



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE SENATE

ORDER PAPER

MORNING SITTING

WEDNESDAY, NOVEMBER 12, 2025 AT 9.30 AM

PRAYER

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion
7. Questions and Statements (as listed in the Appendix)
8. **MOTION - ESTABLISHMENT OF NATIONAL TEACHING AND REFERRAL HOSPITALS IN KENYA**
(Sen. Johnes Mwaruma, MP)

THAT, AWARE THAT Article 43 (1) (a) of the Constitution of Kenya provides that every person has the right to the highest attainable standard of health, including reproductive health care;

NOTING THAT in Kenya, we have five National Teaching and Referral hospitals with Kenyatta University Research and Teaching Hospital in Kiambu County and Moi Teaching and Referral Hospital in Eldoret, Uasin Gishu County being the only ones outside Nairobi County;

CONCERNED THAT the bed capacity, medical equipment and human capital in these National Teaching and Referral hospitals are not sufficient to absorb all the patients seeking specialized treatment;

FURTHER CONCERNED THAT many Kenyans with critical health conditions travel long distances in order to access specialized services in Moi Teaching and Referral Hospital in Eldoret or Nairobi where the other four National Teaching and Referral hospitals are located, leading to high cost of travel, augmented disease and in some cases deaths along the way;

...../Motions

NOW THEREFORE the Senate urges-

1. The Ministry of Health to:
 - i. Establish National Teaching and Referral hospitals in the Coast, Eastern, North Eastern, Nyanza and Western regions; and
 - ii. Fully equip the National Teaching and Referral Hospitals with modern medical equipment, medical supplies and personnel; and
2. The County Governments to allocate more funds to their respective health dockets to adequately facilitate their County Level 5 and Level 6 hospitals in order to enhance provision of critical health services to reduce the demand for such services from the National Teaching and Referral Hospitals.

9. **MOTION - REPORT OF THE CONSULTATIVE MEETING OF THE EXECUTIVE COMMITTEE OF THE FORUM OF PARLIAMENTS OF THE MEMBER STATES OF THE INTERNATIONAL CONFERENCE ON THE GREAT LAKES REGION (FP-ICGLR) HELD IN KINSHASA, DEMOCRATIC REPUBLIC OF CONGO (DRC) FROM 22ND TO 24TH JANUARY, 2025**

(Sen. Hezena Lemaletian, MP)

THAT, the Senate notes the Report of the consultative meeting of the Executive Committee of the Forum of Parliaments of the Member States of the International Conference on the Great Lakes Region (FP-ICGLR) held in Kinshasa Democratic Republic of Congo (DRC) from 22nd to 24th January, 2025, laid on the Table of the Senate on Tuesday, 23rd September, 2025.

10. **MOTION - REPORT OF THE PROCEEDINGS OF THE HIGH LEVEL POLITICAL FORUM (HLPF) OF THE INTER-PARLIAMENTARY UNION (IPU) HELD IN NEW YORK, UNITED STATES OF AMERICA (USA) ON 22ND JULY, 2025**

(Sen. Fatuma Dullo, MP)

THAT, the Senate notes the Report of the Proceedings of the High Level Political Forum (HLPF) of the Inter-Parliamentary Union (IPU) held in New York, United States of America (USA) on 22nd July, 2025, laid on the Table of the Senate on Tuesday, 4th November, 2025.

11. **MOTION - PROVISION OF IFMIS REPORTS FOR COUNTY GOVERNMENTS TO THE SENATE**

(Sen. Andrew Omtatah Okoiti, MP)

THAT, AWARE that, Article 96 of the Constitution provides that the Senate represents the counties, and serves to protect their interests, determines the allocation of national revenue among counties, as provided in Article 217, and exercises oversight over national revenue allocated to the County Governments;

...../**Motions**

FURTHER AWARE THAT, in the case of The Senate, the Council of Governors and 6 others Petition No. 24 and 27 of 2029 (consolidated) 2022 KESC No. 57(KLR), the Supreme Court affirmed that the Senate's oversight authority extends to both nationally allocated and locally generated revenue;

CONCERNED THAT, that Senators are constrained by lack of access to real time to data from the IFMIS system for the respective counties they represent, thus affecting effective oversight of County Governments;

FURTHER CONCERNED THAT, in some instances data and information presented to the Senate by the Auditor-General and the Controller of Budget are received and considered late as a result of the backlog resulting into too much information not getting properly reviewed by Senators;

NOTING THAT, as a result of unchecked financial information and systems, County Governments have continued to accumulate pending bills resulting from unplanned expenditures, unaccounted for and inflated cost of projects;

NOW THEREFORE, the Senate resolves, that the Cabinet Secretary in charge of the National Treasury shall on a monthly basis forward to the Clerk of the Senate all IFMIS transactions and reports for each County Government for onward transmission to the respective Senator for information on accountability and transparency, in order to strengthen their constitutional oversight and promote good governance in the management of public finances.

12. **MOTION - MAINSTREAMING GENDER PERSPECTIVES IN LEGISLATIVE AND POLICY PROCESSES**
(Sen. Veronica Maina, MP)

THAT AWARE THAT, Article 27 of the Constitution of Kenya guarantees the right to equality and freedom from discrimination, with Article 27(3) providing that women and men have the right to equal treatment, including the right to equal opportunities in political, economic, cultural and social spheres;

FURTHER AWARE that Article 27(8) obligates the State to take legislative and other measures to redress any disadvantage suffered by individuals or groups as a result of past discrimination, and to ensure that not more than two-thirds of members of elective or appointive bodies shall be of the same gender;

COGNIZANT THAT mainstreaming gender perspectives in all aspects of governance is essential to achieving inclusive development and safeguarding the rights and welfare of all citizens, particularly women, girls and other marginalized groups;

CONCERNED THAT the integration of gender considerations remain inconsistent across the two levels of government and that legislative processes have often resulted to policies that do not adequately address gender-specific needs and realities;

...../**Motions**

NOW THEREFORE, the Senate:

- a) urges Parliament, County Assemblies and their respective legislative committees to incorporate a gender analysis in the scrutiny of legislation, policies, programmes and budgets before them, including through the use of gender impact assessments and consultation with gender-focused stakeholders to ensure gender-responsive governance;
- b) recommends that the National Gender and Equality Commission and the State Department for Gender develops clear guidelines and tools to support the integration of gender perspectives in legislative, policy and budgetary analysis, and ensures these are disseminated and adopted by relevant government and legislative bodies;
- c) further urges the National Gender and Equality Commission and State Department for Gender to collaborate with the Kenya Law Reform Commission, and County Assembly Service Boards to build capacity for gender analysis among technical and legislative staff;
- d) urges the State Department for Gender to submit to Parliament a comprehensive biannual report detailing actions taken by Ministries, Departments and Agencies to promote gender mainstreaming, key achievements, emerging challenges, and proposed interventions; and
- e) resolves that the Standing Committee on Labour and Social Welfare continuously monitor the implementation of these resolutions and tables biannual report on the status of implementation.

NOTICE

The Senate resolved on 13th February, 2025 as follows: -

THAT, pursuant to Standing Order 111 (1), the Senate resolves that debate on a Motion not sponsored by the Majority or Minority Party or a Committee shall be limited in the following manner: -

A maximum of three hours with not more than twenty minutes for the Mover, twenty minutes for the Majority Party Official Responder, twenty minutes for the Minority Party Official Responder and fifteen minutes for each other Senator speaking and that fifteen minutes before the time expires, the Mover shall be called upon to reply.

-----**XXX**-----

APPENDIX

QUESTIONS AND STATEMENTS

QUESTIONS

Question No. 090 Nominated Senator (Sen. Miraj Abdillahi, MP) to ask the Cabinet Secretary for Gender, Culture and Children Services:

- a) What actions has the Ministry taken to address the chronic underfunding of the Directorate of Children Services, and could the Cabinet Secretary disclose the budget estimate for the directorate in the 2025/2026 financial year, as well as the projected budgetary allocation for the directorate in the medium-term?
- b) What measures has the Ministry put in place to ensure timely and full utilization of funds allocated for children's welfare and protection through the Directorate of Children's Services and the Victims Protection Fund?
- c) Could the Cabinet Secretary also provide a breakdown of the number of Children Officers deployed to each of the 47 counties, and specify the steps being taken to address the issue of officers being assigned to serve multiple counties simultaneously?

Question No. 114 Nominated Senator (Sen. Karen Nyamu, MP) to ask the Cabinet Secretary for Public Service, Human Capital Development and Special Programmes:

- a) Could the Cabinet Secretary provide details on the Government's plan to commercialise the National Youth Service (NYS)?
- b) How will the initiative promote sustainable employment and long-term skills development for the youth, particularly in marginalised and underserved areas?
- c) What measures has the Government put in place to guarantee transparency and accountability in the commercialisation process, and could the Cabinet Secretary clarify how the findings of investigations into previous instances of financial impropriety at NYS have informed the current safeguards?

...../Appendix

Question No. 115 The Senator for Kisumu County (Sen. (Prof.) Tom Ojienda, SC, MP) to ask the Cabinet Secretary for the National Treasury and Economic Planning:

- a) Could the Cabinet Secretary provide information on Kenya's current stock of domestic and external debt, and disclose the debt-to-GDP (Gross Domestic Product) ratio?
- b) What measures are in place to ensure that funds raised through borrowing are utilised effectively and translate into tangible development outcomes across the Country?
- c) Could the National Treasury consider developing a publicly accessible tracker that links each debt facility to its corresponding development outcomes?

Question No. 119 The Senator for Kisumu County (Sen. (Prof.) Tom Ojienda, SC, MP) to ask the Cabinet Secretary for the National Treasury and Economic Planning:

- a) Could the Cabinet Secretary explain the reasons, criteria and legal basis for the suspension of SACCO registrations across the country?
- b) What measures has the Ministry put in place to ensure that the suspension does not adversely affect access to credit, savings, and financial inclusion, especially among youth and community-led initiatives such as Rise Up SACCO in Githurai 45?
- c) Could the Cabinet Secretary indicate the expected timeline for the resumption of SACCO registrations, and whether public consultations were undertaken prior to the suspension?

NOTICE PAPER

Tentative Business for Wednesday, November 12, 2025

(Published pursuant to Standing Order 43 (1))

It is notified that the Senate Business Committee has approved the following **tentative** business to appear in the Order Paper for Wednesday, 12th November, 2025 (Afternoon Sitting).

A. BILLS AT COMMITTEE OF THE WHOLE STAGE

- i.) THE NATIONAL ASSEMBLY AMENDMENTS TO THE COUNTY GOVERNMENTS ADDITIONAL ALLOCATIONS (NO. 2) BILL (SENATE BILLS NO. 8 OF 2025)
(The Chairperson, Standing Committee on Finance and Budget)
- ii.) THE LABOUR MIGRATION AND MANAGEMENT (NO. 2) BILL (SENATE BILLS NO. 42 OF 2024)
(Sen. Tabitha Mutinda, MP)
- iii.) THE TOBACCO CONTROL (AMENDMENT) BILL (SENATE BILLS NO. 35 OF 2024)
(Sen. Catherine Mumma, MP)
- iv.) *THE COUNTY GOVERNMENTS ELECTION LAWS (AMENDMENT) BILL (SENATE BILLS NO. 2 OF 2024)
(Sen. Crystal Asige, MP)
- v.) THE COUNTY LIBRARY SERVICES BILL (SENATE BILLS NO. 40 OF 2024) – (Division)
(Sen. Joyce Korir, MP)
- vi.) THE TECHNOLIS BILL (NATIONAL ASSEMBLY BILL NO. 6 OF 2024) – (Division)
(The Senate Majority Leader)
- vii.) THE COOPERATIVES BILL (NATIONAL ASSEMBLY BILLS NO. 7 OF 2024) – (Division)
(The Senate Majority Leader)

B. BILLS AT SECOND READING STAGE

- i.) THE OFFICE OF THE COUNTY ATTORNEY (AMENDMENT) BILL (SENATE BILLS NO. 47 OF 2024) – (Division)
(Sen. David Wafula Wakoli, MP)
- ii.) THE SEEDS AND PLANT VARIETIES (AMENDMENT) BILL (SENATE BILLS NO. 4 OF 2025) – (Division)
(Sen. Ledama Olekina, MP)

- iii.) THE COUNTY HALL OF FAME BILL (SENATE BILLS NO. 18 OF 2023) – (Division)
(Sen. Miraj Abdillahi Abdulrahman, MP)
- iv.) THE COUNTY OVERSIGHT AND ACCOUNTABILITY BILL (SENATE BILLS NO. 3 OF 2024) – (Division)
(Sen. Ledama Olekina, MP and Sen. William Kisang, MP)
- v.) ***THE PUBLIC FINANCE MANAGEMENT (AMENDMENT) (NO. 4) BILL (NATIONAL ASSEMBLY BILLS NO. 45 OF 2024) – (Division)
(The Senate Majority Leader)
- vi.) *THE COUNTY WARDS (EQUITABLE DEVELOPMENT) BILL (SENATE BILLS NO. 20 OF 2024)
(Sen. Karungo Thangwa, MP and Sen. Godfrey Osotsi, MP)
- vii.) *THE COUNTY GOVERNMENTS (STATE OFFICERS REMOVAL FROM OFFICE) PROCEDURE BILL (SENATE BILLS NO. 34 OF 2024)
(Sen. Karungo Thang'wa, MP)
- viii.) *THE COUNTY GOVERNMENTS (AMENDMENT) BILL (SENATE BILLS NO. 39 OF 2024)
(Sen. George Mbugua, MP)
- ix.) *THE STREET NAMING AND PROPERTY ADDRESSING SYSTEM BILL (SENATE BILLS NO. 43 OF 2024)
(Sen. Fatuma Dullo, MP)
- x.) *THE COUNTY GOVERNMENTS LAWS (AMENDMENT) BILL (SENATE BILLS NO. 52 OF 2024)
(Sen. Kathuri Murungi, MP)

C. MOTIONS

- i.) INSTALLATION OF CCTV CAMERAS IN ALL POLICE STATIONS, CELLS AND POLICE REPORTING DESKS – (Mover to reply)
(Sen. Karen Nyamu, MP)
 - ii.) PROGRESS REPORT OF THE STANDING COMMITTEE ON NATIONAL COHESION, EQUAL OPPORTUNITY AND REGIONAL INTEGRATION ON AN INQUIRY INTO THE DIVERSITY AND INCLUSIVITY IN THE STAFF COMPOSITION OF STATE AGENCIES IN KENYA
(The Chairperson, Standing Committee on National Cohesion, Equal Opportunity and Regional Integration)
 - iii.) MOTION - REPORT OF THE STANDING COMMITTEE ON HEALTH ON THE COUNTY OVERSIGHT AND NETWORKING ENGAGEMENTS TO MANDERA, WAJIR AND MARSABIT COUNTIES
(The Chairperson, Standing Committee on Health)
 - iv.) MAINSTREAMING GENDER PERSPECTIVES IN LEGISLATIVE AND POLICY PROCESSES
(Sen. Veronica Maina, MP)
-