

# Fifth Session (170)

#### REPUBLIC OF KENYA

#### TWELFTH PARLIAMENT

#### THE SENATE

#### SPECIAL SITTING

### **VOTES AND PROCEEDINGS**

# TUESDAY, APRIL 13, 2021 AT 10:00 AM

- 1. The Senate assembled at Ten O'clock.
- 2. The proceedings were opened with a prayer said by the Speaker.

# 3. ADMINISTRATION OF OATH

Pursuant to Article 74 of the Constitution and Standing Order 3(5), the Speaker Administered Oath of office for Member of the Senate to the Senator- elect for Garissa County, **Sen. Haji Abdulkadir Mohamed.** 

Following welcoming remarks from Senators, the Speaker allowed Sen. Haji Abdulkadir Mohamed to make his remarks in expression of his gratitude to the people of Garissa for electing him as the Senator for Garissa County and well wishes to the people of the Republic of Kenya.

#### 4. COMMUNICATIONS FROM THE CHAIR

The Speaker conveyed the following communications from the Chair-

#### i. On the visiting delegation from Garissa County

"Honourable Senators,

I would like to acknowledge the presence, in the Speaker's Gallery this afternoon, a visiting delegation from Garissa County.

I request each Member of the delegation to stand when called out so that you may be acknowledged in the Senate tradition. They are-

- 1. H.E. Abdi Dakane Muhamud Deputy Governor
- 2. H.E. Nathif Jama Former Governor
- 3. Hon. Sophia Abdi Noor MP, Ijara

- 4. Hon. Aden Bare Duale MP, Garissa Township
- 5. Hon. Abdikarim Osman MP, Fafi
- 6. Major General (Rtd.) Bashir Yusuf
- 7. Anas Ibrahim
- 8. Mohamed Osman
- 9. Fahmy Ismail Shaiye
- 10. Harun Mohamed Yussuf
- 11. Bashir Ismail Buro
- 12. Amina Mohamed Haji
- 13. Zahra Mohamed Haji
- 14. Issa Ibrahim Mahat
- 15. Abdinasir Ali Bare
- 16. Abdullahi Mohamud Haji
- 17. Abdulkhalif I Haji
- 18. Mohamed Hassan Ahmed
- 19. Mohamed Rashid Ahmed
- 20. Ahmet Aydin
- 21. Mohamed Barkadle
- 22. Mohamed Nurdin
- 23. Abdulhaq Nurdin
- 24. Gumato Ukur Yattani

### Honourable Senators,

On behalf of the Senate and on my own behalf, I welcome the delegation to the Senate and wish them well for the remainder of the visit.

I thank you."

# ii. On the Special Sitting of the Senate on 13th April, 2021

"Honorable Senators,

It is my pleasure and privilege to welcome you to this Special Sitting. I hope that you have been adhering to the COVID-19 protocols and have now been vaccinated.

#### Honorable Senators,

On the request of the Senate Majority Leader and with the support of the requisite number of Senators, I appointed today, Tuesday, 13<sup>th</sup> April, 2021 as a day for a Special Sitting of the Senate vide Gazette Notice No. 3298, dated 9<sup>th</sup> April, 2021.

In the Gazette Notice, I indicated that the business to be transacted at this Special Sitting shall be swearing-in of the Senator-elect for Garissa County and the consideration of the Division of Revenue Bill (National Assembly Bills No. 7 of 2021).

As you may recall, the Division of Revenue Bill (National Assembly Bills No. 7 of 2021) was tabled in the Senate on 30<sup>th</sup> March, 2021 pursuant to Article 218 (1)(a) of the Constitution and Standing Order 181 (1) which provide that at least two months before the end of each Financial Year, there shall be introduced in Parliament a Division of Revenue Bill.

Further, Standing Order 181 (3) provides that the Senate is required to conclude the consideration of the Division of Revenue Bill not later than 14 days after it has been introduced.

Honorable Senators,

The Division of Revenue Bill (National Assembly Bills No. 7 of 2021) is critical because it provides for the division of revenue raised nationally among the national and county levels of government as required by Article 218 of the Constitution.

Further, the Supreme Court Advisory, Reference No. 3 of 2019, noted that the enactment of an Appropriation Act cannot precede the enactment of a Division of Revenue Act. The Appropriation Bill is crucial as it authorizes the national government to withdraw money from the Consolidated Fund for the expenditure of the national government. Consequently, the timely passage of the Division of Revenue Bill (National Assembly Bills No. 7 of 2021) is critical as it will inform the Annual Budget Estimates and the Appropriation Bill.

This is the reason for convening this Special Sitting and as provided in Standing Order 137(2), we shall consider the Bill at Second Reading, Committee of the Whole and the Third Reading.

Honourable Senators,

In accordance with Standing Order 30 (5), the business specified in the Gazette Notice, and as outlined in the Order Paper; shall be the only business before the Senate during the Special Sitting, following which the Senate shall stand adjourned until Tuesday, 11<sup>th</sup>May, 2021, at 10.00 am, in accordance with the Senate Calendar.

I thank you."

#### 5. **PAPER**

The following Paper was laid on the Table of the Senate-

Report of the Standing Committee on Finance and Budget on its consideration of the Division of Revenue Bill (National Assembly Bills No. 7 of 2021).

(Vice-Chairperson, Standing Committee on Finance and Budget)

### 6. SUSPENSION OF THE PROCEEDINGS OF THE SENATE

The Deputy Speaker suspended the proceedings of the Senate at fifty five minutes past Eleven O' Clock to allow Senators to familiarize themselves with the Report of the Standing Committee on Finance and Budget on its consideration of the Division of Revenue Bill (National Assembly Bills No. 7 of 2021).

7. **HOUSE RESUMED** – at thirty minutes past Two O'clock (The Deputy Speaker in the Chair)

# 8. THE DIVISION OF REVENUE BILL (NATIONAL ASSEMBLY BILLS NO. 7 OF 2021)

Order read;

Motion made and Question proposed;

THAT, the Division of Revenue Bill (National Assembly Bills No. 7 of 2021) be now read a Second time.

(The Senate Majority Leader)

Debate arising;

And there being no other Senator wishing to contribute;

The Mover replied;

The House proceeded to a Division;

The Temporary Speaker (Sen. Rose Nyamunga, MP) directed that roll call division be taken pursuant to Standing Order 83 (1), and in line with the Guidelines issued by the Speaker for Senate plenary and Committee sittings during the Covid-19 pandemic situation dated 17<sup>th</sup> April, 2020, and that the division bell be rung for one minute;

After the expiry of the one minute, the Temporary Speaker (Sen. Rose Nyamunga, MP) directed that the doors be locked and the bars be drawn;

The names of the Tellers were announced as follows;

- 1. Sen. Abshiro Halake, MP-AYES
- 2. Sen. Judith Pareno, MP NOES

The Temporary Speaker (Sen. Rose Nyamunga, MP) put the Question and directed the Clerk to call out the names of Senators in alphabetical order;

The results of the Division were as follows:-

<u>AYES</u> - 34 <u>NOES</u> - 0 <u>ABSTENTION</u> - 0

- 1. Sen. Halake Abshiro Soka voted on behalf of Isiolo County delegation
- 2. Sen. Ali Abdullahi Ibrahim voted virtually
- 3. Sen. Zani Agnes Philomena voted virtually on behalf of Kwale County delegation
- 4. Sen. Cherarkey Samson Kiprotich
- 5. Sen. Hargura Godana voted virtually
- 6. Sen. Imana Malachy Charles Ekal

- 7. Sen. Kajwang' Moses Otieno voted virtually
- 8. Sen. Chebeni Mercy voted virtually on behalf of Uasin Gishu County delegation
- 9. Sen. Khaniri George voted virtually
- 10. Sen. Kibiru Charles Reubenson voted virtually
- 11. Sen. Kihika Susan Wakarura voted virtually
- 12. Sen. Kimani Wamatangi
- 13. Sen. Langat Christopher Andrew
- 14. Sen. Lelegwe Ltumbesi voted virtually
- 15. Sen. Loitiptip Anuar
- 16. Sen. Madzayo Stewart Mwachiru
- 17. Sen. Mahamud Mohamed Maalim voted virtually
- 18. Sen. Inimah Getrude Musuruve voted on behalf of Kakamega County delegation
- 19. Sen. Mbogo George Ochilo Ayacko
- 20. Sen. Moi Gideon Kipsielei Towett voted virtually
- 21. Sen. Seneta Mary Yiane voted virtually on behalf of Kajiado County delegation
- 22. Sen. Murkomen Onesimus Kipchumba
- 23. Sen. Muthama Agnes Kavindu voted virtually
- 24. Sen. Kilonzo Mutula Junior
- 25. Sen. Mwaruma Johnes Mwashushe voted virtually
- 26. Sen. Mwinyihaji Mohamed Faki
- 27. Sen. Ndwiga Peter Njeru
- 28. Sen. Olekina Ledama
- 29. Sen. Ongeri Samson Kegengo
- 30. Sen. Orengo James
- 31. Sen. Outa Fredrick Otieno voted virtually
- 32. Sen. Poghisio Samuel Losuron
- 33. Sen. Sakaja Johnson Arthur voted virtually
- 34. Sen. Wambua Enoch Kiio voted virtually

Question - agreed to

Bill read a Second Time and committed to the Committee of the Whole today.

### 9. COMMITTEE OF THE WHOLE

Order for Committee read;

#### IN THE COMMITTEE

(The Acting Chairperson of Committees (Sen. Judith Pareno, MP) - in the Chair)

### The Division of Revenue Bill (National Assembly Bills No. 7 of 2021)

#### Clauses 3, 4 and 5

Motion made and Question proposed;

THAT, Clauses 3, 4 and 5 be part of the Bill.

The Committee proceeded to a Division;

The Acting Chairperson (Sen. Judith Pareno, MP) directed that roll call division be taken pursuant to Standing Order 83 (1), and in line with the Guidelines issued by the Speaker for Senate plenary and Committee sittings during the Covid-19 pandemic situation dated 17th April, 2020, and that the division bell be rung for one minute:

After the expiry of the one minute, the Acting Chairperson directed that the doors be locked and the bars be drawn;

The names of the Tellers were announced as follows;

- 1. Sen. Halake Abshiro, MP-AYES
- 2. Sen. Ledama Olekina, MP NOES

The Acting Chairperson put the Question and directed the Clerk to call out the names of Senators in alphabetical order;

The results of the Division were as follows:-

AYES - 35

NOES – 0 ABSTENTIONS – 0

- Sen. Halake Abshiro Soka voted on behalf of Isiolo County delegation
- Sen. Ali Abdullahi Ibrahim voted virtually
- Sen. Zani Agnes Philomena voted virtually on behalf of Kwale County delegation
- 4. Sen. Cherarkey Samson Kiprotich – voted virtually
- 5. Sen. Hargura Godana – voted virtually
- Sen. Imana Malachy Charles Ekal 6.
- 7. Sen. Kajwang' Moses Otieno – voted virtually
- Sen. Chebeni Mercy voted virtually on behalf of Uasin Gishu County delegation
- Sen. Khaniri George voted virtually
- 10. Sen. Kibiru Charles Reubenson voted virtually
- 11. Sen. Kihika Susan Wakarura voted virtually
- 12. Sen. Kimani Wamatangi
- 13. Sen. Kirinyaga Ephraim Maina voted virtually
- 14. Sen. Langat Christopher Andrew
- 15. Sen. Lelegwe Ltumbesi voted virtually
- 16. Sen. Loitiptip Anuar
- 17. Sen. Madzayo Stewart Mwachiru
- 18. Sen. Mahamud Mohamed Maalim voted virtually
- 19. Sen. Inimah Getrude Musuruve voted on behalf of Kakamega County delegation
- 20. Sen. Mbogo George Ochilo Ayacko
- 21. Sen. Moi Gideon Kipsielei Towett voted virtually
- 22. Sen. Seneta Mary Yiane voted virtually on behalf of Kajiado County delegation
- 23. Sen. Murkomen Onesimus Kipchumba voted virtually
- 24. Sen. Kilonzo Mutula Junior
- 25. Sen. Mwaruma Johnes Mwashushe voted virtually
- 26. Sen. Mwinyihaji Mohamed Faki
- 27. Sen. Nderitu John Kinyua voted virtually
- 28. Sen. Ndwiga Peter Njeru

- 29. Sen. Olekina Ledama
- 30. Sen. Ongeri Samson Kegengo
- 31. Sen. Orengo James
- 32. Sen. Outa Fredrick Otieno voted virtually
- 33. Sen. Poghisio Samuel Losuron
- 34. Sen. Sakaja Johnson Arthur voted virtually
- 35. Sen. Wambua Enoch Kiio voted virtually

Clauses 3, 4 and 5 - agreed to.

The Schedule - amendment proposed

THAT the Bill be amended by deleting the schedule and substituting therefor the following new schedule-

SCHEDULE (s.4)

# ALLOCATION OF REVENUE RAISED NATIONALLY BETWEEN THE NATIONAL AND COUNTY GOVERNMENTS FOR THE FINANCIAL YEAR 2021/22.

Type/level of allocation	Amount in Ksh.	Percentage (%) of 2016/17 audited and approved Revenue i.e. Ksh. 1,357,698 Million
A. Total Sharable Revenue	1,775,624,173,860	
B. National Government	1,398,798,856,427	
C. Equalization Fund	6,825,317,433	0.50%
D. County equitable share	370,000,000,000	27.3%

(Vice-Chairperson, Standing Committee on Finance and Budget)

There being no Senator wishing to contribute;

The Committee proceeded to a Division;

The Acting Chairperson (Sen. Judith Pareno, MP) directed that roll call division be taken pursuant to Standing Order 83 (1), and in line with the Guidelines issued by the Speaker for Senate plenary and Committee sittings during the Covid-19 pandemic situation dated 17<sup>th</sup> April, 2020, and that the division bell be rung for one minute;

After the expiry of the one minute, the Acting Chairperson directed that the doors be locked and the bars be drawn;

The names of the Tellers were announced as follows;

- 1. Sen. Halake Abshiro, MP-AYES
- 2. Sen. Ledama Olekina, MP NOES

The Acting Chairperson put the Question and directed the Clerk to call out the names of Senators in alphabetical order;

The results of the Division were as follows:-

### AYES – 35

# NOES – 0 ABSTENTIONS – 0

- 1. Sen. Halake Abshiro Soka voted on behalf of Isiolo County delegation
- Sen. Ali Abdullahi Ibrahim voted virtually
- Sen. Zani Agnes Philomena voted virtually on behalf of Kwale County delegation
- Sen. Cherarkey Samson Kiprotich voted virtually 4.
- Sen. Hargura Godana voted virtually
- 6. Sen. Imana Malachy Charles Ekal
- Sen. Kajwang' Moses Otieno voted virtually 7.
- Sen. Chebeni Mercy voted virtually on behalf of Uasin Gishu County delegation
- 9. Sen. Khaniri George voted virtually
- 10. Sen. Kibiru Charles Reubenson voted virtually
- 11. Sen. Kihika Susan Wakarura voted virtually
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- 28. Sen. Ndwiga Peter Njeru
- 29. Sen. Olekina Ledama
- 30. Sen. Ongeri Samson Kegengo
- 31. Sen. Orengo James
- 32. Sen. Outa Fredrick Otieno voted virtually
- 33. Sen. Poghisio Samuel Losuron

- 34. Sen. Sakaja Johnson Arthur voted virtually
- 35. Sen. Wambua Enoch Kiio voted virtually

The Schedule (as amended) - agreed to.

# Clause 2, the Title and Clause 1

Motion made and Question proposed;

THAT, Clause 2, the Title and Clause 1be part of the Bill.

The Committee proceeded to a Division;

The Acting Chairperson (Sen. Judith Pareno, MP) directed that roll call division be taken pursuant to Standing Order 83 (1), and in line with the Guidelines issued by the Speaker for Senate plenary and Committee sittings during the Covid-19 pandemic situation dated 17<sup>th</sup> April, 2020, and that the division bell be rung for one minute;

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The Acting Chairperson put the Question and directed the Clerk to call out the names of Senators in alphabetical order;

The results of the Division were as follows:-

<u>AYES – 35</u>

NOES - 0

ABSTENTIONS – 0

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- 30. Sen. Ongeri Samson Kegengo
- 31. Sen. Orengo James
- 32. Sen. Outa Fredrick Otieno voted virtually
- 33. Sen. Poghisio Samuel Losuron
- 34. Sen. Sakaja Johnson Arthur voted virtually
- 35. Sen. Wambua Enoch Kiio voted virtually

# <u>Clause 2, the Title and Clause 1</u> -agreed to.

#### Motion made:

THAT, the Committee of the Whole do report to the Senate its consideration of the Division of Revenue Bill (National Assembly Bill No. 7 of 2021) and its approval thereof <u>with</u> amendments.

# (The Senate Majority Leader)

Before the question was put and pursuant to Standing Order 79, the Acting Chairperson (Sen. Judith Pareno, MP) ruled that the question did not affect counties;

Question put and agreed to.

10. **HOUSE RESUMED** – The Temporary Speaker (Sen. Rose Nyamunga, MP) – in the Chair

# 11. THE DIVISION OF REVENUE BILL (NATIONAL ASSEMBLY BILLS NO. 7 OF 2021)

Bill reported with amendments;

Motion made and Question proposed-

THAT, the Senate do agree with the Committee of the Whole in the said Report.

(The Senate Majority Leader)

There being no Senator wishing to contribute;

Before the question was put and pursuant to Standing Order 79, the Temporary Speaker (Sen. Rose Nyamunga, MP) ruled that the question did not affect counties;

Question put and agreed to.

Motion made and question proposed-

THAT, the Division of Revenue Bill (National Assembly Bills No. 7 of 2021) be now read a Third time.

(The Senate Majority Leader)

Debate arising;

There being no Senator wishing to contribute;

The House proceeded to a division;

The Temporary Speaker (Sen. Rose Nyamunga, MP) directed that roll call division be taken pursuant to Standing Order 83 (1), and in line with the Guidelines issued by the Speaker for Senate plenary and Committee sittings during the Covid-19 pandemic situation dated 17th April, 2020, and that the division bell be rung for one minute;

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NOES – 0 ABSTENTIONS – 0

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- 28. Sen. Ndwiga Peter Njeru
- 29. Sen. Olekina Ledama
- 30. Sen. Ongeri Samson Kegengo
- 31. Sen. Orengo James
- 32. Sen. Outa Fredrick Otieno voted virtually
- 33. Sen. Poghisio Samuel Losuron
- 34. Sen. Sakaja Johnson Arthur voted virtually
- 35. Sen. Wetang'ula Moses Masika voted virtually

# Question - agreed to;

Bill read a Third time and passed.

And there being no other business, the Temporary Speaker (Sen. Rose Nyamunga, MP) adjourned the Senate at six O'clock, without Question put, pursuant to the Standing Orders.

#### 12. **SENATE ROSE**

- at six O'clock.

# MEMORANDUM

The Speaker will take the Chair on Tuesday, May 11, 2021 at 10:00a.m.