop loans for staff.

### (iii) Competency Development

KRA facilitated delivery of 24 technical and cross cutting programs for 594 staff and 41 Continuous Professional Development programs for 254 staff at a total cost of 34,779,506. This was possible through re-allocation from Departments and reimbursement from National Industrial Training Authority (NITA).

#### (iv) Human Resource Projects

During the year, KRA undertook a Job Evaluation exercise through a consultant. The exercise also included validation of all Job descriptions in the Authority.

#### 6. CORPORATE GOVERNANCE STATEMENT

Corporate governance is the structure and process used to direct and manage the business affairs of the Authority to enhance prosperity, corporate performance and accounting. The Board of Directors is the governing body of the Authority. It formulates policy and charts out the road map for goal attainment, including plans of action.

The Board of Directors is responsible for the governance of the Authority and is accountable to the Cabinet Secretary, National Treasury to ensure compliance with the Kenya Revenue Authority Act, best practice and business ethics. The Directors attach great importance to the need to conduct business and operations of the Authority with integrity, professionalism and in accordance with generally accepted international corporate governance practice.

The Board's responsibilities are broadly set out in Section 6 (6) of the Kenya Revenue Act CAP 469 of the Laws of Kenya, and include:

a) Review and approval of the policy of the Authority;

b) Monitoring of the performance of the Authority in carrying out its functions; and

c) Discipline and control of all of the Authority's staff, appointed under the Act.

### **Board Meetings**

The Board meets on a monthly basis to review Management performance, including revenue collection, operational issues and future planning. The Directors are given appropriate and timely information to enable them maintain full and effective control over strategic, financial, operational, revenue and compliance issues. All the Directors are independent of Management and free from any business relationship that could materially interfere with the exercise of their independent judgment. The Board held 15 Meetings during the period under review.

#### **Board Committees**

The Board had four (4) standing Committees during the year, which met regularly under the Terms of Reference set out by the Board.

#### **Human Resources Committee**

The Committee is responsible for monitoring and appraising the performance of Senior Management, reviewing of human resource policies, approval of remuneration policy for employees and making recommendations on Senior Management appointments to the Board. The Committee met monthly and its Members were:

(a) Ms. Susan Mudhune,

(b) Mr. Leonard Ithau,

(c) Mr. Paul Icharia and

(d) Commissioner General.

#### F. FUTURE OUTLOOK

The Treasury revenue target for the financial year 2018/19 is Kshs. 1.94 trillion. From this set target, Kshs. 1.85 trillion (95.2%) is Exchequer revenues while Kshs. 92.2 billion (4.8%) is the agency revenue. The National Treasury target represents a growth of 22.7% over the revenue collection in FY 2018/19 (Kshs. 1.58 trillion).

Over the medium term, the 2019 Budget Policy Statement projects economic growth to rise gradually to 7.0% per annum due to investments in strategic areas under the "Big Four Agenda", these include job creation through the manufacturing sector, achieving the universal health coverage, ensuring food security and improved nutrition as well as providing affordable houses to Kenyans. These efforts will support the business environment, create jobs and ultimately promote broad based inclusive growth. FY 2019/20 marks the second year of the implementation of the 7<sup>th</sup> Corporate Plan for the FY2018/19 to 2020/21. It is expected that full implementation the plan initiatives will lead to the following outcomes:

- a. enhanced revenue through improved compliance,
- b. improved business climate with respect to taxation and trading across borders,
- c. data and intelligence driven organization, and
- d. Public confidence in the integrity, professionalism, competence and customer focus of our staff.

#### G. CONCLUSION

In conclusion, I would like to thank our taxpayers and all stakeholders for the show of patriotism and unwavering support which has enabled us register success and achievement of our strategic goals. I also acknowledge and thank the Board of Directors, Management and staff of KRA for their hard work which has enabled KRA to effectively implement its mandate as the principal revenue collector for the Government of Kenya. This dedication and commitment has led to the achievement of a revenue growth of 11.3% over FY 2017/18, despite the challenging economic conditions. Lastly, I would like to thank the National Treasury for the strong support accorded to KRA throughout the year.

I am confident that together and guided by our common vision of being *A Globally Trusted Revenue Agency facilitating Tax and Customs Compliance*, KRA is headed for greater heights.

Githii Mburu

COMMISSIONER GENERAL

#### Finance, Administration and Procurement Committee

The Committee is responsible for review of the Authority's annual budget, Procurement and Disposal Plans and related policies. The Committee met monthly and its Members were:

- (a) Ms. Rose Waruhiu,
- (b) Mr. Charles Omanga,
- (c) Cabinet Secretary National Treasury and
- (d) Commissioner General.

#### **Audit and Risk Committee**

The Committee is responsible for review of audit reports, compliance with relevant laws, procedure and standards, quality of financial reporting and oversight on internal control and risk, among others. The Committee assists the Board in discharging its supervisory and good corporate governance responsibilities. The Committee met monthly and its Members were:

- (a) Mr. Mukesh Shah,
- (b) Ms. Rose Waruhiu,
- (c) The Attorney General and
- (d) Cabinet Secretary National Treasury.

### Revenue, Strategy and Technology Committee

The Committee is responsible for review of the Authority's strategic implementation of the Corporate Plan and Reform Programme. It also serves as a forum to encourage continuous research and review of tax policy proposals; regulatory framework and revenue collection. The Committee met monthly and the Members were:

- (a) Mr. Leonard Ithau,
- (b) Mr. Mukesh Shah,
- (c) Ms. Rose Waruhiu,
- (d) Ms. Susan Mudhune,
- (e) Mr. Paul Icharia,
- (f) The Attorney General,
- (g) Cabinet Secretary National Treasury and
- (h) Commissioner General.

#### **Board of Trustees**

The Authority has a Staff Pension Scheme which is supervised, managed and administered by a Board of Trustees. The Authority, as sponsor of the Scheme, is represented by the following Board Members:

### **KRA Board Representation**

- (a) Mr. Paul Icharia (Chairman),
- (b) Ms. Susan Mudhune and
- (c) Commissioner General.

#### **Board Matters**

| Attendance to board meetings by | In the Financial Year 2018/2019, there w                      | ere twelve (12) |  |  |
|---------------------------------|---|-----------------|--|--|
| members                         | Board Meetings and six (6) Special Board Meetings             |                 |  |  |
|                                 | attended by Members.  |                 |  |  |
|                                 | Meeting   | No. of          |  |  |
|                                 |   | Directors       |  |  |
|                                 | 268th Board Meeting- 10th July, 2018                          | 9               |  |  |
|                                 | Special Board Meeting- 16th August,                           | 8               |  |  |
|                                 | 2018  |                 |  |  |
|                                 | 269th Board Meeting- 30th August,                             | 6               |  |  |
|                                 | 2018  |                 |  |  |
|                                 | 270th Board Meeting-27th September,                           | 7               |  |  |
|                                 | 2018  |                 |  |  |
|                                 | 271stBoard Meeting- 25 <sup>th</sup> October,                 | 8               |  |  |
|                                 | 2018  |                 |  |  |
|                                 | 272 <sup>nd</sup> Board Meeting- 29 <sup>th</sup> November,   | 7               |  |  |
|                                 | 2018  |                 |  |  |
|                                 | 273 <sup>rd</sup> Board Meeting- 20 <sup>th</sup> December,   | 9               |  |  |
|                                 | 2018  |                 |  |  |
|                                 | 274 <sup>th</sup> Board Meeting- 24 <sup>th</sup> January,    | 7               |  |  |
|                                 | 2019  |                 |  |  |
|                                 | Special Board meeting- 5 <sup>th</sup> February               | 7               |  |  |
|                                 | 2019  |                 |  |  |
|                                 | Special Board Meeting- 7 <sup>th</sup> February,              | 9               |  |  |
|                                 | 2019  |                 |  |  |
|                                 | Special Board Meeting- 12 <sup>th</sup> February,             | 6               |  |  |
|                                 | 2019  |                 |  |  |
|                                 | 275 <sup>th</sup> Board Meeting- 14 <sup>th</sup> February,   | 9               |  |  |
|                                 | 2019  |                 |  |  |
|                                 | 276th Board Meeting- 15th March, 2019                         | 7               |  |  |
|                                 | 277 <sup>th</sup> Board Meeting- 11 <sup>th</sup> April, 2019 | 9               |  |  |

| Special Board Meeting  | g- 3 <sup>rd</sup> May, 2010   | 9  | 8   |  |
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| Members)   |  | J  |   |  |
| Expiry of term is usuall   | y communicate  | ed to The  | e National  |  |
|  |  |  |   |  |
| There is an approved Bo  | oard Charter. T  | he Board   | Charter is  |  |
|  |  |  |   |  |
| Sections 7 and 8 of the  | Kenya Reveni   | ue Autho   | rity Act and  |  |
| section 7 of the State Co  | orporations Ac   | t section  | 7 stipulates  |  |
| the process of appointing  | ng and removal   |  |   |  |
| Board of Directors.  |  |  |   |  |
| Sections 6(6) of the 1   | Kenya Revenu   | e Author   | rity Act and  |  |
| Chapter one (1) of th  | e Mwongozo   | Code of  | of Directors.   |  |
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| Name   | Position   |  | % Score   |  |
| Al- D- E'-   | 01 ;   |  |   |  |
|  | Chairman   | 4.8654   | 97.31   |  |
|  | Chief  | 4.05.41  | 05.40   |  |
| Wil. John Njirann  |  | 4.2/41   | 85.48   |  |
|  |  |  |   |  |
| Eng Leonard Ithau  |  | 4 8022   | 96.07   |  |
|  |  |  | 93.27   |  |
| The same and the s | Member   | 4.0030   | 73.4/   |  |
|  | Member   | 4.5812   | 91.68   |  |
| AND STATE OF THE S |  |  | <del>                                     </del>  |  |
| Mr. Mukeshchandra  | Member   | 4.8617   | 97.23   |  |
|  | 278th Board Meeting- 279th Board Meeting- Special Board meeting As per the Kenya Rever and Section 6(2)(e) Appointment is by the land Cabinet Secretary - Members) Expiry of term is usuall Treasury at least 3 mon There is an approved Bocurrently under review. Sections 7 and 8 of the section 7 of the State Cothe process of appointing Board of Directors. Sections 6(6) of the Chapter one (1) of the stipulates the roles and An internal induction would be appointed to the composition of the stipulates the roles and Chapter one (2) Mwongozo Code of Govern Board Evaluation for the 4th July, 2019 and facility and section for the stipulates the roles and facility and fa | 278th Board Meeting- 16th May, 2019 279th Board Meeting- 13th June, 2019 Special Board meeting- 27th June, 2019 As per the Kenya Revenue Authority A and Section 6(2)(e) Appointment is by the President (for the and Cabinet Secretary – The National Members) Expiry of term is usually communicated Treasury at least 3 months before expirate an approved Board Charter. The Currently under review.  Sections 7 and 8 of the Kenya Revenus Section 7 of the State Corporations Act the process of appointing and removal Board of Directors.  Sections 6(6) of the Kenya Revenus Chapter one (1) of the Mwongozo stipulates the roles and functions of the An internal induction was carried out author their appointment.  Five (5) out of Nine (9) Directors have Mwongozo Code of Governance Training Board Evaluation for the FY 2018/2014th July, 2019 and facilitated by the Standvisory Committee. The results were Name  Position  Amb. Dr. Francis Chairman Muthaura  Mr. John Njiraini Chief Executive Officer  Eng. Leonard Ithau Member  Hon. Mrs. Rose Member  Waruhiu | Appointment is by the President (for the Board and Cabinet Secretary – The National Treasury Members)  Expiry of term is usually communicated to The Treasury at least 3 months before expiry of Term There is an approved Board Charter. The Board currently under review.  Sections 7 and 8 of the Kenya Revenue Authors section 7 of the State Corporations Act section the process of appointing and removal of members and of Directors.  Sections 6(6) of the Kenya Revenue Authors Chapter one (1) of the Mwongozo Code of stipulates the roles and functions of the Board of An internal induction was carried out on 8th Juliupon their appointment.  Five (5) out of Nine (9) Directors have attended Mwongozo Code of Governance Training.  Board Evaluation for the FY 2018/2019 was card 4th July, 2019 and facilitated by the State Corporations of Chairman Advisory Committee. The results were as follow Name  Position Raw Score  Amb. Dr. Francis Chairman 4.8654  Muthaura Mr. John Njiraini Chief Executive Officer  Eng. Leonard Ithau Member 4.8033  Hon. Mrs. Rose Member 4.6636  Waruhiu |  |

|   | Mr. Charles Omanga  | Member   | 4.5940                     | 91.88     |  |  |
|---|---|--|----------------------------|-----------|--|--|
|   | Mr. Paul Muchiri  | Member   | 4.6834                     | 93.67     |  |  |
|   | Icharia   |  |                            |           |  |  |
|   | Ms. Maryann Njau  | Member   | 4.6660                     | 93.32     |  |  |
|   | Kimani  | -  |                            |           |  |  |
|   | Mr. Bernard Ndung'u   | Member   | 4.8364                     | 96.73     |  |  |
|   | Corporate Board M   | embers   | 4.4999                     | 90.00%    |  |  |
|   | Overall Performance   | ee   |                            |           |  |  |
| Conflict of interest                              | Conflict of interest is de  | clared in all I                                | Board and I                | Board     |  |  |
|   | Committee Meetings an   | Committee Meetings and recorded as part of the |                            |           |  |  |
|   | proceedings.  |  |                            |           |  |  |
| Board remuneration                                | Board remuneration is specified per the re  |  |                            |           |  |  |
|   | Government Circulars, i.e;  |  |                            |           |  |  |
|   | Sitting Allowance: Letter dated 11th February, 2011   |  |                            | 11 Ref ZZ |  |  |
|   | MOF 131/04  |  |                            |           |  |  |
|   | Per Diem Allowance: In  | from DC-F                                      | C-HR dated 7 <sup>th</sup> |           |  |  |
|   | June, 2018.  Monthly Allowance:11 <sup>th</sup> February, 2011 Ref ZZ   |  |                            |           |  |  |
|   |   |  |                            |           |  |  |
| Ethics and conduct                                | This is provided for under the Board Charter under secti  |  |                            |           |  |  |
|   | (a) which quotes Policies and Acts that the board members   |  |                            |           |  |  |
|   | as public officers are subject to.  |  |                            |           |  |  |
| Governance Audit                                  | The Governance Audit h  |  |                            |           |  |  |
| Corporations Advisory Committee (SCAC) vide their |   |  |                            |           |  |  |
|   | Ref No. OP/SCAC.9/175A dated 20th February, 2020  |  |                            |           |  |  |
|   | indicated that the SCAC was in the process of accrediting Governance Auditors and they would share the list onc |  |                            |           |  |  |
|   |   |  |                            |           |  |  |
|   | process was complete.   |  |                            |           |  |  |
|   | The Authority awaits further guidance.  |  |                            |           |  |  |

## CORPORATE SOCIAL RESPONSIBILITY (CSR) STATEMENT Introduction

Corporate Social Responsibility (CSR) is a commitment that is undertaken by organizations globally to contribute to the development of the economy of any country. This is done to improve the well-being of the communities around the organization.

The goal of the Kenya Revenue Authority CSR is to achieve an endearing, sustainable and meaningful partnership with the publics that it interacts with to enhance focus on KRA's core values.

KRA has sustainably supported strategic initiatives that are in line with the Sustainable Development Goals (SDGs) and linked to Vision 2030, which emphasizes on Education, Environment, Health and Sports Marketing.

In this regard, KRA achieved the following milestones in CSR activities during the financial year 2018/2019:

#### **Health Pillar Initiatives**

During 2018/2019 financial year, KRA focused it Taxpayers Month CSR (TPM CSR) initiatives on Health pillar. Through the KRA regional offices, KRA renovated pediatric wards at Kisumu Level 5 hospital, Mwingi Level 5 hospital, Naivasha Level 5 hospital and Laikipia Level 5 hospital. We also constructed a hospital wing (with three room) at Bokole level 2 hospital in Mombasa.

In support of the fight against cancer, KRA participated at the Faraja white water rafting annual fundraising event at Tana River, Sagana, Muranga. KRA emerged  $4^{th}$  overall at the challenge.

#### **Environmental Pillar Initiatives**

On Environment, KRA involved staff to plant trees as per the presidential directive on National Tree. The staff managed to plant about 10,000 trees.

#### **Sports Marketing Pillar Initiatives**

On Sports Marketing, KRA focused on Golf with the aim of improving partnership with taxpayers. KRA sponsored/co-sponsored eight (8) golf tournaments at Ruiru Golf Club, Railways Golf Club, Nakuru Golf Club, upstream oil and gas golf tournament at Karen Golf tournament, ICPAK golf tournament at Muthaiga and Qatar Airways Golf tournament at Karen Golf. Over 50 Staff golfers participated in these tournaments.

Ushuru FC continued to play at the National Super League. The team played 38 matches across the country and finished position four.

#### **KRA** Choir performance

The KRA Choir performance was exemplary. The choir performed at various internal and external functions. External functions were at the invitation of Permanent Presidential Music Commission. They performed at Busia during Madaraka Day.

#### Conclusion

In conclusion, staff involvement and stakeholders' engagement in CSR helped to improve the overall relationship and image of KRA. In this particular financial year, KRA involved staff directly by participating at the KRA jungle run & national tree planting. Staff also participated at the Madoka Half Marathon, Beyond Zero Marathon and Stanchart Marathon. KRA staff golfers were also facilitated in all KRA sponsored/co-sponsored tournament.

Githii Mburu

**COMMISSIONER GENERAL** 

#### 7. REPORT OF THE BOARD DIRECTORS

The Directors submit their report together with the audited financial statements for the year ended June, 2019 which show the state of Kenya Revenue Authority's affairs.

#### Principal activities

The principal activities of the Authority continue to be assessment and collection of revenue, administration, enforcement of laws relating to and accounting for revenue collected under the relevant Acts.

#### Results

The results of the Authority for the year ended June, 2019 are set out on pages 36 to 66.

#### **Directors**

The Members of the Board who served during the year are shown on page 5 to 11.

#### Auditors

The Auditor General is responsible for the statutory audit of the entity in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015.

| Mud                   |
|-----------------------|
| By Order of the Board |
| Board Secretary       |
| Date:                 |

#### 8. STATEMENT OF DIRECTORS' RESPONSIBILITES

Section 82 (1) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, a receiver of revenue shall prepare an account of the revenue received and collected by the receiver during that financial year. As the collector of revenue, the Kenya Revenue Authority prepares the Revenue Accountability statement, which give a true and fair view of the state of affairs of the collections at the end of the financial year. The Directors are also required to ensure that the Authority keeps proper accounting records, which disclose with reasonable accuracy the collections, by the Authority.

The Directors are responsible for the preparation and presentation of the Authority's Revenue Accountability Statement, which give a true and fair view of the collections by the Authority for and as at the end of the financial year ended on June 30, 2019. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the collections by the entity; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the Revenue Accountability statement, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the Authority; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Directors accept responsibility for the Authority's Revenue Accountability Statement, which has been prepared using appropriate accounting policies supported by reasonable and prudent judgements and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012 and The KRA Act. The Directors are of the opinion that the Authority's Revenue Accountability statement give a true and fair view of the state of Authority's transactions during the financial year ended June 30, 2019. The Directors further confirm the completeness of the accounting records maintained for the Authority, which have been relied upon in the preparation of the Authority's Revenue Accountability Statement as well as the adequacy of the systems of internal financial control.

Nothing has come to the attention of the Directors to indicate that the Authority will not remain a going concern for at least the next twelve months from the date of this statement.

Approval of the Revenue Accountability Statement

The Authority's Revenue Accountability Statement was approved by the Board on

and signed on its behalf by:

GITHII MBURU COMMISSIONER GENERAL AMB. DR. FRANCIS K. MUTHAURA, MBS, EGH

**CHAIRMAN** 

#### REPUBLIC OF KENYA

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HEADQUARTERS Anniversary Towers Monrovia Street

P.O. Box 30084-00100

**NAIROBI** 

Enhancing Accountability

REPORT OF THE AUDITOR-GENERAL ON REVENUE ACCOUNTABILITY STATEMENTS FOR THE YEAR ENDED 30 JUNE, 2019 - KENYA REVENUE AUTHORITY

#### REPORT ON THE REVENUE ACCOUNTABILITY STATEMENTS

#### **Opinion**

I have audited the accompanying revenue accountability statements of Kenya Revenue Authority set out on pages 36 to 61, which comprise of the statement of financial position as at 30 June, 2019, and the statement of revenue collection and transfers, the statement of targets and actual performance by tax head and agency for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, the revenue accountability statements present fairly, in all material respects, the revenue position of Kenya Revenue Authority as at 30 June, 2019, and of its revenue performance for the year then ended, in accordance with International Public Sector Accounting Standards (Cash Basis) and comply with the Public Finance Management Act, 2012 and the Kenya Revenue Authority Act, 1995.

#### **Basis for Opinion**

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Kenya Revenue Authority Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of revenue accountability statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

#### **Emphasis of Matter**

Note 14.15(A)(i) to the revenue accountability statements reflects an outstanding revenue balance of Kshs.415,212,646,945 as at 30 June, 2019. Management has indicated that the exercise of validating the debt is on-going and recommendations will be made to The National Treasury on possible write-off of irrecoverable debts. However, any progress made in this regard has not been disclosed. Further, Note 14.15(B) reflects an

outstanding refund claims balance of Kshs.86,150,238,705 as at 30 June, 2019 compared to Kshs.54,628,338,378 reported as at 30 June, 2018. No explanation has been provided for the delay in refunding the claims.

My opinion is not modified in respect of this matter.

#### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the revenue accountability statements. There were no key audit matters to report in the year under review.

#### Other Matter

#### **Unresolved Prior Year Matters**

The following prior year issues remained unresolved as at 30 June, 2019.

#### 1. PAYE Returns Without Corresponding Tax Collection

Note 14.1 to the revenue accountability statements for the year ended 30 June, 2018 reflected Income Tax from Individuals - PAYE collected during the year amounting to Kshs.364,103,621,093. However, audit review of 47 County Governments, Assemblies and Executives taxpayers' ledger in the i-Tax system revealed that PAYE returns totalling Kshs.12,909,254,538 were posted in taxpayers' ledgers without any corresponding payments.

In the absence of the revenue receipts to support the reconciliations with the taxpayers' ledgers, the completeness and accuracy of the Income Tax from Individuals- PAYE revenue collection of Kshs.364,103,621,093 for the year ended 30 June, 2018 could not be confirmed.

#### 2. Variance of Closing Cash and Cash Equivalents Balances

As reported in the previous year, the statement of financial position as at 30 June, 2018 reflected a balance of Kshs.22,734,898,175 under cash and cash equivalents. However, a comparison with the amount of Kshs.21,830,770,108 reflected in the certificates of bank balances and bank statement as at 30 June, 2018 revealed variance of Kshs.904,128,067 which was not adequately reconciled or explained.

In the absence of adequate explanation or reconciliation, the completeness and accuracy of the cash and cash equivalents balance of Kshs.22,734,898,175 as at 30 June, 2018 could not be confirmed.

#### 3. Deficiencies in the Presentation of Statement of Budget and Actual Amount

The statement of target verses actual performance by Tax Head and Agency for the year ended 30 June, 2018 reflected a Nil budget amount against actual amount of

Kshs.85,075,191 for AIA revenue (Miscellaneous) collection. The AIA revenue (Miscellaneous) was therefore unlawfully collected without budgetary approval.

#### 4. Inadequate Support for Payments of Income Tax-PAYE Refunds

Note 14.14 to the revenue accountability statements indicated that the Authority paid income tax refunds amounting to Kshs.892,536,189 for the year ended 30 June, 2018 out of which refunds totalling Kshs.19,851,523 were paid to non-compliant taxpayers with outstanding tax balances, penalties and interest. No satisfactory reason has been provided for the non-compliance.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

#### Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

#### **Basis for Conclusion**

The audit was conducted in accordance with International Standard of Supreme Audit Institution (ISSAI) 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the revenue accountability statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

#### Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and overall governance were not effective.

#### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal controls, risk management and overall governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

#### Responsibilities of Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these revenue accountability statements in accordance with International Public Sector Accounting Standards (Cash Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of revenue accountability statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and overall governance.

In preparing the revenue accountability statements, Management is responsible for assessing the Authority's ability to continue to sustain services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to terminate the Authority or cease operations.

Management is also responsible for the submission of the revenue accountability statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the revenue accountability statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the revenue accountability statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Kenya Revenue Authority financial reporting process, reviewing the effectiveness of how the entity monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

#### Auditor-General's Responsibilities for the Audit

The audit objectives are to obtain reasonable assurance about whether the revenue accountability statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these revenue accountability statements.

In addition to the audit of the revenue accountability statements, a compliance audit was planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the revenue accountability

statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the revenue accountability statements and audit of compliance, I consider internal control in order to give an assurance on the effectiveness of internal controls, risk management and overall governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the revenue accountability statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal control may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies and procedures may deteriorate.

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the revenue accountability statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.
- Conclude on the appropriateness of the Management's use of the applicable basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Authority's ability to continue to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the revenue accountability statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Kenya Revenue Authority to cease to continue to sustain its services.

- Evaluate the overall presentation, structure and content of the revenue accountability statements, including the disclosures, and whether the revenue accountability statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Authority to express an opinion on the revenue accountability statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with the Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.

Nancy Gathungu AUDITOR-GENERAL

Nairobi

14 January, 2021

#### 9. STATEMENT OF REVENUE COLLECTION AND TRANSFERS

|     |  | Notes        | FY 2018-2019      | FY 2017-2018      |
|-----|--|--------------|-------------------|-------------------|
|     |  |              | Actual Receipts   | Actual Receipts   |
|     |  |              | Kshs              | Kshs              |
|     | Current Year Collections (FY 2018-                 |              |                   |                   |
| 1   | 2019)  |              |                   |                   |
|     | (a) Treasury collections                           |              |                   |                   |
|     | Taxes on Income, Profits and Capital<br>Gains      | 14.1         | 691,685,508,230   | 659,020,850,476   |
|     | Taxes on Property                                  | 14.2         | 588,327,115       | 608,996,410       |
|     | Taxes on Goods and Services                        | 14.3         | 622,676,534,001   | 541,639,686,201   |
|     | Taxes on International Trade &<br>Transactions     | 14.4         | 132,194,734,579   | 120,106,572,980   |
|     | Other Taxes not elsewhere classified (Stamp Duty)  | 14.5         | 9,947,146,476     | 12,142,665,725    |
|     | Sales of Goods and Services (Traffic Fees)         | 14.6         | 3,833,643,032     | 2,961,271,047     |
|     | Railway Development Levy                           | 14.7         | 21,303,069,635    | 20,780,085,649    |
|     | *Surplus Funds                                     | 14.10        | 2,067,074,723     | -                 |
| HE. | Total  |              | 1,484,296,037,791 | 1,357,260,128,487 |
|     | (b) Agency collections                             | 14.9         | 103,033,110,343   | 95,005,427,730    |
|     | (c.) AIA Revenue(Miscellaneous Revenue)            | 14.8         | 66,081,139        | 85,975,191        |
|     | Total Collections for the Year                     |              | 1,587,395,229,272 | 1,452,351,531,408 |
|     | Unallocated Revenue Balance                        | 14.17(a)     | 859,155,583       | 1,901,167,823     |
|     | Available for Transfer from Prior FY 2017/2018     | 14.17(b)     | 19,901,896,088    | 18,196,446,380    |
| 2   | Total funds available for Transfer during the year | 数据。164       | 1,608,156,280,942 | 1,472,449,145,611 |
| _   | Accounted for as follows:                          |              |                   |                   |
|     | Transfers  |              |                   |                   |
| _   | Transfers to Treasury and Fund accounts            | 14.11        | 1,471,923,062,114 | 1,333,917,160,164 |
|     | Transfers to Principals                            | 14.12<br>(A) | 100,623,694,358   | 95,229,140,622    |
|     | Agency commissions and 16% VAT deducted            | 14.13        | 2,389,102,922     | 2,260,730,112     |
|     | Refund Payments                                    | 14.16        | 14,694,697,244    | 18,251,329,763    |
|     | AIA-Revenue  | 14.12<br>(B) | 46,381,384        | 55,886,775        |
|     | Total transfers and commissions                    |              | 1,589,676,938,022 | 1,449,714,247,436 |
|     | Cash in Transit                                    |              | 18,479,342,920    | 22,734,898,176    |

<sup>\*</sup>Surplus Funds excludes Ksh. 8 billion remitted directly to The National Treasury by the Communications Authority of Kenya (CAK).

#### 10. STATEMENT OF FINANCIAL POSITION

|   |  | Notes     | As at 30th<br>June 2019 | As at 30th<br>June 2018 |
|---|--|-----------|-------------------------|-------------------------|
|   |  |           | KShs                    | KShs                    |
| 1 | FINANCIAL ASSETS                                 |           |                         |                         |
|   | CASH AND CASH EQUIVALENT                         |           |                         |                         |
|   |  |           |                         |                         |
|   | Closing Balance- Exchequer                       | 14.14(a)  | 9,259,031,112           | 13,016,174,584          |
|   | Closing Balance- Agency                          | 14.14(b)  | 3,750,352,746           | 6,047,921,522           |
|   | Closing Balance- Refund Payment<br>Account       | 14.16     | 4,560,256,998           | 1,738,787,521           |
|   | Closing Balance- AIA                             | 14.14(c.) | 50,546,481              | 30,846,726              |
|   | Balance on Unallocated Revenue                   | 14.17     | 859,155,583             | 1,901,167,823           |
|   | Total cash and cash equivalent                   |           | 18,479,342,919          | 22,734,898,176          |
| 2 | FINANCIAL LIABILITIES                            |           | As at 30th June<br>2019 | As at 30th<br>June 2018 |
|   | Account payables                                 |           |                         |                         |
|   | The National Treasury                            | 14.14(a)  | 9,259,031,112           | 13,016,174,584          |
|   | Payables to Principals, Commissions and 16% Vat: | 14.14(b)  | 3,750,352,746           | 6,047,921,522           |
|   | AIA Payable to KRA (Miscellaneous)               | 14.14(c.) | 50,546,481              | 30,846,726              |
|   | Balance on Unallocated Revenue                   | 14.17     | 859,155,583             | 1,901,167,823           |
|   | Payment Accounts                                 | 14.16     | 4,560,256,998           | 1,738,787,521           |
|   | <b>Total Accounts Payables</b>                   | 10 m      | 18,479,342,919          | 22,734,898,176          |

STATEMENT OF TARGET VS ACTUAL PERFORMANCE BY TAX HEAD AND AGENCY 11.

| Ye ar on yea r cow   | %    |             |                      |                          |                   |                 |                    | %   |                                       | %9              | 1                | 82   | %              | 2%              | 5                 | -3%            | 5                  |          |
|--|------|-------------|----------------------|--------------------------|-------------------|-----------------|--------------------|---|---------------------------------------|-----------------|------------------|------|----------------|-----------------|-------------------|----------------|--------------------|----------|
| Actual Receipts<br>for the year<br>ended 30th June<br>2018   | Kshs |             |                      |                          |                   |                 |                    | 364,103,621,093                             |                                       | 278,277,265,116 |                  |      | 16,639,964,267 | 659,020,850,476 |                   | 608,996,410    |                    |          |
| Target Realized for the year ended 30th June 2019  | %    |             |                      |                          |                   |                 |                    | 26  |                                       | 86              |                  |      |                | 93              |                   | 89             |                    |          |
| Actual Receipts for the year ended 3oth June 2019  | Kshs |             |                      |                          |                   |                 |                    | 392,692,649,174                             |                                       | 290,041,613,544 |                  |      | 2,951,245,512  | 691,685,508,230 |                   | 588,327,115    |                    |          |
| Revised Budget amount as per Treasury Estimates of Revenue Grants and Loans for the year ended 30th June 2019  | Kshs |             |                      |                          |                   |                 | 403,343,696,908    | 472.046.367                                 | 70, 000                               | 339,160,477,931 |                  | 10 m | 4,139,519,913  | 747,141,741,119 |                   | 862,479,968    |                    |          |
| Revised figure   | Kshs |             |                      |                          |                   |                 | -44,291,603,914    | 67.171.208                                  | 0.00                                  | -50,040,/05,00/ |                  |      | -3,310,480,087 | -97,583,617,860 |                   | -1,611,161,531 |                    |          |
| Original Budget amount as per Treasury Estimates of Revenue Grants and Loans for the year ended 30th June 2019 | Kshs |             |                      |                          |                   |                 | 447,635,300,822    | 404,875,159                                 | 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 | 309,233,102,990 |                  |      | 7,450,000,000  | 844,725,358,979 |                   | 2,473,641,499  |                    |          |
| TAX HEAD   |      | Collections | Treasury collections | Taxes on Income, Profits | and Capital Gains | Income Tax from | Individuals (PAYE) | Contribution from Govt<br>Employees to WCPS | Income Tax from                       | Corporations    | Capital Gain Lax |      |                |                 | Taxes on Property | Rent of Land   | Taxes on Goods and | Services |

| 12%   | 81 %                                  | 15%                    |                 | 89              |  | 12%                         | 2%  | 10 %            | 2                                       | - 18        | % '            |                |   |                                  | 29                         | %                      | 29 %          |
|---|---------------------------------------|------------------------|-----------------|-----------------|--|-----------------------------|---|-----------------|---|-------------|----------------|----------------|---|----------------------------------|----------------------------|------------------------|---------------|
| 219,499,363,434                                       | 151,677,445,063                       | Ī                      | 170,462,877,704 | 371,785,804,907 |  | 93,917,483,572              | 26,189,089,408                            | 190 106 579 080 | 0061-76100110-1                         |             | 12,142,005,725 |                |   |                                  |                            | 2,961,271,047          | 2,961,271,047 |
| 96  | 97                                    | 104                    | 86              | 97              |  | 67                          | 101                                       | 80              | 2                                       | 105         | 23             | 65             |   |                                  | 104                        |                        | 104           |
| 244,748,287,240                                       | 179,177,943,655                       | 2,299,105,536          | 196,451,197,570 | 623,264,861,116 |  | 105,412,777,412             | 26,781,957,167                            | 139 104 734 570 | (1000)                                  |             | 2,067,074,723  | 12,014,221,199 |   |                                  |                            | 3,833,643,032          | 3,833,643,032 |
| 255.523,947,508                                       | 184,373,720,801                       | 2,207,923,074          | 200,861,670,566 | 643,829,741,917 |  | 108,708,065,557             | 26,508,929,521                            | 135.216.005.078 |   |             | 8,985,000,000  | 18,484,434,791 |   | 213,354,970                      | 1,872,575,279              | 1,602,407,512          | 3,688,337,761 |
| -16,191,779,785                                       | -22,525,073,337                       | 2,207,923,074          | -20,598,641,926 | -58,718,733,505 |  | -10,848,077,830             | -4,458,070,479                            | -15.306.148.300 |   |             | 3,160,000,000  | 187,687,900    |   | 37,099,342                       | -233,400,208               | 298,638,627            | 102,337,761   |
| 271,715,727,293                                       | 206,898,794,138                       |                        | 221,460,312,492 | 702,548,475,422 |  | 119,556,143,387             | 30,967,000,000                            | 150.523.143.387 |   | 200 345 554 | 5,825,000,000  | 18,296,746,891 |   | 176,255,628                      | 2,105,975,487              | 1,303,768,885          | 3,586,000,000 |
| Receipt from VAT on<br>Domestic Goods and<br>Services | VAT on Imported Goods<br>and Services | Anti-adulteration Levy | Excise Taxes    |                 | Taxes on International<br>Trade & Transactions | Customs Duties(Import duty) | Import Declaration and<br>Inspection fees |                 | Other Taxes Not<br>Classified Elsewhere | Stamp duty  | Surplus Funds  |                | Sale of goods and Services<br>(Traffic Revenue) | Second Hand Motor<br>Vehicle Tax | Licences under Traffic Act | Fees under Traffic Act |               |

|                             | %  | 0,0                       | 01 %              | ?                |                    | 18              | 3 %            | 23               | 3 %           | %                             | 1,4                   |                        |                | %   | R              | %9               | 3%                     | 2 %                    | Ĺ          | 66    | 100                  | %             |                         | -4%           | 4%          |
|-----------------------------|--|---------------------------|-------------------|------------------|--------------------|-----------------|----------------|------------------|---------------|-------------------------------|-----------------------|------------------------|----------------|---|----------------|------------------|------------------------|------------------------|------------|-------|----------------------|---------------|-------------------------|---------------|-------------|
|                             | 20.780.085.640                                     | Chairmains //a-           | 1 257 260 128 487 | 10460-1600-11006 |                    |                 | 10,413,991,987 |                  | 4,818,636,553 | 770 779 696 6                 | 110(110(10)           |                        |                | 72 667 084 201                                  | 140,404,100,01 | 73.667.984.391   | 131,093,783            | 766,371,282            |            | 700 0 | 13,940,344           | 520,964,380   |                         | 1,511,762,442 | 491,275,137 |
|                             | 98   | Paragraphy and Programmer | <b>40</b>         | 0/               |                    |                 | 101            |                  | 108           | 87                            |                       |                        |                |   |                | 124              | 97                     | 94                     |            |       |                      | 161           |                         | 9/            | 104         |
|                             | 21,303,069,635                                     |                           | 1.484.296.037.791 |                  |                    |                 | 12,290,669,582 |                  | 5,919,002,961 | 2,165,342,487                 |                       |                        |                | 78.161.937.738                                  | -0111001       | 78,161,937,738   | 134,517,500            | 839,715,460            | 231,590    |       |                      | 1,087,448,523 |                         | 1,454,217,996 | 511,349,328 |
|                             | 24,718,591,835                                     |                           | 1,573,079,842,501 |                  | 1                  |                 | 12,112,157,542 |                  | 5,455,501,486 | 2,481,894,349                 |                       |                        | 1              |   |                | 63,076,051,588   | 138,262,182            | 877,152,212            |            | ı     |                      | 672,974,509   |                         | 1,910,889,410 | 489,603,907 |
|                             | 1  |                           | -171,318,474,013  |                  | 1                  |                 | ı              |                  | 1             | ı                             | 1                     |                        | I              |   |                | -5,369,948,412   | 1                      | •                      |            | 5     |                      | 1             |                         | 1             | 1           |
|                             | 24,718,591,835                                     |                           | 1,744,398,316,514 |                  |                    |                 | 12,112,157,542 |                  | 5,455,501,486 | 2,481,894,349                 |                       |                        | 55,166,000,000 | 13,280,000,000                                  |                | 68,446,000,000   | 138,262,182            | 877,152,212            |            | ı     |                      | 672,974,509   |                         | 1,910,889,410 | 489,603,907 |
| Railway Development<br>Levy | Other Receipts not<br>Classified<br>elsewhere(RDL) | Total Treasury            | Collections       |                  | Agency collections | Airport Revenue |                | Aviation Revenue |               | Petroleum Development<br>Fund | Road Maintenance Levy | Grants -Taxes on Goods | and Services   | Taxes -from Other general government units(RML) | Subtotal -Road | Maintenance Levy | K.A.A. Concession Fees | Road Transit Toll Levy | Sugar Levy |       | Petroleum Regulatory | Levy          | Merchant Superintendent | Sinpping Levy | KEBS Levy   |

| 16 %                |              | %8 0                        | - 23                           |            |                      | 1 8%            | 10                   | %   |
|---------------------|--------------|-----------------------------|--------------------------------|------------|----------------------|-----------------|----------------------|---|
| 404,744,355         |              | 95,005,427,730              |                                | 85,975,191 |                      | 95,091,402,921  |                      | 1,452,351,531,408                               |
| 148                 |              | 118                         |                                | 110        |                      | 118             |                      | 96  |
| 468,600,400         | 76,777       | 103,033,110,343             |                                | 66,081,139 |                      | 103,099,191,482 |                      | 1,587,395,229,272                               |
| 316,564,109         |              | 87,531,051,295              |                                | 55,109,818 |                      | 87,586,161,112  |                      | 422,425   1,660,666,003,613   1,587,395,229,272 |
| Ī                   |              | -5,369,948,412              |                                |            |                      | -5,369,948,412  |                      | -176,688,422,425                                |
| 316,564,109         |              | 92,900,999,707              |                                | 1          |                      | 92,900,999,707  |                      | 1,837,299,316,221                               |
| Traffic Fees-Agency | Housing Levy | Total Agency<br>Collections | AIA Revenue<br>(Miscellaneous) |            | Sub-totals (agency & | AIA revenue)    | <b>Total Revenue</b> | Collections                                     |

# EXPLANATORY NOTES ON REVENUE PERFORMANCE FOR THE YEAR ENDED 30<sup>TH</sup> JUNE 2019

- 1. The original targets were revised to accommodate the substantive amendments to the revenue raising measures through the approval of the Finance Bill 2018. Hence, the revision took account of the lower projection base.
- 2. The comparative targets between the current and prior year also differ as a result of changes in macroeconomic parameters and tax policy measures.
- 3. The current year's Gross actual collections against the revised Target reflect a performance of 96%. Notable performance areas were as follows;
  - i. Income Tax from Individuals (PAYE & WCPS) performed at Kshs 392.7 billion against a target of Kshs 403.8 billion with a performance of 97%. The shortfall is attributed to subdued growth in private sector employment, limited growth in earnings per employee and non-payment by some sectors such as Universities and County Governments. However, PAYE registered growth of 7.9% compared to the previous year. The growth was principally driven by the public sector due to upscaling of salaries in the educational sector.
  - ii. Income Tax from Corporations performed at Kshs 296 billion against a target of Kshs 339 billion with a performance of 87%. The shortfall is mainly attributed to undermined growth in investment deductions. However, compared to previous year, there was a growth of 6% due to the turnaround in the banks performance in the 4th quarter, growing at 12.0% compared to an average 1.8% over the 1st three quarters.
  - iii. Capital Gains Tax performed at kshs.2.9 billion against a target of kshs.4.1 billion registering a performance of 71%. It also registered a decline of 82% against previous year's collection of 16.6 billion. This is attributed to a one-off payment by Vodafone of kshs15.97 billion in the year 2017/18.
  - iv. VAT on Domestic Goods and Services performed at Kshs 244.7 billion against a target of Kshs 255.5 billion with a performance of 96%. There was a comparative growth against the previous year which is attributed to growth in Withholding VAT, particularly in the Public sector.
  - v. VAT on Imported Goods and Services grew by 18% compared with the previous year. The growth was attributed to growth in oil revenue and import duty. It also reflects the impact of tightened border controls.
  - vi. Excise Taxes performed at Kshs 196.4 billion against a target of Kshs 200.9 billion with a performance of 98%. The shortfall is mainly attributed to reduction in excisable volumes for cigarettes, beer, spirits and tobacco.

- vii. Customs Duties (Import duty) performed at Kshs 93.9 billion against a target of Kshs 103.6 billion with a performance of 91%. The shortfall is attributed to slow volume growth in cigarette and composition in beer deliveries.
- viii. Stamp Duty performed at Kshs 9.9 billion against a target of Kshs 9.4 billion with a performance of 105%.
- ix. Airport Revenue performed at Kshs 12.2 billion against a target of Kshs 12.1 billion with a performance of 101%.
- x. Road Maintenance Levy registered a performance of 123% with an actual collection Kshs 78 billion against a target of Kshs 63 billion. This is mainly due to the conservative target levels and the 8% VAT on oil products introduced in the Finance Act.
- xi. Petroleum Regulatory Levy performed at Kshs 1 billion against a target of Kshs 0.7 billion with a performance of 162%.

# 12. STATEMENT OF TARGET VS ACTUAL PERFORMANCE BY DEPARTMENT

|   |                                  | Target - Treasury | Actual Receipts<br>FY 2018/19 | % target realised FY 2018/19 | Actual Receipts<br>FY 2017/18 | Year<br>on year<br>Growth |
|---|----------------------------------|-------------------|-------------------------------|------------------------------|-------------------------------|---------------------------|
|   |                                  | KShs              | KShs                          | %                            | KShs                          | %                         |
|   | Revenue collection               |                   |                               |                              |                               |                           |
| 1 | Treasury collections             |                   |                               |                              |                               |                           |
|   | Customs Services Department      | 433,847,978,280   | 423,226,920,873               | 98%                          | 375,887,892,263               | 13%                       |
|   | Domestic Taxes<br>Department     | 1,115,925,603,386 | 1,041,911,473,886             | 93%                          | 961,406,965,178               | 8%                        |
|   | Traffic Revenues  Total Treasury | 3,688,337,761     | 3,833,643,032                 | 104%                         | 2,961,271,047                 | 29.5%                     |
|   | collections                      | 1,553,461,919,427 | 1,468,972,037,791             | 95%                          | 1,340,256,128,488             | 10%                       |
|   | Provision for Refunds<br>(CSD)   | 2,704,000,000     | 924,000,000                   |                              | 2,604,000,000                 | -65%                      |
|   | Provision for Refunds<br>(DTD)   | 14,400,000,000    | 14,400,000,000                |                              | 14,400,000,000                | 0                         |
|   | Gross Treasury collections       | 1,570,565,919,427 | 1,484,296,037,791             | 1                            | 1,357,260,128,487             | 9%                        |
| 2 | Agency collections               |                   |                               |                              |                               |                           |
|   | Customs Services<br>Department   | 88,987,916,171    | 102,119,164,976               | 115%                         | 94,181,053,129                | 8%                        |
|   | Domestic Taxes<br>Department     | 489,603,907       | 511,426,105                   | 104%                         | 505,605,437                   | 1%                        |
|   | Traffic Revenues                 | 316,564,109       | 468,600,400                   | 148%                         | 404,744,355                   | 16%                       |
|   | Total Agency<br>collections      | 89,794,084,186    | 103,099,191,481               | 115%                         | 95,091,402,921                | 8%                        |
|   | Total Revenue<br>Collections     | 1,660,360,003,613 | 1,587,395,229,272             | 96%                          | 1,452,351,531,408             | 9%                        |

#### 13. ACCOUNTING POLICIES

#### a. Reporting Entity

The Revenue Accountability Statement has been prepared by the Kenya Revenue Authority.

#### b. Basis of Preparation

The Revenue Accountability Statement comply with the requirements of the Public Financial Management Act of 2012 and the cash basis of International Public Sector Accounting Standards.

The accounting policies have been consistently applied to all the years presented.

The Revenue Accountability Statement are presented in Kenya Shillings (KShs), being the currency of legal tender in Kenya that is the functional and reporting currency of the Government of Kenya.

#### c. Reporting periods

The Government of Kenya Fiscal Year runs from 1<sup>st</sup> July to 30<sup>th</sup> June. The Revenue Accountability Statement cover the period 1<sup>st</sup> July 2018 to 30<sup>th</sup> June 2019. The comparative figures reflect the 12 months ended 30<sup>th</sup> June 2018.

#### d. Significant accounting policies

The Revenue Accountability Statement have been prepared in accordance with the following policies, which have been applied consistently in all material aspects, unless otherwise indicated:

#### (a)Receipts

Revenue is recognized at the point of collection. Only taxes billed/assessed and collected are recognized as receipts under the cash basis of accounting. Revenue billed/assessed during the year but not yet collected is disclosed as receivable for purposes of disclosure.

#### (b) Transfers

The transfers relates to payments made from the collection accounts to the Treasury receiver of revenue account. It also related to transfers made to the various principals.

#### (c) Provisioning for refund

A total of Kshs **15,630,000,000** was set aside for purpose of refund of claims on items specified under table 14.16(B) below.

#### (d) Agency funding

The Authority receives an allocation from The National Treasury as determined by the Cabinet Secretary each year, not exceeding 2% of the revenue estimated in the Financial Estimates for each financial year to be collected by the Authority. This is the main source of revenue for recurrent expenditure of KRA.

In addition, the Authority also charges a commission of 2% on collections made on behalf of other principals. The commission is deducted at source plus 16% VAT thereon before remittance to the principals.

#### (e) Cash and equivalents

Cash and equivalents comprises of cash in transit.

#### (f) Subsequent events

There have been no events subsequent to the financial year-end with a significant impact on the Revenue Accountability Statement for the year ended June 30, 2019.

#### 14. NOTES TO THE REVENUE ACCOUNTABILITY STATEMENT

#### 14.1. Taxes on Income, Profits and Capital Gains

| , | Tax Head                                    | Actual<br>Receipts for<br>the year<br>ended 30 <sup>th</sup><br>June 2019 | Actual Receipts<br>for the year<br>ended 30 <sup>th</sup> June<br>2019 | Actual<br>Receipts for<br>the year<br>ended 30 <sup>th</sup><br>June 2018 | Actual Receipts<br>for the year<br>ended 30 <sup>th</sup> June<br>2018 |
|---|---|---|--|---|--|
|   |   | Kshs  | Kshs   | Kshs  | Kshs   |
| 1 | Income Tax<br>from<br>Individuals<br>(PAYE) |   | 000 600 640 174  |   | 364,103,621,093  |
| 1 | Income Tax                                  |   | 392,692,649,174  |   | 304,103,021,093  |
| 2 | from Corporations                           |   |  |   |  |
|   | a) Other<br>Income                          |   |  |   |  |
|   | Taxes                                       | 287,369,805,455   |  | 272,115,612,788   |  |
|   | b) Turnover<br>Tax                          | 87,726,939  |  | 103,436,450   |  |
|   | c )Capital<br>Gains Tax                     | 2,951,245,512   |  | 16,639,964,267  |  |
|   | d) Rental<br>Income                         | 8,584,081,150   | 298,992,859,056  | 6,058,215,878   | 294,917,229,383  |
|   |   |   |  |   |  |
|   | Total                                       |   | 691,685,508,230  |   | 659,020,850,476  |

#### 14.2. Taxes on Property

| Tax Head  | Actual receipts for the<br>year ended 30 <sup>th</sup> June<br>2019 | Actual receipts for the year ended 30 <sup>th</sup> June 2018 |
|-----------|---|---|
|           | Kshs  | Kshs  |
| Land Rent | 588,327,115   | 608,996,410   |
| Total     | 588,327,115   | 608,996,410   |

#### 14.3. Taxes on Goods and Services

|     | Tax Head  | Actual<br>Receipts for<br>the year<br>ended 30 <sup>th</sup><br>June 2019 | Actual Receipts<br>for the year<br>ended 30 <sup>th</sup> June<br>2019 | Actual<br>Receipts for<br>the year<br>ended 30 <sup>th</sup><br>June 2018 | Actual<br>Receipts for<br>the year<br>ended 30 <sup>th</sup><br>June 2018 |
|-----|---|---|--|---|---|
|     |   | Kshs  | Kshs   | Kshs  | Kshs  |
| 1   | VAT on Domestic<br>Goods and Services                       |   | 244,748,287,240  |   | 219,499,363,434   |
| 2   | VAT on Imported<br>Goods and Services                       |   |  |   |   |
|     | VAT on Imports<br>(General Rate)                            | 164,684,280,807   |  |   |   |
|     | VAT Oil at 8%   | 14,493,662,848  |  |   |   |
|     | Anti-adulteration<br>Levy                                   | 2,299,105,536   | 181,477,049,191  |   | 151,677,445,063   |
| 3   | Excise Receipts (Air time + Domestic + import+Fin.services) |   |  |   | -0-)-//// 10/- 0  |
|     | Gross Excise Duty   | 89,176,067,468  |  | 85,927,788,571  |   |
|     | Excise Duty<br>Domestic                                     | 59,508,966,189  |  | 53,011,257,556  |   |
|     | Excise Tax on<br>Airtime                                    |   |  |   |   |
| - 2 | Excise Tax on   | 25,120,188,726  |  | 15,626,083,518  |   |
|     | Money Transfer  | 22,645,975,185  | 196,451,197,570  | 15,897,748,059  | 170,462,877,704   |
|     | Total   |   | 622,676,534,001  |   | 541,639,686,201   |

#### 14.4. Taxes on International Trade & Transactions

|   | Tax Head                               | Actual Receipts the<br>year ended 30th June<br>2019 | Actual Receipts<br>for the year<br>ended 30th June<br>2018 |
|---|--|---|--|
|   |  | Kshs  | Kshs   |
| 1 | Customs Duties(Import Duty)            | 105,412,777,412                                     | 93,917,483,572   |
|   | Other Taxes on International Trade and |   |  |
| 2 | Transactions (IDF Fee)                 | 26,781,957,167                                      | 26,189,089,408   |
|   | Total                                  | 132,194,734,579                                     | 120,106,572,980  |

#### 14.5. Other Taxes not elsewhere classified

|   | Tax Head   | Actual Receipts for the year ended 30th June 2019 | Actual Receipts<br>for the year<br>ended 30th June<br>2018 |
|---|------------|---|--|
|   |            | Kshs  | Kshs   |
| 1 | Stamp Duty | 9,947,146,476                                     | 12,142,665,725   |
|   | Total      | 9,947,146,476                                     | 12,142,665,725   |

#### 14.6. Sales of Goods and Services

|   | Tax Head        | Actual Receipts for the year ended 30th June 2019 | Actual<br>Receipts for<br>the year ended<br>30th June<br>2018 |
|---|-----------------|---|---|
|   |                 | Kshs  | Kshs  |
| 1 | Traffic revenue | 3,833,643,032                                     | 2,961,271,047   |
|   | Total           | 3,833,643,032                                     | 2,961,271,047   |

#### 14.7. Railway Development Levy

| Tax Head                 | Actual<br>Receipts for<br>the year ended<br>30th June 2019 | Actual Receipts<br>for the year<br>ended 30th<br>June 2018 |  |
|--------------------------|--|--|--|
|                          | Kshs   | Kshs   |  |
| Railway Development Levy | 21,303,069,635   | 20,780,085,649   |  |
| Total                    | 21,303,069,635   | 20,780,085,649   |  |

#### 14.8. Miscellaneous Revenue

|                        | Tax Head      | Actual<br>Receipts for<br>the year ended<br>30th June 2019 | Actual Receipts<br>for the year<br>ended 30th<br>June 2018 |  |
|------------------------|---------------|--|--|--|
|                        |               | Kshs   | Kshs   |  |
| S-Zan Southern Manager | Miscellaneous | 66,081,139   | 85,975,191   |  |
|                        | Total         | 66,081,139   | 85,975,191   |  |

**Note:** Miscellaneous Revenue mainly comprises of collections on overtime fees and sale of Tamperproof seals within the year ended 30<sup>th</sup> June 2019. This is an Appropriation-In-Aid for Kenya Revenue Authority.

14.9. Agency collections

|     | Tax Head                              | FY 2018/19      | FY 2017/18     |
|-----|---------------------------------------|-----------------|----------------|
|     |                                       | KShs            | KShs           |
| 1   | Airport Revenue                       | 12,290,669,582* | 10,413,991,987 |
| _2  | Aviation Revenue                      | 5,919,002,961*  | 4,818,636,553  |
| 3_  | Petroleum Development Fund            | 2,165,342,487*  | 2,262,677,077  |
| 4   | Road Maintenance Levy                 | 78,161,937,738* | 73,667,984,391 |
| 5   | K.A.A. Concession Fees                | 134,517,500*    | 131,093,783    |
| 6   | Road Transit Toll Levy                | 839,715,460*    | 766,371,282    |
| _ 7 | Sugar Levy                            | 231,590         | 15,926,344     |
| 8   | Petroleum Regulatory Levy             | 1,087,448,523*  | 520,964,380    |
| 9   | Merchant Superintendent Shipping Levy | 1,454,217,996   | 1,511,762,442  |
| 12  | KEBS Levy                             | 511,349,328     | 491,275,137    |
| 13  | Traffic Fees-Agency                   | 468,600,400*    | 404,744,355    |
| 14  | Housing Levy                          | 76,777          | -              |
|     | Total                                 | 103,033,110,343 | 95,005,427,730 |

#### Note;

\*The adjustments on the Agency Revenue was as tabulated below reflecting adjustments to take care of under/overstatements.

|    | FY 2018/19                               |  |            |                            |  |
|----|--|--|------------|----------------------------|--|
|    | Tax Head                                 | Original Agency Revenue in the initial RAS | Adjustment | Adjusted Agency<br>Revenue |  |
|    |  | KShs                                       | KShs       | KShs                       |  |
| 1  | Airport Revenue                          | 12,290,695,592                             | (26,010)   | 12,290,669,582             |  |
| 2  | Aviation Revenue                         | 5,912,390,583                              | 6,612,379  | 5,919,002,962              |  |
| 3  | Petroleum Development<br>Fund            | 2,165,271,803                              | 70,684     | 2,165,342,487              |  |
| 4  | Road Maintenance Levy                    | 78,159,505,583                             | 2,432,155  | 78,161,937,738             |  |
| 5  | K.A.A. Concession Fees                   | 134,495,750                                | 21,750     | 134,517,500                |  |
| 6  | Road Transit Toll Levy                   | 839,705,182.00                             | 10,278     | 839,715,460                |  |
| 7  | Sugar Levy                               | 231,590                                    | -          | 231,590                    |  |
| 8  | Petroleum Regulatory<br>Levy             | 1,087,404,345                              | 44,178     | 1,087,448,523              |  |
| 9  | Merchant Superintendent<br>Shipping Levy | 1,454,217,996                              | -          | 1,454,217,996              |  |
| 12 | KEBS Levy                                | 511,349,328                                | -          | 511,349,328                |  |
| 13 | Traffic Fees-Agency                      | 468,287,700                                | 312,700    | 468,600,400                |  |
| 14 | Housing Levy                             | 76,777                                     | -          | 76,777                     |  |
|    | Total                                    | 103,023,632,229                            | 9,478,114  | 103,033,110,343            |  |

#### 14.10.Surplus Funds Received

|      |   | FY 2018/19                     |               |
|------|---|--------------------------------|---------------|
| S/NO |   | INSTITUTION                    | AMOUNT (KSH)  |
|      | 1 | Capital Markets Authority      | 21,127,000    |
|      | 2 | Energy Regulatory Board        | 125,914,100   |
|      | 3 | Insurance Regulatory Authority | 545,216,069   |
|      | 4 | Kenya Civil Aviation Authority | 609,441,171   |
|      | 5 | Kenya Dairy Board              | 3,030,780     |
|      | 6 | Kenya Maritime Authority       | 662,345,604   |
|      | 7 | Retirement Benefits Authority  | 100,000,000   |
|      |   | TOTALS                         | 2,067,074,724 |

#### Note:

Surplus funds relates to surrendered end of year unexpended voted or excess Appropriation in Aid by the Accounting Officers of the State Corporations per the Public Finance Management Act. During the year a Surplus amount of Ksh.8,000,000,000 was remitted directly to The National Treasury by The Communications Authority of Kenya hence excluded from Note 14.10 tabulation above.

#### 14.11. Transfer to receivers of Revenue – Treasury

|    | TAX HEAD                                      | FY 2018/19        | FY 2017/18        |
|----|---|-------------------|-------------------|
|    |   | KShs              | KShs              |
| 1  | Income Tax from Individuals (PAYE)            | 392,708,797,823   | 363,078,966,072   |
| 2  | Income Tax from Corporations                  | 293,459,879,599   | 293,355,184,847   |
| 3  | Land Rent                                     | 613,545,213       | 601,683,702       |
| 4  | VAT on Domestic Goods and Services            | 230,027,583,291   | 204,350,518,705   |
| 5  | VAT on Imported Goods and Services            | 181,417,464,281   | 151,619,531,520   |
| 6  | Excise Domestics                              | 5,055,226,440     | 53,010,957,645    |
| 7  | Excise Airtime                                | -                 | 15,626,083,518    |
| 8  | Excise on Financial Services                  | 101,831,250,504   | 15,609,414,543    |
| 9  | Excise Imports                                | 89,071,038,642    | 82,633,035,876    |
| 10 | Customs Duties(Import)                        | 106,915,483,826   | 92,291,215,357    |
| 11 | Other Taxes on Intern. Trade and Transactions |                   | 25,871,392,341    |
|    | (IDF Fee)                                     | 26,908,798,855    |                   |
| 12 | Stamp Duty                                    | 10,160,431,066    | 12,109,904,392    |
| 13 | Railway Development Levy                      | 21,613,544,290    | 20,778,326,200    |
| 14 | Traffic revenue                               | 4,030,431,465     | 2,980,945,448     |
| 15 | Sports Fund Account                           | 8,109,586,819     |                   |
|    | Total   | 1,471,923,062,114 | 1,333,917,160,164 |

#### 14.12. Agency Transfers

#### (A) Transfer by Bank Account

The following is a breakdown of the transfers from holding accounts to principals;

|    | Agency accounts                       | Agency<br>Accounts | FY 2018/19                              | FY 2017/18       |
|----|---------------------------------------|--------------------|---|------------------|
|    |                                       |                    | KShs                                    | KShs             |
| 1  | Airport Revenue (APSC)                | 1000007451         | 12,102,385,756                          | 9,691,633,385    |
| 2  | Petroleum Development Fund (PDF)      | 1000007435         | 2,159,827,913                           | 2,215,489,677    |
| 3  | Road Transit Toll Levy                | 1000007818         | 809,095,767                             | 742,983,977      |
|    |                                       | 1000007729/1       | 77-7017-7                               | 7 +-1,7 = 3,97,7 |
| 4  | Sugar Development Levy (SDL)          | 000008113          | 265,053                                 | 1,893,984        |
| 5  | K.A.A. Concession Fees                | 1000008121         | 131,941,265                             | 127,508,837      |
| 6  | Aviation Revenue (DCA Aviation)       | 1000007826         | 5,806,955,525                           | 4,495,451,200    |
| 7  | Petroleum Regulatory Levy             | 1000009004         | 1,009,801,260*                          | 513,457,621      |
|    | Merchant Superintendent Shipping Levy | 1000008598         | , | <u> </u>         |
| 8  | (MSS)                                 |                    | 1,422,915,091                           | 1,482,280,584    |
| 9  | Road Maintenance Levy (RML)           | 1000007516         | 76,246,092,419                          | 75,149,951,961   |
| 10 | Kenya Bureau of Standards Levy(KEBS)  | 1000007702         | 497,917,314                             | 387,058,036      |
| 11 | Traffic Fees- Agency collections      | 1000007486         | 436,496,995                             | 421,431,360      |
|    | Total                                 |                    | 100,623,694,358                         | 95,229,140,622   |

#### The adjustment has been made in the following accounts;

#### Petroleum Regulatory Levy

There was an overstatement of Transfers to Energy Regulatory Commission (ERC) in the FY 2018-2019 RAS by KSh. 224,123 as shown below;

| Details  | Ksh.     | Ksh.          |
|--|----------|---------------|
| Amount of Transfer to ERC as per initial Fy 2018-<br>2019 Revenue Accountability Statement |          | 1,010,025,383 |
| Adjustment for PRL Recovery  | 244,205  |               |
| Less: Recovery of refunds to oil marketers   | (20,082) |               |
| Less: Total Adjustment   |          | (224,123)     |
| Adjusted Petroleum Regulatory Levy transfers to ERC  |          | 1,009,801,260 |

#### (B) Transfers to KRA (AIA)

| AIA           | Account<br>Number | FY 2018/19 | FY 2017/18 |
|---------------|-------------------|------------|------------|
|               |                   | KShs       | KShs       |
| Miscellaneous | 1000008598        | 46,381,384 | 55,886,775 |
| Total         |                   | 46,381,384 | 55,886,775 |

**Note:** Miscellaneous Revenue in this table refers to transfers made to KRA during the year. It incorporates remittances relating to prior financial year as well.

#### (C) Agency Transfers by Principal

The following is the breakdown of the principals to whom funds were transferred to during the year:

|    | PRINCIPAL  | FY 2018/19      | FY 2017/18     |
|----|--|-----------------|----------------|
|    |  | KShs            | KShs           |
| 1  | Kenya Airports Authority                           | 12,102,385,756  | 9,691,633,385  |
| 2  | National Treasury                                  | 2,159,827,913   | 2,215,489,677  |
| 3  | Kenya Roads Board                                  | 809,095,767     | 742,983,977    |
| 4  | Sugar Directorate (Agriculture and Food Authority) | 265,053         | 1,893,984      |
| 5  | Kenya Airports Authority                           | 131,941,265     | 127,508,837    |
| 6  | Kenya Civil Aviation Authority                     | 5,806,955,525   | 4,495,451,200  |
| 7  | Energy Regulatory Commission                       | 1,009,801,260*  | 513,457,621    |
| 8  | Kenya Maritime Authority                           | 1,422,915,091   | 1,482,280,584  |
| 9  | Kenya Roads Board                                  | 76,246,092,419  | 75,149,951,961 |
| 10 | Kenya Bureau of Standards                          | 497,917,314     | 387,058,036    |
| 11 | National Transport & Safety<br>Authority           | 436,496,995     | 421,431,360    |
|    | Total  | 100,623,694,358 | 95,229,140,622 |

#### 14.13. Agency Commission and 16% VAT

#### 14.14. Closing Balances

| S/No      | Agency accounts                                | FY 2018/19    | FY 2018/19  | FY 2017/18    | FY 2017/18  |
|-----------|--|---------------|-------------|---------------|-------------|
|           |  | KShs          | KShs        | KShs          | KShs        |
|           |  | Commission    | 16%VAT      | Commission    | 16%VAT      |
| 1         | Airport Revenue (APSC)                         | 247,796,596   | 39,647,455  | 198,436,392   | 31,749,82;  |
| 2         | Petroleum Development Fund<br>(PDF LEVY)       | 43,102,564    | 6,896,410   | 41,881,656    | 6,701,06    |
| 3         | Road Transit Toll Levy                         | 16,566,252    | 2,650,600   | 15,212,612    | 2,434,01{   |
| 4         | Sugar Development Levy (SDL)                   | 5,427         | 868         | 38,779        | 6,20        |
| 5         | Miscellaneous Revenue                          |               |             |               |             |
| _ 6       | K.A.A. Concession Fees                         | 2,701,500     | 432,240     | 2,610,746     | 417,719     |
| 7         | Aviation Revenue (DCA Aviation)                | 118,774,683   | 19,003,949  | 92,044,455    | 14,727,11;  |
| 8         | Petroleum Regulatory Levy                      | 20,705,915    | 3,312,946   | 10,533,853    | 1,685,410   |
| 9         | Merchant Superintendent<br>Shipping Levy (MSS) | 29,134,216    | 4,661,474   | 30,349,725    | 4,855,950   |
| 10        | Road Maintenance Levy (RML)                    | 1,561,140,303 | 249,782,449 | 1,538,696,805 | 246,191,489 |
| 11        | KEBS - Levy                                    | 10,194,867    | 1,631,179   | 9,146,934     | 1,463,510   |
| 14        | Traffic Fess - Agency                          | 9,449,255     | 1,511,771   | 10,240,313    | 1,305,52    |
| Notes and | Total  | 2,059,571,579 | 329,531,343 | 1,949,192,271 | 311,537,84  |

The following is the movement in the closing balances:

#### (A) Treasury Collections

|    | TREASURY COLLECTIONS               | FY 2018/19<br>Cash In Transit as<br>at 30th June 2019 | FY 2017/1<br>Cash In Transit as a<br>30th June 2018 |
|----|------------------------------------|---|---|
|    |                                    | KShs  | KShs  |
| 1  | Income Tax from Individuals (PAYE) | 446,802,210   | 1,006,979,508                                       |
| 2  | Income Tax from Corporations       | 3,796,516,495*  | 3,456,338,764                                       |
| 3  | Land Rent                          | 1,678,804   | 7,167,856   |
| 4  | VAT on Domestic Goods and Services | 799,839,839   | 1,160,733,50C                                       |
| 5  | VAT on Imported Goods and Services | 772,689,403   | 1,625,892,341                                       |
| 6  | Excise Domestics                   | 2,430,265   | 100,000   |
| 7  | Excise Imports                     | 1,064,420,253   | 2,048,993,576                                       |
| 8  | Excise Financial Services          | 276,271,022   | 272,763,234   |
| 9  | Customs Duties(Import)             | 1,490,611,157   | 2,179,534,480                                       |
| 10 | IDF Fee                            | 324,579,095   | 472,816,721   |
| 11 | Stamp Duty                         | 107,905,082   | 164,261,258   |
| 12 | Railway Development Levy           | 89,122,010  | 172,625,668   |
| 13 | Traffic revenue                    | 86,165,478  | 76,332,856  |
|    | TOTAL                              | 9,259,031,112   | 12,644,539,763                                      |

**Note:** The adjustments were done on the following items;

i) Income tax from corporation closing Balance.

|      |                                       | Ksh.           |
|------|---------------------------------------|----------------|
| 2    | Closing Balance –Treasury collections | 3,796,110,872  |
|      | Gulf bank income Tax collection       |                |
| Add: | understated balance                   | 405,623        |
|      | Adjusted closing Balance              | 3,796,516,495* |

#### ii) Closing balance -Treasury Collections (FY 2017-2018)

The initial closing balance of **Kshs. 13,016,174,584.15** in the FY 2017-2018 was adjusted to **Ksh. 12,644,539,763** comprising the following;

#### \*Closing Balance Treasury Collections (FY 2017-2018)

|       |                                       | 2017-2018        |
|-------|---------------------------------------|------------------|
|       | Closing Balance –Treasury collections | 13,016,174,584   |
| Less: | Prior year adjustment                 | (371,634,822)    |
|       | Restated Opening Balance              | 12,644,539,763 * |

\*The adjustment of **Ksh. 371,634,822** relates exchequer items in the closing balance at the end of 2017/2018 restated to the bank certificates.

#### (B) Closing Balance Analysis – Agency Collections, commissions & 16% VAT

|    | AGENCY   | FY 2018/19       | FY 2017/18     |
|----|--|------------------|----------------|
|    | TAX HEAD                                       | KShs             | KShs           |
| 1  | Airport Revenue (APSC)                         | 431,056,990.63   | 499,032,587*   |
| 2  | Petroleum Dev. Fund (PDF Levy)                 | 26,141,597.00    | 28,995,375*    |
| 3  | Road Transit Toll Levy                         | 71,025,188.00    | 59,632,626*    |
| 4  | Sugar Development Levy (SDL)                   | 32,273,180.46    | 14,413,049*    |
| 5  | K.A.A. Concession Fees                         | 11,004,848.00    | 11,584,103*    |
| 6  | Aviation Revenue (DCA Aviation)                | 276,475,069.47   | 220,462,511*   |
| 7  | Petroleum Regulatory Levy                      | 103,849,690.22   | 50,489,590*    |
| 8  | Merchant Superintendent<br>Shipping Levy (MSS) | 119,393,385.00   | 121,886,170*   |
| 9  | Road Maintenance Levy (RML)                    | 2,569,612,273.00 | 2,467,121,861* |
| 10 | KEBS - Levy                                    | 97,451,576.24    | 93,826,515*    |
| 11 | Traffic Revenue Fees (Agency)                  | 2,180,260        | 49,137,368*    |
| 12 | Housing Levy                                   | 231,125          |                |
|    | Total  | 3,740,695,183    | 3,616,581,755* |

Note: Closing balance – Agency (FY2017-2018)

The initial closing balances of Kshs. 6,047,921,522.00 in the FY 2017-2018 was adjusted to Ksh. 3,616,581,755 comprising the following;

i. An amount of Kshs.**2**,**398**,**038**,**430** reclassified from Refund Payment closing balanceto the Agency opening balance on the components tabulated below;

| TAX HEAD                                    | AMOUNT (Kshs) |
|---|---------------|
| Transit Road Toll                           | 47,172,026    |
| Kaa Concession Fees                         | 9,758,603     |
| Aviation Revenue (DCA Aviation)             | 46,502,973    |
| Petroleum Regulatory Levy                   | 46,522,018    |
| Merchant Superintendent Shipping Levy (MSS) | 122,052,434   |
| Road Maintenance Levy (RML)                 | 2,126,030,375 |
| Total                                       | 2,398,038,430 |

ii. The amount of Ksh. **33,301,337.30** relating to corrections on closing balance thereby resulting to position tabulated below;

|       | Adjustment  | 2017-2018       |
|-------|---|-----------------|
|       | Closing Balance   | 6,047,921,522   |
| Less: | Agency closing Balance initially wrongly classified   | (2,398,038,430) |
|       | Prior year adjustment- Agency Closing balance overstatement(Traffic revenue, APSC and KEBS) | (33,301,337     |
|       | Adjusted Opening Balance  | 3,616,581,755*  |

#### (C) Closing Balance Analysis – AIA Revenue

|   | AIA REVENUE<br>(MISCELLANEOUS) | FY 2018/19 | FY 2017/18 |
|---|--------------------------------|------------|------------|
|   |                                | KShs       | KShs       |
|   | Miscellaneous                  |            |            |
| 1 | Revenue                        | 50,546,481 | 30,846,726 |
|   | Total                          | 50,546,481 | 30,846,726 |

Note: This relates to Miscellaneous Revenue in the closing Bank balances

#### 14.15.

#### (A) (i) Statement of Outstanding Revenue as at 30th June 2019

|   | Department                                  |                | 201            | 8/19           |                 |
|---|---|----------------|----------------|----------------|-----------------|
|   |   | Principal Kshs | Penalty Kshs   | Interest Kshs  | Total Kshs      |
| 1 | Custom<br>Services<br>Department            |                |                |                | 28,052,368,541  |
|   | Sub-totals                                  |                |                |                | 28,052,368,541  |
| 2 | Domestic<br>Taxes<br>Department -<br>Legacy | 83,881,666,513 | 18,940,703,570 | 74,965,408,823 | 177,787,778,906 |
|   | -iTax                                       |                |                |                | 209,372,499,498 |
|   | Sub-totals                                  | 83,881,666,513 | 18,940,703,570 | 74,965,408,823 | 387,160,278,404 |
|   | Total                                       | 83,881,666,513 | 18,940,703,570 | 74,965,408,823 | 415,212,646,945 |

- **Note:** i) The breakdown of debt into Principal, interest and Penalties have been provided for the domestic Tax Legacy figures in both Financial years while, the Customs debt breakdown has been provided for year 2017-2018 only.
  - i) The exercise to validate debt is ongoing and subsequently, recommendations will be made to Treasury on possible write-off on irrecoverable debts.

(ii) Statement of Outstanding Revenue as at 30th June 2018

|   | Department                        |                | 201              | 17/18          |                 |
|---|-----------------------------------|----------------|------------------|----------------|-----------------|
|   |                                   | Principal Kshs | Penalty Kshs     | Interest Kshs  | Total Kshs      |
| 1 | Custom Services Department        | 15,995,696,997 | 1,777,343,775.00 | 13,355,930     | 17,786,396,702  |
|   | Sub-totals                        | 15,995,696,997 | 1,777,343,775    | 13,355,930     | 17,786,396,702  |
| 2 | Domestic Taxes Department -Legacy | 83,474,000,000 | 18,431,000,000   | 71,446,000,000 | 173,351,000,000 |
|   | -iTax                             |                |                  |                | 114,772,529,688 |
|   | Sub-totals                        | 83,474,000,000 | 18,431,000,000   | 71,446,000,000 | 288,123,529,688 |
|   | Total                             | 99,469,696,997 | 20,208,343,775   | 71,459,355,930 | 305,909,926,390 |

(B)

#### i) Statement of Outstanding Refund claims as at 30th June, 2019

| DEPARTMENT       | TAX HEAD           | outstanding Claims in the initial 2018/19 Revenue Accountability statement Kshs | Adjustments    | Adjusted<br>outstanding<br>Claims<br>2018/19<br>Kshs | FY 2017/18<br>(Kshs) |
|------------------|--------------------|---|----------------|--|----------------------|
| Domestic Taxes   | VAT                | 24,300,008,205  | 1,989,808,910  | 26,289,817,115                                       | 15,499,514,032       |
|                  | Income Tax         | 34,974,603,362  | 24,837,601,246 | 59,812,204,608                                       | 38,990,947,481       |
|                  | Excise<br>Domestic | 10,592,000  | -              | 10,592,000   | -                    |
|                  | Subtotal           | 59,285,203,567  | 26,827,410,156 | 86,112,613,723                                       | 54,490,461,513       |
| Customs Services | Import Duty        | 8,693,189   |                | 8,693,189  | 104,541,293          |
|                  | Excise Duty        | 28931793  |                | 28,931,793   | 33,335,572           |
|                  | Subtotal           | 37,624,982.00   |                | 37,624,982   | 137,876,865          |
| GRAND<br>TOTAL   |                    | 59,322,828,549  | 26,827,410,156 | 86,150,238,705                                       | 54,628,338,378       |

Note . The adjustments reflect earlier understated amounts

14.16.A) Refund Accounts Movement Schedule for the year ended 2018-2019

| ank Refund                   | Adjusted<br>Opening Bank<br>Balance |
|------------------------------|-------------------------------------|
| 924,000,000 87,919,023,414   |                                     |
| 300,000,000                  | 243,864,004 300,000,000             |
| 14,400,000,000               | 992,807,851 14,400,000,000          |
| 6,000,000                    | 2,724,702 6,000,000                 |
| 0                            | 0                                   |
| 0 533,479,562                |                                     |
| 5,630,000,000 88,496,805,484 | 5,704,922,149 15,630,000,000 88,496 |

#### Note:

- 1. Reclassification column refers to the amounts for agencies adjusted to reflect the refund amount balance.
- 2. An amount of Kshs 2,398,038,430 was reclassified from refund payments closing balance to the agency revenue opening balance.

| Adjustment   | Amount (Ksh.) |
|--|---------------|
| Prior year(FY 2017-2018) Closing balance in refund Payment Account | 1,738,787,521 |
| Add: Adjustments/ Corrections                                      | 1,568,096,198 |
| Add: Amount which had been Reclassified to Agency Revenue          | 2,398,038,430 |
| Adjusted Refund account opening balance (Fy 2018-2019)             | 5,704,922,148 |

3. An amount of **Kshs 2,809,866,088** has been reclassified from refund payments closing balance to the agency revenue closing balance as shown below.

| TAX HEAD                    | AMOUNT (Kshs) |
|-----------------------------|---------------|
| Transit Road Toll           | 48,562,576    |
| KAA Concession Fees         | 9,542,109     |
| Aviation Rev                | 6,612,379     |
| PRL                         | 102,093,244   |
| Mss Levy                    | 112,862,874   |
| Miscellaneous               | 45,964,120    |
| Registrar of Motor Vehicles | 312700        |
| RML                         | 2,483,916,086 |
| Total                       | 2,809,866,088 |

## B) STATEMENT OF TARGET VERSES ACTUAL REFUNDS FOR THE YEAR ENDED 30TH JUNE 2019

| Tax item                             | Refund Provisions as per Printed Estimates of Revenue Grants and Loans for the year ended 30th June 2019 | Actual current<br>year allocation | Actual amount paid in the current year | % Performance utilization of funds for the year ended 30th June 2019 |
|--------------------------------------|--|-----------------------------------|--|--|
|                                      | Kshs   | Kshs                              | Kshs                                   | %  |
| CSD - Import & Excise<br>Duty refund | 2,704,000,000  | 924,000,000                       | 588,903,454                            | 64%  |
| DTD - Income Tax<br>refund           | 300,000,000  | 300,000,000                       | 515,680,871                            | 172%   |
| DTD - VAT Domestic                   | , ,  |                                   | 0 0, , ,                               |  |
| refund                               | 14,400,000,000   | 14,400,000,000                    | 13,588,247,826                         | 94%  |
| DTD - Stamp Duty refund              | 6,000,000  | 6,000,000                         | 1,865,093                              | 31%  |
| TOTAL payments                       | 17,410,000,000   | 15,630,000,000                    | 14,694,697,244                         | 94%  |

#### 14.17 (a) Unallocated Revenue as at 30th June, 2019

| s/no. | Bank                                    | Account no.                  | Amount(Ksh.) |
|-------|---|------------------------------|--------------|
|       | National Bank of Kenya Limited-         |                              |              |
| 1     | Customs PRE-IDF                         | 01002305340900               | 181,791,867  |
| 2     | National Bank of Kenya Limited-APSC     | 02023015100100               | 49,273,970   |
| 3     | National Bank of Kenya Limited-ANSC     | 02023015100200               | 197,143,126  |
| 4     | Barclays Bank Of Kenya, Ltd.            | 2031960749                   | 5,331,452    |
| 5     | Co-operative Bank of Kenya Limited      | 01136001340300               | 2,965,901    |
| 6     | Kenya Commercial Bank Limited           | 1108976298                   | 409,099,725  |
| 7     | Spire bank                              | 1038332001                   | 50,720       |
| 8     | Transnational Bank Ltd                  | 18942001                     | 2,000        |
| 9     | ECOBANK                                 | 10135018639601               | 9,613,050    |
| 10    | Coop bank -Customs and Excise(Nkurumah) | 1136006150701                | 5,920,683    |
| 11    | Coop bank -Mpesa Account                | 1136010635000                | 174,119      |
| 12    | Equity Bank Limited                     | 240299657063                 | 277,828      |
| 13    | Stanbic Bank Kenya Limited              | 100002716307                 | 10,258,177   |
| 14    | Gulf African Bank Ltd                   | 0004-001-210810-05200000-000 | 481,380*     |
| 15    | Family Bank Limited                     | 68000011053                  | 16,000       |
| 16    | Mpesa                                   |                              | 61,707       |
| 17    | National Bank of Kenya Limited          | 1001005109600                | 30,376,065   |
|       | SUBTOTALS                               |                              | 902,837,770  |
|       | Less Over transfer/Recoveries           |                              |              |
| 18    | First Community Bank                    | 115768                       | (5,066)      |
| 19    | Family Bank Limited                     | 68000011053                  | (42,521)     |
| 20    | National Bank of Kenya Limited          | 0100132110600                | (43,634,405) |
| 21    | Stanbic Bank Kenya Limited              | 100002716307                 | (195)        |
|       | SUBTOTALS                               |                              | (43,682,187) |
|       | TOTALS                                  |                              | 859,155,583  |

#### Note:

- i) Unallocated funds relate to payments remitted to KRA collection accounts but with missing mandatory information especially Taxpayer details, PRN Numbers or where the PRN Number was already expired. Follow up is being made with the respective taxpayers and their bankers to provide the missing information to allow utilization.
- ii) An amount of **Ksh.** 75,757 **on Gulf African Bank** previously omitted in the schedule has been incorporated, hence total unallocated funds for Gulf African bank Ltd of **Ksh.** 481,380.

| 14.17 (b) Available for Transfer from Prior FY | 2017/2018       | FY 2016/2017   |
|--|-----------------|----------------|
| Cash in Transit FY 2017-2018                   | 22,734,898,176  | 18,196,446,380 |
| Prior year adjustments on Bank balances        | (904,128,066)   | 프              |
| Restated Bank Balances for FY 2017-2018        | 21,830,770,109  | =              |
| Prior year adjustments                         | (1,928,874,021) | 프              |
| Adjusted Cash in Transit FY 2017/2018          | 19,901,896,088  | 18,196,446,380 |

#### 15. APPENDICES

#### (i) Customs Services Department The following is a detailed collection analysis of Customs Services Department

|                   | Target - Treasury  | Actual Receipts FY<br>2018/19           | % target<br>realised<br>FY 2018/19 | Actual Receipts FY<br>2017/18 | Year on<br>year<br>Growth |
|-------------------|--------------------|---|------------------------------------|-------------------------------|---------------------------|
|                   | Kshs               | Kshs                                    | %                                  | Kshs                          | %                         |
|                   |                    |   |                                    |                               | /0                        |
| Exchequer         |                    |   |                                    |                               |                           |
| Gross Import      |                    |   |                                    |                               |                           |
| Duty              | 108,708,065,557    | 105,412,777,412                         | 97%                                | 93,917,483,572                | 12%                       |
| Gross Excise Duty |                    |   |                                    | 3077 771 3707                 |                           |
| - Imports         | 92,242,670,566     | 89,176,067,468                          | 97%                                | 85,927,788,571                | 4%                        |
| VAT - Imports     | 184,373,720,801    | 181,477,049,191                         | 98%                                | 151,677,445,063               | 20%                       |
| Import            |                    |   |                                    |                               |                           |
| Declaration Fees  | 26,508,929,521     | 26,781,957,167                          | 101%                               | 26,189,089,408                | 2%                        |
| Railway           |                    |   |                                    |                               |                           |
| Development       |                    |   |                                    |                               |                           |
| Levy              | 24,718,591,835     | 21,303,069,635                          | 86%                                | 20,780,085,649                | 3%                        |
| Sub-Gross total   |                    |   |                                    |                               |                           |
| Exchequer         | 436,551,978,280    | 424,150,920,873                         | 97%                                | 378,491,892,262               | 12%                       |
| Less: Prov. for   |                    |   |                                    |                               |                           |
| Refunds           | 204,000,000        | 204 000 000                             | 100%                               | 201 200 200                   | - 0/                      |
| Less: Prov. for   | 204,000,000        | 204,000,000                             | 100%                               | 204,000,000                   | 0%                        |
| Refunds           | 2,500,000,000      | 790 000 000                             | 20%                                | 0.400.000.000                 | =00/                      |
| Net total         | 2,500,000,000      | 720,000,000                             | 29%                                | 2,400,000,000                 | -70%                      |
| Exchequer         | 433,847,978,280    | 423,226,920,873                         | 98%                                | 375,887,892,263               | 13%                       |
|                   | 433,047,970,200    | 423,220,920,0/3                         | 90/0                               | 3/5,00/,092,203               | 13/0                      |
| Agency            |                    |   | -                                  |                               |                           |
| Airport Revenue   | 12,112,157,542     | 12,290,669,582                          | 101%                               | 10,413,991,987                | 18%                       |
| Aviation Revenue  | 5,455,501,486      | 5,919,002,961                           | 108%                               | 4,818,636,553                 | 23%                       |
| Petroleum         | 3, 133,3 = 2,1 = 5 | 2,165,342,487                           | 10070                              | 4,010,030,333                 | 23/0                      |
| Development       |                    | 2,103,342,407                           |                                    |                               |                           |
| Fund              | 2,481,894,349      |   | 87%                                | 2,262,677,077                 | -4%                       |
| Road              | 71-57-517015       | 78,161,937,738                          | 5/10                               | 2,202,0//,0//                 | 470                       |
| Maintenance Levy  | 65,283,974,662     | , =, ==, , 5, , , , 5 =                 | 120%                               | 73,667,984,391                | 6%                        |
| K.A.A. Concession | 0, 0, 0, 7, 1,     | 134,517,500                             |                                    | 75,007,904,391                | 070                       |
| Fees              | 138,262,182        | 13 1,0 - 7,0 - 0                        | 97%                                | 131,093,783                   | 3%                        |
| Road Transit Toll |                    | 839,715,460                             | 7/10                               | 252,095,705                   | 3/0                       |
| Levy              | 877,152,212        | 3000000                                 | 96%                                | 766,371,282                   | 10%                       |
| Sugar Levy        | -                  | 231,590                                 | 0%                                 | 1,596,044                     | -85%                      |
| Petroleum         |                    | 1,087,448,523                           |                                    | -107-1-17                     | -0,0                      |
| Regulatory Levy   | 672,974,509        | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | 162%                               | 520,964,380                   | 109%                      |
| Merchant          |                    | 1,454,217,996                           |                                    | 0 1,000                       | )                         |
| Superintendent    |                    |   |                                    |                               |                           |
| Shipping Levy     | 1,910,889,410      |   | 76%                                | 1,511,762,442                 | -4%                       |
| Miscellaneous     | 55,109,818         | 66,081,139                              | 120%                               | 85,975,191                    | -23%                      |
| Sub-total         |                    |   |                                    | ~J,7/J,271                    | <i>ارنے</i>               |
| Agency            | 88,987,916,171     | 102,119,164,976                         | 115%                               | 94,181,053,129                | 8%                        |
| Total CSD         | 522,835,894,451    | 525,346,085,849                         | 100%                               | 470,068,945,391               | 12%                       |

#### (ii) DOMESTIC TAXES DEPARTMENT

The following is the detailed collection analysis for Domestic Taxes Department;

| Tax head               | Target - Treasury | Actual Receipts FY<br>2018/19 | % Target<br>Realized<br>FY<br>2018/19 | Actual Receipts FY<br>2017/18 | Year<br>on<br>year<br>Grow<br>th |
|------------------------|-------------------|-------------------------------|---------------------------------------|-------------------------------|----------------------------------|
|                        | Kshs              | Kshs                          | %                                     | Kshs                          | %                                |
| Exchequer              |                   |                               |                                       |                               |                                  |
| VAT-Gross              |                   |                               |                                       |                               |                                  |
| Collection             | 255,523,947,508   | 244,748,287,240               | 96%                                   | 219,499,363,434               | 12%                              |
| Less Provision         | 00/0 0/2 1//0     |                               |                                       |                               |                                  |
| for Refunds            | 14,400,000,000    | 14,400,000,000                | 100%                                  | 14,400,000,000                | 0%                               |
| VAT Domestic           | 241,123,947,508   | 230,348,287,240               | 96%                                   | 205,099,363,434               | . 12%                            |
| P. A. Y. E             | 403,815,743,275   | 392,692,649,174               | 97%                                   | 364,103,621,093               | 8%                               |
| Other Income           |                   |                               |                                       |                               |                                  |
| Taxes                  | 328,804,573,705   | 287,369,805,455               | 87%                                   | 272,115,612,788               | 6%                               |
| Turnover Tax           | 2,500,000,000     | 87,726,939                    | 4%                                    | 103,436,450                   | -15%                             |
| Capital gain Tax       | 4,139,519,913     | 2,951,245,512                 | 71%                                   | 16,639,964,267                | -82%                             |
| Rental Income          | 7,581,904,226     | 8,584,081,150                 | 113%                                  | 6,058,215,878                 | 42%                              |
| Excise Duty            | 7.0 .7            |                               |                                       |                               |                                  |
| Domestic               | 64,003,000,000    | 59,508,966,189                | 93%                                   | 53,011,257,556                | 12%                              |
| Excise Tax on          |                   |                               |                                       |                               |                                  |
| Airtime                | 18,843,000,000    | 25,120,188,726                | 133%                                  | 15,626,083,518                | 61%                              |
| Excise Tax on          |                   |                               |                                       |                               |                                  |
| Financial              |                   |                               |                                       |                               |                                  |
| Services               | 25,773,000,000    | 22,645,975,186                |                                       | 15,897,748,059                | -                                |
| Stamp Duty             | 9,493,434,791     | 9,947,146,476                 |                                       | 12,142,665,725                |                                  |
| Land Rent              | 862,479,968       | 588,327,115                   | 68%                                   | 608,996,410                   | -3%                              |
| Surplus                | 8,985,000,000     | 2,067,074,723                 | 112%                                  | -                             | - 0%                             |
| Sub-Total<br>Exchequer |                   |                               |                                       |                               |                                  |
| Revenue                | 1,115,925,603,386 | 1,041,911,473,886             | 94%                                   | 961,406,965,178               | 9%                               |
| Agency<br>Revenue      |                   |                               |                                       |                               |                                  |
| KEBS - Levy            | 489,603,907       | 511,349,328                   | 104%                                  | 491,275,137                   | 4%                               |
| Housing Levy           |                   | 76,777                        |                                       | 14,330,300                    |                                  |
| Sub Total of           |                   | 75,777                        |                                       | 1,00 70                       |                                  |
| Agency Revenue         | 489,603,907       | 511,426,105                   | 104%                                  | 505,605,437                   | 1%                               |
| TOTAL DTD              | 1,116,415,207,297 | 1,042,422,899,991             | NAMES OF TAXABLE PARTY.               | 961,912,570,615               |                                  |

#### iii) ROAD TRANSPORT DEPARTMENT

The following is the detailed collection analysis for Traffic Revenue;

|              | Target - Treasury | Actual Receipts FY<br>2018/19 | % Target<br>Realised<br>FY<br>2018/19 | Actual Receipts FY<br>2017/18 | Year<br>on yea<br>Growt |  |
|--------------|-------------------|-------------------------------|---------------------------------------|-------------------------------|-------------------------|--|
|              | Kshs              | Kshs                          | %                                     | Kshs                          | %                       |  |
| Exchequer    | 3,688,337,761     | 3,833,643,032                 | 104%                                  | 2,961,271,047                 | 29%                     |  |
| Agency       | 316,564,109       | 468,600,400                   | 148%                                  | 404,744,355                   | 16%                     |  |
| Total<br>RTD | 4,004,901,870     | 4,302,243,432                 | 107%                                  | 3,366,015,402                 | 28%                     |  |

# (iv) Reconciliation between the Financial year 2018/19 KRA collections and the Published Treasury Figures (Kenya Gazette Vol. CXXI-No. 93 of 26<sup>th</sup> July, 2019)

|          | Reconciliation item   | Kshs            | Kshs              |
|----------|---|-----------------|-------------------|
| KRA Gro  | oss Exchequer collections (Notes 9 &  | 12)             | 1,484,296,037,795 |
| ADD:     | Collections for year 2017-2018 received<br>by the National Treasury in current year | 8,030,740,975   | ,                 |
|          | Collections for July 2019 included in the National Treasury figure                  |                 | 14,267,105,829    |
| LESS:    | Provision for Refunds ( Note 14.16B)  | -               |                   |
|          | Collections remitted to Fund Accounts   | 15,630,000,000  |                   |
|          | Cash-in Transit   | -876,938,088    |                   |
|          | KRA collections for July 2018 excluded in the National Treasury figure              | -5,062,001,574  |                   |
|          | Excise Domestic Revenue overstatement in the National Treasury Figure               | -180,000        |                   |
|          | Non Tax Items excluded in the Nation  | nal Treasury am | ount              |
|          | Traffic Revenue   | -4,061,082,571  |                   |
|          | Land Rent   | -617,606,996    | -58,350,414,664   |
| Treasury | Printed figure  |                 | 1,440,212,728,960 |

(v) Collections trend for the financial years 2013/14 to 2018/19 (Net figures in Kshs Millions)

|               | 2013/14 | 2014/15   | 2015/16   | 2016/17   | 2017/18   | 2018/19   |
|---------------|---------|-----------|-----------|-----------|-----------|-----------|
| C&BC          |         |           |           |           |           |           |
| Exchequer     | 289,689 | 313,291   | 325,272   | 352,939   | 375,888   | 423,227   |
| Agency        | 42,142  | 45,132    | 60,731    | 90,585    | 94,180    | 102,110   |
| Total<br>C&BC | 331,831 | 358,424   | 386,002   | 443,524   | 470,068   | 524,346   |
| DTD           |         |           |           |           |           |           |
| Exchequer     | 626,335 | 705,718   | 808,702   | 917,061   | 961,406   | 1,041,911 |
| Agency        | 1,966   | 1,508     | 1,543     | 581       | 506       | 511       |
| Total DTD     | 628,301 | 707,227   | 810,245   | 917,643   | 961,912   | 1,042,422 |
| TRD           |         |           |           |           |           |           |
| Exchequer     | 2,959   | 2,964     | 2,859     | 3,060     | 2,961     | 3,834     |
| Agency        | 732     | 982       | 1,052     | 1,042     | 405       | 468       |
| Total DTD     | 3,691   | 3,947     | 3,911     | 4,102     | 3,366     | 4,302     |
| Total         |         |           |           |           |           |           |
| Exchequer     | 918,982 | 1,021,974 | 1,136,833 | 1,273,060 | 1,340,248 | 1,468,972 |
| Agency        | 44,841  | 47,623    | 63,326    | 92,209    | 95,091    | 103,089   |
| Total         | 963,823 | 1,069,597 | 1,200,159 | 1,365,269 | 1,435,339 | 1,572,061 |



