



**REPUBLIC OF KENYA**

**THIRTEENTH PARLIAMENT – (FOURTH SESSION)**

**THE SENATE**

**VOTES AND PROCEEDINGS**

**THURSDAY, APRIL 17, 2025 AT 2.30 PM**

1. The Senate assembled at thirty Minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.

3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **PAPERS LAID**

The following Papers were laid on the Table of the Senate:

- i. Report of the Standing Committee on Energy on County Oversight and Networking Engagements in Wajir County.

*(The Chairperson, Standing Committee on Energy)*

- ii. Report of the Standing Committee on Finance and Budget on the fourth basis for allocating the share of National Revenue among the Counties.

*(The Chairperson, Standing Committee on Finance and Budget)*

- iii. Progress Report of the Standing Committee on Devolution and Intergovernmental Relations on the operational and leadership crisis affecting the County Assembly of Nyamira.

*(The Chairperson, Standing Committee on Devolution and  
Intergovernmental Relations)*

- iv. Report of the Standing Committee on Land, Environment and Natural Resources on the Environment Laws (Amendment) Bill, 2024 (Senate Bills No. 23 of 2024).

*(The Chairperson, Standing Committee on Land, Environment and Natural Resources on the Environment)*

- v. Statement on the business of the Senate for the week commencing Tuesday, 6<sup>th</sup> May, 2025.

*(The Senate Majority Whip)*

## 5. QUESTIONS AND STATEMENTS

### **a) Statements pursuant to Standing Order 52 (1)**

- i) The Senator for Nairobi County (Sen. Edwin Sifuna, MP) made a statement on the remarkable victory by the Kenya Women's Sevens Rugby Team, fondly known as the Kenya Lionesses, in the World Rugby HSBC Challenger 2025 Series.

In the Statement, the Senator reported that at the conclusion of the series held in Krakow, Poland, on Saturday, 12<sup>th</sup> April 2025, the Kenya Lionesses stood firmly at the top of the 12-team rankings after a commanding and resilient campaign. With this victory, they secured their place in the HSBC Challenger Play-Offs set for the first weekend of May 2025 in Los Angeles, USA.

He recalled that in March of the previous year, he rose in the House to lament the poor treatment of the Lionesses following their exclusion from the Africa Games in Accra, Ghana. Just a year later, the same team under the leadership of Coach Denis Mwanja had silenced critics by delivering impressive results at the global stage, proving that with proper investment and support, Kenyan sports can thrive.

The Senator called upon the Kenya Rugby Union, the Ministry of Sports, corporate sponsors, and the public to provide support to the team as they aim excel in the HSBC World Rugby Sevens circuit. He expressed concern that the mismanagement of sports federations continues to frustrate local talent, but insisted that the Lionesses' success could spark a broader sports renaissance in Kenya.

The Senator linked the potential of Sports development to the urgent issue of youth unemployment. He urged the National and County governments, federations and unions to collaborate and build strong systems that can nurture talent. In conclusion, he congratulated Coach Denis Mwanja, the players, and the support staff for their brilliance, reaffirmed his personal commitment to support them, and expressed pride in being associated with the Lionesses, who he declared are the pride of Kenya.

- ii) The Senator for Kakamega County (Sen. Boni Khalwale, MP) made a Statement regarding the deepening personnel and fiscal crisis within the County Government of Kakamega. He raised an alarm over the worsening financial crisis facing county employees in Kakamega, warning that if left unaddressed, it would undermine the welfare of workers, disrupt essential services, and erode public trust in the county government.

The Senator revealed that in the entire calendar year of 2024, the County Government of Kakamega deducted statutory pension contributions from employees but failed to remit them to the County Pension Fund. The Senator further noted that other critical deductions including bank loan repayments, cooperative contributions, and medical premiums, were similarly withheld but never transferred to relevant institutions. As a result, workers were left vulnerable to penalties, blacklisting, legal action, and without access to health services under the Social Health Insurance Fund.

The Senator pointed to documents submitted to his office indicating that although deductions were consistently reflected in employee payslips, no corresponding transfers were made to third-party institutions such as banks, insurance providers, and pension schemes. He highlighted that vulnerable cadres including ECDE teachers, health workers, and enforcement officers—were most affected, and salary increments approved in the 2023/2024 financial year had not been honoured.

The Senator informed the House that a formal memorandum detailing the violations had already been submitted to the Ethics and Anti-Corruption Commission (EACC), complete with documentary evidence of the ongoing malpractice. He urged the EACC to act swiftly to investigate, identify culprits, and propose corrective measures. He also called upon the Senate Committee on Finance and Budget to carry out a targeted audit of the Kakamega County Government's payroll and statutory remittances for 2023 and 2024. He stressed the need for urgent reforms to restore fiscal discipline, protect County workers, and reaffirm that public trust is a responsibility that County Governments must uphold and not abuse.

- iii) The Senator for Marsabit County (Sen. Mohamed Chute, MP) made a Statement on the recognition and honour of the brave individuals who tragically lost their lives in the Kenya Air Force Harbin Y-12 aircraft crash on 10th April 2006. The Senator began by extending heartfelt condolences to the families, friends, and colleagues of the departed, acknowledging that although years have passed, the weight of their loss is still profoundly felt across the Nation. He reflected on the tragedy that took the lives of committed public servants and leaders who had devoted themselves to fostering peace and national unity.

The Senator honoured the memories of Hon. Mirugi Kariuki, Hon. Titus Ngoyoni, Hon. (Dr.) Bonaya Godana, Hon. (Dr.) Gurach Galgalo, and Hon.

Abdi Sasura, as well as other notable figures including the then Moyale District Commissioner Peter Kingola, Lt. General (Rtd.) Abdullahi Aden, Bishop William Waqo, two police officers, the Provincial Intelligence Officer, an Undersecretary in the Office of the President, and two Kenya Air Force pilots. He emphasized that these individuals were patriots who lost their lives while on a noble mission to mediate and reconcile communities in conflict.

In conclusion, the Senator urged the House to preserve the legacy of these heroes by upholding the values they represented peace, justice, unity, and equitable national development. He called for their memory to be honoured not only in words but through concrete actions and Institutional remembrance.

- iv) The Senator for Mombasa County (Sen. Mohamed Faki, MP) made a Statement regarding the state of service delivery in Mombasa County. The Senator informed that while representation and legislation are conducted within the Senate, the oversight function is carried out both at the National level and within the grassroots through County assemblies. He stated that it was this crucial role of oversight that he sought to highlight in his remarks.

The Senator informed the House that he had established Ward Oversight Committees in each of the 30 wards in Mombasa County, with each committee comprising 11 members selected through a transparent and competitive process. He stated that he had also appointed a County Oversight Manager and Coordinator to support the overall process. He further reported that during the January recess, he led the oversight teams on a six-day tour across all sub-counties, inspecting key county facilities such as health centres, social halls, fire stations, markets, and stadia, including the Mombasa Sports Complex.

The Senator stated that an interim report was prepared following the tour and submitted to the Governor in the presence of his Executive, the Public Service Board, and the County Secretary. He noted that although the Governor had promised a response by 14<sup>th</sup> April 2025, no feedback had been received to date. He informed that the final report incorporated observations from the tour as well as inputs from reports by the Auditor-General, Controller of Budget, CIDPs, ADPs, and Civil Society Organizations operating in Mombasa.

The Senator concluded by stating that he had laid the final report on the Table of the Senate and expressed appreciation to the Parliamentary Service Commission and the Ward Oversight Committees, adding that their efforts had set a model that could be replicated across the country.

- v) The Senator for Narok County (Sen. Ledama Olekina, MP) made a Statement on the need to institutionalize strategic foresight and anticipatory governance in the Senate of Kenya. The Senator informed the

Senate that Parliament has a duty not only to legislate for the present but to design policies that are future-focused. He stated that Strategic Foresight is a long-term method of policy-making that enables institutions to anticipate risks, opportunities, and trends, thereby ensuring legislation remains resilient and sustainable.

The Senator further explained that Anticipatory Governance integrates foresight into institutional processes, allowing policies to serve both present and future generations. He reported that he had championed the formation of the bi-partisan Senate Futures Caucus to help institutionalize this forward-looking governance approach.

The Senator cited the youth-led protests of June 25th, 2024, as an example of the dangers of enacting laws without foresight and informed the House that these demonstrations were not spontaneous but were the outcome of systemic neglect, youth marginalization, economic strain, and a growing disconnect between government and citizens. He stated that had mechanisms like public participation and scenario planning been institutionalized, early signs of unrest could have been identified and addressed.

The Senator informed the House that the Senate Futures Caucus recently convened a strategic foresight retreat in the Maasai Mara, where groundwork was laid to embed anticipatory governance in the legislative process.

The Senator emphasized that Parliament must hold the Executive accountable for this commitment. He then proposed six actionable steps to institutionalize foresight in the Senate, including amending Standing Orders, building committee and staff capacity, strengthening the Caucus, and integrating foresight in legislative drafting. He concluded by calling for a transformative shift in governance, one that prioritizes future generations and urged fellow Senators to embrace foresight as a national imperative.

**b) Requests for Statements pursuant to Standing Order 53 (1)**

- i) The Senator for Kakamega County (Sen. (Dr.) Boni Khalwale, MP) sought a Statement from the Standing Committee on Finance and Budget regarding the purchase and disposal of motor vehicles by the County Government of Kakamega.
- ii) The Senator for Busia County (Sen. Andrew Omtatah Okoiti, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the delay in compensating land owners affected by the construction of Ejinja – Bumala road project.
- iii) The Senator for Nandi County (Sen. Samson Cherarkey, MP) sought a Statement from the Standing Committee on Trade, Industrialization and

Tourism concerning the impact of the 10% tariff imposed on Kenyan exports by the United States of America (USA) Government.

- iv) The Senator for Nandi County (Sen. Samson Cherarkey, MP) sought a Statement from the Standing Committee on Land Environment and Natural Resources regarding the status of Kenya's Digital Land Registration System and concerns over fraudulent Title deeds.
- v) The Senator for Wajir County (Sen. Abass Mohamed, MP) sought a Statement from the Standing Committee on Education regarding the continued placement of students to the Kenya Medical Training College (KMTC) by the Kenya Universities and Colleges Central Placement Service (KUCCPS) and the exclusion of qualified students from diploma medical programs.
- vi) The Senator for Kisii County (Sen. Richard Onyonka, MP) sought a Statement from the Standing Committee on Education regarding the promotion of 25,252 teachers by the Teachers Service Commission (TSC) on 2<sup>nd</sup> April 2025.
- vii) The Senator for Kisii County (Sen. Richard Onyonka, MP) sought a Statement from the Standing Committee on Health regarding irregularities involving human organ transplant at Mediheal Hospital in Eldoret.
- viii) The Senator for Marsabit County (Sen. Mohamed Chute, MP) sought a Statement from the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration regarding equity in employment and workforce diversity in public Technical and Vocational Education and Training (TVET) institutions.
- ix) The Senator for Taita Taveta County (Sen. Johnes Mwaruma, MP) sought a Statement from the Standing Committee on National Security, Defence and Foreign Relations regarding the deaths of arrested persons and inmates under state custody across the country.

**c) Statement pursuant to Standing Order 57(1)**

The Senate Majority Whip issued a Statement on the business of the Senate for the week commencing Tuesday, 6<sup>th</sup> May, 2025.

6. **MOTION - REPORT OF THE 14<sup>TH</sup> ORDINARY SESSION OF THE PLENARY ASSEMBLY AND RELATED MEETINGS OF THE FORUM OF PARLIAMENTS OF THE INTERNATIONAL CONFERENCE OF THE GREAT LAKES REGION, HELD IN LIVINGSTONE, ZAMBIA, FROM 15<sup>TH</sup> TO 19<sup>TH</sup> APRIL, 2024**  
(Sen. Ali Ibrahim Roba, MP)

THAT, the Senate notes the report of the 14<sup>th</sup> Ordinary Session of the Plenary Assembly and Related Meetings of the Forum of Parliaments of the

International Conference of the Great Lakes region, held in Livingstone, Zambia, from 15<sup>th</sup> to 19<sup>th</sup> April, 2024 laid on the Table of the Senate on Thursday, 30<sup>th</sup> May, 2024.

***(Resumption of debate interrupted on Wednesday, 16<sup>th</sup> April, 2025 –  
Morning Sitting)  
(Question to be put)***

Order deferred.

7. **MOTION - REPORT OF THE SENATE DELEGATION TO THE HIGH-LEVEL POLITICAL FORUM (HLPF) 2024 ON SUSTAINABLE DEVELOPMENT**  
(Sen. Hamida Kibwana, MP)

THAT, the Senate notes the Report of the Senate delegation to the High-Level Political Forum (HLPF) 2024 on sustainable development, held in New York, United States of America (USA) from 8<sup>th</sup> – 17<sup>th</sup> July, 2024, laid on the Table of the Senate on Thursday, 20<sup>th</sup> February, 2025.

***(Resumption of debate interrupted on Wednesday, 16<sup>th</sup> April, 2025 –  
Morning Sitting)  
(Question to be put)***

Order deferred.

8. **THE PROVISION OF SANITARY TOWELS BILL (SENATE BILLS NO. 7 OF 2024)**  
(Sen. Gloria Orwoba, MP)

*(Second Reading)*  
***(Resumption of debate interrupted on Wednesday, 16<sup>th</sup> April, 2025 –  
Afternoon Sitting)***

***(Division)***

Order deferred.

9. **COMMITTEE OF THE WHOLE  
THE EARLY CHILDHOOD EDUCATION (AMENDMENT) BILL (SENATE BILLS  
NO. 54 OF 2023)**  
(Sen. Eddy Oketch, MP)

Order deferred.

10. **COMMITTEE OF THE WHOLE  
THE LOCAL CONTENT BILL (SENATE BILLS NO. 50 OF 2023)**  
(The Chairperson, Standing Committee on Energy)

Order deferred.

11. **COMMITTEE OF THE WHOLE**  
**THE STREET VENDORS (PROTECTION OF LIVELIHOOD) BILL (SENATE BILLS NO. 41 OF 2023)**

(Sen. Esther Anyieni Okenyuri, MP)

Order deferred.

12. **THE SPORTS (AMENDMENT) BILL (SENATE BILLS NO. 33 OF 2024)**

Order for Second Reading read;

Motion made and Question proposed;

THAT, the Sports (Amendment) Bill (Senate Bills No. 33 of 2024) be now Read a Second Time.

*(Sen. Edwin Sifuna, MP 16.04.2025)*

Debate interrupted on Wednesday, 16th April, 2025 (Afternoon Sitting) resumed;

And there being no more Senators wishing to contribute;

Mover replied;

Pursuant to Standing Order 66 (3), the Mover requested the deferment of the putting of the Question to a later date;

And the Speaker, acceding to the request, deferred putting of the Question to a later date.

13. **THE SPORTS (AMENDMENT) (NO.2) BILL (SENATE BILLS NO. 45 OF 2024)**

Order for Second Reading read;

Motion made;

THAT, the Sports (Amendment) (No.2) Bill (Senate Bills No. 45 of 2024) be now Read a Second Time.

*(Sen. Raphael Chimera, MP)*

And the time being Thirty Minutes past Six O'clock, the Speaker interrupted the proceedings and adjourned the Senate without Question put, pursuant to the Standing Orders and Senate Calendar.

14. **SENATE ROSE** – at thirty minutes past Six O'clock.

**M E M O R A N D U M**

*The Speaker will take the Chair on  
Tuesday, May 06, 2025 at 2:30 pm*

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