



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE NATIONAL ASSEMBLY

ORDERS OF THE DAY

WEDNESDAY, NOVEMBER 19, 2025 AT 2.30 P.M.

ORDER OF BUSINESS

PRAYERS

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion
7. Questions and Statements

8*. MOTION– CONSIDERATION OF COMPREHENSIVE ECONOMIC PARTNERSHIP AGREEMENT BETWEEN THE REPUBLIC OF KENYA AND THE UNITED ARAB EMIRATES

(The Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

THAT, this House **adopts** the Report of the Departmental Committee on Trade, Industry and Cooperatives on its consideration of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates, *laid on the Table of the House on Thursday, 13th November 2025*, and pursuant to the provisions of section 8(4) of the Treaty Making and Ratification Act, CAP 4D, **approves** the *Ratification of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates* **subject to reservations of Article 13:33 (Protection of undisclosed test or other data for pharmaceutical products).**

(Question on proposed amendment to be put)

(Resumption of debate interrupted on Tuesday, November 18, 2025)

(Balance of time – 1 hour 20 minutes)

9*. THE JUDGES' RETIREMENT BENEFITS BILL (NATIONAL ASSEMBLY BILL NO. 27 OF 2025)

(The Leader of the Majority Party)

Second Reading

...../10*

10*. MOTION– FIRST REPORT ON THE STATUS OF IMPLEMENTATION OF THE CONSTITUTION BY THREE COMMISSIONS

(The Chairperson, Constitutional Implementation Oversight Committee)

THAT, this House **adopts** the First Report of the Constitutional Implementation Oversight Committee on the status of implementation of the Constitution by the following Independent Commissions, *laid on the Table of the House on Tuesday, 12th November 2024* –

- (i) Kenya National Commission on Human Rights;
- (ii) The National Land Commission; and
- (iii) The National Gender and Equality Commission.

(Resumption of debate interrupted on Wednesday, November 12, 2025 – Afternoon Sitting)
(Balance of time – 1 hour 50 minutes)

11*. MOTION– CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2024 ON THE NATIONAL GREEN FISCAL INCENTIVES POLICY FRAMEWORK

(The Chairperson, Departmental Committee on Environment, Forestry and Mining)

THAT, this House **adopts** the Report of the Departmental Committee on Environment, Forestry and Mining on its consideration of the Sessional Paper No. 5 of 2024 on the National Green Fiscal Incentives Policy Framework, *laid on the Table of the House on Tuesday, 30th September 2025* and **approves** Sessional Paper No. 5 of 2024 on the National Green Fiscal Incentives Policy Framework.

12*. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE JUDICIARY MORTGAGE SCHEME FUND FOR THE FINANCIAL YEARS 2011/2012 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Report of the Special Funds Accounts Committee on its consideration of the audited accounts for the Judiciary Mortgage Scheme Fund for the financial years 2011/2012 to 2021/2022, *laid on the Table of the House on Tuesday, 5th August 2025*.

13*. MOTION– CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2023 ON THE NATIONAL POLICY ON LABOUR MIGRATION

(The Chairperson, Departmental Committee on Labour)

THAT, this House **adopts** the Joint Report of the Departmental Committee on Labour and the Select Committee on Diaspora Affairs and Migrant Workers on the consideration of Sessional Paper No. 5 of 2023 on the National Policy on Labour Migration, *laid on the Table of the House on Thursday, 9th October 2025*, and **approves** Sessional Paper No. 5 of 2023 on the National Policy on Labour Migration.

14*. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE COMMODITIES FUND FOR THE FINANCIAL YEARS 2018/2019 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Fifth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Commodities Fund for the Financial Years 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023.*

15*. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE STORES AND SERVICES FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 & THE OCCUPATIONAL SAFETY AND HEALTH FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Sixth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Stores and Services Fund for Financial Years 2020/2021 & 2021/2022 and the Occupational Safety and Health Fund for the Financial Years 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023.*

16*. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE LAND SETTLEMENT FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 AND THE RAILWAY DEVELOPMENT FUND (HOLDING ACCOUNT) FOR THE FINANCIAL YEARS 2017/2018 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Seventh Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Land Settlements Fund for the Financial Years 2020/2021 & 2021/2022 and the Railway Development Fund (Holding Account) for the Financial Years 2017/2018, 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023.*

17*. MOTION– CONSIDERATION OF A PETITION REGARDING POLLUTION OF RIVER ATHI

(The Chairperson, Committee on Public Petitions)

THAT, this House **adopts** the Report of the Public Petitions Committee on its consideration of Public Petition No. 11 of 2022 regarding Pollution of River Athi, *laid on the Table of the House on Thursday, 11th April 2024.*

Denotes Orders of the Day

NOTICES

I. MOTION ON RATIFICATION OF THE COMPREHENSIVE ECONOMIC PARTNERSHIP AGREEMENT BETWEEN THE REPUBLIC OF KENYA AND THE UNITED ARAB EMIRATES

Notice is given that the Member for Seme (Hon. (Dr.) James Nyikal, MP) intends to move the following amendment to the Report of the Departmental Committee on Trade, Industry and Cooperatives on its consideration of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates

- (i) **THAT**, the Motion be amended by inserting the following words immediately after the phrase “*data for pharmaceutical products*”—
“and Article 2:13 (*non-tariff measures in relation to Health Products and Technologies (HPTs)*).”
- (ii) **THAT**, the consequential amendment be effected in the Report thereof.
-

LIMITATION OF DEBATE

The House resolved on Thursday, February 13, 2025 as follows—

Limitation of Debate on Motions

- II. THAT**, each speech in a debate on any **Motion, including a Special motion** be limited in the following manner: A maximum of three hours with not more than twenty (20) minutes for the Mover and ten (10) minutes for each other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen (15) minutes each, and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and that priority in speaking shall be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

Limitation of Debate on Reports of Audit Committees

- III. THAT**, each speech in debate on **Reports of Audit Committees** be limited as follows: A maximum of sixty (60) minutes for the Mover in moving and thirty (30) minutes in replying, and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen (15) minutes each; and that priority be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

Limitation of Debate on Bills sponsored by Parties or Committees

- IV. THAT**, each speech in a debate on **Bills sponsored by a Committee, the Leader of the Majority Party or the Leader of the Minority Party** be limited as follows:- A maximum of forty five (45) minutes for the Mover, in moving and fifteen minutes (15) in replying, a maximum of thirty (30) minutes for the Chairperson of the relevant Committee (if the Bill is not sponsored by the relevant Committee), and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen minutes (15) each (if the Bill is not sponsored by either of them); and that priority in speaking be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

Limitation of Debate on Sessional Papers

- V. THAT**, each speech in a debate on any **Sessional Paper** be limited as follows:- A maximum of two and a half hours, with not more than twenty (20) minutes for the Mover in moving and five (5) minutes for any other Member speaking, **including** the Leader of the Majority Party and the Leader of the Minority Party and the Chairperson of the relevant Committee (if the Sessional Paper is not moved by the Chairperson of the relevant Committee), and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and further that priority in speaking be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

Limitation of Debate on Other Committee Reports

- VI.** **THAT**, each speech in a debate on **Other Committee Reports**, including a Report of a Joint Committee of the Houses of Parliament or any other Report submitted to the House for which limitation of time has not been specified, be limited as follows:- A maximum of two and a half hours, with not more than twenty (20) minutes for the Mover in moving and five (5) minutes for any other Member speaking, **including** the Leader of the Majority Party and the Leader of the Minority Party and the Chairperson of the relevant Committee (if the Committee Report is not moved by the Chairperson of the relevant Committee), and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and further that priority in speaking be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.
-

NOTICE PAPER I

Tentative business for

Thursday, November 20, 2025

(Published pursuant to Standing Order 38(1))

It is notified that the following business is tentatively scheduled to appear in the Order Paper for Thursday, 20th November 2025 –

STATE OF THE NATION ADDRESS

***[SPECIAL SITTING OF THE HOUSES OF
PARLIAMENT]***

NOTICE PAPER II

Tentative business for

Tuesday, November 25, 2025

(Published pursuant to Standing Order 38(1))

It is notified that the following business is tentatively scheduled to appear in the Order Paper for Tuesday, 25th November 2025—

A. MOTION— CONSIDERATION OF COMPREHENSIVE ECONOMIC PARTNERSHIP AGREEMENT BETWEEN THE REPUBLIC OF KENYA AND THE UNITED ARAB EMIRATES

(The Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

(If not concluded on Wednesday, November 19, 2025 – Afternoon Sitting)

B. THE JUDGES' RETIREMENT BENEFITS BILL (NATIONAL ASSEMBLY BILL NO. 27 OF 2025)

(The Leader of the Majority Party)

Second Reading

(If not concluded on Wednesday, November 19, 2025 – Afternoon Sitting)

C. MOTION— FIRST REPORT ON THE STATUS OF IMPLEMENTATION OF THE CONSTITUTION BY THREE COMMISSIONS

(The Chairperson, Constitutional Implementation Oversight Committee)

(If not concluded on Wednesday, November 19, 2025 – Afternoon Sitting)

D. MOTION— CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2024 ON THE NATIONAL GREEN FISCAL INCENTIVES POLICY FRAMEWORK

(The Chairperson, Departmental Committee on Environment, Forestry and Mining)

(If not concluded on Wednesday, November 19, 2025 – Afternoon Sitting)

E. MOTION— REPORT ON THE AUDITED ACCOUNTS FOR THE JUDICIARY MORTGAGE SCHEME FUND FOR THE FINANCIAL YEARS 2011/2012 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

(If not concluded on Wednesday, November 19, 2025 – Afternoon Sitting)

F. MOTION— CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2023 ON THE NATIONAL POLICY ON LABOUR MIGRATION

(The Chairperson, Departmental Committee on Labour)

(If not concluded on Wednesday, November 19, 2025 – Afternoon Sitting)

G. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE COMMODITIES FUND FOR THE FINANCIAL YEARS 2018/2019 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

(If not concluded on Wednesday, November 19, 2025 – Afternoon Sitting)

H. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE STORES AND SERVICES FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 & THE OCCUPATIONAL SAFETY AND HEALTH FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022

(The Chairperson, Special Funds Accounts Committee)

(If not concluded on Wednesday, November 19, 2025 – Afternoon Sitting)

I. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE LAND SETTLEMENT FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 AND THE RAILWAY DEVELOPMENT FUND (HOLDING ACCOUNT) FOR THE FINANCIAL YEARS 2017/2018 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

(If not concluded on Wednesday, November 19, 2025 – Afternoon Sitting)

J. MOTION– CONSIDERATION OF A PETITION REGARDING POLLUTION OF RIVER ATHI

(The Chairperson, Committee on Public Petitions)

(If not concluded on Wednesday, November 19, 2025 – Afternoon Sitting)

APPENDIX

NOTICE OF PETITIONS, QUESTIONS & STATEMENTS

ORDER NO. 7 - QUESTIONS

It is **notified** that, pursuant to the provisions of Standing Order 42A (6B) the **following Cabinet Secretaries** will respond to questions in plenary on Wednesday (Afternoon), November 19, 2025:-

(a) The Prime Cabinet Secretary will respond to the following Question:-

QUE. NO

ORDINARY QUESTIONS

087/2025

Mbunge wa Laikipia Kaskazini (Mhe. Sarah Korere, Mb) akimuuliza Mkuu wa Mawaziri aliye pia Waziri wa Masuala ya Nje na Ughaibuni:-

Je, Waziri anaweza—

- (i) Kutoa ripoti kuhusu idadi ya raia wa Kenya waliosajiliwa na wasiosajiliwa wanaoishi na kufanya kazi katika Jamhuri ya Muungano wa Tanzania kufikia tarehe 29 Oktoba 2025?
- (ii) Kubainisha iwapo kuliripotiwa vifo vyovyote vya raia wa Kenya katika Jamhuri ya Muungano wa Tanzania kipindi cha uchaguzi uliofanyika tarehe 29 Oktoba 2025 na baadaye, ikiwemo idadi ya vifo pamoja na hatua zilizochukuliwa kurudisha marehemu kwa jamii zao nchini Kenya?
- (iii) Kutaja ni biashara ngapi za Wakenya zimeathiriwa na ghasia za kipindi cha uchaguzi katika Jamhuri ya Muungano wa Tanzania?
- (iv) Kueleza hatua ambazo Wizara ya Masuala ya Nje na Ughaibuni imechukua, ikishirikiana na Serikali ya Jamhuri ya Muungano wa Tanzania, kutambua walipo Wakenya walioripotiwa kutoweka baada ya uchaguzi?

(b) The Cabinet Secretary for Agriculture and Livestock will respond to the following questions: -

QUE. NO

ORDINARY QUESTIONS

082/2025

The Nominated Member (Hon. Dorothy Ikiara, MP) to ask the Cabinet Secretary for Agriculture and Livestock Development: -

Could the Cabinet Secretary—

- (i) explain the criteria used to determine the rates of annual bonuses paid to tea farmers across the different regions and factories in Kenya?

- (ii) state the measures taken by the Ministry to ensure that all tea farmers receive fair, uniform and transparent bonuses based on their production levels?
- (iii) provide a timeline within which the Ministry will address the disparity to ensure that tea farmers across the country are treated fairly.

083/2025

The Member for Muhoroni (Hon. James K'oyoo, MP) to ask the Cabinet Secretary for Agriculture and Livestock Development: -

Could the Cabinet Secretary—

- (i) clarify the terms and conditions of the lease agreements for the state-owned sugar firms, including how the Government intends to invest or utilize the lease proceeds for the benefit of the local communities
- (ii) state whether the lease rent payable took into account the value of the nucleus estate farming land and confirm whether a valuation of the sugarcane within the nucleus was undertaken, and if so, indicate the total value?
- (iii) explain the measures put in place by the Ministry and the Kenya Sugar Board to prevent the creation of monopolies, given that the leased state-owned sugar firms have been allocated to millers already operating within the same command zones?
- (iv) provide the current status of the legal disputes relating to the Miwani Sugar Company land and outline the steps taken to safeguard the land from fraudulent transactions?

084/2025

The Member for Igembe Central (Hon. Daniel Karitho, MP) to ask the Cabinet Secretary for Agriculture and Livestock Development: -

Could the Cabinet Secretary—

- (i) clarify the actual quantity of *Miraa* exported daily from Kenya to Somalia, given that the Agriculture and Food Authority (AFA) reports on average of 15 tonnes per day, while the *Nyambene* Miraa Trade Association (NYAMITA) a duly registered and most active association of Miraa farmers and traders, reports exports of over 40 tonnes daily?
- (ii) explain why official data on *Miraa* exports to Somalia remains inconsistent and unreliable despite continuous exports since July 2022 and how has this affected trade negotiations and policy decisions between the two countries?

- (iii) state the measures being undertaken by the Ministry to ensure accurate reporting of *Miraa* export data, safeguard government revenue and promote equitable support for the *Miraa* sector in terms of research, marketing, infrastructure and budgetary allocation?
