



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

WEDNESDAY, MAY 21, 2025 (AFTERNOON SITTING)

1. The Senate assembled at thirty Minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.

3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **COMMUNICATIONS FROM THE CHAIR**

The Speaker conveyed the following Communications from the Chair:

(a) Declaration of a vacancy in the Office of a Member of the Senate elected under Article 98(1)(b) of the Constitution and held by Senator Gloria Orwoba

“Honourable Senators,

On Monday, 19th May, 2025, by a letter dated 19th May, 2025, Ref: UDA/1/SEN/05/2025, the Secretary General of the United Democratic Alliance (UDA) Party wrote to the Speaker of the Senate notifying the Speaker of the Senate that Nominated Sen. Gloria Orwoba, has been expelled from the Party. By the same letter, the Secretary-General of UDA further notified the Speaker of the Senate that the said Nominated Senator ceased to be a UDA nominee to the Senate.

In the same letter the Secretary-General also requested the Speaker of the Senate to issue a declaration of vacancy of the seat being held by Sen. Gloria Orwoba.

Honourable Senators,

On 21st May, 2025, I also received a letter Ref: RPP/FRP/015 VOL VI (36) dated 20th May, 2025 from the Registrar of Political Parties communicating the decision of the Disciplinary Committee of the UDA on the expulsion of Senator Gloria Orwoba from the UDA party. Attached to the letter was a copy of the disciplinary committee's decision and ratification by the National Executive Committee of UDA.

Accordingly, vide a Special Issue of the Kenya Gazette No. 97, dated 21st May, 2025, containing Gazette Notice No. 6461, I have communicated the occurrence of a vacancy in a Member of the Senate elected through a party list. The Gazette Notice notifies the general public that pursuant to Article 103 (1) (e) (i) of the Constitution and Section 37 of the Elections Act, the seat of the Member of the Senate elected under Article 98 (1) (b) of the Constitution and held by Sen. Gloria Orwoba, has become vacant, with effect from today, Wednesday, 21st May, 2025.

Honourable Senators,

Pursuant to the provisions of Article 101(2) of the Constitution and Sections 16(3) and 37 of the Elections Act, I have notified the Independent Electoral and Boundaries Commission (IEBC) and the political party concerned, of the vacancy arising in the office of a member of the Senate elected under Article 98(1)(b) of the Constitution.

The Senate is accordingly notified.

I thank you.”

(b) Breakfast Meeting convened by the Standing Committee on Finance and Budget on the Fourth Basis for allocating the share of National Revenue among Counties

“Honourable Senators,

As you will recall, the Motion on the consideration of the Report of the Standing Committee on Finance and Budget on the Fourth Basis for allocating the share of National Revenue among counties was scheduled for consideration on 8th May, 2025. However, before the Motion was moved, several Senators rose on points of order highlighting the need for more time to interrogate the contents of the report and gain a better understanding of the recommendation by the Committee.

Consequently, following consultations with the Chairperson of the Standing Committee on Finance and Budget, it was agreed that the Motion be deferred and rescheduled for debate on Thursday, 22nd May, 2025, to provide Senators with sufficient time to familiarize themselves with the contents of the report.

Honourable Senators,

In this respect, the Standing Committee on Finance and Budget has organized a breakfast meeting for Honourable Senators. The purpose of this meeting is to apprise Senators of the contents of the report, facilitate consultations, and consensus building on the way forward regarding the matter.

The breakfast meeting is scheduled to be held in the Senate Chamber, Main Parliament Buildings on Thursday, 22nd May, 2025 at 7:30 am.

Further details, including the venue of the meeting, will be conveyed through the Office of the Clerk of the Senate.

I thank you.”

(c) The 2025 National Prayer Breakfast

“Honourable Senators,

As you are aware, the National Prayer Breakfast is an annual event in the Calendar of Parliament. It is an interdenominational prayer meeting sponsored by Members from both Houses of Parliament. The event is coordinated by an Organizing Committee which has been working closely with the Kenya National Prayer Breakfast Coordination team. The Organizing Committee is co-chaired by Sen. Daniel Maanzo, MP and Hon. Samuel Chepkonga, MP, of the National Assembly.

The National Prayer Breakfast has been instrumental in fostering national healing, reconciliation and understanding on the challenges that face our Country. The event will undoubtedly continue to be a uniting forum for our national ethos.

Honourable Senators,

This year’s National Prayer Breakfast is scheduled to be held on Wednesday, 28th May, 2025, at the Safari Park Hotel in Nairobi, from 7.00 am. The theme for the event is *“Rise and Rebuild.”*

I, therefore, take this opportunity to invite all Senators to the 22nd Edition of the National Prayer Breakfast.

Further details relating to the event will be given through the Office of the Clerk of the Senate.

I thank you.”

(d) Visiting Teachers and Students from Kijabe Girls' High School in Kiambu County

"Honourable Senators,

I would like to acknowledge the presence, in the Public Gallery this afternoon, of visiting teachers and students from Kijabe Girls' High School in Kiambu County. The delegation comprises six (6) teachers and one hundred and twenty-six (126) students, who are in the Senate for a one-day academic exposition.

Honourable Senators,

In our usual tradition of receiving and welcoming visitors to Parliament, I extend a warm welcome to them and, on behalf of the Senate and on my own behalf, wish them a fruitful visit.

I thank you."

5. **PETITION**

Pursuant to Standing Order 236 (2)(b), the Speaker reported a Petition to the Senate by Mr. Zedekiah Adika on behalf of the Members of the Coast Civil Society Network for Human Rights, a broad Coalition of Civil Society Organizations, Religious Organizations and Non-State Actors operating in the coast region concerning the inaccessibility of public buildings and offices by Persons with Disabilities (PWDs) in Mombasa County.

Pursuant to Standing Order 238 (1), the Speaker committed the Petition to the Standing Committee on Labour and Social Welfare for consideration.

6. **NOTICE OF MOTION - IMPLEMENTATION OF AN AUTOMATED AND DECENTRALIZED CERTIFICATE OF GOOD CONDUCT SYSTEM IN KENYA**
(Sen. Joe Nyutu, MP)

THAT, AWARE THAT a Certificate of Good Conduct is a major requirement for Kenyan citizens in accessing employment, business opportunities, and, in some instances, financial engagements with financial institutions in Kenya, with the certificate having a validity period of one year;

CONCERNED THAT many Kenyans are compelled to travel long distances to access this service, both for the initial application and for any subsequent applications making the process tedious, time-consuming, and costly;

FURTHER CONCERNED THAT the current manual application system is prone to delays and inconsistencies, which may compromise the authenticity and integrity of a Certificate of Good Conduct;

COGNIZANT THAT the importance of introducing an automated Good Conduct Certification system, including the utilization of biometric fingerprint verification through the deployment of biometric kits, will enhance accuracy, security, and expediency in verifying individual's record;

NOW THEREFORE, the Senate resolves that the National Police Service Commission, in collaboration with the Ministry of Interior and National Administration to:

1. develop and implement an automated Good Conduct certification system designed to streamline the issuance, renewal, and verification of certificates of good conduct;
2. incorporate advanced technologies such as biometric fingerprint recognition, data encryption, and secure communication protocols to ensure the accuracy of individuals' records;
3. establish decentralized service points and deploys mobile registration units across counties to enhance accessibility, especially in remote areas; and
4. scale up public awareness initiatives in rural areas on the application and renewal process for the Certificate of Good Conduct.

7. **QUESTIONS AND STATEMENTS**

a) Statements pursuant to Standing Order 52 (1)

Nominated Senator (Sen. Hezena Lemaletian, MP) made a statement regarding the Joint Bunge Youth Dialogue held on 7th March, 2025, co-hosted by the Kenya Young Parliamentarians Association (KYPA) and the Club de Madrid's WYDE Network of Young Decision-Makers.

Thereupon, the Senator informed the Senate that the Dialogue was a strategic initiative designed to bridge the gap between youth-led civic action and formal policymaking, bringing together youth leaders from Kenya and over ten other countries. She highlighted the participation of young parliamentarians from nations such as Nigeria, Zimbabwe, Mongolia, and Zambia, noting that this reflected a global consensus on the growing importance of youth involvement in governance.

The Senator stated that a key feature of the Dialogue was a Mock Parliamentary Session, where two motions addressing barriers to youth inclusion in governance and advocating for global youth representation were unanimously adopted, both grounded in the real challenges facing young people.

The Senator also stated that KYPA, Club de Madrid, and other stakeholders committed to expanding Mock Parliaments nationwide, developing a Youth Policy Consolidation Framework, institutionalizing youth dialogues with

county governments, and creating digital platforms for youth engagement with Parliament. She emphasized that with 75% of Kenya's population under 35, Parliament must act on the youth's demand for representation and access.

The Senator thanked the Speakers and Clerks of both Houses for their support and urged Parliament to ensure the Dialogue's outcomes result in meaningful legislative action.

b) Request for Statements pursuant to Standing Order 53 (1)

- i) The Senator for Nairobi City County (Sen. Edwin Sifuna, MP) sought a Statement from the Standing Committee on Labour and Social Welfare regarding the state of affairs at the Kenya Rugby Union (KRU).
- ii) The Senator for Kajiado County (Sen. Seki Lenku Ole Kanar, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the ongoing construction of a hotel within the Ngong Road Forest.
- iii) The Senator for Taita Taveta County (Sen. Johnes Mwaruma, MP) sought a Statement from the Standing Committee on Devolution and Intergovernmental Relations concerning the non-remittance of staff sacco deposits and loan repayment deductions to Qwetu Sacco and other financial institutions, by the Taita Taveta County Government.
- iv) Nominated Senator (Sen. Karen Nyamu, MP) sought a Statement from the Standing Committee on National Security, Defence and Foreign Relations regarding the harassment, abuse and eviction of hawkers in Nairobi Central Business District (CBD) by the County Enforcement Officers.
- v) Nominated Senator (Sen. Hamida Kibwana, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources concerning the status of housing facilities for Forest Rangers under the Kenya Forest Service (KFS).
- vi) Request for statement by Nominated Senator (Sen. Tabitha Mutinda, MP) from the Standing Committee on Finance and Budget regarding the operationalization of the Victim Protection Trust Fund was dropped in the absence of the Senator.

8. THE DIVISION OF REVENUE BILL (NATIONAL ASSEMBLY BILLS NO. 10 OF 2025)

Order for Second Reading read;

Motion made and Question proposed;

(No. 049) WEDNESDAY, MAY 21, 2025 (AFTERNOON SITTING) (721)

THAT, the Division of Revenue Bill (Senate Bills No. 10 of 2025) be now Read a Second Time.

(The Senate Majority Leader - 20.05.2025)

Debate interrupted on Wednesday, 21st May, 2025 (Morning Sitting) resumed;

And there being no more senators wishing to contribute;

And in the absence of the Mover;

The Temporary speaker (Sen. Wakili Hillary Sigei, MP) deferred the reply to a later date.

9. **THE CREATIVE ECONOMY SUPPORT BILL (SENATE BILLS NO. 30 OF 2024)**

Order for Second Reading read;

Motion made and Question proposed;

THAT, the Creative Economy Support Bill (Senate Bills No. 30 of 2024) be now Read a Second Time.

(Sen. Eddy Oketch, MP - 7.05.2025)

Debate interrupted on Thursday, 15th May, 2025, resumed;

And there being no senators wishing to contribute;

And in the absence of the Mover;

The Temporary speaker (Sen. Wakili Hillary Sigei, MP) deferred the reply to a later date.

And the time being thirty minutes past Six O'clock, the Temporary Speaker (Sen. Wakili Hillary Sigei, MP) interrupted the proceedings and adjourned the Senate without Question put, pursuant to the Standing Orders.

10. **SENATE ROSE** – at thirty minutes past six O'clock.

M E M O R A N D U M

*The Speaker will take the Chair on
Thursday, May 22, 2025 at 2:30 pm*

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