



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FOURTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

THURSDAY, OCTOBER 02, 2025 AT 2.30P.M.

1. The House assembled at Thirty Minutes past Two O'clock.
2. The Proceedings were opened with Prayer.
3. **Presiding** – the First Chairperson of Committees.

4. **QUORUM AT COMMENCEMENT OF THE HOUSE**

There being no Quorum present at the commencement of the House, the First Chairperson of Committees ordered the Quorum Bell to be rung for ten minutes;

And Quorum having been attained within ten minutes, business commenced.

5. **COMMUNICATION FROM THE CHAIR**

The First Chairperson issued the following Communication—

Recognition of a Delegation from the County Assembly of Elgeyo Marakwet

“Honourable Members,

I wish to introduce to you a delegation from the County Assembly of Elgeyo Marakwet who are seated in the Speaker's Gallery. The delegation comprises six (6) Members of the Elgeyo Marakwet County Assembly Select Committee on Members' Welfare, Catering and Library Services. They are:

- | | | |
|-----------------------------------|---|--------------------|
| (i) The Hon. Tabitha Kimoning | - | Chairperson; |
| (ii) The Hon. Evalyne Kiptoo | - | Vice- Chairperson; |
| (iii) The Hon. Benjamin Cheptiony | - | Member; |
| (iv) The Hon. Stella Jeruto | - | Member; |
| (v) The Hon. Mathew Cheruiyot | - | Member; and |
| (vi) The Hon. Davies Biwott | - | Member; |

Honourable Members, the delegation, accompanied by six (6) Members of staff, is on a visit to benchmark with the National Assembly Parliamentary Broadcasting and Library Committee to learn, share experiences, best practises and challenges in executing their mandates.

Honourable Members, on my own behalf and that of the National Assembly, I welcome them to Parliament and wish them fruitful engagements. **I thank you!”**

6. PETITIONS

The First Chairperson reported the following Petition—

Enactment of a Legislation to Regulate Proliferation of Theological Colleges in the Country

“Honourable Members, Article 119 of the Constitution accords any person the right to petition Parliament to consider any matter within its authority. Further, Standing Order 225(2)(b) requires the Speaker to report to the House any Petition other than those presented by a Member.

Honourable Members, in this regard, I wish to report to the House that my Office has received a Petition from *Rev. Josiah Njiru Wajoshuah*, Chairman of the *Association of Pentecostal Vocational Training Institutions of Kenya (APVOTIK)*, an association registered under the Societies Act, and with over two hundred (200) Bible colleges across Kenya.

The Petitioner acknowledges that although Article 8 of the Constitution provides that there shall be no State religion in Kenya, meaning Kenya is a secular state, Article 32 guarantees the freedom of conscience, religion, thought, belief and opinion.

The Petitioner notes that in recent years there has been a proliferation of theological colleges, Bible schools, and online ministry training platforms, especially those affiliated to Pentecostal, Charismatic and Indigenous movements, many of which operate without an episcopal order.

While this growth has enhanced access to theological education, it has also led to challenges, *inter alia*, absence of a standardized curriculum; questionable accreditation of some institutions; emergence of “diploma mills” and unverified “degrees”; doctrinal confusion and pastoral unpreparedness; and disparities in ministerial competence across denominations.

Honourable Members, the Petitioner is concerned that the lack of a recognized regulatory framework tailored to theological education has implications for credibility, quality assurance, and the integrity of ministry within the church community. Existing statutes such as the TVET Act, Universities Act and the Kenya National Qualifications Framework Act primarily address secular education and do not cater for the unique character of sacred and spiritual training.

The Petitioner prays that the House considers enacting a law to allow the Pentecostal and Evangelical religious sector to establish a self-regulatory authority to manage theological education. Such an authority will accredit theological institutions and programmes, recognize prior learning (RPL), protecting those already serving in ministry and preserving doctrinal integrity among its following.

Honourable Members, the Petitioner, therefore, prays that the National Assembly considers enacting a legislation expressly providing for regulation of theological training and education within the Pentecostal, Charismatic and Indigenous church community, standardization of curricula; accreditation of Spirit-filled, biblically faithful and academically sound institutions; accountability and integrity in ministerial training; facilitation of contextual theological research; regional and global networking for academic and ministerial excellence.

Honourable Members, having established that the matter raised in the Petition is well within the authority of this House; and further, that the matters raised in this Petition are not pending before any court of law, constitutional or legal body, I hereby commit the Petition to the Public Petitions Committee for consideration pursuant to Standing Order 208A.

The Committee is required to consider the Petition and report its findings to the House and to the Petitioner in accordance with Standing Order 227(2). **I thank you.**"

Petition referred to the Public Petitions Committee pursuant to Standing Order 227.

7. PAPERS

The following Papers were laid on the Table of the House—

- (i) The Annual Report for the Financial Year 2024/2025 from the National Police Service Commission;
- (ii) Audited Financial Statements for the year ended 30th June 2025 from the Central Bank of Kenya;
- (iii) Reports of the Auditor-General and Financial Statements for the year ended 30th June 2025 and the certificates therein in respect of –
 - (a) Local Authorities Provident Fund;
 - (b) Public Service Superannuation Fund;
 - (c) Retirement Benefits Authority; and
 - (d) Capital Markets Authority.

(Majority Party Whip)

- (iv) Report of the Select Committee on Members' Services and Facilities on its Inspection Visit to Constituency Offices in Siaya, Kisumu, Narok and Bomet Counties.

(Chairperson, Committee on Members' Services and Facilities)

8. NOTICES OF MOTION

The following Notice of Motion was given—

Inspection Visit to Constituency Offices in Siaya, Kisumu, Narok and Bomet Counties

THAT, this House **adopts** the Report of the Select Committee on Members' Services and Facilities on an inspection visit to Constituency Offices in Siaya, Kisumu, Narok and Bomet Counties, *laid on the Table of the House on Thursday, 2nd October 2025.*

(Chairperson, Committee on Members' Services and Facilities)

9. STATEMENTS

(a) Request for Statement pursuant to Standing Order 44(2)(c)

- (i) The Member for Emuhaya (Hon. Omboko Milemba) requested for a Statement from the Chairperson of the Departmental Committee on Education regarding the ongoing verification of student enrollment in schools across the country;
 - (ii) The Member for Moyale (Hon. (Prof.) Guyo Jaldesa) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security regarding police harassment and restrictions on small-scale mining activities in Moyale Constituency;
 - (iii) The Member for Othaya (Hon. Wambugu Wainaina) requested for a Statement from the Chairperson of the Departmental Committee on Blue Economy, Water & Irrigation regarding high water tariffs in Othaya and Mukurweini Constituencies;
 - (iv) The Member for North Imenti (Hon. Rahim Dawood) requested for a Statement from the Chairperson of the Departmental Committee on Defence, Intelligence & Foreign Relations regarding inclusion of Imenti East Sub-County in the upcoming Kenya Defence Forces recruitment exercise;
 - (v) The Member for Mwingi Central (Hon. (Dr.) Gideon Mulyungi) requested for a Statement from the Chairperson of the Departmental Committee on Finance & National Planning regarding disputed tax arrears owed to the Kenya revenue Authority by NGCDF Committees; and
 - (vi) The Member for Nandi Hills (Hon. Bernard Kitur) requested for a Statement from the Chairperson of the Departmental Committee on Transport & Infrastructure regarding lack of safety road measures along *Moi University-Lessos Road*.
- (b)** The following requests for Statements were deferred:
- (i) Statement request by the Member for Mukurweini (Hon. John Kaguchia) from the Chairperson of the Departmental Committee on Administration and Internal Security regarding the death of Mr. Simon Warui while in police custody in Central Police Station, Mombasa County;
 - (ii) Statement request by the Member for Garsen (Hon. Ali Wario) from the Chairperson of the Departmental Committee Lands regarding recruitment and shortlisting of the membership of the National Land Commission; and
 - (iii) Statement request by the Nominated Member (Hon. Umulkher Harun) from the Chairperson of the Departmental Committee on Transport and Infrastructure regarding safety of aircrafts operated by aviation training institutions in Kenya.

(c) Statement pursuant to Standing Order 44(2)(a)

The Leader of the Majority Party issued a Statement regarding the business of the House for the week commencing Tuesday, 7th October 2025.

(d) Responses to Statements pursuant to Standing Order 44(2)(c)

- (i) The Chairperson of the Departmental Committee on Agriculture and Livestock responded to a Statement requested by the Member for Eldas (Hon. (Dr.) Adan Keynan) regarding rehabilitation and development of herding grounds and migratory routes in Pastoralist Regions of Northern Kenya;
- (ii) The Chairperson of the Departmental Committee on Blue Economy, Water & Irrigation responded to a Statement requested by the Member for Turkana Central (Hon. Joseph Namuar) regarding development and sustainable exploitation of Lake Turkana resources;
- (iii) The Chairperson of the Departmental Committee on Transport & Infrastructure responded to a Statement requested by the Member for Kandara (Hon. Chege Njuguna) regarding Construction of the *Mackenzie-Muruka-Kamuruguru* Road;
- (iv) The Chairperson of the Departmental Committee on Transport & Infrastructure tabled the response to a Statement requested by the Member for Machakos County (Hon. Joyce Kamene) regarding safety and security of pedestrians using the *Mlolongo* footbridge; and
- (v) The Chairperson of the Departmental Committee on Transport & Infrastructure responded to a Statement requested by the Nominated Member (Hon. Abubakar Talib) regarding traffic congestion along *Changamwe-Port Reitz* and *Miritini-Jomvu-Changamwe* Roads.

(e) Tributes of the House pursuant to Standing Order 259D

Pursuant to the provisions of Standing Order 259D—

- (i) The Member for Tetu (Hon. Geoffrey Wandeto) reported the demise of the late Hon. Francis Thombe Nyamu, the former Member of Parliament for Tetu; and
- (ii) The Member for Chesumei (Hon. Paul Biego) reported the demise of the late Hon. Elijah Kiptarbei Lagat, the former Member of Parliament for Chesumei/Emgwen.

Following tributes made by Members on the reports on the demise of the two (2) former Members of Parliament, the House rose for a moment of silence in honour of the departed.

10. COMMITTEE OF THE WHOLE HOUSE

Order for Committee read;

IN THE COMMITTEE

The Fourth Chairperson of Committees in the Chair

(i) The Virtual Asset Service Providers Bill (National Assembly Bill No. 15 of 2025)

Clause 3 - amendment proposed –

THAT, Clause 3 of the Bill be deleted.

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 3 - **deleted**

Clause 4 - agreed to

Clause 5 - amendment proposed –

THAT, Clause 5 of the Bill be amended—

(a) in subclause (2) by deleting the words “For avoidance of doubt,” appearing in the introductory statement;

(b) by inserting the following new subclause immediately after subclause (2) —

“(3) For the purposes of the Act, virtual service tokens are not virtual assets and a person or legal arrangement that provides services that involve virtual service tokens only are not required to have a license under this Act.”

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 5 as amended - agreed to.

Clause 6 - agreed to

Clause 7 - amendment proposed–

THAT, Clause 7 of the Bill be amended by deleting paragraph (e).

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 7 as amended - agreed to.

Clause 8 - agreed to

Clause 9 - amendment proposed-

THAT, the Bill be amended by deleting Clause 9 and substituting therefor the following new clause—

Eligibility. “9. (1) A person is eligible to apply for a license to offer one or more of the permissible activities under this Act, if it is a company limited by shares registered under the Companies Act or foreign company limited by shares and registered under the Companies Act.
Cap 486.
Cap 486. (2) A person shall not carry on, or purport to carry on, the business of virtual asset services, or hold itself out as carrying on that business, in or from Kenya, unless that person is licensed to do so by the relevant regulatory authority under this Act.
(3) A person who contravenes subsection (1) or (2) of this section commits an offence and is liable, upon conviction, to a fine or imprisonment, or to both, as specified under section 41(3) to this Act.

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 9 as amended - agreed to.

Clause 10 - amendment proposed-

THAT, Clause 10 of the Bill be amended –

- (a) by deleting subclause (1) and substituting therefor the following new subclause (1)-
(1) The permissible activities under this Act are as set out in the First Schedule to this Act.
- (b) in subclause (2) by deleting the words “relevant regulatory authority may” and substituting therefor the words “Cabinet Secretary may, in consultation with the relevant regulatory authority,”;

- (c) by deleting subclause (3);
- (d) by deleting subclause (4).

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 10 as amended - agreed to.

Clause 11 - amendment proposed-

THAT, Clause 11 of the Bill be amended -

- (a) by deleting subclause (1) and substituting therefor the following new subclauses

—
(1) An eligible person may make an application for a licence to offer one or more of the permissible activities to the relevant regulatory authority.

(1A) An application shall be in the manner and shall be accompanied by such fee as may be prescribed by the Cabinet Secretary.

- (b) in subclause (4) by deleting the words “that enables the relevant regulatory authority to make a determination” appearing immediately after the words “prescribed in the Regulations”.
- (c) in subclause (8) by deleting the words “that person” appearing immediately after the words “or should reasonably know is false or misleading,”.

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

Debate arising;

Question on the amendment put and agreed to;

Clause 11 as amended - agreed to.

Clause 12 - agreed to.

Clause 13 - amendment proposed-

THAT, Clause 13 of the Bill be amended in subclause (5) by deleting the words “,that person” appearing immediately after “provisions of subsection (2) or (3)”.

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 13 as amended - agreed to.

Clause 14 - agreed to.

Clause 15 - amendment proposed-

THAT, Clause 15 of the Bill be amended in subclause (2) by deleting the words “,that person” appearing immediately after “subsection (1)”.

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 15 as amended - agreed to.

Clause 16 - amendment proposed-

THAT, Clause 16 of the Bill be amended in subclause (1) by deleting the words “virtual asset service provider” appearing in the introductory statement.

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

Debate arising;

Question on the amendment put and agreed to;

Clause 16 as amended - agreed to.

Clause 17 - amendment proposed-

THAT, Clause 17(1) be amended in paragraph (d) by deleting the word “send” appearing immediately after the words “notification to be” and substituting therefor the word “sent”.

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 17 as amended - agreed to.

Clauses 18,19 and 20 - agreed to.

Clause 21 - amendment proposed-

THAT, Clause 21 of the Bill be amended—

- (a) in subclause (1) by deleting the words “subsection (2) and”
- (b) in subclause (4) by deleting the words “,that person” appearing immediately after the words “provisions of this section”.

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 21 as amended - agreed to.

Clauses 22,23 and 24 - agreed to.

Clause 25 - amendment proposed-

THAT, Clause 25 of the Bill be amended—

- (a) in paragraph (e) by deleting the words “anti-money laundering and counter terrorism finance” and substituting therefor the words “AML/CFT/CPF”;
- (b) in paragraph (s) by deleting the word “comply” and substituting therefor the word “complies” appearing in subparagraph (iv).

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

Debate arising;

Question on the amendment put and agreed to;

Clause 25 as amended - agreed to.

Clauses 26 and 27 - agreed to.

Clause 28 - amendment proposed-

THAT, Clause 28 of the Bill be amended in sub-clause (5) by deleting the words “,that person” appearing immediately after the words “provisions of subsection (1) or (4) of this section”.

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 28 as amended - agreed to.

Clauses 29,30,31 and 32 - agreed to.

Clause 33 - amendment proposed-

THAT, Clause 33 of the Bill be amended—

- (a) in subclause (1) by deleting the words “anti-money laundering and counter terrorism finance” appearing immediately after the words “supervise and enforce compliance for” and substituting therefor the words “AML/CFT/CPF”;
- (b) in subclause (2)—
 - (i) by inserting the following new paragraph immediately after paragraph (d)—
 - (da) provide feedback to virtual asset service providers to assist them in detecting and reporting suspicious activities, preventing tipping off and application of AML/CFT/CPF measures in connection with the conduct of virtual asset services and promotion of virtual asset offering;
 - (ii) in paragraph (f) by deleting the words “anti-money laundering and counter terrorism finance purposes” appearing at the end of the paragraph and substituting therefor the words “AML/CFT/CPF purposes”;
 - (iii) in paragraph (g) by deleting the words “anti-money laundering and counter terrorism finance purposes” appearing at the end of the paragraph and substituting therefor the words “AML/CFT/CPF purposes”;
 - (iv) in paragraph (h) by deleting the words “anti-money laundering and counter terrorism finance purposes” appearing at the end of the paragraph and substituting therefor the following words “AML/CFT/CPF purposes”.

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 33 as amended - agreed to.

Clause 34 - amendment proposed-

THAT, Clause 34 of the Bill be amended—

- (a) in subclause (1) by deleting the words “anti-money laundering and counter terrorism finance purposes” appearing at the end of the subclause and substituting therefor the words “AML/CFT/CPF”;
- (b) in subclause (2) by deleting the words “,that person” appearing immediately after the words “provisions of subsection (1)”.

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 34 as amended - agreed to.

Clause 35 - amendment proposed-

THAT, Clause 35 of the Bill be amended—

- (a) in subclause (2) by deleting the words “For avoidance of doubt,”;
- (b) in subclause (6) by deleting the words “,that person” appearing immediately after the words “false or misleading”.
- (c) in subclause (7) by deleting the words “,that person” appearing immediately after the words “subsection (1), (2), (3) or (4)”.

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

Debate arising;

Question on the amendment put and agreed to;

Clause 35 as amended - agreed to.

Clauses 36,37 and 38 - agreed to.

Clause 39 - amendment proposed-

THAT, Clause 39 of the Bill be amended in subclause (6) by deleting the words “, that person” appearing immediately after the words “false or misleading”.

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 39 as amended - agreed to.

Clauses 40,41,42,43,44,45,46,47,48 and 49 - agreed to.

Clause 50 - amendment proposed-

THAT, Clause 50 of the Bill be amended by deleting subsection (2) and substituting therefore the following new subsection—

(2) Without prejudice to the generality of subsection (1), the Regulations made under this Act may prescribe—

- (a) the form of application;
- (b) information or documentation to be submitted in support of an application under this Act;
- (c) fees payable under this Act;
- (d) the conditions for acquisition or holding of shares, legal interest or beneficial ownership in the license holder;
- (e) conditions for assignment and transfer of a license;

- (f) standards to be maintained licensees in the conduct of its business;
- (g) the standards, policies and procedures for business management and continuity;
- (h) contents of advertisements and promotions of virtual asset services and products;
- (i) prudential standards in respect of —
 - (i) disclosure to clients;
 - (ii) safekeeping of client virtual assets;
 - (iii) cyber security measures and cyber security audit report;
 - (iv) financial reporting;
 - (v) statutory returns;
 - (vi) capital, solvency, and liquidity requirements for the various types of virtual asset businesses;
- (j) the insurance requirements for the various types of virtual asset businesses;
- (k) requirements for third party transactions and relationships;
- (l) conditions for freezing and seizure orders;
- (m) requirements for offer of initial coin offerings;
- (n) requirements for listing of tokenized assets in the securities exchange;
- (o) requirements for tokenization of real-world assets;
- (p) requirements for virtual asset investment managers; and
- (q) requirements for the issuance and use of stablecoins;
- (r) requirements for periodic returns.

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

Debate arising;

Question on the amendment put and agreed to;

Clause 50 as amended - agreed to.

New Clause 45A - new Clause 45A proposed-

THAT, the following new clause be inserted immediately after clause 45—

Appointment
of agents to
trace
transactions
in virtual
assets.

45A. (1) Notwithstanding any other provision in any written law, the Cabinet Secretary may appoint a suitably qualified person as an agent to trace any transaction undertaken on a digital marketplace, including and not limited to virtual assets, by a person, whether resident or non-resident, to ascertain the income which accrued in or was derived from Kenya for the purposes of computation and collection of any unpaid tax arising from the transaction.

(2) The appointment of an agent under subsection (1) shall be made if, in the opinion of the Cabinet Secretary, the Commissioner-General of the Kenya Revenue Authority is unable, on reasonable grounds, to

trace such transactions.

(3) An agent appointed under subsection (1) may retain, from the proceeds of any tax that is recovered upon tracing undertaken by the agent, such amount not exceeding one percent of the proceeds, as the Cabinet Secretary may determine.

(4) For the purposes of this section, a “digital marketplace” means an online or electronic platform which enables users to sell or provide services, goods or other property to other users.

(5) The Cabinet Secretary may make regulations—

- (a) prescribing the qualifications for appointment as an agent under this section;
- (b) prescribing the proportion of tax proceeds to be retained by an agent upon tracing of assets;
- (c) generally for the better carrying into effect the provisions of this section.

(Chairperson, Departmental Committee on Finance and National Planning on behalf of the Leader of the Minority Party)

Question on the amendment proposed;

Debate arising;

Question on the amendment put and **negatived**;

First Schedule - agreed to.

Second Schedule - amendment proposed-

THAT, the Second Schedule to the Bill be amended—

- (a) in the proposed consequential amendments to Section 2 of the Proceeds of Crime and Anti-Money Laundering Act (Cap 59), in the proposed definition of “virtual asset service providers” by deleting the expression “section 3” and substituting therefor with the expression “section 2”;
- (b) in the proposed consequential amendments to the Capital Markets Act (Cap. 485A) by deleting the proposed amendment to section (2) and substituting therefor the following amendment—

Provision

s.2

Amendment

By inserting the following new definition in the proper alphabetical sequence—
“Virtual asset service provider” has the meaning assigned to it under section 2 of the Virtual Asset Service Providers Act;

- (c) in the proposed consequential amendments to Section 2 of the Central Bank of Kenya Act (Cap. 485A) by deleting the proposed amendment to section (2) and substituting therefor the following amendment—

Provision

s.2

Amendment

By inserting the following new definition in the

proper alphabetical sequence—
“Virtual asset service provider” has the
meaning assigned to it under section 2 of the
Virtual Asset Service Providers Act;

(Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

Debate arising;

Question on the amendment put and agreed to;

Second Schedule as amended - agreed to.

Clause 2 - amendment proposed-

THAT, Clause 2 of the Bill be amended—

- (a) by deleting the definition of “anti-money laundering and counter terrorism finance” and substituting therefor the following new definition—

“AML/CFT/CPF” means anti-money laundering and countering the financing of terrorism and countering proliferation financing;

- (b) by deleting the definition of “virtual asset service provider” and substituting therefor the following new definition—

“virtual asset service provider” means a company licensed under this Act to carry on the business of virtual asset services;

- (c) by deleting the definition of “competent authority” and substituting therefor the following new definition—

“competent authority” means a public authority other than a self-regulatory body with designated responsibilities for combating money laundering, financing of terrorism and proliferation financing;

Chairperson, Departmental Committee on Finance and National Planning)

Question on the amendment proposed;

There being no debate arising;

Question on the amendment put and agreed to;

Clause 2 as amended - agreed to.

Title - agreed to

Clause 1 - agreed to

Bill to be reported with amendments.

11. COMMITTEE OF THE WHOLE HOUSE

Order for Committee read;

IN THE COMMITTEE

(In the Chair - The Fourth Chairperson of Committees)

(ii) **The Kenya Roads (Amendment) (No. 3) Bill (National Assembly Bill No. 34 of 2025)**

Clause 3 - amendment proposed -

THAT, Clause 3 of the Bill be amended in the proposed new section 47 by deleting the words “be responsible for classification of public roads” appearing in subsection (4) and substituting therefor the words “classify public roads in consultation with the relevant county government”.

(Chairperson, Departmental Committee on Transport and Infrastructure)

Question of the amendment proposed;

There being no debate arising;

Question of the amendment put and agreed to;

Clause 3 as amended - agreed to.

Clause 4 - amendment proposed -

THAT, Clause 4 of the Bill be amended in the proposed new section 47B by deleting subsection (1) and substituting therefor the following new subsection—

(1) A public road shall bear signage indicating its—

- (a) classification including the level of government responsible for its maintenance, rehabilitation and development; and
- (b) road code.

(Chairperson, Departmental Committee on Transport and Infrastructure)

Question of the amendment proposed;

Debate arising;

Question of the amendment put and agreed to;

Clause 4 as amended - agreed to.

Clause 5 - amendment proposed -

THAT, Clause 5 of the Bill be amended in Part A of the proposed new First Schedule with respect to the classification of —

(a) urban roads by deleting the words “the main residential areas” and substituting therefor the words “the main residential areas, towns” immediately after the words “spine roads serving” appearing in the description of Class Cu roads;

(b) rural roads by—

- (i) deleting the description of Class C roads and substituting therefor the following new description—

Roads linking major designated towns and forming a continuous network with Class A and Class B roads.

- (ii) inserting the following new classification of roads immediately after the description of Security Roads, Class SR—

**Last Mile LM
City Roads**

Link roads providing last mile connections in cities by collecting substantial traffic from arterials and conveying the same to residential terminals so as to form a contiguous network between residential areas and estates or other defined zones.

(Chairperson, Departmental Committee on Transport and Infrastructure)

Question of the amendment proposed;

There being no debate arising;

Question of the amendment put and agreed to;

Clause 5 as amended - agreed to.

Clause 6 - amendment proposed -

THAT, Clause 6 of the Bill be amended —

(a) in paragraph (a) by—

deleting the words “twenty-one percent” and substituting therefor the words “twenty-five percent”;

(i) inserting the following new paragraph immediately after paragraph (a)—

(aa) deleting the words “ten percent” appearing in sub-paragraph (ii) and substituting therefor the words “seven percent”;

(b) in paragraph (b) by deleting the words “thirty-six percent” and substituting therefor the words “thirty-eight percent”;

(c) in paragraph (f) by—

(i) inserting the following new subsections immediately before the proposed new subsection (3)—

(2A) The Cabinet Secretary shall utilise funds allocated under sub-paragraph (vii) to provide for equity in roads maintenance, road related emergencies, primary oversight and administration expenses.

(2B) The Board shall not approve any disbursement of funds to a county government unless the county government has met the requirements set out in subsection (3) (a) and (b);

(ii) deleting the expression “subsection 3(c)” appearing in paragraph (a) of the proposed new sub section (4) and substituting therefor the expression “subsection 3(d)”.

(Chairperson, Departmental Committee on Transport and Infrastructure)

Question of the amendment proposed;

Debate arising;

Question of the amendment put and agreed to;

Clause 6 as amended - agreed to.

New Clause 2A - Proposed -

THAT, the Bill be amended by inserting the following new clauses immediately after Clause 2—

2A. Section 4(2) of the principal Act is amended by inserting the following new paragraph immediately after paragraph (a)—

“(aa) designing and constructing designated tracks for non-motorized transport for existing roads and new roads under its control, including cycling lanes and pedestrian walkways which shall be separated from tracks for motorized transport”;

(Hon. Naisula Lesuuda)

New Clause 2A - dropped

New Clause 2B - Proposed -

THAT, the Bill be amended by inserting the following new clause immediately after Clause 2—

2B. Section 7(2) of the principal Act is amended by inserting the following new paragraph immediately after paragraph (a)—

“(aa) designing and constructing designated tracks for non-motorized transport for existing roads and new roads under its control, including cycling lanes and pedestrian walkways which shall be separated from tracks for motorized transport”;

(Hon. Naisula Lesuuda)

New Clause 2B - dropped

New Clause 2C - Proposed-

THAT, the Bill be amended by inserting the following new clause immediately after Clause 2—

2C. Section 10(2) of the principal Act is amended by inserting the following new paragraph immediately after paragraph (a)—

“(aa) designing and constructing designated tracks for non-motorized transport for existing roads and new roads under its control, including cycling lanes and pedestrian walkways which shall be separated from tracks for motorized transport”;

(Hon. Naisula Lesuuda)

New Clause 2C - dropped

New Clause 2D - Proposed-

THAT, the Bill be amended by inserting the following new clause immediately after Clause 2—

2D. The principal Act is amended by inserting the following new section immediately after section 11—

11A. Each county government shall have the power and role of designing and constructing designated tracks for non-motorized transport for existing roads and new roads under its control, including cycling lanes and pedestrian walkways which shall be separated from tracks for motorized transport.

(Hon. Naisula Lesuuda)

New Clause 2D - dropped

New Clause 2E - Proposed-

THAT, the Bill be amended by inserting the following new clause immediately after Clause 2—

2E. Section 22(2) of the principal Act is amended by inserting the words “cycling lane, pedestrian walkway” immediately after the word “road” appearing in paragraph (a).

(Hon. Naisula Lesuuda)

New Clause 2E - dropped

New Clause 2F - Proposed-

THAT, the Bill be amended by inserting the following new clause immediately after Clause 2—

2F. Section 46(2) of the principal Act is amended by inserting the words “and the lanes for non-motorized transport” immediately after the words “its responsibility” appearing in paragraph (a).

(Hon. Naisula Lesuuda)

New Clause 2F - dropped

Clause 2 - amendment proposed -

THAT, Clause 2 of the Bill be amended by deleting paragraph (b) and substituting therefor the following new paragraph—

(b) inserting the following new definitions in their proper alphabetical sequence—

“bicycle” has the same meaning assigned to it under the Traffic Act;

“county road” means a road classified as such under Part B of the First Schedule;

“cycling lane” means on-road lanes exclusively reserved for use by bicycles and wheelchairs, with clear markings separating them from other lanes used by motorized vehicles;

“cycling track” means part of the road exclusively reserved for use by bicycles and wheelchairs and is physically separated from tracks used by motorized vehicles;

“non-motorized transport” means all forms of travel that do not rely on an engine or motor for movement and includes walking, cycling and mobility assistance devices;

“non-motorized vehicle” means any vehicle that is not self-propelled and includes bicycle, wheelchair, and scooter;

“pedestrian” means a person travelling on foot; and

“pedestrian walkway” means that part of the road exclusively reserved for use by pedestrians and is physically separated from lanes used by motorized vehicles.

(Hon. Naisula Lesuuda)

Proposed amendment dropped;

Clause 2 - agreed to.

Title - agreed to.

Clause 1 - agreed to.

Bill to be reported with amendments.

12. HOUSE RESUMED - the Fifth Chairperson of Committees in the Chair

(i) The Virtual Asset Service Providers (Amendment) Bill (National Assembly Bill No. 15 of 2025)

Bill reported with amendments;

Motion made and Question proposed –

THAT, the House do agree with the Committee in its Report.

(Chairperson, Departmental Committee on Finance and National Planning)

Debate arising;

Putting of the Question deferred.

(ii) The Kenya Roads (Amendment) (No.3) Bill (National Assembly Bill No. 34 of 2025)

Bill reported with amendments;

Motion made and Question proposed –

THAT, the House do agree with the Committee in its Report.

(Chairperson, Departmental Committee on Roads and Transport)

There being no debate arising;

Putting of the Question deferred.

13. MOTION - CONSIDERATION OF THE SEVENTH REPORT ON EXAMINATION OF FINANCIAL STATEMENTS OF SELECTED STATE CORPORATIONS

Order Read;

Order deferred.

14. THE INTERGOVERNMENTAL RELATIONS (AMENDMENT) BILL (SENATE BILL NO. 12 OF 2024)

Order for Second Reading read;

Order deferred.

15. MOTION- CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2024 ON THE NATIONAL GREEN FISCAL INCENTIVES POLICY FRAMEWORK

Order Read;

Order deferred.

16. MOTION- CONSIDERATION OF REPORTS OF THE EAST AFRICAN LEGISLATIVE ASSEMBLY AT THE FOURTH MEETING OF THE SECOND SESSION OF THE FIFTH ASSEMBLY

Order Read;

Order deferred.

17. MOTION-CONSIDERATION OF THE PRIVILEGES AND IMMUNITIES (THE GLOBAL CENTRE FOR ADAPTATION) ORDER, 2025

Order Read;

Order deferred.

And the time being six minutes to Seven O'clock, the Fifth Chairperson interrupted proceedings and adjourned the House without Question put pursuant to the Standing Orders.

(iii) **HOUSE ROSE** - at six minutes to Seven O'clock.

M E M O R A N D U M

The Speaker will take the Chair on,
Tuesday, October 7, 2025, at 2.30 p.m.

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