



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FOURTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

TUESDAY, NOVEMBER 18, 2025 AT 2.30PM

1. The House assembled at Thirty Minutes past Two O'clock
2. The Proceedings were opened with Prayer
3. **Presiding** – the Hon. Speaker
4. **COMMUNICATION FROM THE CHAIR**

The Hon. Speaker issued the following Communications from the Chair—

(a) Recognition of a retiring Officer of the House

“**Honourable Members** I wish to recognise one of our members of staff Mr. Aloisio Nterepu Lekulo, OGW, Chief Serjeant-at-Arms of the National Assembly, who is retiring from the Parliamentary Service.

Mr. Lekulo joined Parliament in 2006 as a Senior Serjeant-at-Arms and rose through the ranks to the Chief Serjeant-at-Arms/Director. As the Chief Serjeant-at-Arms, he has been instrumental in enhancing specialised training for staff such as VIP training which has equipped them with skills of dealing with emerging trends in institutional security and events management. These skills have gone a long way in enhancing security within the precincts of Parliament, estate management and supporting the coordination of orderly proceedings in plenary.

Mr. Lekulo has spearheaded efforts to professionalise the Serjeant-at-Arms service by overseeing the registration of officers to professional bodies and associations such as the Commonwealth Serjeant-At-Arms Association, and the National Legislative Society of Serjeant-at-Arms Association-America (NLSSA).

He has served as a Member of the National Assembly Board of Management (BOM) where he made contribution on policy proposals that have informed key decisions in Parliament.

Honourable Members, prior to joining Parliament, he was a District Officer in the Office of the President, Provincial Administration from 1996 and served in various stations including Laikipia, Trans-Nzoia, Isiolo and Nyahururu Districts. His administrative ability and leadership skills were evident in his public service and saw him being assigned various special duty roles including in Shartuka Division, Transmara in 1997 where he oversaw security operations and the sub-division of Shartuka Group Ranch. In Laikipia, he helped in the establishment of community

lodges like Tarsia, Starbed and Lentile which have evolved to community conservation projects.

Honourable Members, between 1992 and 1996, Mr. Lekulo served as a teacher under the Teachers Service Commission (TSC) at Garbatullah High School. He was an inspiration to many young boys in the bandit-prone region and encouraged many to pursue education.

Honourable Members, Mr. Lekulo will officially leave the parliamentary service on 24th November 2025. This week will be his last week in service as an officer of the House and quite significant to him. Indeed, his presence today in the Speaker's Procession was of great importance and we thank him for his diligence.

On behalf of the National Assembly, and that of the Parliamentary Service Commission and indeed on my own behalf, I wish to thank Mr. Lekulo for his close to two decades of service to Parliament and wish him well in his future endeavours!"

(b) Quorum of the House during reporting of three Bills

"Honourable Members, it has been brought to my attention that during the reporting of the consideration of three Bills by the Committee of the Whole House on Thursday 13th November, 2025, various claims arose as to whether a Quorum of the House was present.

Honourable Members, Article 121 (a) of the Constitution sets the quorum of the House at any given time at fifty (50) Members. The requirement is replicated at Standing Order 34 of the National Assembly Standing Orders.

As per parliamentary practice and precedent, when presiding over the House, the Speaker *has no eyes to see or ears to hear*. As such, if a claim is made after the commencement of a sitting that a Quorum is not present, our Standing Order 35 requires the Speaker to ***ascertain and pronounce the actual number of Members in the House***. The Standing Order proceeds to guide on the steps to be taken where a Quorum is not present.

Honourable Members, I have perused the *Hansard* of the proceedings of the sitting in question and noted that there is no indication of whether the claims relating to Quorum were addressed at the time. There is an undeniable link between the Quorum of the House and the conduct of its proceedings and decisions. Consequently, I must give the benefit of the doubt that has been raised to the Members who raised an objection.

I have, therefore, instructed the Clerk to prepare a Supplementary Order Paper for today's sitting to address that anomaly, which has also been approved by the House Business Committee.

Honourable Members, will note from the Supplementary Order Paper that Order No. 8, 9, 10 and 11 relate to the consideration of the three Bills. In relation to the Government Owned Enterprises Bill (National Assembly Bill No. 40 of 2025), I have received a request for recommittal of specific clauses of the Bill. These shall be considered in the usual manner as provided in the Standing Orders. The request has nothing to do with the proceedings of the day. The request is by the Leader of the Majority Party.

Honourable Members, arising from the same proceedings of Thursday, 13th November 2025, I have received representations from the Hon. Robert Mbui, CBS,

MP and the Hon. Julius Mawathe, MP, appealing against their suspension. In principle, the two Members are inviting the Speaker to consider whether the provisions of Standing Order 107A (*Grossly Disorderly Conduct*) were fairly exercised.

The Standing Order provides that a Member commits an act of gross disorderly conduct if the Member ***attempts to or removes the Mace from its place in the Chamber.***

Standing Order 107A (3) provides that the Speaker may call a Member whose conduct is grossly disorderly to order and order the Member to withdraw immediately from the precincts of the Assembly ***for a minimum of five days and a maximum of twenty-eight days, including the day of suspension.***

The established practice in commonwealth parliamentary jurisdictions, and indeed our Parliament, **Honourable Members**, is that whenever an appeal is lodged against the action of a Presiding Officer, the Officer who was presiding has the prerogative to satisfy himself or herself on the merits of the appeal. I am not inclined to depart from this practice and will therefore not comment further on the matter, other than to say that I have looked at the CCTV footage and indeed, the Honourable Member actually interfered with the Mace and my able Deputy Speaker meted the lowest and the least punishment provided for that offence. Five days is the least, twenty-eight days is the maximum.

The House will therefore proceed as guided and as contained in the Supplementary Order Paper in circulation. I thank you!"

5. MESSAGES

The Speaker reported the following Message from the President—

The 13th State of the Nation Address, 2025 to Parliament by H.E. the President of the Republic of Kenya

"Honourable Members, Standing Order 42(1) relating to Messages from the President provides that *"the Speaker shall read to the House any message from the President delivered to the Speaker for communication to the House."* In this regard, I wish to inform the House that I received a Message from His Excellency the President conveying that he intends to deliver the 13th State of the Nation Address, 2025, to Parliament pursuant to Article 132(1) of the Constitution, **on Thursday, 20th November 2025.**

Honourable Members, Article 132(1)(b) and (c) of the Constitution states, and I quote —

"(1) The President shall—

(b) address a special sitting of Parliament once every year and may address Parliament at any other time; and

(c) once every year—

(i) report, in an address to the nation, on all the measures taken and the progress achieved in the realization of the national values, referred to in Article 10;

(ii) publish in the Gazette the details of the measures and progress under sub-paragraph (i); and;

(iii) submit a report for debate to the National Assembly on the progress made in fulfilling the international obligations of the Republic."

Honourable Members, in accordance with the above provisions of the Constitution and Standing Order 22(2), I wish to notify all Members that a Special Sitting of Parliament will take place on **Thursday, 20th November 2025 at 2.30 pm** in the **National Assembly Main Chamber, Parliament Buildings.**

A notification of the Special Sitting has since been published in the *Kenya Gazette Notice No.16519 of 12th November 2025*, and indeed, as also notified by way of newspaper notification published on 12th November 2025, for the information of Members and the general public. I am aware that the offices of the Clerks of the Houses of Parliament have commenced preparations for the day, and further logistical details will be communicated to Members in due course. I thank you!"

6. RE-ORGANISATION OF BUSINESS

Pursuant to the provisions of Standing Order 40(2), the Honourable Speaker reorganised the sequence of business so that the consideration of Order No. 8 (*Motion – Report of the Committee of the Whole House on its consideration of the Capital Markets (Amendment) Bill (National Assembly Bill No. 30 of 2025)*), Order No. 9 (*Motion – Report of the Committee of the Whole House on its consideration of the Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025)*), Order No. 10 (*Motion – Report of the Committee of the Whole House on its consideration of the Government Owned Enterprises Bill (National Assembly Bill No. 40 of 2025)*), and Order No. 11 (*Committee of the whole House*), be undertaken before reverting to Order Nos. 4, 5, 6, 7, 12 and the subsequent Orders.

7. MOTION– REPORT OF THE COMMITTEE OF THE WHOLE HOUSE ON ITS CONSIDERATION OF THE CAPITAL MARKETS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 30 OF 2025)

Motion made and Question proposed—

THAT, this House do agree with the report of the Committee of the Whole House on its consideration of the Capital Markets (Amendment) Bill (National Assembly Bill No. 30 of 2025).

(The Leader of the Majority Party)

Question put and agreed to;

Motion made and Question proposed;

THAT, the Capital Markets (Amendment) Bill (National Assembly Bill No. 30 of 2025) be now read a Third Time;

There being no debate arising;

Question put and agreed to;

Bill read a Third Time and passed.

MOTION– REPORT OF THE COMMITTEE OF THE WHOLE HOUSE ON ITS CONSIDERATION OF THE PROVISIONAL COLLECTION OF TAXES AND DUTIES (REPEAL) BILL (NATIONAL ASSEMBLY BILL NO. 18 OF 2025)

Motion made and Question proposed—

THAT, this House do agree with the report of the Committee of the Whole House on its consideration of the Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025).

(The Leader of the Majority Party)

Question put and agreed to;

Motion made and Question proposed;

THAT, the Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025) be now read a Third Time;

There being no debate arising;

Question put and agreed to;

Bill read a Third Time and passed.

8. MOTION- REPORT OF THE COMMITTEE OF THE WHOLE HOUSE ON ITS CONSIDERATION OF THE GOVERNMENT OWNED ENTERPRISES BILL (NATIONAL ASSEMBLY BILL NO. 40 OF 2025)

Motion made and Question proposed—

THAT, this House do agree with the report of the Committee of the Whole House on its consideration of the Government Owned Enterprises Bill (National Assembly Bill No. 40 of 2025), subject to **recommittal** of the First Schedule to the Bill.

(The Leader of the Majority Party)

There being no debate arising;

Question put and agreed to.

9. COMMITTEE OF THE WHOLE HOUSE

Order for Committee read;

IN THE COMMITTEE

(In the Chair - The Deputy Speaker)

The Government owned Enterprises Bill (National Assembly Bill No. 40 of 2025)

First Schedule - amendment proposed—

THAT, the Bill be amended by deleting paragraph 9 of the First Schedule.

(The Leader of the Majority Party)

Question of the amendment proposed—

There being no debate arising;

Question put and agreed to;

First Schedule as amended - agreed to.

Bill to be reported with amendments.

10. HOUSE RESUMED - the Hon. Speaker in the Chair

The Government owned Enterprises Bill (National Assembly Bill No. 40 of 2025)

Bill reported with amendments;

Motion made and Question proposed—

THAT, the House do agree with the report of the Committee of the Whole House on its consideration of the Government owned Enterprises Bill (National Assembly Bill No. 40 of 2025).

(The Leader of the Majority Party)

There being no debate arising;

Question put and agreed to.

Motion made and Question proposed;

THAT, the Capital Markets (Amendment) Bill (National Assembly Bill No. 30 of 2025) be now read a Third Time;

(The Leader of the Majority Party)

There being no debate arising;

Question put and agreed to;

Bill read a Third Time and passed.

11. PAPERS

The following Papers were laid on the Table of the House—

- (a) Legal Notice No. 170 relating to the Tax Procedures (Unassembled Motor Vehicles and Trailers) (No. 2) (Amendment) Regulations and the Explanatory Memorandum from the National Treasury;
- (b) Reports of the Auditor-General and the Financial Statement for the year ended 30th June 2025 and certificates therein respect of—
 - (i) Civil Servants Housing Scheme Fund – State Department for Housing and Urban Development;
 - (ii) East Africa’s Centre for Excellence for Skills and Tertiary Education in Biomedical Sciences Phase 1-Project (Loan No. 2100150031997 and Loan No. 2100150043449) - Ministry of Health;
 - (iii) Garissa Rural Water and Sanitation Company Limited;
 - (iv) Garissa Teachers Training College;
 - (v) Global Fund – to reduce Malaria incidence and deaths by at least 75 percent of the 2016 Levels by 2023 working towards a Malaria free Kenya KEN-M-TNT No.2064 - Ministry of Health;
 - (vi) Global Fund-Reducing the Burden, Ensuring Sustainability and Accelerating Progress Towards Malaria Elimination in Kenya - Grant Numbers KEN-M-TNT-4149 - Ministry of Health;
 - (vii) Kenya Cooperation and Partnership Facility (KCPF) Project No. KE/FED 2019/014-712, Credit No. FED /2021/423-175 - State Department for Devolution;
 - (viii) Kenya Devolution Support Program IDA -7447-KE - County Government of Mandera;

- (ix) Kenya Electricity Modernization Project (KEMP) (IDA CR.No.5587 KE) - State Department for Energy;
- (x) Kenya National Examinations Council;
- (xi) Kenya Off-Grid Solar Access Project (IDA Credit No. 6135-KE) - Kenya Power and Lighting Company PLC; and
- (xii) Kenya Social and Economic Inclusion Project Credit Number 6348-KE - State Department of Social and Social Protection and Senior Citizens Affairs;
- (xiii) Kenya Social and Economic Inclusion Project No. P164654 IDA Credit No.63480-KE and Grant No.TF0A9527 - National Drought Management Authority.
- (xiv) National Drought Emergency Fund;
- (xv) National Employment Authority;
- (xvi) National Land Commission Housing Scheme Fund;
- (xvii) National Syndemic Diseases Control Council (NSDCC) Staff Car Loan and Mortgage Scheme;
- (xviii) National Treasury Capacity Strengthening Project (Grant No. 5500155013902 ID No. P-KE-KOO-011) - the National Treasury;
- (xix) North Eastern National Polytechnic;
- (xx) Resilient Sustainable Systems for Health (RSSH) KEN-T-TNT-2067 Sub-Recipient - Ministry of Health;
- (xxi) Resilient Sustainable Systems for Health (RSSH) KEN-T-TNT-4148 Sub-Recipient - Ministry of Health;
- (xxii) Sunset Hotel Limited;
- (xxiii) Support to the attainment of Vision 2030 through Devolved Land Reforms in Community Lands of Kenya – National Land Commission;
- (xxiv) The establishment of Bus Rapid Transit Line 5 Project (EDCF Loan Agreement No. KEN-5) - Kenya Urban Roads Authority;
- (xxv) Tobacco Control Board; and
- (xxvi) USAID Boresha Jamii Project No.72061521CA00004 - Jaramogi Oginga Odinga University of Science and technology.

(Leader of the Majority Party)

- (c) Third Report of the Constitutional Implementation Oversight Committee on the Status of Implementation of the Constitution by—
- (i) The Teachers Service Commission;
 - (ii) The Public Service Commission; and
 - (iii) The Judicial Service Commission.

(Chairperson, Constitutional Implementation Oversight Committee)

(Change of Chair from the Hon. Speaker to the Deputy Speaker)

12. NOTICES OF MOTION

The following Notice of Motion was given—

THAT, this House **adopts** the Third Report of the Constitutional Implementation Oversight Committee, *laid on the Table of the House on Tuesday, 18th November 2025*, on the Status of Implementation of the Constitution by—

- (i) The Teachers Service Commission;

- (ii) The Public Service Commission; and
- (iii) The Judicial Service Commission.

(Chairperson, Constitutional Implementation Oversight Committee)

13. STATEMENTS

(a) Requests for Statements pursuant to Standing Order 44(2)(c)—

- (i) The Member for Chesumei (Hon. Paul Biego) requested for a Statement from the Chairperson of the Departmental Committee on Transport and Infrastructure regarding the status of *Belekenya-Karlei-Kaptildil-Chepterit Road* and *Samoo-Kamobo Road*;
- (ii) The Member for Bomet Central (Hon. Richard Kilel) requested for a Statement from the Chairperson of the Departmental Committee on Transport and Infrastructure regarding the dualling of *Narok-Bomet-Kisii* road from *Nyangores River Bridge* to *Chepkosa River*;
- (iii) The Member for Samburu North (Hon. Eli Letipila) requested for a Statement from the Chairperson of the Departmental Committee on Administration and National Security regarding the recent recruitment of exercise of Police Officers in Samburu North Constituency;
- (iv) The request for Statement by the Member for Manyatta (Hon. Gitonga Mukunji) from the Chairperson of the Departmental Committee on Trade, Industry and Cooperatives regarding the status of the leather industry in the country was dropped; and
- (v) The request for Statement by the Member for Bumula (Hon. Wanami Wamboka) from the Chairperson of the Departmental Committee on Transport and Infrastructure regarding the delay in release of funds for the *Busolo-Tunya Road* project was withdrawn.

(b) Responses to Statements pursuant to Standing Order 44(2)(c)

- (i) The Vice Chairperson of the Departmental Committee on Administration and National Security responded to the request for Statement by the Member for Nandi County (Hon. Cynthia Muge) regarding the escalation of insecurity in *Kimwani/Chebonet* in Tinderet;
- (ii) The Vice Chairperson of the Departmental Committee on Energy responded to the request for Statement by the Member for Tarbaj (Hon. Hussein Barre) regarding the implementation of the last mile connectivity in Tarbaj Constituency;

(Change of Chair from the Deputy Speake to the Fifth Chairperson)

- (iii) The Chairperson of the Departmental Committee on Justice and Legal Affairs responded to the request for Statement by the Member for Wajir West (Hon. Farah Yussuf) regarding the compensation of victims of the *Wagalla* massacre; and
- (iv) The Response to statement by the Chairperson of the Departmental Committee on Transport and Infrastructure regarding the delayed construction of *Geta-Ndunyu Njeru Road* Project in Kipipiri Constituency requested by the Member

for Kipipiri (Hon. Wanjiku Muhia) was deferred on account of the absence of the Chairperson from the Chamber.

14. MOTION– CONSIDERATION OF COMPREHENSIVE ECONOMIC PARTNERSHIP AGREEMENT BETWEEN THE REPUBLIC OF KENYA AND THE UNITED ARAB EMIRATES

Motion made and Question proposed—

THAT, this House **adopts** the Report of the Departmental Committee on Trade, Industry and Cooperatives on its consideration of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates, *laid on the Table of the House on Thursday, 13th November 2025*, and pursuant to the provisions of section 8(4) of the Treaty Making and Ratification Act, CAP 4D, **approves** the *Ratification of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates*.

(Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

Amendments proposed;

Motion made and question proposed;

(i) THAT, the Motion be amended by inserting the following words immediately after the phrase “*data for pharmaceutical products*”—

“and Article 2:13 (non-tariff measures in relation to Health Products and Technologies (HPTs)).

(ii) THAT, the consequential amendment be effected in the Report thereof.

(Hon. (Dr.) James Nyikal)

Debate on the amendments arising;

And the time being two minutes past Seven O’clock, the Fifth Chairperson adjourned the House without Question put pursuant to the Standing Orders.

15. HOUSE ROSE - at two minutes past Seven O’clock.

M E M O R A N D U M

The Speaker will take the Chair on,
Wednesday, 19th November 2025 at 9.30 a.m.

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