



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FOURTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

THURSDAY, APRIL 24, 2025 AT 2.30PM

1. The House assembled at thirty minutes past Two O'clock.
2. The Proceedings were opened with Prayers.
3. **Presiding** – the Honourable Speaker.
4. **QUORUM AT COMMENCEMENT OF THE HOUSE**

There being no Quorum present at the commencement of the House; the Hon. Speaker ordered the Quorum Bell to be rung for ten minutes;
And Quorum having been attained before expiration of the ten minutes, business commenced.

5. **COMMUNICATION FROM THE CHAIR**

The Speaker issued the following Communication—

Kamukunji on Modalities of Public Participation Exercise for the Constitution of Kenya (Amendment) Bill, 2025

Honourable Members, you may recall that on Thursday, 17th April 2025, I issued a Communication on the planned granular public participation exercise on the Constitution of Kenya (Amendment) Bill, 2025 (National Assembly Bill No. 4 of 2025). The Bill seeks to amend the Constitution of Kenya to entrench the National Government Constituencies Fund, the Senate Oversight Fund and the National Government Affirmative Action Fund in the Constitution.

In the Communication, I noted that in compliance with Article 256(2) of the Constitution, the country-wide public participation would be undertaken from **Monday, 5th May to Wednesday, 7th May 2025**, in all the Constituency and County Offices.

Honourable Members, additionally, pursuant to Article 118 of the Constitution, the Clerk placed advertisements in the Daily Newspapers on **Monday, 21st and Tuesday, 22nd April 2025**, inviting members of the public to attend public hearings, to make oral submissions or submit memoranda on the Bill to amend the Constitution.

The advertisements provided for a two weeks' notice before the commencement of country-wide public participation hearings. The Clerk has reported that his Office has already received, and continues to receive, numerous submissions from the public through the email addresses provided.

Honourable Members, I also directed the Clerk to organise a *Kamukunji* where Members would be apprised on the modalities and administrative arrangements put in place to facilitate the said public participation exercise.

In this regard, **Honourable Members**, I wish to inform you that the *Kamukunji* has been scheduled for next week **Tuesday, 29th April 2025**, at **11:00 am** in **the Main Chamber**. This initiative is of critical importance as Members will play a central role in spearheading the process within their respective constituencies and counties.

The forum will also present an opportunity for Members to discuss other matters relating to welfare of Members and facilitation of representation and oversight roles of Members and the House.

I therefore, implore upon all of you to attend this important briefing that will ensure a unified understanding and effective coordination as we engage with the public on this exercise. The House is accordingly guided. **I thank you.**

6. RE-ORGANISATION OF BUSINESS

Pursuant to Standing Order 40(2), the Speaker reordered the sequence of proceedings as follows –

Consideration of **Order No. 8** (*The Social Protection Bill (National Assembly Bill No. 12 of 2025)*), **Order No. 9** (*The Value Added Tax (Amendment) Bill (National Assembly Bill No. 11 of 2025)*), **Order No. 10** (*The Treaty Making and Ratification (Amendment) (No.2) Bill (National Assembly Bill No. 9 of 2024)*), **Order No. 11** (*The Kenya National Council for Population and Development Bill (National Assembly Bill No. 72 of 2023)*), **Order No. 12** (*Motion – Consideration of Sessional Paper No. 1 of 2025 on the Kenya Foreign Policy*), **Order No. 13** (*The County Public Finance Laws (Amendment) Bill (Senate Bill No. 39 of 2023)*), **Order No. 14** (*The Energy (Amendment) Bill (Senate Bill No. 42 of 2023)*) and **Order No. 15** (*The County Governments Additional Allocations Bill (Senate Bill No. 1 of 2025)*) and **Order No. 16** (*Committee of the Whole House on the County Governments Additional Allocations Bill (Senate Bill No. 1 of 2025)*) as contained in the Supplementary Order Paper to be undertaken before consideration of Orders **Nos. 3** (*Messages*), **5**(*Papers*), **6**(*Notices of Motion*) and **7** (*Questions and Statements*).

7. PETITIONS

The Member for Kuria East (Hon. Kitayama Maisori) presented a petition regarding resettlement of the Kuria people in their ancestral land in Moyoi, Transmara, Narok County on behalf of Mnyonge Ana Haki, a welfare association of the Kuria people and residents of Migori County.

8. PAPERS LAID

The following Papers were laid on the Table of the House-

- (i) Reports of the Auditor General and Financial Statements of Commodities Fund Staff Mortgage and Car Loan Scheme for the years ended 30th June, 2020 and 30th June 2023 and the certificates therein;
- (ii) Report of the Auditor General on Hybrid Generation of Off-Grid Power Systems Credit No. CKE 1066 01 L for the year ended 30th June 2022 - Kenya Power and Lighting Company PLC;
- (iii) Summary Report of the Auditor-General on National Government for the Financial Year 2023/2024;
- (iv) Reports of the Auditor-General and Financial Statements for the year ended 30th June, 2023 and the Certificates therein in respect of:
 - 1. Chamasiri Technical and Vocational College;
 - 2. Chanzeywe Technical and Vocational College;
 - 3. Chuka Technical and Vocational College;
 - 4. Dr. Daniel Wako Murende Technical and Vocational College;
 - 5. Ebukanga Technical and Vocational College;
 - 6. Friends College Kaimosi;
 - 7. Kaiboi Technical Training Institute;
 - 8. Karumo Technical Training Institute;
 - 9. Kenya Seed Company Rwanda Limited.
 - 10. Kibo Seed Company Limited;
 - 11. Kiirua Technical Training Institute;
 - 12. Kimasian Technical and Vocational College;
 - 13. Kisiwa Technical Training Institute;
 - 14. Lafey Technical and Vocational College;
 - 15. Matili Technical Training Institute;
 - 16. Mitunguu Technical Training Institute;
 - 17. Mukiria Technical Training Institute;
 - 18. Ramogi Institute of Advanced Technology;
 - 19. Simlaw Seeds Company (Kenya) Limited; and
 - 20. Simlaw Seeds Company (U) Limited.

(Deputy Majority Whip)

9. REQUEST FOR STATEMENTS

Pursuant to the provisions of Standing Order 44(2)(c), the following Statements were requested—

- (i) The Member for Kirinyaga Central (Hon. Joseph Gitari) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security regarding operationalization of Inoi sub-county in Kirinyaga County.
- (ii) The Member for Fafi (Hon. Farah Yakub) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security regarding the status of security measures in Fafi Constituency.
- (iii) The Member for Moiben (Hon. Prof. Phylis Bartoo) on behalf of the Member for Vihiga County (Hon. Beatrice Adagala) requested for a Statement from the Chairperson of the Departmental Committee on Energy regarding power outages across the country.

- (iv) The Member for Samburu West (Hon. Naisula Lesuuda) requested for a Statement from the Chairperson of the Departmental Committee on Energy regarding power outage in Samburu West Constituency, including Maralal Town.
- (v) The Nominated Member (Hon Irene Mayaka) requested for a Statement from the Chairperson of the Departmental Committee on Finance and National Planning regarding Transfer of funds collected through the electronic Travel Authorization (ETA) system.
- (vi) The Member for Baringo Central (Hon. Joshua Kandie) requested for a Statement from the Chairperson of the Departmental Committee on Tourism and Wildlife regarding rampant cases of snake bites in Baringo County.
- (vii) The Member for Starehe (Hon. Amos Mwago) requested for a Statement from the Chairperson of the Departmental Committee on Transport and Infrastructure regarding Collapse of bridges within Starehe Constituency.
- (viii) The Member for Malindi (Hon. Amina Mnyazi) requested for a Statement from the Chairperson of the Departmental Committee on Transport and Infrastructure regarding Aircraft safety at the Malindi International Airport.
- (ix) The Member for Emgwen (Hon. Josses Lelmengit) requested for a Statement from the Chairperson of the Departmental Committee on Transport and Infrastructure regarding upgrading of the Eldoret-Kapsabet-Chavakali Road (C39).

10. RESPONSES TO STATEMENTS

Pursuant to the provisions of Standing Order 44(2)(c), the following Statements were responded to: -

- (i) The Chairperson of the Departmental Committee on Administration & Internal Security responded to a Statement requested by the Member for Kiminini (Hon. Kakai Bisau) regarding disappearance and subsequent death of Ms. Lydia Tokeshi Bukhala.
- (ii) The Chairperson of the Departmental Committee on Administration & Internal Security responded to a Statement requested by the Member for Tana River County (Hon. Amina Dika) regarding disappearance of Abdullahi Ahmed Mohamed of ID. No. 42848612.
- (iii) The Chairperson of the Departmental Committee on Administration & Internal Affairs responded to a Statement requested by the Member for Nyeri County (Hon. Rahab Mukami) regarding murder of a patient at Kenyatta National Hospital.
- (iv) The Chairperson of the Departmental Committee on Energy responded to a Statement requested by the Member for Laisamis (Hon. Joseph Lekuton) regarding proposed KENGEN power plant project in Laisamis Constituency.

11. STATEMENT PURSUANT TO STANDING ORDER 44(2)(a)

Pursuant to the provisions of Standing Order 44(2)(a), the Leader of Majority Party issued a Statement regarding the business of the House for the week commencing Tuesday, 29th April, 2025.

12. THE SOCIAL PROTECTION BILL (NATIONAL ASSEMBLY BILL NO. 12 OF 2025)

Order for Second Reading read;

Motion made and Question proposed-

THAT, the Social Protection Bill (National Assembly Bill No. 12 of 2025) be now read a Second Time.

(Leader of the Majority Party)

Debate on the Bill having been concluded on Wednesday, April 23, 2024 (Morning Sitting);

Question put and agreed to.

Bill read a Second Time and committed to the Committee of the whole House, tomorrow.

13. THE VALUE ADDED TAX (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 11 OF 2025)

Order for Second Reading read;

Motion made and Question proposed-

THAT, the Value Added Tax (Amendment) Bill (National Assembly Bill No. 11 of 2025) be now read a Second Time.

(Leader of the Majority Party)

Debate on the Bill having been concluded on Wednesday, April 23, 2025 (Afternoon Sitting);

Question put and agreed to.

Bill read a Second Time and committed to the Committee of the whole House, tomorrow.

14. THE TREATY MAKING AND RATIFICATION (AMENDMENT) (No.2) BILL (NATIONAL ASSEMBLY BILL NO. 9 OF 2024)

Order for Second Reading read;

Motion made and Question proposed-

THAT, the Treaty Making and Ratification (Amendment) Bill (National Assembly Bill No. 9 of 2024) be now read a Second Time.

(Leader of the Majority Party)

Debate on the Bill having been concluded on Wednesday, April 23, 2025 (Afternoon Sitting);

Question put and agreed to.

Bill read a Second Time and committed to the Committee of the whole House, tomorrow.

15. THE KENYA NATIONAL COUNCIL FOR POPULATION AND DEVELOPMENT BILL (NATIONAL ASSEMBLY BILL NO. 72 OF 2023)

Order for Second Reading read;

Motion made and Question proposed-

THAT, the Kenya National Council for Population and Development Bill (National Assembly Bill No. 72 of 2023) be now read a Second Time.

(Leader of the Majority Party)

Debate on the Bill having been concluded on Wednesday, April 23, 2025 (Afternoon Sitting);

Question put and agreed to.

Bill read a Second Time and committed to the Committee of the whole House, tomorrow.

16. MOTION – CONSIDERATION OF SESSIONAL PAPER NO. 1 OF 2025 ON THE KENYA FOREIGN POLICY

Motion made and Question proposed;

THAT, this House **adopts** the Report of the Departmental Committee on Defence, Intelligence and Foreign Relations on its consideration of the Sessional Paper No. 1 of 2025 on the Foreign Policy of the Republic of Kenya, *laid on the Table of the House on Tuesday, 22nd April 2025* and **approves** Sessional Paper No. 1 of 2025 on the Foreign Policy of the Republic of Kenya.

*(Chairperson, Departmental Committee on Defence, Intelligence
& Foreign Relations)*

Debate on the Motion having been concluded on Wednesday, April 23, 2025 (Afternoon Sitting);

Question put and agreed to.

17. THE COUNTY PUBLIC FINANCE LAWS (AMENDMENT) BILL (SENATE BILL NO. 39 OF 2023)

(The Chairperson, Departmental Committee on Finance and National Planning)

Order for First Reading read;

Bill read a First Time and referred to the relevant Committee pursuant to the Standing Orders.

18. THE ENERGY (AMENDMENT) BILL (SENATE BILL NO. 42 OF 2023)

(Chairperson, Departmental Committee on Energy)

Order for First Reading read;

Bill read a First Time and referred to the relevant Committee pursuant to the Standing Orders.

19. THE COUNTY GOVERNMENTS ADDITIONAL ALLOCATIONS BILL (SENATE BILL NO. 1 OF 2025)

Order for Second Reading read;

Motion made and Question proposed-

THAT, the County Governments Additional Allocations Bill (Senate Bill No. 1 of 2025) be now read a Second Time.

(Chairperson, Budget and Appropriations Committee)

Debate interrupted on Thursday, April 17, 2025, resumed;

There being no Member desiring to contribute;

Mover replied;

Question put and agreed to.

Bill read a Second Time and committed to the Committee of the whole House, tomorrow.

20. COMMITTEE OF WHOLE HOUSE

IN THE COMMITTEE

Deputy Speaker in the Chair

The County Governments Additional Allocations Bill (Senate Bill No. 1 of 2025)

Clauses 3 & 4 - agreed to.

Clause 5 - amendment proposed

THAT, Clause 5 of the Bill be amended—

(a) in sub-clause (5), by deleting the expression “except allocations under subsection (1)(a)” appearing immediately after the word “shall”

(b) in sub-clause 8, by deleting the expression “subsections (1) and (2)” and substituting therefor the expression “subsection (1), (2) and (3)”

(Chairperson, Budget and Appropriations Committee)

Proposed amendment withdrawn.

Clauses 5 - agreed to.

Clauses 6, 7 & 8 - agreed to.

First Schedule - amendment proposed

FIRST SCHEDULE

THAT, the First Schedule to the Bill be deleted and replaced with the following new Schedule—

FIRST SCHEDULE

Conditional Additional Allocations to County Governments from National Government's Share of Revenue in FY 2024/25 (Kenya Shillings)						
		FY 2023/24	FY 2024/25			
SN	COUNTY	Total Conditional Additional Allocations	County Aggregation and Industrial Parks (CAIP) Programme	Community Health Promoters (CHPs) Project	Basic Salary Arrears for County Government Health Workers.	Total Conditional Additional Allocations
		Column A	Column B	Column C	Column D	Column E
1	Baringo	92,926,764		63,810,000	19,263,318	83,073,318
2	Bomet	132,634,641		74,070,000	21,261,693	95,331,693
3	Bungoma	492,962,800	186,000,000	107,400,000	39,854,059	333,254,059
4	Busia	376,591,665	186,000,000	66,390,000	23,691,627	276,081,627
5	Elgeyo/Marakwet	64,400,155		37,200,000	15,685,017	52,885,017
6	Embu	363,131,838	186,000,000	60,300,000	32,801,231	279,101,231
7	Garissa	264,807,925	186,000,000	74,520,000	32,981,339	293,501,339
8	Homa Bay	415,917,803	186,000,000	88,620,000	26,419,251	301,039,251
9	Isiolo	64,333,234		21,630,000	12,147,883	33,777,883
10	Kajiado	41,355,485		50,070,000	43,495,118	93,565,118
11	Kakamega	294,386,469		127,500,000	44,529,977	172,029,977
12	Kericho	140,552,947		45,690,000	43,439,856	89,129,856
13	Kiambu	409,665,074	52,631,579	94,680,000	119,957,202	267,268,781
14	Kilifi	138,924,099		116,100,000	58,281,743	174,381,743
15	Kirinyaga	367,510,449	186,000,000	36,660,000	19,389,816	242,049,816
16	Kisii	186,645,942	173,368,421	88,200,000	72,428,277	333,996,698
17	Kisumu	130,537,637		89,940,000	75,399,627	165,339,627
18	Kitui	179,499,580		74,100,000	43,756,694	117,856,694
19	Kwale	90,011,220	226,000,000	52,140,000	28,773,123	306,913,123
20	Laikipia	76,547,852		25,230,000	40,454,974	65,684,974
21	Lamu	62,515,370		14,520,000	11,301,830	25,821,830
22	Machakos	445,350,986	186,000,000	83,250,000	58,646,293	327,896,293
23	Makueni	173,836,213		113,700,000	30,568,273	144,268,273

Conditional Additional Allocations to County Governments from National Government's Share of Revenue in FY 2024/25 (Kenya Shillings)						
		FY 2023/24	FY 2024/25			
SN	COUNTY	Total Conditional Additional Allocations	County Aggregation and Industrial Parks (CAIP) Programme	Community Health Promoters (CHPs) Project	Basic Salary Arrears for County Government Health Workers.	Total Conditional Additional Allocations
		Column A	Column B	Column C	Column D	Column E
24	Mandera	13,777,962		18,540,000	19,809,159	38,349,159
25	Marsabit	2,389,320		60,090,000	15,028,763	75,118,763
26	Meru	488,329,627	186,000,000	111,480,000	43,915,785	341,395,785
27	Migori	394,621,807	186,000,000	88,380,000	27,687,815	302,067,815
28	Mombasa	262,131,098	52,631,579	71,610,000	108,971,914	233,213,493
29	Murang'a	452,896,800	52,631,579	46,050,000	56,993,611	155,675,190
30	Nairobi	14,721,991		224,010,000	112,268,649	336,278,649
31	Nakuru	484,883,209	52,631,579	99,390,000	90,404,261	242,425,840
32	Nandi	378,705,606	52,631,579	96,660,000	26,764,781	176,056,360
33	Narok	139,655,079		49,800,000	21,496,514	71,296,514
34	Nyamira	342,563,428	52,631,579	44,370,000	19,979,711	116,981,290
35	Nyandarua	242,624,039		41,610,000	16,043,981	57,653,981
36	Nyeri	156,487,648		74,250,000	55,172,326	129,422,326
37	Samburu	12,431,664		46,140,000	13,079,798	59,219,798
38	Siaya	423,929,548	52,631,579	63,810,000	22,723,820	139,165,399
39	Taita Taveta	50,418,729		41,070,000	32,591,911	73,661,911
40	Tana River	136,049,566		28,890,000	6,982,057	35,872,057
41	Tharaka Nithi	174,459,830		37,950,000	24,597,481	62,547,481
42	Trans Nzoia	366,941,692	52,631,579	67,200,000	46,626,677	166,458,256
43	Turkana	12,815,035		74,250,000	24,986,518	99,236,518
44	Uasin Gishu	379,487,557	186,000,000	61,980,000	9,600,471	257,580,471
45	Vihiga	97,662,444		43,380,000	15,044,112	58,424,112
46	Wajir	11,656,907	173,368,421	60,810,000	19,869,801	254,048,222
47	West Pokot	72,161,965		77,490,000	13,933,594	91,423,594
	GRAND TOTAL	10,116,848,690	2,853,789,474	3,234,930,000	1,759,101,729	7,847,821,203

(Chairperson, Budget and Appropriations Committee)

Proposed amendment withdrawn.

First Schedule - agreed to.

Second and Third Schedules - agreed to.

Clause 2 - agreed to.

Title - agreed to.

Clause 1 - agreed to.

Bill to be reported without amendments.

21. **HOUSE RESUMED** - the Third Chairperson in the Chair

The County Governments Additional Allocations Bill (Senate Bill No. 1 of 2025)

(The Chairperson, Budget and Appropriations Committee)

Bill reported without amendments;

Motion made and Question proposed –

THAT, the House do agree with the Report of the Committee of the whole House in House on its consideration of the County Governments Additional Allocations Bill (Senate Bill No. 1 of 2025).

(The Chairperson, Budget & Appropriations Committee)

There being no debate arising;

Question put and agreed to;

Motion made and Question proposed –

THAT, the County Governments Additional Allocations Bill (Senate Bill No. 1 of 2025) be now read a Third Time.

(The Chairperson, Budget & Appropriations Committee)

Debate arising;

Question put and agreed to;

Bill read a Third Time and passed.

22. **MOTION – CONSIDERATION OF THE PREVENTION OF TERRORISM (IMPLEMENTATION OF THE UNITED NATIONS SECURITY COUNCIL RESOLUTIONS ON SUPPRESSION OF TERRORISM) REGULATIONS, 2024**

Motion made and Question proposed-

THAT, this House adopts the Report of the Committee on Delegated Legislation on its consideration of the Prevention of Terrorism (Implementation of the United Nations Security Council Resolutions on the Suppression of Terrorism) Regulations, 2024, laid on the Table of the House on Thursday, 17th April 2025, and pursuant to the provisions of section 18 of the Statutory Instruments Act, Cap 2A, annuls in entirety the Prevention of Terrorism (Implementation of the United Nations Security Council Resolutions on the Suppression of Terrorism) Regulations published as Legal Notice No. 187 of 2024.)

(Hon. Robert Mbui- Member, Committee on Delegated Legislation)

Debate arising;

(Change of Chair from the Fourth Chairperson to Second Chairperson of Committees)

Mover to reply.

23. **MOTION – CONSIDERATION OF THE PREVENTION OF TERRORISM (IMPLEMENTATION OF THE UNITED NATIONS SECURITY COUNCIL RESOLUTIONS ON PREVENTION, SUPPRESSION AND DISRUPTION OF PROLIFERATION FINANCING) (AMENDMENT) REGULATIONS, 2024**

Motion made and Question proposed-

THAT, this House adopts the Report of the Committee on Delegated Legislation on its consideration of the Prevention of Terrorism (Implementation of the United Nations Security Council Resolutions on Prevention, Suppression and Disruption of Proliferation Financing) (Amendment) Regulations, 2024, laid on the Table of the House on Thursday, 17th April 2025, and pursuant to the provisions of section 18 of the Statutory Instruments Act, Cap 2A annuls in entirety the Prevention of Terrorism (Implementation of the United Nations Security Council Resolutions on the Prevention, Suppression and Disruption of Proliferation Financing) (Amendment) Regulations published as Legal Notice No. 188 of 2024.

(Hon. Robert Mbui- Member, Committee on Delegated Legislation)

Debate arising;

Mover to reply.

24. THE LEARNERS WITH DISABILITIES BILL (SENATE BILL NO. 4 OF 2023)

Order for Second Reading read;

Motion made and Question proposed—

THAT, the Learners with Disabilities Bill (Senate Bill No. 4 of 2023) be now read a Second Time.

(Chairperson, Departmental Committee on Education)

Debate arising;

And the time being Seven O'clock, the Second Chairperson interrupted proceedings and adjourned the House without Question put pursuant to the Standing Orders.

25. HOUSE ROSE - at Seven O'clock.

MEMORANDUM

The Speaker will take the Chair on,
Tuesday, 29th April 2025 at 2.30 p.m.

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