



REPUBLIC OF KENYA

PARLIAMENT

SENATE BILLS
(Bill No. 9 of 2025)

THE COUNTY ALLOCATION OF REVENUE BILL, 2025

(A Bill published in the Kenya *Gazette* Supplement No. 95 of 24th June, 2025 and passed by the Senate, with amendments, on 22nd July, 2025.)



THE COUNTY ALLOCATION OF REVENUE BILL, 2025

ARRANGEMENT OF CLAUSES

Clause

- 1—Short title.
- 2—Interpretation.
- 3— Object.
- 4— Equitable allocation of county governments' share of revenue.
- 5— Budget ceilings for recurrent expenditure.
- 6— Funding of transferred functions.
- 7— Report on actual transfers.
- 8— Books of accounts to reflect National Government transfers.
- 9— Financial misconduct.
- 10— Applicable revenue - sharing formula.

**FIRST SCHEDULE: ALLOCATION OF EACH COUNTY GOVERNMENTS'
EQUITABLE SHARE OF REVENUE RAISED NATIONALLY,
FINANCIAL YEAR 2025/2026**

**SECOND SCHEDULE: COUNTY GOVERNMENT BUDGET CEILINGS OF
RECURRENT EXPENDITURE IN FINANCIAL YEAR
2025/2026**

THE COUNTY ALLOCATION OF REVENUE BILL, 2025

A Bill for

AN ACT of Parliament to provide for the equitable allocation of revenue raised nationally among the county governments for the 2025/2026 financial year; the responsibilities of national and county governments pursuant to such allocation; and for connected purposes.

ENACTED by Parliament of Kenya, as follows—

- Short title. 1. This Act may be cited as the County Allocation of Revenue Act, 2025.
- Interpretation. 2. In this Act —
- “Cabinet Secretary” means the Cabinet Secretary responsible for matters relating to finance; and
- Cap. 428. “revenue” has the meaning assigned to it under section 2 of the Commission on Revenue Allocation Act.
- Object. 3. The object of this Act is to —
- (a) provide, pursuant to Article 218(1)(b) of the Constitution, for the allocation of an equitable share of revenue raised nationally among the county governments, in accordance with the resolution approved by Parliament under Article 217 of the Constitution for the financial year 2025/26; and
- (b) facilitate the transfer of allocations made to counties under this Act from the Consolidated Fund to the respective County Revenue Funds.
- Equitable allocation of county governments’ share of revenue. 4. (1) Each county governments’ equitable share of revenue raised nationally, on the basis of the revenue sharing formula approved by Parliament in accordance with Article 217 of the Constitution in respect of the financial year 2025/26 shall be as set out in Column F of the First Schedule.

Cap 412A.	(2) Each county government's allocation under subsection (1) shall be transferred to the respective County Revenue Fund in accordance with a payment schedule approved by the Senate and published in the <i>Gazette</i> by the Cabinet Secretary in accordance with section 17 of the Public Finance Management Act.
Budget ceilings for recurrent expenditure.	5. The budget ceilings for recurrent expenditure for county governments for the financial year 2025/2026 shall be as set out in the Second Schedule.
Funding of transferred functions.	<p>6. (1) Where a county government has transferred a function to the National Government pursuant to Article 187 of the Constitution, the respective county executive in consultation with the National Government shall determine the cost of the transferred functions.</p> <p>(2) The respective county assembly shall appropriate such monies as may be required for the transferred function in accordance with the determination made under subsection (1) and the allocation shall not be less than the amount appropriated by the county assembly in the preceding financial year.</p> <p>(3) The monies appropriated under subsection (1) shall be transferred to the National Government.</p> <p>(4) A national government entity to which a county government function has been transferred shall submit a quarterly report to the Senate and the respective county assembly on the status of the discharge of the devolved function.</p> <p>(5) The Auditor-General shall, no later than three months after the end of a financial year, prepare a special audit report on the financial and non-financial performance of an entity to which a county government function has been transferred.</p> <p>(6) The Auditor-General shall submit the report under subsection (5) to the Senate and the respective county assembly.</p>
Report on actual transfers.	7. The Cabinet Secretary shall publish a monthly report on actual transfers of all allocations to county governments.

Books of accounts
to reflect National
Government
transfers.

8. (1) Each county treasury shall reflect all transfers by the National Government to the county governments in its books of accounts.

(2) The estimates of revenue of each county shall separately reflect the total equitable revenue share under section 4 of this Act transferred to the County Revenue Fund.

Cap. 412A.

(3) A county treasury shall as part of its consolidated quarterly and annual reports required under the Public Finance Management Act report on actual transfers received by the county government from the national government, up to the end of that quarter or year in the format prescribed by the Public Sector Accounting Standards Board or in the absence of a format prescribed by the Board, in the format prescribed by the National Treasury.

Financial
misconduct.

Cap. 412A

9. Despite the provisions of any other law, any serious or persistent non-compliance with provisions of this Act constitutes an offence under the Public Finance Management Act.

Applicable
revenue-sharing
formula.

10. For the avoidance of doubt the allocation of the equitable share of revenue to county governments under section 4 of this Act shall be in accordance with the fourth determination of the basis of the division of revenue among counties approved by Parliament pursuant to Article 217(7) of the Constitution.

FIRST SCHEDULE
(S.4(1))

Allocation of Each County Government's Equitable Share of Revenue Raised Nationally in the FY 2025/26.

SN	County	Baseline Allocation of Ksh.387,425 billion		Affirmative Action Allocation Ksh.4.46 billion	Additional equitable share above Ksh.391,885 (Ksh.23.115billion)		Total Equitable Share
		Allocation factor	Equitable share		Allocation Ratio	Equitable Share	
		A	B	C	D	E	F=B+C+E
1	Baringo	1.72520	6,683,873,223		1.72966	399,810,161	7,083,683,384
2	Bomet	1.81070	7,015,121,755		1.86926	432,078,744	7,447,200,499
3	Bungoma	2.88331	11,170,673,599		2.88722	667,381,067	11,838,054,666
4	Busia	1.93971	7,514,935,582		1.91057	441,628,476	7,956,564,058
5	Elgeyo/Marakwet	1.24585	4,826,732,019	371,666,667	1.37031	316,748,026	5,515,146,712
6	Embu	1.38605	5,369,896,832	371,666,667	1.45307	335,878,174	6,077,441,672
7	Garissa	2.13988	8,290,447,365		2.54094	587,337,311	8,877,784,676
8	Homa Bay	2.10887	8,170,280,800		2.05968	476,095,263	8,646,376,063
9	Isiolo	1.27083	4,923,507,187	371,666,667	1.45440	336,183,445	5,631,357,298
10	Kajiado	2.15397	8,345,013,610		2.37612	549,241,276	8,894,254,886
11	Kakamega	3.35046	12,980,503,320		3.00387	694,345,246	13,674,848,566
12	Kericho	1.73930	6,738,465,302		1.90440	440,203,054	7,178,668,356
13	Kiambu	3.17318	12,293,696,674		3.36630	778,121,312	13,071,817,986
14	Kilifi	3.14121	12,169,843,476		2.78414	643,553,294	12,813,396,770
15	Kirinyaga	1.40654	5,449,272,719	371,666,667	1.43077	330,722,506	6,151,661,892
16	Kisii	2.40197	9,305,835,688		2.22317	513,886,080	9,819,721,768
17	Kisumu	2.16954	8,405,328,573		2.14881	496,698,365	8,902,026,938
18	Kitui	2.80983	10,885,968,099		2.67333	617,939,738	11,503,907,837
19	Kwale	2.22634	8,625,411,603		1.96101	453,288,040	9,078,699,643
20	Laikipia	1.39047	5,387,034,732	371,666,667	1.49418	345,380,610	6,104,082,008
21	Lamu	0.84002	3,254,430,723	371,666,667	1.00162	231,523,815	3,857,621,205
22	Machakos	2.47718	9,597,223,940		2.51745	581,908,741	10,179,132,681
23	Makueni	2.19328	8,497,308,272		2.07237	479,027,382	8,976,335,654
24	Mandera	3.01752	11,690,618,560		2.48517	574,446,433	12,265,064,993

SN	County	Baseline Allocation of Ksh.387.425 billion		Affirmative Action Allocation Ksh.4.46 billion	Additional equitable share above Ksh.391.885 (Ksh.23.115billion)		Total Equitable Share
		Allocation factor	Equitable share		Allocation Ratio	Equitable Share	
		A	B	C	D	E	F=B+C+E
25	Marsabit	1.96093	7,597,151,194		2.19995	508,517,884	8,105,669,078
26	Meru	2.56678	9,944,340,480		2.63727	609,605,579	10,553,946,059
27	Migori	2.16431	8,385,076,399		2.15818	498,863,320	8,883,939,719
28	Mombasa	2.03902	7,899,674,038		2.09263	483,711,243	8,383,385,281
29	Murang'a	1.93892	7,511,867,031		1.97966	457,597,845	7,969,464,876
30	Nairobi City	5.20842	20,178,711,957		5.35763	1,238,416,440	21,417,128,397
31	Nakuru	3.52765	13,666,997,646		3.40969	788,150,012	14,455,147,658
32	Nandi	1.89613	7,346,071,107		1.84169	425,706,959	7,771,778,066
33	Narok	2.38546	9,241,860,519		2.28621	528,456,627	9,770,317,146
34	Nyamira	1.38349	5,359,987,994	371,666,667	1.47861	341,779,695	6,073,434,356
35	Nyandarua	1.53230	5,936,521,652	371,666,667	1.53358	354,487,312	6,662,675,631
36	Nyeri	1.68255	6,518,609,255		1.63324	377,523,418	6,896,132,673
37	Samburu	1.45144	5,623,228,509	371,666,667	1.47988	342,075,188	6,336,970,364
38	Siaya	1.88462	7,301,473,431		1.95979	453,005,454	7,754,478,885
39	Taita/Taveta	1.30764	5,066,138,383	371,666,667	1.39582	322,644,636	5,760,449,685
40	Tana River	1.76156	6,824,718,834		1.72077	397,755,896	7,222,474,730
41	Tharaka-Nithi	1.13558	4,399,508,312	371,666,667	1.24210	287,111,314	5,058,286,293
42	Trans Nzoia	1.94631	7,540,500,922		1.94947	450,619,915	7,991,120,837
43	Turkana	3.41054	13,213,283,320		2.93876	679,294,051	13,892,577,371
44	Uasin Gishu	2.18685	8,472,398,961		2.18307	504,615,809	8,977,014,770
45	Vihiga	1.36618	5,292,921,648	371,666,667	1.48892	344,162,910	6,008,751,224
46	Wajir	2.55606	9,902,799,041		2.61640	604,781,642	10,507,580,683
47	West Pokot	1.70607	6,609,735,714		1.69885	392,690,294	7,002,426,008
	Total	100	387,425,000,000	4,460,000,000	100.00000	23,115,000,000	415,000,000,000

SECOND SCHEDULE

(S.5)

County Government Budget Ceilings on Recurrent Expenditure in Financial Year 2025/26 (Figures in Kenya Shillings)					
		County Assembly Ceilings		County Executive Ceilings	
	COUNTY	FY 2024/25	FY 2025/26	FY 2024/25	FY 2025/26
1	Baringo	757,858,506	847,469,122	811,330,131	496,161,163
2	Bomet	677,847,307	755,816,719	675,271,762	468,730,626
3	Bungoma	1,019,575,196	1,074,221,694	794,269,934	562,059,982
4	Busia	804,254,206	859,603,045	740,954,156	514,728,802
5	Elgeyo/Marakwet	642,494,863	682,127,598	682,571,452	445,655,740
6	Embu	612,356,235	653,997,909	599,617,223	445,585,855
7	Garissa	805,632,232	1,010,212,868	693,214,915	510,888,235
8	Homa bay	865,455,765	901,349,007	807,946,650	538,863,664
9	Isiolo	455,851,471	571,957,767	483,811,987	376,492,992
10	Kajiado	739,100,667	797,493,878	705,785,753	459,200,063
11	Kakamega	1,277,560,747	1,440,150,864	954,360,037	631,900,264
12	Kericho	753,482,865	801,439,308	742,119,652	491,924,215
13	Kiambu	1,122,733,276	1,332,680,576	937,949,817	642,094,266
14	Kilifi	811,428,332	871,651,828	732,390,410	528,153,096
15	Kirinyaga	626,637,101	667,134,062	591,357,406	436,378,706
16	Kisii	994,072,293	1,051,143,180	842,938,395	569,351,784
17	Kisumu	862,083,652	993,261,872	720,990,566	522,102,171
18	Kitui	946,077,555	1,025,218,850	1,034,274,047	556,906,939
19	Kwale	625,406,505	667,152,528	561,039,626	447,387,205
20	Laikipia	477,594,112	511,501,082	543,968,003	406,459,778
21	Lamu	466,864,730	502,735,064	439,219,777	373,334,857
22	Machakos	924,156,126	957,194,136	817,384,477	540,775,483
23	Makueni	780,912,038	964,631,315	772,648,310	494,768,774
24	Mandera	825,043,653	917,936,058	709,410,958	511,948,091
25	Marsabit	666,740,178	741,494,088	620,635,223	458,101,332
26	Meru	991,451,371	1,033,230,263	1,046,885,894	565,023,558
27	Migori	907,920,737	936,954,113	803,308,177	538,507,125
28	Mombasa	700,845,894	862,807,953	550,949,872	497,268,190
29	Murang'a	755,814,834	813,710,947	822,212,796	515,207,988
30	Nairobi City	1,596,625,912	1,603,909,510	924,648,890	775,756,999
31	Nakuru	1,034,293,969	1,121,659,233	949,692,125	622,626,699
32	Nandi	727,658,319	811,140,379	829,614,196	492,132,433
33	Narok	834,927,075	878,624,509	715,936,269	499,621,001
34	Nyamira	650,614,404	689,414,409	584,106,355	444,949,706
35	Nyandarua	706,936,676	758,345,693	683,959,845	469,042,680
36	Nyeri	710,551,514	760,288,009	779,895,747	492,365,209
37	Samburu	557,171,977	569,616,860	611,274,116	400,557,424
38	Siaya	710,085,117	759,893,500	701,924,604	491,970,700
39	Taita/Taveta	635,498,816	706,797,720	567,140,475	450,325,811
40	Tana River	605,987,033	710,218,891	558,967,389	422,272,274
41	Tharaka-Nithi	485,355,131	508,533,605	561,403,884	404,731,372

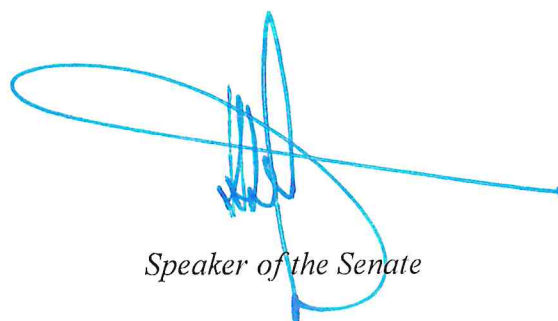
The County Allocation of Revenue Bill, 2025

42	Trans Nzoia	636,754,015	664,759,854	557,198,937	474,454,626
43	Turkana	770,739,999	863,842,883	704,903,707	510,888,235
44	Uasin Gishu	727,164,370	887,273,308	623,694,943	498,842,007
45	Vihiga	659,816,891	703,918,304	628,658,777	467,917,374
46	Wajir	784,444,072	992,853,943	791,932,190	502,524,835
47	West Pokot	637,364,488	699,024,354	743,044,332	447,670,353
	Total	36,369,242,225	39,936,392,660	33,756,814,187	23,414,610,682

I certify that this printed impression is a true copy of the Bill as passed by the Senate on Tuesday, 22nd July, 2025.


Clerk of the Senate

Endorsed for presentation to the National Assembly in accordance with the provisions of standing order 161(1) of the Senate Standing Orders.


Speaker of the Senate