(No. 46)



Fourth Session Afternoon Sitting

(559)

REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FOURTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

WEDNESDAY, JUNE 4, 2025 AT 2.30PM

- 1. The House assembled at Thirty Minutes past Two O'clock
- **2.** The Proceedings were opened with Prayer
- 3. **Presiding –** the Honourable Speaker

4. QUORUM AT COMMENCEMENT OF THE HOUSE

And there being no Quorum present to commence business, the Hon. Speaker, ordered that the Quorum Bell be rung for ten minutes;

And Quorum having been attained within the ten minutes, business commenced.

5. COMMUNICATION FROM THE CHAIR

The Speaker issued the following Communications—

(i) <u>Appointment of Members to the Mediation Committee on the Division of</u> <u>Revenue Bill, 2025</u>

"**Honourable Members,** this Communication relates to the decision that the House made yesterday on the Motion regarding Senate Amendments to the Division of Revenue Bill (National Assembly Bill No. 10 of 2025).

Honourable Members, as you are all aware, yesterday, Tuesday, 3rd June 2025, the House <u>rejected</u> the Motion on Consideration of the Senate amendments to the Division of Revenue Bill, (National Assembly Bill No. 10 of 2025). This decision consequently remitted the Bill to a mediation committee in accordance with Article 112 of the Constitution and Standing Order 149.

Honourable Members, Article 113 of the Constitution requires that whenever a Bill is referred to a Mediation Committee, the Speakers of the Houses of Parliament shall appoint an equal number of Members from both Houses to attempt to develop a version of the Bill for consideration by the Houses of Parliament.

In this regard, **Honourable Members**, having consulted with the Leader of the Majority Party and the Leader of the Minority Party, I have appointed the following Members to represent the National Assembly in the Mediation Committee to consider the said Bill—

- (1) The Hon. Samuel Atandi, MP;
- (2) The Hon. Owen Baya, CBS, MP;
- (3) The Hon. (Dr.) Robert Pukose, CBS, MP;
- (4) The Hon. George Kariuki, CBS, MP;
- (5) The Hon. Marianne Kitany, MP;
- (6) The Hon. Christopher Aseka, MP;

- (7) The Hon. Leah Sankaire, MP;
- (8) The Hon. Naisula Lesuuda, OGW, MP; and,
- (9) The Hon. Zamzam Mohamed, MP.

Honourable Members, the aforementioned Members will await the appointment of Senators to the Mediation Committee for the Committee to be fully constituted, for purposes of commencing the mediation process. Once I receive a Message from the Senate to that effect, I will convey the same to the House.

Thereafter, the Mediation Committee will embark on an attempt to develop a mediated version of the Bill in accordance with Article 113 of the Constitution. The Committee should expeditiously consider the Bill and report to the Houses as soon possible as to facilitate passage of the Bill so as to unlock the consideration of other budget-related business dependent on passage of the Division of Revenue Bill, 2025. The House is accordingly guided. I thank you!"

(ii) <u>Guidance on the incident of violent altercation between a sitting Member and</u> <u>a former Member of Parliament on Wednesday 9th April 2025</u>

"Honourable Members, you will recall that, on Wednesday, 9th April 2025, I issued a Communication regarding an incident of violent altercation that occurred within the precincts of Parliament. The incident involved the Hon. Umulkher Harun Mohamed, MP, a Nominated Member of this House, and the Hon. Iman Falhada Deko, MP, former Senator and current Member of the East African Legislative Assembly (EALA).

In that Communication, **Honourable Members**, I directed that the Hon. Falhada explains herself to the Speaker of the National Assembly and the Chairperson of the Parliamentary Service Commission in writing on Monday, 14th April 2025, by 5.00pm. I further ordered that the Member be precluded from accessing the precincts of Parliament, Parliament Buildings and facilities for a **period of ninety days**, save for Monday, 14th April 2025, being the day, she was to deliver her written explanation to the Speaker.

Honourable Members, I also indicated that, upon reviewing the response by Hon. Falhada, I would guide the House on any further or other action that could be taken, not only on the two Members involved in the altercation, but also on the Member claimed to have recorded the video of the incident.

Honourable Members, I wish to inform the House that indeed, the Hon. Falhada delivered her written response to my Office on 14th April 2025, as directed. Upon receipt of her written explanation, I reviewed it concurrently with the explanation and apology tendered by the Hon. Umulkher to this House on Wednesday, 9th April 2025. Further, I reviewed the incident report submitted to me by the Serjeant-At-Arms through the Office of the Clerk of the National Assembly and the video clip of the incident, despite it being an unauthorised recording.

Honourable Members, from my review, I have satisfied myself that whereas the Hon. Umulkher Harun Mohamed, MP was involved in the altercation, she appeared to be the victim in the violent altercation and not the provocateur. Accordingly, she bears no fault in the matter, hence I will not prefer any sanction on her.

Honourable Members, with respect to the Hon. Falhada, the EALA Member of Parliament, and having carefully considered her detailed account of the altercation and the apology therein, I note that although her actions toward the Hon. Umulkher were indeed unwarranted, they were not pre-meditated. I also note that she expressed unreserved remorse and apology for the incident.

However, the Hon. Falhada was a visitor who decided to tag along another visitor into the precincts of Parliament. I noted that the visitor appeared to have been very enthusiastic in her engagement in the unfortunate altercation! As a former Member of this House and also a sitting Member of EALA, the Hon. Falhada did bear a greater responsibility to be of good behaviour.

Consequently, I invoke the provisions of Standing Order 1 and vary the period of her exclusion from the precincts of Parliament, from the ninety (90) days I pronounced on Wednesday, 9th April 2025 to forty-five (45 days). For clarity, the forty five-day period commenced on Wednesday, 9th April 2025 when I gave the order *vide* Communication No. 18 of 2025. For the avoidance of doubt, the period effectively ends on Monday next week, that is, on 9th June 2025.

Honourable Members, you may also recall that when I reported to this House the unfortunate incident of violent altercation, the House was in profound shock at the claim that a Sitting Member of this House recorded and circulated a video of the incident. To this end, I indicated that should the claim be ascertained, that abhorrent act would attract the sanctions under the Standing Orders and the Parliamentary Powers and Privileges Act (Cap. 6).

Honourable Members, witness accounts have identified the **Hon. Lawrence Mpuru Aburi, MP,** the Member for Tigania East, as the Member believed to have made and circulated the video recording.

Indeed, **Honourable Members,** I personally spoke to the Hon. Mpuru Aburi and he claimed that he recorded the video for fun, shared with one female Member of this House, who subsequently circulated the video unlawfully. I have no evidence to that effect.

I take exception to the Member's irresponsible conduct, given that he is a senior Member of this House, and therefore, bears a higher level of responsibility befitting a ranking Member in upholding the dignity of the House.

Honourable Members, I hasten to emphasize that any form of indignity by one of us becomes an indignity to all of us, this House and indeed to the institution of Parliament as a whole. I implore all of us who are Members of this House to collectively safeguard the dignity of this august House in the manner we conduct ourselves in the Chamber, within the precincts of Parliament or elsewhere in our private or public life.

Accordingly, **Honourable Members**, having considered the circumstances surrounding this matter, and having duly allowed the **Hon. Lawrence Mpuru Aburi** reasonable opportunity to reflect on his conduct, I will now allow the **Hon. Lawrence Mpuru Aburi**, **MP**, should he be present in the House, to rise in his place now and proceed to tender an appropriate, unconditional and unqualified apology to this House. If he is not present in the House now, I will allow him to tender his apology at the next appropriate time, in the presence of Mr. Speaker.

The Clerk of the National Assembly is hereby instructed to take necessary action to enforce the directions. The House is accordingly guided. I thank you."

6. <u>MESSAGES</u>

The Speaker reported the following Message from the Senate-

Decision of the Senate on the National Assembly amendments to the Coffee Bill (Senate Bill No. 10 of 2023)

"Honourable Members, pursuant to the provisions of Standing Order 41(1), I wish to report to the House that I have received a Message from the Senate regarding its decision on the National Assembly's amendments to the Coffee Bill (Senate Bill No. 10 of 2023).

Honourable Members, the Message conveys that, on Tuesday, 20th May 2025, the Senate considered and <u>rejected</u> the National Assembly's amendments to the Coffee Bill (Senate Bill No. 10 of 2023).

Honourable Members, you will recall that the House considered and **passed** the said Bill **with amendments** on Wednesday, 27th November 2024. I thereafter referred the Bill to the Senate for reconsideration in accordance with the provisions of Article 112(1)(b) of the Constitution.

Honourable Members, the rejection of the National Assembly's amendments to the Coffee Bill (Senate Bill No. 10 of 2023) by the Senate effectively commits the Bill to a mediation committee pursuant to the provisions of Article 112(2)(b) of the Constitution.

In this regard, the Speaker of the Senate has appointed the following Senators to the Mediation Committee on the Bill—

- (1) Sen. James Kamau Murango, MP;
- (2) Sen. David Wafula Wakoli, MP;
- (3) Sen. Esther Anyieni Okenyuri, MP;
- (4) Sen. Joseph Kamau Githuku, MP;
- (5) Sen. (Prof.) Margaret Jepkoech Kamar, MP;
- (6) Sen. Catherine Mumma, MP;
- (7) Sen. Moses Kajwang, CBS, MP;
- (8) Sen. Daniel Maanzo, EBS, MP; and
- (9) Sen. Crystal Asige, MP.

Honourable Members, for the mediation Committee to be fully constituted, the National Assembly is required to appoint nine (9) Members to sit in the Committee. I therefore call upon the Leadership of the Majority and Minority Parties in the House to expeditiously nominate Members to represent the National Assembly in the Committee. The House is accordingly guided. I thank you!"

7. <u>PAPERS</u>

The following Papers were laid on the Table of the House-

- (i) Guidelines on intellectual Property Strategy in Joint Research and Collaboration during Outbreaks from the Ministry of Foreign and Diaspora affairs;
- (ii)Special Auditor Report on Kenyatta University Accounts for the Financial Years 2018/2019 to 2020/2021 from the Auditor-General;
- (iii) The 1st Quarterly Report covering the period from 1st January to 31st March, 2025 from the Ethics and Anti- Corruption Commission;
- (iv) Reports of the Auditor-General and Financial Statements for the year ended 30th June 2024 and the certificates therein in respect of:
 - (1) Butere Girls High School;
 - (2) Chesamisi High School Bungoma County;
 - (3) County High School;
 - (4) Democratic Party of Kenya;

- (5) Institute of Certified Investment and Financial Analysts;
- (6) Kabete High School;
- (7) Koelel Forces Academy;
- (8) Lagdera Technical and Vocational College;
- (9) Libin Nomadic Girls Secondary School;
- (10) Machakos university;
- (11) Makueni Boys' High School;
- (12) Moi Girls Secondary School Mandera;
- (13) Mwaani Girls High School;
- (14) National Government Constituencies Development Fund Board (NG-CDF);
- (15) National Hospital Insurance Fund;
- (16) NEP Girls High School;
- (17) Railways Development Levy Fund- (Holding Account) State Department for Transport;
- (18) Sacco Societies Regulatory Authority;
- (19) Small Enterprises Finance Company Limited;
- (20) St. John's Teacher Training College, Kilimambogo; and
- (21) Wajir High School.

(The Deputy Leader of the Majority Party)

(v) Report of the Departmental Committee on Lands on its consideration of the Senate Amendments to the Land (Amendment) Bill (National Assembly Bill No. 40 of 2022)

(Hon. Joseph Gitari - Member, Departmental Committee on Lands)

(vi) Second Report of the Public Investments Committee on Commercial Affairs & Energy on its Examination of the Report of the Auditor-General on the Financial Statements of Selected State Corporation

(Chairperson, Public Investments Committee on Commercial Affairs and Energy)

8. <u>NOTICES OF MOTION</u>

The following Notice of Motion was given-

Examination of the Report of the Auditor-General on the Financial Statements of selected State corporations

THAT, this House **adopts** the Report of the Public Investments Committee on Commercial Affairs and Energy on its examination of the Reports of the Auditor-General on the Financial Statements of selected State corporations, *laid on the Table of the House on Wednesday*, 4th June 2025.

(Chairperson, Public Investments Committee on Commercial Affairs and Energy)

9. STATEMENTS

(1) Request for Statement pursuant to Standing Order 44(2)(c)-

- (a) The following Statements were requested-
 - (i) The Member for Bura (Hon. Yakub Adow) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security regarding the disappearance of Ahan Noor Hassan of ID No. 22444322; and

- (ii)The Member for Wajir East (Hon. Aden Daud) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security regarding the scope of immigration services at the Wajir International Airport.
- (b) The request for Statement by the Member for Manyatta (Hon. Gitonga Mukunji) to the Chairperson of the Departmental Committee on Trade, Industry and Cooperatives regarding impact of US imposed tariffs on Kenya's Economy was <u>deferred</u>.

(2)Response to a Statement pursuant to Standing Order 44(2)(c)-

- The Chairperson of the Departmental Committee on Agriculture and Livestock responded to a request for Statement by the Member for Kisii County (Hon. Dorice Donya) regarding payment of annual tea bonuses to tea farmers.

And the Speaker being of the opinion that the response was unsatisfactory, thereupon directed the Chairperson to comprehensive response detailing the rates of bonuses paid by each all the tea factories in the country.

10. MOTION- RATIFICATION OF THE AGREEMENT ON FISHERIES SUBSIDIES

Motion having been made and question proposed -

THAT, this House **adopts** the Report of the Departmental Committee on Blue Economy, Water and Irrigation on its consideration of the Agreement on Fisheries Subsidies, *laid on the Table of the House on Thursday*, 17th April 2025, and pursuant to the provisions of section 8(4) of the Treaty Making and Ratification Act, Cap 4D, **approves** the Ratification of the Agreement on Fisheries Subsidies.

> (The Chairperson, Departmental Committee on Blue Economy, Water and Irrigation – 03.06.2025)

Debate having been concluded on Tuesday, 3rd June 2025 (Afternoon Sitting);

Mover having been <u>replied;</u>

Question put and <u>agreed to</u>.

11. <u>MOTION</u>- <u>REPORT ON CONSIDERATION OF THE AUDITED ACCOUNTS OF</u> <u>STATE CORPORATIONS FOR CENTRAL REGION</u>

Motion having been made and question proposed-

THAT, this House **adopts** the Report of the Public Investments Committee on Governance and Education on its Examination of the Reports of the Auditor-General on the Financial Statements of State Corporations (Central Region) for the financial years 2018/2019, 2019/2020 and 2020/2021, *laid on the Table of the House on Wednesday,* 6th December 2023.

(The Chairperson, Public Investments Committee on Governance and Education – 03.06.2025)

Debate having been concluded on Tuesday, 3rd June 2025 (Afternoon Sitting);

Mover having been <u>replied;</u>

Question put and <u>agreed to</u>.

(No. 46)

12. <u>SPECIAL MOTION-</u> <u>CONSIDERATION OF NOMINEES FOR</u> <u>APPOINTMENT</u> <u>AS CHAIRPERSON AND MEMBERS OF THE INDEPENDENT</u> <u>ELECTORAL AND BOUNDARIES COMMISSION (IEBC)</u>

Motion made and question proposed-

THAT, taking into consideration the findings of the Departmental Committee on Justice and Legal Affairs in its report on the Vetting of Nominees for Appointment as Chairperson and Members of the Independent Electoral and Boundaries Commission (IEBC), *laid on the Table of the House on Tuesday,* 3rd June 2025, and pursuant to the provisions of Article 250(2)(b) of the Constitution, **approves** the appointment of the following persons to the Independent Electoral and Boundaries Commission (IEBC)—

(i)	Mr. Erastus Edung Ethekon	– Chairperson
(ii)	Ms. Ann Njeri Nderitu	– Member
(iii)	Mr. Moses Alutalala Mukhwana	– Member
(iv)	Ms. Mary Karen Sorobit	– Member
(v)	Mr. Hassan Noor Hassan	– Member
(vi)	Mr. Francis Odhiambo Aduol	– Member
(vii) Ms. Fahima Araphat Abdallah	– Member
(The Chairperson Departmental Committee on Justice an		

(The Chairperson, Departmental Committee on Justice and Legal Affairs)

Debate arising;

Mover <u>replied;</u>

Question and <u>agreed to</u>.

13. <u>MOTION-</u> RATIFICATION OF THE AGREEMENT UNDER THE UNITED NATIONS <u>CONVENTION ON THE LAW OF THE SEA ON THE CONSERVATION</u> <u>AND SUSTAINABLE USE OF MARINE BIOLOGICAL DIVERSITY OF</u> <u>AREAS BEYOND NATIONAL JURISDICTION (BBNJ AGREEMENT)</u>

Motion made and question proposed-

THAT, this House **adopts** the Report of the Departmental Committee on Blue Economy, Water and Irrigation on its consideration of the Agreement under the United Nations Convention on the law of the sea on the Conservation and Sustainable use of Marine Biological Diversity of areas beyond National Jurisdiction (BBNJ Agreement), *laid on the Table of the House on Wednesday, 4th June 2025, and pursuant to the provisions of Section 8(4) of the Treaty Making and Ratification Act, 2012, approves the Ratification of the Agreement under the United Nations Convention on the law of the sea on the Conservation and Sustainable use of Marine Biological Diversity of areas beyond National Jurisdiction (BBNJ Agreement).*

(The Chairperson, Departmental Committee on Blue Economy, Water and Irrigation)

(Change of Chair from the Speaker to the Deputy Speaker)

(Change of Chair from the Hon. Deputy Speaker to the Fourth Chairperson of Committees)

Debate arising; Mover <u>replied;</u> Putting of the Question <u>deferred</u>.

14. <u>MOTION-</u> CONSIDERATION OF THE BUDGET ESTIMATES FOR THE FINANCIAL <u>YEAR 2025/2026</u> (General Debate - 1st and 2nd Allotted Days)

Motion made and question proposed-

THAT, this House **adopts** the Report of the Budget and Appropriations Committee on its consideration of the Estimates of Revenue and Expenditure and the Medium Term for the Financial Year 2025/2026, *laid on the Table of the House on Wednesday*, 4th June 2025, and pursuant to the provisions of Article 221 of the Constitution, section 39 of the Public Finance Management Act, 2012 and Standing Order 239—

- (i) approves the issuance of a sum of Kshs. 2,538,293,978,440 from the Consolidated Fund to meet the expenditure during the year ending 30th June 2026 in respect of the Votes contained in the First Schedule, subject to paragraph (iii) (*Committee of Supply*);
- (ii) makes the policy and financial resolutions contained in the Second Schedule to the Order Paper; and
- (iii) orders that **"The Speaker do now leave the Chair"** to facilitate the consideration of the said Budget Estimates with respect to each Vote and Programme in the *Committee of Supply* as contemplated under Standing Order 240 (*Consideration of Estimates in the Committee of Supply*).

(The Chairperson, Budget and Appropriations Committee)

Debate arising;

(Change of Chair from the Fourth Chairperson of Committees to the Fifth Chairperson of Committees)

And the time being seven O'clock, the Third Chairperson adjourned the House without Question put pursuant to the Standing Orders.

15. <u>HOUSE ROSE</u> - a

at Nine O'clock.

MEMORANDUM

The Speaker will take the Chair on, Thursday, 5th June 2025 at 2.30 p.m.

--x--