



**REPUBLIC OF KENYA**

**THIRTEENTH PARLIAMENT – (FOURTH SESSION)**

**THE NATIONAL ASSEMBLY**

**ORDERS OF THE DAY**

**THURSDAY, NOVEMBER 13, 2025 AT 2.30 P.M.**

**ORDER OF BUSINESS**

**PRAYERS**

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion
7. Questions and Statements

**8\*. MOTION – INQUIRY INTO THE MATTER OF REDUCTION OF ELECTRICITY COSTS IN THE COUNTRY**

(The Chairperson, Departmental Committee on Energy)

**THAT**, this House **adopts** the Addendum Report of the Departmental Committee on Energy on the inquiry into the matter of the reduction of electricity costs in the country, *laid on the Table of the House on Tuesday, 11<sup>th</sup> November 2025.*

*(Question to be put)*

**9\*. COMMITTEE OF THE WHOLE HOUSE**

- (i) The Capital Markets (Amendment) Bill (National Assembly Bill No. 30 of 2025)

(The Leader of the Majority Party)

- (ii) The Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025)

(The Leader of the Majority Party)

**10\*. MOTION– FIRST REPORT ON THE STATUS OF IMPLEMENTATION OF THE CONSTITUTION BY THREE COMMISSIONS**

(The Chairperson, Constitutional Implementation Oversight Committee)

**THAT**, this House **adopts** the First Report of the Constitutional Implementation Oversight Committee on the status of implementation of the Constitution by the following Independent Commissions, *laid on the Table of the House on Tuesday, 12<sup>th</sup> November 2024 –*

...../10\*(Cont'd)

- (i) Kenya National Commission on Human Rights;
- (ii) The National Land Commission; and
- (iii) The National Gender and Equality Commission.

*(Resumption of debate interrupted on Wednesday, November 12, 2025 – Afternoon Sitting)  
(Balance of time – 1 hour 50 minutes)*

**11\*. MOTION– CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2024 ON THE NATIONAL GREEN FISCAL INCENTIVES POLICY FRAMEWORK**

(The Chairperson, Departmental Committee on Environment, Forestry and Mining)

**THAT**, this House **adopts** the Report of the Departmental Committee on Environment, Forestry and Mining on its consideration of the Sessional Paper No. 5 of 2024 on the National Green Fiscal Incentives Policy Framework, *laid on the Table of the House on Tuesday, 30<sup>th</sup> September 2025* and **approves** Sessional Paper No. 5 of 2024 on the National Green Fiscal Incentives Policy Framework.

**12\*. MOTION– CONSIDERATION OF COMPREHENSIVE ECONOMIC PARTNERSHIP AGREEMENT BETWEEN THE REPUBLIC OF KENYA AND THE UNITED ARAB EMIRATES**

(The Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

**THAT**, pursuant to the provisions of section 8(4) of the Treaty Making and Ratification Act, Cap. 4D, this House **approves** the Ratification of the Agreement between the Government of the Republic of Kenya and the United Arab Emirates on the Comprehensive Economic Partnership, *laid on the Table of the House on Tuesday, 11<sup>th</sup> March 2025*.

**13\*. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE JUDICIARY MORTGAGE SCHEME FUND FOR THE FINANCIAL YEARS 2011/2012 TO 2021/2022**

(The Chairperson, Special Funds Accounts Committee)

**THAT**, this House **adopts** the Report of the Special Funds Accounts Committee on its consideration of the audited accounts for the Judiciary Mortgage Scheme Fund for the financial years 2011/2012 to 2021/2022, *laid on the Table of the House on Tuesday, 5<sup>th</sup> August 2025*.

**14\*. MOTION– CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2023 ON THE NATIONAL POLICY ON LABOUR MIGRATION**

(The Chairperson, Departmental Committee on Labour)

**THAT**, this House **adopts** the Joint Report of the Departmental Committee on Labour and the Select Committee on Diaspora Affairs and Migrant Workers on

the consideration of Sessional Paper No. 5 of 2023 on the National Policy on Labour Migration, *laid on the Table of the House on Thursday, 9<sup>th</sup> October 2025*, and **approves** *Sessional Paper No. 5 of 2023 on the National Policy on Labour Migration*.

**15\*. THE JUDGES' RETIREMENT BENEFITS BILL (NATIONAL ASSEMBLY BILL NO. 27 OF 2025)**

(The Leader of the Majority Party)

Second Reading

**16\*. MOTION— REPORT ON THE AUDITED ACCOUNTS FOR THE COMMODITIES FUND FOR THE FINANCIAL YEARS 2018/2019 TO 2021/2022**

(The Chairperson, Special Funds Accounts Committee)

**THAT**, this House **adopts** the Fifth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Commodities Fund for the Financial Years 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7<sup>th</sup> December 2023*.

**17\*. MOTION— REPORT ON THE AUDITED ACCOUNTS FOR THE STORES AND SERVICES FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 & THE OCCUPATIONAL SAFETY AND HEALTH FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022**

(The Chairperson, Special Funds Accounts Committee)

**THAT**, this House **adopts** the Sixth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Stores and Services Fund for Financial Years 2020/2021 & 2021/2022 and the Occupational Safety and Health Fund for the Financial Years 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7<sup>th</sup> December 2023*.

**18\*. MOTION— REPORT ON THE AUDITED ACCOUNTS FOR THE LAND SETTLEMENT FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 AND THE RAILWAY DEVELOPMENT FUND (HOLDING ACCOUNT) FOR THE FINANCIAL YEARS 2017/2018 TO 2021/2022**

(The Chairperson, Special Funds Accounts Committee)

**THAT**, this House **adopts** the Seventh Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Land Settlements Fund for the Financial Years 2020/2021 & 2021/2022 and the Railway Development Fund (Holding Account) for the Financial Years 2017/2018, 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7<sup>th</sup> December 2023*.

19\*. MOTION— CONSIDERATION OF A PETITION REGARDING POLLUTION OF RIVER ATHI

(The Chairperson, Committee on Public Petitions)

**THAT**, this House **adopts** the Report of the Public Petitions Committee on its consideration of Public Petition No. 11 of 2022 regarding Pollution of River Athi, *laid on the Table of the House on Thursday, 11<sup>th</sup> April 2024.*

20\*. MOTION— CONSIDERATION OF THE PRIVILEGES AND IMMUNITIES (THE GLOBAL CENTRE FOR ADAPTATION) ORDER, 2025

(The Chairperson, Departmental Committee on Environment, Forestry and Mining)

**THAT**, this House **adopts** the Report of the Departmental Committee on Environment, Forestry and Mining on its consideration of the Privileges and Immunities (the Global Centre for Adaptation) Order, 2025, *laid on the Table of the House on Tuesday, 30<sup>th</sup> September 2025*, and **approves** *the Privileges and Immunities (the Global Centre for Adaptation) Order (published as Legal Notice No. 82 of 2025)*, which grants the Global Centre for Adaptation (GCA) **various privileges and immunities** under the **Fourth Schedule to the Privileges and Immunities Act, Cap. 179** including—

- (i) exemption from rates and taxes, other than taxes on importation of goods;
- (ii) exemption from taxes on goods or services imported or purchased locally by the organization for its official use in Kenya or for exportation, or on the importation of any publications of the organization directly by it, subject to conditions imposed in customs and excise laws;
- (iii) exemption from prohibitions and restrictions on importation or exportation in the case of goods directly imported or exported by the organization for its official use and any publications of the organization directly imported or exported by it;
- (iv) exemption of officials and staff from direct taxes on emoluments; and
- (v) exemption of officers and their servants from tax or duty on the importation of furniture, personal property and household effects when first arriving to take up their Post in the country.

---

**\*Denotes Orders of the Day\***

---

**NOTICES**

**I. THE CAPITAL MARKETS (AMENDMENT) BILL  
(NATIONAL ASSEMBLY BILL NO. 30 OF 2025)**

Notice is given that the Chairperson of the Departmental Committee on Finance and National Planning intends to move the following amendments to the Capital Markets (Amendment) Bill, 2025 at the Committee Stage—

**NEW CLAUSE**

**THAT,** the Bill be amended by inserting the following new clause immediately after clause 2-

Insertion of new section into Cap.485A.

**3.** The Capital Markets Act is amended by inserting the following new section immediately after section 39-

Transitional provisions.

**40.** (1) Any licence granted, and the shareholding and governance structures approved under such licence shall be valid until the coming into operation of regulations made under section 29 (3A).

(2) Without prejudice to the generality of subsection (1), the Authority shall issue licences in accordance with the limits set in the regulation under section 29(3A).



## **LIMITATION OF DEBATE**

The House resolved on Thursday, February 13, 2025 as follows—

### **Limitation of Debate on Motions**

- II.** **THAT**, each speech in a debate on any **Motion, including a Special motion** be limited in the following manner: A maximum of three hours with not more than twenty (20) minutes for the Mover and ten (10) minutes for each other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen (15) minutes each, and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and that priority in speaking shall be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

### **Limitation of Debate on Reports of Audit Committees**

- III.** **THAT**, each speech in debate on **Reports of Audit Committees** be limited as follows: A maximum of sixty (60) minutes for the Mover in moving and thirty (30) minutes in replying, and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen (15) minutes each; and that priority be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

### **Limitation of Debate on Bills sponsored by Parties or Committees**

- IV.** **THAT**, each speech in a debate on **Bills sponsored by a Committee, the Leader of the Majority Party or the Leader of the Minority Party** be limited as follows:- A maximum of forty five (45) minutes for the Mover, in moving and fifteen minutes (15) in replying, a maximum of thirty (30) minutes for the Chairperson of the relevant Committee (if the Bill is not sponsored by the relevant Committee), and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen minutes (15) each (if the Bill is not sponsored by either of them); and that priority in speaking be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

### **Limitation of Debate on Sessional Papers**

- V.** **THAT**, each speech in a debate on any **Sessional Paper** be limited as follows:- A maximum of two and a half hours, with not more than twenty (20) minutes for the Mover in moving and five (5) minutes for any other Member speaking, **including** the Leader of the Majority Party and the Leader of the Minority Party and the Chairperson of the relevant Committee (if the Sessional Paper is not moved by the Chairperson of the relevant Committee), and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and further that priority in speaking be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

Limitation of Debate on Other Committee Reports

- VI.** THAT, each speech in a debate on **Other Committee Reports**, including a Report of a Joint Committee of the Houses of Parliament or any other Report submitted to the House for which limitation of time has not been specified, be limited as follows:- A maximum of two and a half hours, with not more than twenty (20) minutes for the Mover in moving and five (5) minutes for any other Member speaking, **including** the Leader of the Majority Party and the Leader of the Minority Party and the Chairperson of the relevant Committee (if the Committee Report is not moved by the Chairperson of the relevant Committee), and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and further that priority in speaking be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.
-

# **NOTICE PAPER**

## **Tentative business for**

**Tuesday, November 18, 2025**

---

*(Published pursuant to Standing Order 38(1))*

It is notified that the following business is *tentatively* scheduled to appear in the Order Paper for Tuesday, November 18, 2025–

**A. COMMITTEE OF THE WHOLE HOUSE**

The Government Owned Enterprises Bill (National Assembly Bill No. 40 of 2025)  
(The Leader of the Majority Party)

**B. MOTION– FIRST REPORT ON THE STATUS OF IMPLEMENTATION OF THE CONSTITUTION BY THREE COMMISSIONS**

(The Chairperson, Constitutional Implementation Oversight Committee)

*(If not concluded on Thursday, November 13, 2025)*

**C. MOTION– CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2024 ON THE NATIONAL GREEN FISCAL INCENTIVES POLICY FRAMEWORK**

(The Chairperson, Departmental Committee on Environment, Forestry and Mining)

*(If not concluded on Thursday, November 13, 2025)*

**D. MOTION– CONSIDERATION OF COMPREHENSIVE ECONOMIC PARTNERSHIP AGREEMENT BETWEEN THE REPUBLIC OF KENYA AND THE UNITED ARAB EMIRATES**

(The Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

*(If not concluded on Thursday, November 13, 2025)*

**E. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE JUDICIARY MORTGAGE SCHEME FUND FOR THE FINANCIAL YEARS 2011/2012 TO 2021/2022**

(The Chairperson, Special Funds Accounts Committee)

*(If not concluded on Thursday, November 13, 2025)*

- F. MOTION– CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2023 ON THE NATIONAL POLICY ON LABOUR MIGRATION  
(The Chairperson, Departmental Committee on Labour)  
*(If not concluded on Thursday, November 13, 2025)*
- G. THE JUDGES’ RETIREMENT BENEFITS BILL (NATIONAL ASSEMBLY BILL NO. 27 OF 2025)  
(The Leader of the Majority Party)  
Second Reading  
*(If not concluded on Thursday, November 13, 2025)*
- H. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE COMMODITIES FUND FOR THE FINANCIAL YEARS 2018/2019 TO 2021/2022  
(The Chairperson, Special Funds Accounts Committee)  
*(If not concluded on Thursday, November 13, 2025)*
- I. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE STORES AND SERVICES FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 & THE OCCUPATIONAL SAFETY AND HEALTH FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022  
(The Chairperson, Special Funds Accounts Committee)  
*(If not concluded on Thursday, November 13, 2025)*
- J. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE LAND SETTLEMENT FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 AND THE RAILWAY DEVELOPMENT FUND (HOLDING ACCOUNT) FOR THE FINANCIAL YEARS 2017/2018 TO 2021/2022  
(The Chairperson, Special Funds Accounts Committee)  
*(If not concluded on Thursday, November 13, 2025)*
- K. MOTION– CONSIDERATION OF A PETITION REGARDING POLLUTION OF RIVER ATHI  
(The Chairperson, Committee on Public Petitions)  
*(If not concluded on Thursday, November 13, 2025)*
- L. MOTION– CONSIDERATION OF THE PRIVILEGES AND IMMUNITIES (THE GLOBAL CENTRE FOR ADAPTATION) ORDER, 2025  
(The Chairperson, Departmental Committee on Environment, Forestry and Mining)  
*(If not concluded on Thursday, November 13, 2025)*

# **APPENDIX**

## **NOTICE OF PETITIONS, QUESTIONS & STATEMENTS**

---

### **ORDER NO. 7 - STATEMENTS**

---

It is **notified** that, pursuant to the provisions of Standing Order 44(2)(c), the following Statements will be:-

**(i) requested–**

<b>No.</b>	<b>Subject</b>	<b>Member</b>	<b>Relevant Committee</b>
1.	Delayed contractual payment to <i>Gouanzhaou</i> Construction Company Limited	<i>Hon. George Gachagua, MP</i> ( <i>Ndaragwa</i> )	Agriculture and Livestock
2.	Electrification of newly established schools across the country	<i>Hon. Timothy Toroitich, MP</i> ( <i>Marakwet West</i> )	Education
3.	Pollution by quarries and tyre factories in <i>Katani</i> and its environs	<i>Hon. Joyce Kamene, MP</i> ( <i>Machakos County</i> )	Environment, Forestry and Mining
4.	Status of re-settlement of <i>Koguta</i> community in Muhoroni Constituency	<i>Hon. James K'Oyoo, MP</i> ( <i>Muhoroni</i> )	Lands

**(ii) responded to–**

<b>No.</b>	<b>Subject</b>	<b>Member</b>	<b>Relevant Committee</b>
1.	Non-payment of deposit shares to retirees	<i>Hon. Walter Owino, MP</i> ( <i>Awendo</i> )	Trade, Industry and Cooperatives
2.	Proposed mode of payment for coffee farmers in the country	<i>Hon. Sabina Chege, MP</i> ( <i>Nominated</i> )	Trade, Industry and Cooperatives

---