



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE SENATE

ORDER PAPER

MORNING SITTING

WEDNESDAY, OCTOBER 08, 2025 AT 9.30 AM

PRAYER

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion (as listed in the Appendix)
7. Questions and Statements
8. **MOTION – ADDRESSING SYSTEMIC CHALLENGES AT THE BUSIA-MALABA BORDER POSTS TO ENHANCE KENYA'S COMPETITIVENESS AND REGIONAL INTEGRATION**
(The Senate Majority Leader)

THAT AWARE THAT the existing policy frameworks, including the East Africa Community (EAC) Customs Management Act, the EAC Common Market Protocol, and Kenya's National Trade Policy, advocate for the simplification and harmonization of customs procedures and the elimination of non-tariff barriers;

NOTING THAT the Busia and Malaba border posts are critical gateways for regional trade, handling a significant portion of Kenya's commerce with Uganda and other East African Community partner states thus the efficient operation of border posts is critical for national revenue collection, trade facilitation, and the economic well-being of the public and more so residents of Busia;

FURTHER NOTING THAT various challenges continue to impede operations at these borders, particularly at Malaba border, such as severe congestion, inadequate human resource, inadequate infrastructure including narrow roads and insufficient cargo scanners, and delays in customs processing due to duplication of roles and multiple agency checks, thus increasing the cost of doing business, leading to spoiling of perishable goods, and undermining regional economic integration efforts;

...../Motion

CONCERNED THAT there are several stalled projects namely the underutilized Mundika and Malaba trailer parks, 200-acre undeveloped parcel of public land at Ngelechom amongst others thus exacerbating congestion and representing a significant waste of public resources;

FURTHER CONCERNED THAT these persistent challenges undermine the goals of the East African Community (EAC) Common Market Protocol by impeding the smooth flow of goods, creating an unlevel playing field for Kenyan businesses, and hindering regional economic integration, thereby resulting in loss of potential revenue, business opportunities, and economic vitality for Kenya;

COGNIZANT THAT urgent and decisive intervention is required to streamline operations, modernize infrastructure, and harmonize policies to restore Kenya's competitive edge and fully realize the benefits of the East African Community;

NOW THEREFORE, the Senate resolves that-

- (i) the National Treasury; the Ministry of Trade, Industry and Cooperatives; and the Ministry of East African Community (EAC), the Arid and Semi-Arid Lands (ASALs) and Regional Development, in collaboration with the Kenya Revenue Authority (KRA) and the Kenya National Highways Authority (KeNHA), to develop and present a comprehensive action plan within 90 days to address the infrastructure and operational bottlenecks at the Busia and Malaba border posts;
- (ii) KeNHA and the KRA, to fast-track the expansion of access roads, increase the number of functional cargo scanners, and establish dedicated clearance lanes for perishable goods and transit cargo to decongest the border points;
- (iii) the Ministry of Trade, Industry and Cooperatives; and the Ministry of East African Community (EAC), the Arid and Semi-Arid Lands (ASALs) and Regional Development, to intensify bilateral and EAC-level engagements with the counterpart Ministry to ensure full harmonization and realization of the One Stop Border Post (OSBP) concept; and
- (iv) the Ministry Roads and Transport and the Kenya National Highways Authority (KeNHA) to prioritize and fast-track the completion of the supporting road and rail infrastructure, such as the dualing of the highway from Malaba to the interior, to ensure that gains at the border are not lost to domestic logistical bottlenecks.

9. ***THE COUNTY GOVERNMENTS LAWS (AMENDMENT) BILL (SENATE BILLS NO. 52 OF 2024)**

(Sen. Kathuri Murungi, MP)

(Second Reading)

...../Motion

10. **MOTION - WELFARE OF INTERNS WORKING UNDER THE PUBLIC SERVICE COMMISSION (PSC)**

(Sen. Samson Cherarkey, MP)

THAT, AWARE that the Public Service Commission has provided internship opportunity to many youths in various government Departments and Agencies for a period not exceeding one year pursuant to Guidelines on Management of the Public Service Internship Programme of October, 2019;

APPRECIATING that, since its inception, the internship programme in Kenya has been instrumental in providing practical experience to graduates, enhanced employability, offered networking opportunities and has on a number of occasions led to full-time jobs to graduates;

CONCERNED that, internship opportunities are limited in number, skewed in distribution across government Departments and Agencies, lack clear pathway to permanent employment, have inadequate opportunities for skill development due to the short duration that they are offered and that the stipend offered to PSC interns is insufficient with an average stipend ranging from Ksh. 15,000 to Ksh. 30,000 per month which is not sustainable especially to interns living in major cities like Nairobi, Mombasa and Kisumu where the cost of living is too high;

NOW THEREFORE the Senate resolves that the Cabinet Secretary for Public Service and Human Capital Development in consultation with the Public Service Commission reviews the Guidelines to the Public Service Internship Programme of October, 2019 with a view to: -

1. increase the stipend offered to interns to cushion them against the high cost of living; and
2. put in place mechanisms to promote and reward innovation by interns.

(Resumption of debate interrupted on Wednesday, 1st October, 2025 – Morning Sitting – Balance of time 2hrs 55 mins)

11. **MOTION – PROVISION OF IFMIS REPORTS FOR COUNTY GOVERNMENTS TO THE SENATE**

(Sen. Andrew Omtatah Okoiti, MP)

THAT, AWARE that, Article 96 of the Constitution provides that the Senate represents the counties, and serves to protect their interests, determines the allocation of national revenue among counties, as provided in Article 217, and exercises oversight over national revenue allocated to the County Governments;

...../Motion

FURTHER AWARE THAT, in the case of the Senate, the Council of Governors and 6 others Petition No. 24 and 27 of 2029 (consolidated) 2022 KESC No. 57(KLR), the Supreme Court affirmed that the Senate's oversight authority extends to both nationally allocated and locally generated revenue;

CONCERNED THAT, that Senators are constrained by lack of access to real time to data from the IFMIS system for the respective counties they represent, thus affecting effective oversight of County Governments;

FURTHER CONCERNED THAT, in some instances data and information presented to the Senate by the Auditor-General and the Controller of Budget are received and considered late as a result of the backlog resulting into too much information not getting properly reviewed by Senators;

NOTING THAT, as a result of unchecked financial information and systems, County Governments have continued to accumulate pending bills resulting from unplanned expenditures, unaccounted for and inflated cost of projects;

NOW THEREFORE, the Senate resolves, that the Cabinet Secretary in charge of the National Treasury shall on a monthly basis forward to the Clerk of the Senate all IFMIS transactions and reports for each County Government for onward transmission to the respective Senator for information on accountability and transparency, in order to strengthen their constitutional oversight and promote good governance in the management of public finances.

NOTICE

The Senate resolved on 13th February, 2025 as follows: -

THAT, pursuant to Standing Order 111 (1), the Senate resolves that debate on a Motion not sponsored by the Majority or Minority Party or a Committee shall be limited in the following manner: -

A maximum of three hours with not more than twenty minutes for the Mover, twenty minutes for the Majority Party Official Responder, twenty minutes for the Minority Party Official Responder and fifteen minutes for each other Senator speaking and that fifteen minutes before the time expires, the Mover shall be called upon to reply.

KEY

******- Denotes a Majority / Minority Party Bill**

*****- Denotes a National Assembly Bill**

**** - Denotes a Committee Bill**

***- Denotes any other Bill**

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...../Appendix

APPENDIXNOTICE OF MOTION – ADDRESSING SYSTEMIC CHALLENGES AT THE BUSIA-MALABA BORDER POSTS TO ENHANCE KENYA'S COMPETITIVENESS AND REGIONAL INTEGRATION

(The Senate Majority Leader)

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NOTING THAT the Busia and Malaba border posts are critical gateways for regional trade, handling a significant portion of Kenya's commerce with Uganda and other East African Community partner states thus the efficient operation of border posts is critical for national revenue collection, trade facilitation, and the economic well-being of the public and more so residents of Busia;

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...../Appendix

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NOTICE PAPER

Tentative Business for Wednesday, October 08, 2025

(Published pursuant to Standing Order 43 (1))

It is notified that the Senate Business Committee has approved the following **tentative** business to appear in the Order Paper for Wednesday, October 08, 2025. (Afternoon Sitting)

A. BILLS AT THE SECOND READING STAGE

- i.) *THE COUNTY HALL OF FAME BILL (SENATE BILLS NO. 18 OF 2023)
(Sen. Miraj Abdillahi Abdulrahman, MP)
- ii.) *THE COUNTY OVERSIGHT AND ACCOUNTABILITY BILL (SENATE BILLS NO. 3 OF 2024)
(Sen. Ledama Olekina, MP and Sen. William Kisang, MP)
- iii.) ***THE KENYA NATIONAL COUNCIL FOR POPULATION AND DEVELOPMENT BILL (NATIONAL ASSEMBLY BILLS NO. 72 OF 2023)
(The Senate Majority Leader)
- iv.) *THE COUNTY GOVERNMENTS (AMENDMENT) BILL (SENATE BILLS NO. 39 OF 2024)
(Sen. George Mbugua, MP)

B. BILLS AT COMMITTEE OF THE WHOLE STAGE

- i.) ***THE TECHNOPOLIS BILL (NATIONAL ASSEMBLY BILL NO. 6 OF 2024)
(The Senate Majority Leader) (***Division***)
- ii.) *THE TOBACCO CONTROL (AMENDMENT) BILL (SENATE BILLS NO. 35 OF 2024)
(Sen. Catherine Mumma, MP)

C. MOTION

REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION TO THE SENATE BY MR. WILLIAM KAGURO MICHAEL REGARDING THE CHANGARA WATER PAN, A WORLD BANK FUNDED PROJECT IN BUSIA COUNTY

(The Chairperson, Standing Committee on Land, Environment and Natural Resources)
