(No. 69)



(900)

REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT - FOURTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

TUESDAY, AUGUST 05, 2025 AT 2.30PM

- 1. The House assembled at Thirty Minutes past Two O'clock.
- **2.** The Proceedings were opened with Prayer.
- **3. Presiding –** the Honourable Speaker.

4. QUORUM AT COMMENCEMENT OF THE HOUSE

There being no Quorum present at the commencement of the House; the Hon. Speaker ordered the Quorum Bell to be rung for ten minutes.

And Quorum having been attained within the ten minutes, business commenced.

5. COMMUNICATION FROM THE CHAIR

The Speaker issued the following Communications -

(i) Recognition of a visiting delegation from the Parliament of Zimbabwe

"Honourable Members, I wish to introduce to you a delegation comprising Members of the Portfolio Committee on Energy and Power Development, from the Parliament of Zimbabwe, who are seated in the Speaker's Row. They are:

- (i) The Hon. Vincent Sihlabo, MP Head of Delegation;
- (ii) The Hon. Libion Sibanda, MP Member;
- (iii) **The Hon. Brown Ndlovu, MP** Member;
- (iv) **The Hon. Wilson Maphosa, MP** Member; and
- (v) **The Hon. Philip Guyo, MP** Member.

Honourable Members, the delegation, accompanied by two officers, is in the country on a benchmarking visit for sharing of experiences and best practices in the field of renewable energy.

Honourable Members, on my behalf and that of the National Assembly, I welcome them to Parliament and wish them fruitful engagements during their stay in the country. I thank you!"

(ii) Guide on the consideration of Sessional Paper on Privatization of Kenya Pipeline Company Limited (KPC)

"Honourable Members, I wish to bring to the attention of the House that the National Treasury and Economic Planning has submitted to the National Assembly a Sessional Paper proposing the Privatization of the Kenya Pipeline Company Limited (KPC). The

decision to privatize the KPC through an Initial Public Offer (IPO) on the Nairobi Securities Exchange aligns with the Government's broader economic reform agenda to enhance efficiency, competitiveness and financial sustainability in key state-owned enterprises.

The Sessional Paper was prepared in accordance with the Privatization Act, 2005 and subsequently approved by Cabinet. The Cabinet Secretary for the National Treasury and Economic Planning now seeks the approval of the Sessional Paper by the National Assembly.

Honourable Members, I will allow the Leader of the Majority Party to lay the Sessional Paper on the Table of the House this afternoon, when we reach Order No. 5. Thereafter, the Paper will stand committed to the **Departmental Committee on Energy and the Select Committee on Public Debt and Privatization** for joint consideration.

Honourable Members, to unlock the value and improve service delivery in the Kenya Pipeline Company Limited as intended through the privatization programme, I urge the two Committees to expedite the joint consideration of the Sessional Paper and table a report to the House, to enable its consideration.

The House is accordingly guided. I thank you!"

6. MESSAGES

The Speaker conveyed the following Messages -

a) Messages from the President

(i) Nomination of persons for appointment as Chairperson and a Member of the National Police Service Commission

"Honourable Members, pursuant to the provisions of Standing Order 42(1), I wish to report to the House that I have received a Message from His Excellency the President regarding the nomination of persons for appointment as Chairperson and a Member of the National Police Service Commission.

In the Message, **Honourable Members**, His Excellency the President conveys that, in exercise of the powers conferred by the provisions of section 6(5) of the National Police Service Commission Act, Cap. 85, he has nominated Dr. Amani Yuda Komora for appointment as the Chairperson and Ms. Angeline Yaimiton Siparo as a Member of the National Police Service Commission. The President now seeks the approval of the nominees by this House.

Honourable Members, Standing Order 45 provides that, upon receipt of a notification of nomination for appointment, such nomination shall stand committed to the relevant Departmental Committee for consideration. In this regard, I hereby refer the Message from H.E. the President, together with the Curriculum Vitae, the Report of the Selection Panel and other testimonials of the nominees to the Departmental Committee on Administration and Internal Security for consideration.

Honourable Members, it is important to note that, whereas section 8 of the Public Appointments (Parliamentary Approval) Act, Cap. 7F requires the Committee to which such nomination is referred to consider the matter and table a report in the House within twenty-eight (28) days, section 6(6) of the National Police Service Commission Act, Cap. 85 provides for a lesser period, being twenty-one (21) days.

Honourable Members, in this regard, the Committee is expected to undertake the approval hearings and submit its report within the timelines provided for in the National Police Service Commission Act, Cap. 85, that is twenty-one (21) days.

However, **Honourable Members**, conscious of the fact that the House will be proceeding on a long recess on 15th August 2025, I urge the Committee to immediately commence the approval process. The Committee should notify the nominees and the general public of the time and place for holding the approval hearings and thereafter, table its report soonest to enable the House to consider the matter within the stated statutory timelines. I thank you!"

(ii) Nomination of a person for appointment as the Chairperson of the Kenya National Commission on Human Rights (KNCHR)

"Honourable Members, pursuant to the provisions of Standing Order 42(1), I wish to report to the House that I have received a Message from His Excellency the President, regarding the nomination of a person for appointment as the Chairperson of the Kenya National Commission on Human Rights (KNCHR).

In the Message, **Honourable Members**, His Excellency the President conveys that, in exercise of the powers conferred by Article 250(2)(b) of the Constitution, section 11 of the Kenya National Commission on Human Rights Act, Cap. 7I as read together with Section 5 of the Public Appointment (Parliamentary Approval) Act, Cap. 7F, he has nominated **Dr. Duncan Oburu Ojwang** for appointment to the position of Chairperson of the Kenya National Commission on Human Rights. H.E. the President now therefore seeks the approval of the House on the nominee for appointment as the Chairperson of the Commission.

Honourable Members, Standing Order 45 provides that, upon receipt of notification of nomination for appointment, such nomination shall stand committed to the relevant Departmental Committee of the House for consideration. In this regard, I hereby refer the Message from His Excellency the President, together with the Curriculum Vitae, the Report of the Selection Panel, and other testimonials of the nominees to the **Departmental Committee of Justice and Legal Affairs**.

Honourable Members, it is important to note that, whereas section 8 of the Public Appointments (Parliamentary Approval) Act, Cap. 7F requires the Committee to which such nomination is referred to consider the matter and table a report in the House within twenty-eight (28) days, section 11(7) of the Kenya National Commission on Human Rights Act, Cap. 7I requires the National Assembly to undertake the exercise within **twenty-one** (21) days.

Honourable Members, in this regard, the Committee is expected to undertake the approval hearings and submit its report within the timelines provided for in the Kenya National Commission on Human Rights Act, Cap. 7I.

However, **Honourable Members**, conscious of the fact that the House will be proceeding on a long recess on 15th August 2025, I urge the Committee to immediately commence the approval process. The Committee should notify the nominee and the general public of the time and place for holding the approval hearing and thereafter, table its report soonest to enable the House to consider the matter within the stated statutory timelines. I thank you!"

b) Message from the Senate on Passage of Seven (7) Bills

"Honourable Members, pursuant to the provisions of Standing Order 41(4), I wish to report to the House that I have received seven (7) Messages from the Senate regarding its consideration of the following four (4) Senate Bills and three (3) National Assembly Bills—

- (1) The County Governments Additional Allocations (No. 2) Bill (Senate Bill No. 8 of 2025);
- (2) The County Allocation of Revenue Bill (Senate Bill No. 9 of 2025);
- (3) The Equalisation Fund Appropriation Bill (Senate Bill No. 7 of 2025);
- (4) The Startup Bill (Senate Bill No. 14 of 2022);
- (5) The Social Protection Bill (National Assembly Bill No. 12 of 2025);
- (6) The Conflict of Interest Bill (National Assembly Bill No. 12 of 2023); and
- (7) The Mediated Version of the Gambling Control Bill (National Assembly Bill No. 7 of 2023).

In summary, **Honourable Members**, the Messages with respect to the four (4) Senate Bills seek the prioritization of the consideration the four (4) Senate Bills by the National Assembly. Standing Order 143(1)(c) requires the Speaker to cause a Bill received from the Senate to be read a First Time upon reporting of its Message to the House.

Indeed, you will recall that **the County Allocation of Revenue Bill (Senate Bill No. 9 of 2025)** and the **County Governments Additional Allocations (No. 2) Bill (Senate Bill No. 8 of 2025)** were read a First Time on 31st July 2025. The two Bills therefore stand committed to the **Budget and Appropriations Committee** for consideration. The House Business Committee has prioritized the two Bills for consideration by the House tomorrow.

Honourable Members, with respect to the Message on **the Equalisation Fund Appropriation Bill (Senate Bill No. 7 of 2025)**, I direct the Clerk to schedule the Bill for First Reading when the House sits next. However, you will recall that on 30th July 2025, this House passed the Equalisation Fund Appropriation Bill (National Assembly Bill No. 21 of 2025), following which I referred it to the Senate for consideration.

Noteworthy, the two Bills seek to achieve a similar objective. In this regard, the House is to await the recommendations of the Budget and Appropriations Committee on how to proceed with the Bill.

Honourable Members, on the Senate's <u>rejection</u> of the National Assembly amendments to the Startup Bill (Senate Bill No. 14 of 2022), the Bill now stands committed to a mediation committee pursuant to the provisions of Article 112(2)(b) of the Constitution.

Therefore, I call upon the Leadership of the Majority Party and the Minority Party in this House to nominate Members to represent the National Assembly in the Committee to be established to consider the Bill in accordance with Article 113(1) of the Constitution.

Honourable Members, the Messages on the passage of the Social Protection Bill (National Assembly Bill No. 12 of 2025) and the President's Reservations to the

Conflict of Interest Bill (National Assembly Bill No. 12 of 2023) have been conveyed for purposes of compliance and notification. This follows the passage of the said Bills by the Senate in the form passed by the National Assembly.

Indeed, I presented the two Bills to His Excellency the President for Assent in accordance with the provisions of Article 110(5) and 115(3) of the Constitution, respectively. The Bills were assented to and are now part of our laws.

Finally, **Honourable Members**, regarding the Senate's approval of the **Mediated Version of the Gambling Control Bill (National Assembly Bill No. 7 of 2023)**, you will recall that this House did consider and pass the agreed version of the Bill on 31st July 2025. I will therefore proceed to present the Bill to His Excellency the President for Assent in accordance with the provisions of Article 113(3) of the Constitution.

The House is accordingly guided. I thank you!"

7. PAPERS

The following Papers were laid on the Table of the House -

- (i) Auditor-General's Summary Report on Public Universities for the financial year 2023/2024; and
- (ii) Sessional Paper No. 2 of 2025 regarding the proposal on the Privatization of Kenya Pipeline Company Limited.

(The Deputy Leader of the Majority Party)

(iii) Report of the Special Funds Accounts Committee on its consideration of the Audited Accounts for the Judiciary Mortgage Scheme Fund for the financial years 2011/2012 to 2021/2022.

(Chairperson, Special Funds Accounts Committee)

- (iv) Reports of the Public Investments Committee on Social Services, Administration and Agriculture on its consideration of:
 - (1) The Fifth Report on the Examination of Financial Statements of the following selected State Corporations:
 - (a) National Social Security Fund for FY 2020/2021;
 - (b) Kenya Marine and Fisheries Research Institute for FY 2019/2020 to 2020/2021;
 - (c) National Hospital Insurance Fund for FY 2018/2019 to 2020/2021; and
 - (d) Kenya Broadcasting Corporation for FY 2013/2014 To 2018/2019.
 - (2) The Sixth Report on the Examination of Financial Statements of the following selected State Corporations:
 - (a) Agro-Chemical and Food Company Limited for FY 2015/2016 to 2016/2017;
 - (b) Kenya Animal Genetic Resources Centre for FY 2011/2012 to 2017/2018;
 - (c) Moi Teaching and Referral Hospital for FY 2015/2016 to 2016/2017; and
 - (d) Public Benefit Organisation Regulatory Authority (Formerly NGO Co-Ordination Board) for FY 1992/1993 to 2006/2007.

8. NOTICES OF MOTION

The following Notices of Motion were given -

a) Consideration of the Audited Accounts for the Judiciary Mortgage Scheme Fund for the Financial Years 2011/2012 to 2021/2022

THAT, this House **adopts** the Report of the Special Funds Accounts Committee on its consideration of the audited accounts for the Judiciary Mortgage Scheme Fund for the financial years 2011/2012 to 2021/2022, *laid on the Table of the House on Tuesday,* 5th August 2025.

(Chairperson, Special Funds Accounts Committee)

b) Consideration of the Fifth Report on Examination of Financial Statements of Specified State Corporations

THAT, this House **adopts** the Fifth Report of the Public Investments Committee on Social Services, Administration and Agriculture on its examination of Financial Statements of the following State Corporations, *laid on the Table of the House on 5th August 2025.*

- i) National Social Security Fund for FY 2020/2021;
- ii) Kenya Marine and Fisheries Research Institute for FY 2019/2020 to 2020/2021;
- iii) National Hospital Insurance Fund for FY 2018/2019 to 2020/2021; and
- iv) Kenya Broadcasting Corporation for FY 2013/2014 to 2018/2019.

(Chairperson, Public Investments Committee on Social Services, Administration and Agriculture)

c) Consideration of the Sixth Report on Examination of Financial Statements of Specified State Corporations

THAT, this House **adopts** the Sixth Report of the Public Investments Committee on Social Services, Administration and Agriculture on its examination of Financial Statements of the following State Corporations, *laid on the Table of the House on 5th August 2025.*

- i) Agro-Chemical and Food Company Limited for FY 2015/2016 to 2016/2017;
- ii) Kenya Animal Genetic Resources Centre for FY 2011/2012 to 2017/2018;
- iii) Moi Teaching and Referral Hospital for FY 2015/2016 to 2016/2017; and
- iv) Public Benefit Organisation Regulatory Authority (Formerly NGO Co-Ordination Board) for FY 1992/1993 to 2006/2007.

(Chairperson, Public Investments Committee on Social Services, Administration and Agriculture)

9. RE-ORGANIZATION OF BUSINESS

Pursuant to the provisions of Standing Order 40(2), the Honourable Speaker reordered the sequence of business as follows –

Consideration of **Order No.8** (Consideration of the Public Finance Management (Public Officers Medical Fund) Regulations, 2024), **Order No. 9** (The Kenya Roads (Amendment) (No. 3) Bill (National Assembly Bill No. 34 of 2025), **Order No. 10** (The Air Passenger Service Charge (Amendment) Bill (National Assembly Bill No. 35 of 2025), and **Order No. 11** (The Privatization Bill (National Assembly Bill No. 36 of 2025) to be undertaken before consideration of **Order No. 7** (Questions and Statements).

10. <u>MOTION</u> - <u>CONSIDERATION OF THE PUBLIC FINANCE MANAGEMENT</u> (PUBLIC OFFICERS MEDICAL FUND) REGULATIONS, 2024

Motion having been made and Question proposed —

THAT, this House **adopts** the Report of the Committee on Delegated Legislation on its consideration of the Public Finance Management (Public Officers Medical Fund) Regulations, 2024, *laid on the Table of the House on Thursday, 24th July 2025*, and pursuant to the provisions of section 24(4) of the Public Finance Management Act, Cap. 412A, this House **approves** the Public Finance Management (Public Officers Medical Fund) Regulations published as Legal Notice No. 195 of 2024.

(Vice Chairperson, Committee on Delegated Legislation – 31.07.2025)

Debate having been concluded on Thursday, July 31, 2025;

And Mover having replied;

Question put and agreed to.

11. THE KENYA ROADS (AMENDMENT) (No. 3) BILL (NATIONAL ASSEMBLY BILL NO. 34 OF 2025)

(The Hon. Peter Kaluma, M.P. - on behalf of the House's General Legislative Caucus)

Order for First Reading Read;

Bill read a First Time and referred to the relevant Departmental Committee pursuant to Standing Orders.

12. THE AIR PASSENGER SERVICE CHARGE (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 35 OF 2025)

(The Leader of the Majority Party

Order for First Reading Read;

Bill read a First Time and referred to the relevant Departmental Committee pursuant to Standing Orders.

13. THE PRIVATIZATION BILL (NATIONAL ASSEMBLY BILL NO. 36 OF 2025)

(The Leader of the Majority Party

Order for First Reading Read;

Bill read a First Time and referred to the relevant Departmental Committee pursuant to Standing Orders.

14. STATEMENTS

(a) Statement pursuant to Standing Order 259(D)(2)

Pursuant to the provisions of Standing Order 259(D)(2), the Member for Ugenya (Hon. David Ochieng) reported to the House the demise of Hon. James Mukhongo Barasa Mukhongo, Member of the County Assembly for *Chwele-Kabuchai* ward, in Bungoma County, and also the demise of retired staff of Parliament, Ms. Lucy Wanjohi and Mr. Nzioki Mbiuva.

(b) Statement pursuant to Standing Order 44(2)(d)

Pursuant to the provisions of Standing Order 44(2)(d), the Chairperson, Committee on National Government Constituencies Development Fund made a Statement on the E-Government Procurement System (e-GPS) in relation to the National Government Constituencies Development Fund (NGCDF).

(c) Requests for Statements pursuant to Standing Order 44(2)(c)

- (i) The Nominated Member (Hon. Umulkher Harun) requested for a Statement from the Chairperson of the Departmental Committee on Communication, Information and Innovation regarding allocation and implementation of the Universal Service Fund; and
- (ii) The Member for Nakuru Town West (Hon. Samuel Arama) requested for a Statement from the Chairperson of the Departmental Committee on Environment, Forestry and Mining regarding environmental and Socio-Economic impact of rising water levels in Lake Nakuru.

(d) Responses Statements pursuant to Standing Order 44(2)(c)

(i) The Chairperson of the Departmental Committee on Administration and Internal Security responded to a Statement requested by the Member for Emuhaya (Hon. Omboko Milemba) regarding the fire tragedy in Makina area of Kibera in Nairobi City County;

(Change of Chair from the Speaker to the Fifth Chairperson of Committees)

- (ii) The Chairperson of the Departmental Committee on Blue Economy, Water and Irrigation tabled the response to a Statement requested by the Member for Rongo (Hon. Paul Abuor) regarding the status of Rongo Water Supply Project;
- (iii) A Member of the Departmental Committee on Defence, Intelligence and Foreign Relations (Hon. Martha Wangari), tabled the response to a Statement requested by the Member for Kiambu (Hon. Machua Waithaka) regarding the Disappearance of *Mr. Reuben Barua*, a Kenyan, in USA;
- (iv) The Hon. Clive Gisairo, a Member of the Departmental Committee on Education, responded to a Statement requested by the Member for Suna West (Hon. Peter Masara) regarding the capitation to schools, textbook ratio and Early Childhood Education Programmes;
- (v) The Chairperson of the Departmental Committee on Regional Development responded to a Statement requested by the Member for West Mugirango (Hon. Stephen Mogaka) regarding the state of preparedness for the wet season;
- (vi) A Member of the Departmental Committee on Transport and Infrastructure (Hon. Komingoi Kirui), responded to a Statement requested by the Member for Likoni (Hon. Mishi Mboko) regarding the status of upgrade of Likoni Ferry Crossing; and
- (vii) A Member of the Departmental Committee on Transport and Infrastructure (Hon. Komingoi Kirui) tabled the response to a Statement requested by the Member for Busia County (Hon. Catherine Omanyo) regarding the Expansion of the *Busia-Kisumu* Road and the *Bungoma-Malaa* Road to dual carriageway.

15. THE KENYA ROADS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 31 OF 2024)

Motion having been made and Question proposed —

THAT, the Kenya Roads (Amendment) Bill (National Assembly Bill No. 31 of 2024) be now read a Second Time.

(Hon. Naisula Lesuuda – 31.07.2025)

Debate interrupted on Thursday, July 31, 2025, resumed;

(Change of Chair from the Fifth Chairperson of Committees to the Third Chairperson of Committees)

(Change of Chair from the Third Chairperson of Committees to the Fifth Chairperson of Committees)

Mover replied;

Question put and agreed to.

Bill read a Second Time and committed to Committee of the Whole House tomorrow.

16. MOTION - CONSIDERATION OF FOURTH REPORT ON THE EXAMINATION OF FINANCIAL STATEMENTS OF SELECTED STATE CORPORATIONS

Motion being moved —

THAT, this House **adopts** the Fourth Report of the Public Investments Committee on Social Services, Administration and Agriculture on its consideration of the Report of the Auditor-General on the Financial Statements of the following State Corporations, *laid on the Table of the House on Thursday, 17th October 2024—*

- (a) National Social Security Fund, FY 2019/2020;
- (b) Communication Authority, FY 2017/2018 and 2018/2019;
- (c) Child Welfare Society of Kenya, FY 2014/2015;
- (d) Sacco Societies Regulatory Authority, FY 2017/2018, 2018/2019, and 2019/2020; and
- (e) Kenya Institute for Public Policy Research and Analysis, FY 2014/2015, 2015/2016, 2016/2017, and 2017/2018.

(Chairperson, Public Investments Committee on Social Services, Administration and Agriculture)

And the time being three minutes past Seven O'clock, the Fifth Chairperson interrupted debate and adjourned the House <u>without</u> Question put pursuant to the Standing Orders.

17. HOUSE ROSE - at three minutes past Seven O'clock.

MEMORANDUM

The Speaker will take the Chair on, Wednesday, August 06, 2025 at 9.30 a.m.