



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE NATIONAL ASSEMBLY

ORDERS OF THE DAY

TUESDAY, NOVEMBER 11, 2025 AT 2.30 P.M.

ORDER OF BUSINESS

PRAYERS

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion
7. Questions and Statements

8*. THE TEA (AMENDMENT) BILL (SENATE BILL NO. 1 OF 2023)

(The Hon. Brighton Yegon, M.P. – *Co-Sponsor*)

Second Reading

(Mover to reply)

9*. MOTION– CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2024 ON THE NATIONAL GREEN FISCAL INCENTIVES POLICY FRAMEWORK

(The Chairperson, Departmental Committee on Environment, Forestry and Mining)

THAT, this House **adopts** the Report of the Departmental Committee on Environment, Forestry and Mining on its consideration of the Sessional Paper No. 5 of 2024 on the National Green Fiscal Incentives Policy Framework, *laid on the Table of the House on Tuesday, 30th September 2025* and **approves** Sessional Paper No. 5 of 2024 *on the National Green Fiscal Incentives Policy Framework*.

10*. THE GOVERNMENT OWNED ENTERPRISES BILL (NATIONAL ASSEMBLY BILL NO. 40 OF 2025)

(The Leader of the Majority Party)

Second Reading

11*. THE CAPITAL MARKETS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 30 OF 2025)

(The Leader of the Majority Party)

Second Reading

12*. MOTION— CONSIDERATION OF THE AMENDMENT TO ARTICLE 24(2)(a) OF THE PROTOCOL ON THE ESTABLISHMENT OF THE EAST AFRICAN COMMUNITY CUSTOMS UNION
(The Chairperson, Committee on Regional Integration)

THAT, this House **adopts** the Report of the Select Committee on Regional Integration on its consideration of the amendment to Article 24(2)(a) of the Protocol on the Establishment of the East African Community Customs Union, *laid on the Table of the House on Wednesday, 5th November 2025*, and pursuant to the provisions of sections 3 and 8 of the Treaty Making and Ratification Act, CAP 4D, **approves** *the ratification of the amendment to Article 24(2)(a) of the Protocol on the Establishment of the East African Community Customs Union.*

13*. MOTION— FIRST REPORT ON THE STATUS OF IMPLEMENTATION OF THE CONSTITUTION BY THREE COMMISSIONS
(The Chairperson, Constitutional Implementation Oversight Committee)

THAT, this House **adopts** the First Report of the Constitutional Implementation Oversight Committee on the status of implementation of the Constitution by the following Independent Commissions, *laid on the Table of the House on Tuesday, 12th November 2024* –

- (i) Kenya National Commission on Human Rights;
- (ii) The National Land Commission; and
- (iii) The National Gender and Equality Commission.

14*. MOTION— CONSIDERATION OF THE PRIVILEGES AND IMMUNITIES (THE GLOBAL CENTRE FOR ADAPTATION) ORDER, 2025
(The Chairperson, Departmental Committee on Environment, Forestry and Mining)

THAT, this House **adopts** the Report of the Departmental Committee on Environment, Forestry and Mining on its consideration of the Privileges and Immunities (the Global Centre for Adaptation) Order, 2025, *laid on the Table of the House on Tuesday, 30th September 2025*, and **approves** *the Privileges and Immunities (the Global Centre for Adaptation) Order (published as Legal Notice No. 82 of 2025)*, which grants the Global Centre for Adaptation (GCA) **various privileges and immunities** under the **Fourth Schedule to the Privileges and Immunities Act, Cap. 179** including—

- (i) exemption from rates and taxes, other than taxes on importation of goods;
- (ii) exemption from taxes on goods or services imported or purchased locally by the organization for its official use in Kenya or for exportation, or on the importation of any publications of the organization directly by it, subject to conditions imposed in customs and excise laws;
- (iii) exemption from prohibitions and restrictions on importation or exportation in the case of goods directly imported or exported by the organization for its official use and any publications of the organization directly imported or exported by it;

(iv) exemption of officials and staff from direct taxes on emoluments; and

(v) exemption of officers and their servants from tax or duty on the importation of furniture, personal property and household effects when first arriving to take up their Post in the country.

15*. THE JUDGES' RETIREMENT BENEFITS BILL (NATIONAL ASSEMBLY BILL NO. 27 OF 2025)

(The Leader of the Majority Party)

Second Reading

16*. MOTION— REPORT ON THE AUDITED ACCOUNTS FOR THE JUDICIARY MORTGAGE SCHEME FUND FOR THE FINANCIAL YEARS 2011/2012 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Report of the Special Funds Accounts Committee on its consideration of the audited accounts for the Judiciary Mortgage Scheme Fund for the financial years 2011/2012 to 2021/2022, *laid on the Table of the House on Tuesday, 5th August 2025*.

17*. MOTION— CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2023 ON THE NATIONAL POLICY ON LABOUR MIGRATION

(The Chairperson, Departmental Committee on Labour)

THAT, this House **adopts** the Joint Report of the Departmental Committee on Labour and the Select Committee on Diaspora Affairs and Migrant Workers on the consideration of Sessional Paper No. 5 of 2023 on the National Policy on Labour Migration, *laid on the Table of the House on Thursday, 9th October 2025*, and **approves** *Sessional Paper No. 5 of 2023 on the National Policy on Labour Migration*.

18*. MOTION— REPORT ON THE AUDITED ACCOUNTS FOR THE COMMODITIES FUND FOR THE FINANCIAL YEARS 2018/2019 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Fifth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Commodities Fund for the Financial Years 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023*.

19*. MOTION— REPORT ON THE AUDITED ACCOUNTS FOR THE STORES AND SERVICES FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 & THE OCCUPATIONAL SAFETY AND HEALTH FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Sixth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Stores and Services Fund for Financial Years 2020/2021

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& 2021/2022 and the Occupational Safety and Health Fund for the Financial Years 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023.*

- 20*. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE LAND SETTLEMENT FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 AND THE RAILWAY DEVELOPMENT FUND (HOLDING ACCOUNT) FOR THE FINANCIAL YEARS 2017/2018 TO 2021/2022
(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Seventh Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Land Settlements Fund for the Financial Years 2020/2021 & 2021/2022 and the Railway Development Fund (Holding Account) for the Financial Years 2017/2018, 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023.*

- 21*. THE PROVISIONAL COLLECTION OF TAXES AND DUTIES (REPEAL) BILL (NATIONAL ASSEMBLY BILL NO. 18 OF 2025)
(The Leader of the Majority Party)

Second Reading

- 22*. MOTION– CONSIDERATION OF A PETITION REGARDING POLLUTION OF RIVER ATHI
(The Chairperson, Committee on Public Petitions)

THAT, this House **adopts** the Report of the Public Petitions Committee on its consideration of Public Petition No. 11 of 2022 regarding Pollution of River Athi, *laid on the Table of the House on Thursday, 11th April 2024.*

Denotes Orders of the Day

NOTICES

LIMITATION OF DEBATE

The House resolved on Thursday, February 13, 2025 as follows—

Limitation of Debate on Motions

- I. THAT**, each speech in a debate on any **Motion, including a Special motion** be limited in the following manner: A maximum of three hours with not more than twenty (20) minutes for the Mover and ten (10) minutes for each other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen (15) minutes each, and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and that priority in speaking shall be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

Limitation of Debate on Reports of Audit Committees

- II. THAT**, each speech in debate on **Reports of Audit Committees** be limited as follows: A maximum of sixty (60) minutes for the Mover in moving and thirty (30) minutes in replying, and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen (15) minutes each; and that priority be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

Limitation of Debate on Bills sponsored by Parties or Committees

- III. THAT**, each speech in a debate on **Bills sponsored by a Committee, the Leader of the Majority Party or the Leader of the Minority Party** be limited as follows:- A maximum of forty five (45) minutes for the Mover, in moving and fifteen minutes (15) in replying, a maximum of thirty (30) minutes for the Chairperson of the relevant Committee (if the Bill is not sponsored by the relevant Committee), and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen minutes (15) each (if the Bill is not sponsored by either of them); and that priority in speaking be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

Limitation of Debate on Sessional Papers

- IV. THAT**, each speech in a debate on any **Sessional Paper** be limited as follows:- A maximum of two and a half hours, with not more than twenty (20) minutes for the Mover in moving and five (5) minutes for any other Member speaking, **including** the Leader of the Majority Party and the Leader of the Minority Party and the Chairperson of the relevant Committee (if the Sessional Paper is not moved by the Chairperson of the relevant Committee), and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and further that priority in speaking be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

Limitation of Debate on Other Committee Reports

- V. THAT**, each speech in a debate on **Other Committee Reports**, including a Report of a Joint Committee of the Houses of Parliament or any other Report submitted to the House for which limitation of time has not been specified, be limited as follows:- A maximum of two and a half hours, with not more than twenty (20) minutes for the Mover in moving and five (5) minutes for any other Member speaking, **including** the Leader of the Majority Party and the Leader of the Minority Party and the Chairperson of the relevant Committee (if the Committee Report is not moved by the Chairperson of the relevant Committee), and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and further that priority in speaking be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.
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NOTICE PAPER I

Tentative business for

Wednesday (Morning), November 12, 2025

(Published pursuant to Standing Order 38(1))

It is notified that the following business is tentatively scheduled to appear in the Order Paper for Wednesday (Morning), November 12, 2025—

A. MOTION— REPORT OF THE COMMITTEE OF THE WHOLE HOUSE ON ITS CONSIDERATION OF THE ASSISTED REPRODUCTIVE TECHNOLOGY BILL (NATIONAL ASSEMBLY BILL NO. 61 OF 2022)

(The Hon. Millie Odhiambo-Mabona, M.P.)

(Question to be put and Third Reading)

B. THE AGRICULTURAL PROFESSIONALS REGISTRATION AND LICENSING BILL (NATIONAL ASSEMBLY BILL NO. 19 OF 2024)

(The Hon. (Dr.) John Mutunga, M.P.)

Second Reading

(Question to be put)

C. MOTION - CONSIDERATION OF SENATE AMENDMENTS TO THE PUBLIC SERVICE (VALUES AND PRINCIPLES) (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 46 OF 2022)

(The Hon. Rahim Dawood, M.P.)

D. COMMITTEE OF THE WHOLE HOUSE

(i) Consideration of Senate amendments to the Public Service (Values and Principles) (Amendment) Bill, 2022

(The Hon. Abdul Rahim Dawood, M.P.)

(Subject to item C)

(ii) The Basic Education (Amendment) Bill (National Assembly Bill No. 59 of 2023)

(The Hon. Mary Wamaua, M.P.)

(iii) The Births and Deaths (Amendment) Bill (National Assembly Bill No. 37 of 2024)

(The Hon. Martha Wangari, M.P.)

E. THE ENVIRONMENTAL PROFESSIONALS INSTITUTE OF KENYA BILL (NATIONAL ASSEMBLY BILL NO. 36 OF 2024)

(The Hon. George Gachagua, M.P.)

Second Reading

(Resumption of debate interrupted on Wednesday, November 5, 2025 – Morning Sitting)

(Balance of time – 3 hours 28 minutes)

**F. THE PREVENTION OF LIVESTOCK AND PRODUCE THEFT BILL
(SENATE BILL NO. 12 OF 2023)**

(The Hon. Rahim Dawood, M.P. – *Co-Sponsor*)

Second Reading

**G. THE SEXUAL OFFENCES (AMENDMENT) BILL (NATIONAL
ASSEMBLY BILL NO. 78 OF 2023)**

(The Hon. Dorice Donya, M.P.)

Second Reading

**H. THE UNIVERSITIES (AMENDMENT) (NO.5) BILL (NATIONAL
ASSEMBLY BILL NO. 79 OF 2023)**

(The Hon. Mejjadonk Gathiru, M.P.)

Second Reading

NOTICE PAPER II

Tentative business for

Wednesday (Afternoon), November 12, 2025

(Published pursuant to Standing Order 38(1))

It is notified that the following business is *tentatively* scheduled to appear in the Order Paper for Wednesday (Afternoon), November 12, 2025—

A. MOTION— CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2024 ON THE NATIONAL GREEN FISCAL INCENTIVES POLICY FRAMEWORK

(The Chairperson, Departmental Committee on Environment, Forestry and Mining)

(If not concluded on Tuesday, November 11, 2025)

B. THE GOVERNMENT OWNED ENTERPRISES BILL (NATIONAL ASSEMBLY BILL NO. 40 OF 2025)

(The Leader of the Majority Party)

Second Reading

(If not concluded on Tuesday, November 11, 2025)

C. THE CAPITAL MARKETS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 30 OF 2025)

(The Leader of the Majority Party)

Second Reading

(If not concluded on Tuesday, November 11, 2025)

D. MOTION— CONSIDERATION OF COMPREHENSIVE ECONOMIC PARTNERSHIP AGREEMENT BETWEEN THE REPUBLIC OF KENYA AND THE UNITED ARAB EMIRATES

(The Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

(Subject to Tabling of Committee Report and Notice of Motion)

E. MOTION— CONSIDERATION OF THE AMENDMENT TO ARTICLE 24(2)(a) OF THE PROTOCOL ON THE ESTABLISHMENT OF THE EAST AFRICAN COMMUNITY CUSTOMS UNION

(The Chairperson, Committee on Regional Integration)

(If not concluded on Tuesday, November 11, 2025)

F. MOTION– FIRST REPORT ON THE STATUS OF IMPLEMENTATION OF THE CONSTITUTION BY THREE COMMISSIONS

(The Chairperson, Constitutional Implementation Oversight Committee)

(If not concluded on Tuesday, November 11, 2025)

G. MOTION– CONSIDERATION OF THE PRIVILEGES AND IMMUNITIES (THE GLOBAL CENTRE FOR ADAPTATION) ORDER, 2025

(The Chairperson, Departmental Committee on Environment, Forestry and Mining)

(If not concluded on Tuesday, November 11, 2025)

H. THE JUDGES' RETIREMENT BENEFITS BILL (NATIONAL ASSEMBLY BILL NO. 27 OF 2025)

(The Leader of the Majority Party)

Second Reading

(If not concluded on Tuesday, November 11, 2025)

I. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE JUDICIARY MORTGAGE SCHEME FUND FOR THE FINANCIAL YEARS 2011/2012 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

(If not concluded on Tuesday, November 11, 2025)

J. MOTION– CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2023 ON THE NATIONAL POLICY ON LABOUR MIGRATION

(The Chairperson, Departmental Committee on Labour)

(If not concluded on Tuesday, November 11, 2025)

K. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE COMMODITIES FUND FOR THE FINANCIAL YEARS 2018/2019 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

(If not concluded on Tuesday, November 11, 2025)

L. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE STORES AND SERVICES FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 & THE OCCUPATIONAL SAFETY AND HEALTH FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022

(The Chairperson, Special Funds Accounts Committee)

(If not concluded on Tuesday, November 11, 2025)

M. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE LAND SETTLEMENT FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 AND THE RAILWAY DEVELOPMENT FUND (HOLDING ACCOUNT) FOR THE FINANCIAL YEARS 2017/2018 TO 2021/2022
(The Chairperson, Special Funds Accounts Committee)
(If not concluded on Tuesday, November 11, 2025)

N. THE PROVISIONAL COLLECTION OF TAXES AND DUTIES (REPEAL) BILL (NATIONAL ASSEMBLY BILL NO. 18 OF 2025)
(The Leader of the Majority Party)

Second Reading

(If not concluded on Tuesday, November 11, 2025)

O. MOTION– CONSIDERATION OF A PETITION REGARDING POLLUTION OF RIVER ATHI
(The Chairperson, Committee on Public Petitions)
(If not concluded on Tuesday, November 11, 2025)

APPENDIX

NOTICE OF PETITIONS, QUESTIONS & STATEMENTS

ORDER NO. 7 - STATEMENTS

It is **notified** that, pursuant to the provisions of Standing Order 44(2)(c), the following Statements will be:-

(i) requested—

No.	Subject	Member	Relevant Committee
1.	Leadership and management of Junior Secondary Schools (JSS) under the Competency-Based Curriculum (CBC)	<i>Hon. Wanami Wamboka, MP (Bumula)</i>	Education
2.	Delayed promotion of heads of primary schools	<i>Hon. Umulkber Harun, MP (Nominated)</i>	Education
3.	Status of Mogodashe-Habaswein road in North Eastern Kenya	<i>Hon. Yussuf Farah, MP (Wajir West)</i>	Transport and Infrastructure

(ii) responded to—

No.	Subject	Member	Relevant Committee
1.	Disappearance of <i>Mr. Jillo Guyo Boru</i>	<i>Hon. Naomi Wago, MP (Marsabit County)</i>	Administration and Internal Security
2.	Insecurity in Saboti Constituency	<i>Hon. Caleb Amisi, MP (Saboti)</i>	Administration and Internal Security
3.	Delayed compensation for land compulsorily acquired for the construction of SGR line	<i>Hon. Onesmus Ngogoyo, MP (Kajiado North)</i>	Transport and Infrastructure
4.	Management and operational strategies of Kenya Airways	<i>Hon. Dick Maungu, MP (Luanda)</i>	Transport and Infrastructure
5.	Safety of ferries operated by the Kenya Ferry Service	<i>Hon. Zamzam Mohamed, MP (Mombasa County)</i>	Transport and Infrastructure
