REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FOURTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

TUESDAY, NOVEMBER 11, 2025 AT 2.30 P.M.

1. The House assembled at Thirty Minutes past Two O'clock

2. The Proceedings were opened with Prayer

3. Presiding – the Honourable Speaker

4. QUORUM AT COMMENCEMENT OF THE HOUSE

There being no Quorum present at the commencement of the House; the Speaker ordered the Quorum Bell to be rung for ten minutes;
And Quorum having been attained within the ten minutes, business commenced.

5. COMMUNICATION FROM THE CHAIR
The Speaker issued the following Communications -

(i) **Recognition of a Delegation from the National Assembly of the Republic of South Korea**

Honourable Members, I wish to introduce to you a delegation from the National Assembly of South Korea, who are seated in the Speaker's Row. They are: -

1. The Hon. Ju-young LEE, MP - Chairman of the Korea-Africa Foundation & former Deputy Speaker of the National Assembly, South Korea; and
2. The H.E. Kang Hyung-Shik - Korean Ambassador to Kenya.

Honourable Members, the delegation, accompanied by officers from the Embassy of the Republic of Korea, are in the country on official duties and have also paid a courtesy call on the Chairperson of the Kenya-Korea Parliamentary Friendship Group.

Honourable Members, on my behalf and that of the National Assembly, I welcome them to Parliament and wish them fruitful engagements during their stay in the country. **I thank you!**

(ii) **Recognition of a Delegation from the County Assembly of Bungoma**

Honourable Members, I wish to introduce to you a delegation from the County Assembly of Bungoma who are seated in the Speaker's Gallery. The delegation comprises nine (9) Members of the Bungoma County Assembly's Implementation Committee. They are:

1. The Hon. Timothy Chikati - Chairperson & Head of the delegation;
2. The Hon. Jeremiah Kuloba - Vice- Chairperson;
3. The Hon. Frankline Simotwo - Member;
4. The Hon. Mildred Barasa - Member;
5. The Hon. Aggrey Mulongo - Member;
6. The Hon. Catherine Kituyi - Member;
7. The Hon. Idd Chamawi - Member;
8. The Hon. Alfred Mukhanya - Member; and
9. The Hon. Vitalis Wangila - Member.

Honourable Members, the delegation, accompanied by two (2) members of staff, is on a visit to the Centre of Parliamentary Studies and Training (CPST) to share experiences and best practices in executing their mandates.

Honourable Members, on my own behalf and that of the National Assembly, I welcome them to Parliament and wish them fruitful engagements. **I thank you!**

(iii) **Recognition of a Delegation from the World Scout Parliamentary Union (WSPU)**

Honourable Members, I wish to introduce to you a delegation of scout-oriented parliamentarians from across the world, who are seated in the Speaker's Gallery. The delegation, led by the global President of the World Scout Parliamentary Union (WSPU), **Hon. Gyu Back Ahn,** comprises members of the WSPU International Executive Committee and WSPU national chapter representatives from Thailand, Morocco, Korea, Luxembourg, Somalia, Croatia, Portugal, Sudan, and Tanzania, who are attending the 11th WSPU General Assembly, being hosted by the Parliament of Kenya, the State Department for Devolution and the WSPU-Kenya Secretariat, from 9th to 13th November 2025, at Safari Park Hotel & Casino.

Honourable Members, the delegation is accompanied by officials from the World Organization of the Scout Movement (WOSM) and representatives from the State Department for Devolution and WSPU-Kenya Secretariat.

Honourable Members, on my behalf and that of the National Assembly, I welcome the delegation to Parliament and wish them fruitful engagements for the duration of their visit. **I thank you!**

6. MESSAGE

The Speaker reported the following Message from the Senate -

Appointment of Senators to Mediation Committees on the Mung Beans Bill (Senate Bill No. 13 of 2022), the Start Up Bill (National Assembly Bill No. 14 of 2022) and the National Disaster Risk Management Bill (National Assembly Bill No. 24 of 2023)

Honourable Members, pursuant to the provisions of Standing Order 41(1) of the National Assembly Standing Orders, I wish to report to the House that I have received a Message from the Senate regarding the appointment of Senators to three (3) Mediation Committees.

Honourable Members, the Message conveys that, pursuant to the provisions of Article 113 of the Constitution, the Speaker of the Senate has appointed Senators to Mediation Committees to consider the **Mung Beans Bill (Senate Bill No. 13 of 2022), the Start Up Bill (Senate Bill No. 14 of 2022)** and the **National Disaster Risk Management Bill (National Assembly Bill No. 24 of 2023).**

With respect to **the Mung Beans Bill (Senate Bill No. 13 of 2022),** the Senate has appointed the following Senators –

(i) Sen. Mwenda Gataya, MP;
(ii) Sen. James Kamau Murango, MP;
(iii) Sen. Enoch Kioo Wambua, CBS, MP;
(iv) Sen. Catherine Mumma, MP;
(v) Sen. Beatrice Ogolla, MP;
(vi) Sen. Esther Okenyuri, MP; and
(vii) Sen. Mariam Sheikh, MP.

Honourable Members, with regard to the **Start Up Bill (Senate Bill No. 6 of 2022),** the Senate has appointed the following Senators –

(i) Sen. Julius Murgor, CBS, MP;
(ii) Sen. Miraj Abdillahi, MP;
(iii) Sen. Alexander Mundigi, MP;
(iv) Sen. Joseph Nyutu, MP;
(v) Sen. Joseph Githuku, MP;
(vi) Sen. Consolata Wakwabubi, MP;
(vii) Sen. Mohamed Faki, MP;
(viii) Sen. Beth Syengo, CBS, MP; and
(ix) Sen. Crystal Asige, MP.

Honourable Members, with regards to the **National Disaster Risk Management Bill (National Assembly Bill No. 24 of 2023)**, the Senate has appointed the following Senators–

(i) Sen. Mohamed Chute, MP;
(ii) Sen. Mwinyihaji Faki, MP;
(iii) Sen. David Wakoli, MP;
(iv) Sen. Veronica Maina, MP;
(v) Sen. Raphael Chimera, MP;
(vi) Sen. Karen Nyamu, MP;
(vii) Sen. Joseph Githuku, MP;
(viii) Sen. Beth Syengo, MP; and
(ix) Sen. Crystal Asige, MP.

Honourable Members, you will recall that, having considered the three (3) Bills, the **House** rejected the Second Reading of the Mung Beans Bill, 2023 and rejected the Senate amendments to the National Disaster Risk Management Bill, 2023 in September 2024 and July 2025 respectively. Subsequently, I appointed seven (7) and nine (9) Members of the House to the two Mediation Committees on Bills respectively.

In addition, **Honourable Members,** in July 2025, the Senate rejected the National Assembly amendments to the Startup Bill (Senate Bill No. 14 of 2022) thereby committing the Bill to mediation in accordance with the provisions of Article 112(2) of the Constitution. I then appointed nine (9) Members to the mediation committee on the Bill.

Honourable Members, following the appointment of Senators, the three (3) Mediation Committees are now fully constituted as contemplated under Article 113 of the Constitution. I therefore call upon the Committees to expeditiously consider the respective Bills and submit versions of the Bills for consideration by the Houses of Parliament.

In considering the Bills, I hasten to remind the Committees to be alive to the timelines provided for under Article 113(4) of the Constitution to ensure the bicameral process is concluded. I thank you!

7. PAPERS

The following Papers were laid on the Table of the House—

(i) Legal Notice No. 169 of 2025 relating the Public Finance Management (Public Prosecutions Fund) Regulations, 2025;

(ii) Intergovernmental Partnership agreement between National Government through the Ministry of Education and the County Government of Makueni;

(iii) Reports of the Auditor-General and the Financial Statements for the year ended 30th June 2025 and certificates therein with respect to —

(a) Africa Environmental Health and Pollution Management Project (AEHPMP) (CREDIT No. P167788/GRANT No. TFOB3322) - National Environment Management Authority;

(b) Sound Chemicals and Waste Management Project (GRANT No. 2023/M99/M1-32CML) – State Department for Environment and Climate Change;

(c) Improvement of Drinking Water and Sanitation Systems in Mombasa: Mwache Project (CKE 1103) – Coast Water Works Development Agency;

(d) Technical Assistance to Enhance the Capacity of The President's Delivery Unit (ADB GRANT No.5500155012902) Project – State Department for Internal Security and National Administration;

(e) Public Financial Management Reforms Program (CREDIT Nos. DANIDA/FY06, SIDA 51110081, IDA GESDEK-7438-KE, AFD/CKE 110, PASEDE CRIS No.041-658 and UNICEF CPD KENYA) – the National Treasury;

(f) Global Fund -to Contribute to Achieving Vision 2030 through Universal Access to Comprehensive HIV Prevention, Treatment, and Care – KEN-H-TNT-No.4147 – National AIDS and STI Control Program;

(g) Rural Kenya Financial Inclusion Facility (RK FINFA) (IFAD LOAN N0.2000004121 and IFAD LOAN NO.2000004122) – the National Treasury; and

(h) Centre For Entrepreneurship (C4E) Project (CREDIT NUMBER BMZ – REF:2018 65 245) – State Department for Micro, Small and Medium Enterprises Development.

(Deputy Majority Whip)

(iv) Report of the Departmental Committee on Energy on the inquiry into the matter of the reduction of electricity costs in the country

(Chairperson, Departmental Committee on Energy)

(v) Reports of the Public Petitions Committee on its consideration of:

(i) Public Petition No. 11 of 2023 by Mr. Boniface Otieno Opere regarding illegal acquisition of private land by the defunct Awendo Town Council; and

(ii) Public Petition No. 69 of 2023 by Mr. Joel Songol regarding delay in resettlement of squatters in *Koibem* village in Nandi County.

(Chairperson, Public Petitions Committee)

8. NOTICES OF MOTION

The following Notices of Motion were given—

(i) Consideration of Public Petition No. 69 of 2023 regarding delay in resettlement of squatters in Koibem Village, Nandi County

THAT, this House **adopts** the Report of the Public Petitions Committee on its consideration of Public Petition No. 69 of 2023 regarding delay in resettlement of squatters in Koibem village, Nandi County, *laid on the Table of the House on Tuesday, 11th November 2025.*

The Hon. Muchangi Karemba, CBS, MP

(ii) Addendum Report on the Inquiry into the Matter of the Reduction of Electricity Costs in the Country

THAT, this House adopts the Addendum Report of the Departmental Committee on Energy on the inquiry into the matter of the reduction of electricity costs in the country, laid on the Table of the House on Tuesday, 11th November 2025.

The Hon. David Gikaria, CBS, MP

9. REQUEST FOR STATEMENT PURSUANT TO STANDING ORDER 44(2)(C)—

(a) Pursuant to the provisions of Standing Order 44(2)(c), the following Members requested for Statements—

(i) The Member for Emuhaya (Hon. Omboko Milemba) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security regarding gruesome murder of Mr. Simon Isiaho Shange, Principal of PAG Munyoki Secondary School in Lugari Sub-County, Kakamega County;

(ii) The Member for Bumula (Hon. Wanami Wamboka) requested for a Statement from the Chairperson of the Departmental Committee on Education regarding leadership and management of Junior Secondary Schools (JSS) under the Competency-Based Curriculum (CBC);

(iii) The Nominated Member (Hon. Umulkher Harun) requested for a Statement from the Chairperson of the Departmental Committee on Education regarding Delayed promotion of heads of primary schools; and

(iv) The Member for Wajir West (Hon. Yussuf Farah) requested for a Statement from the Chairperson of the Departmental Committee on Land regarding Status of Mogodashe-Habaswein Road in North Eastern Kenya.

(b) Responses to requests for Statements pursuant to Standing Order 44(2)(c)—

(i) The Chairperson of the Departmental Committee on Administration and Internal Security responded to a request for Statement by the Member for Saboti (Hon. Caleb Amisi) regarding insecurity in Saboti Constituency;

(ii) The Chairperson of the Departmental Committee on Transport and Infrastructure responded to a request for Statement by the Member for Kajiado North (Hon. Onesmus Ngogoyo) regarding delayed compensation for land compulsorily acquired for the construction of SGR line;

(iii) The Chairperson of the Departmental Committee on Transport and Infrastructure responded to a request for Statement by the Member for Luanda (Hon. Dick Maungu) regarding Management and operational strategies of Kenya Airways; and

(iv) The Chairperson of the Departmental Committee on Transport and Infrastructure responded to a request for Statement by the Member for Mombasa County (Hon. Zamzam Mohamed) regarding Safety of ferries operated by the Kenya Ferry Service.

10. THE TEA (AMENDMENT) BILL (SENATE BILL NO. 1 OF 2023)

Order for Second Reading Read;

Motion made and Question proposed—

THAT, the Tea (Amendment) Bill (Senate Bill No. 01 of 2023) be now read a second time.

(The Hon. Brighton Yegon, M.P. – Co-Sponsor – 4.11.2025)

Debate on the Bill having been concluded on Thursday, 6th November, 2025 (Afternoon Sitting);

Mover replied;

Question put and agreed to.

Bill read a Second Time and committed to the Committee of the whole House tomorrow.

11. MOTION– REPORT OF THE COMMITTEE OF THE WHOLE HOUSE ON ITS CONSIDERATION OF THE ASSISTED REPRODUCTIVE TECHNOLOGY BILL (NATIONAL ASSEMBLY BILL NO. 61 OF 2022)

Motion made and Question proposed -

THAT, this House do agree with the report of the Committee of the Whole House on its consideration of the Assisted Reproductive Technology Bill (National Assembly Bill No. 61 of 2022).

(The Hon. Millie Odhiambo-Mabona, M.P.)

Amendment proposed –

Motion made and Question proposed -

THAT, the Motion for Agreement with the Report of the Committee of the Whole House be amended by inserting the words "**subject to re-committal of Clauses 2,8,14,30 and 52" immediately after the phrase "61 of 2022**)".

(Hon. Peter Kaluma, MP)

Debate arising;

Question on the amendment put and negatived;

Question on the Motion whose debate had been concluded on Wednesday, November 05, 2025 (Morning Sitting) was put and agreed to.

Motion made and Question proposed –

THAT, the Assisted Reproductive Technology Bill (National Assembly Bill No. 61 of 2022), be now read a Third Time.

(The Hon. Millie Odhiambo-Mabona, M.P.)

Debate arising;

Question put and agreed to.

Bill read a Third Time and **passed**

12. MOTION–CONSIDERATION OF THE AMENDMENT TO ARTICLE 24(2)(a) OF THE PROTOCOL ON THE ESTABLISHMENT OF THE EAST AFRICAN COMMUNITY CUSTOMS UNION

Motion made and Question proposed –

THAT, this House **adopts** the Report of the Select Committee on Regional Integration on its consideration of the amendment to Article 24(2)(a) of the Protocol on the Establishment of the East African Community Customs Union, *laid on the Table of the House on Wednesday, 5th November 2025,* and pursuant to the provisions of sections 3 and 8 of the Treaty Making and Ratification Act, CAP 4D, **approves** *the ratification of the amendment to Article 24(2)(a) of the Protocol on the Establishment of the East African Community Customs Union.*

(The Chairperson, Committee on Regional Integration)

Debate arising;

Rising in her place on a point of order pursuant to the provision of Standing Order 95, the Nominated Member (Hon. Teresia Wanjiru Mwangi) claimed to move, 'That the Mover be now called upon to reply;'

And the Speaker acceding to the claim;

Question put and agreed to.

Thereupon the Mover replied;

Question put and agreed to.

13. THE GOVERNMENT OWNED ENTERPRISES BILL (NATIONAL ASSEMBLY BILL NO. 40 OF 2025)

Order for Second Reading Read;

Motion made and Question proposed—

THAT, the Government Owned Enterprises Bill (National Assembly Bill No. 40 of 2025) be now read a second time.

(The Leader of the Majority Party)

Debate arising;

(Change of Chair from the Hon. Speaker to Deputy Speaker)

(Change of Chair from the Deputy Speaker to the Fifth Chairperson)

Rising in her place on a point of order pursuant to the provision of Standing Order 95, the Member for Baringo County (Hon. Jematiah Flowrence Sergon) claimed to move, 'That the Mover be now called upon to reply;'

And the Fifth Chairperson acceding to the claim;

Question put and agreed to.

Thereupon the Mover replied;

Putting of the Question deferred.

And the time being Seven O'clock, the Fifth Chairperson interrupted Proceedings and adjourned the House without Question put pursuant to the Standing Orders.

14. HOUSE ROSE - at Seven O'clock.

M E M O R A N D U M

The Speaker will take the Chair on
Wednesday, November 12, 2025 at 9.30am

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