THIRTEENTH PARLIAMENT - (FOURTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

THURSDAY, OCTOBER 30, 2025 AT 2.30 PM

- 1. The Senate assembled at thirty Minutes past Two O'clock.
- 2. The proceedings were opened with Prayer said by the Speaker.

3. QUORUM OF THE SENATE

The Speaker, having counted the Honourable Senators present at the commencement of the sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. <u>COMMUNICATION FROM THE CHAIR ON A VISITING DELEGATION</u> FROM THE YOUTH SENATE KENYA (YSK)

The Speaker conveyed the following Communication from the Chair:

"Honorable Senators,

I would like to acknowledge the presence, in the Speaker's Gallery this afternoon, of a visiting delegation of young leaders from the Youth Senate Kenya (YSK). The delegation is in the Senate on a courtesy call to Sen. Esther Okenyuri, MP.

Honorable Senators,

Youth Senate Kenya (YSK) is a is an independent, non-partisan development and advocacy youth serving organization working towards a just, equitable and progressive society where young people fully enjoy their economic, social and political rights and opportunities. Founded in 2014, specifically to spearhead a Youth Led Development model in Kenya with a mandate to enrich a democratic dialogue and ensure youth engagement in national and regional affairs.

Currently, the organization is working on a youth leadership programme across the 47 Counties with the support of County Youth Senators with the aim to promote value-driven leadership for democratic governance. The organization has also formed both a national and regional network of youth action partners working towards advancing a youth-led approach in development.

I request each member of the delegation to stand when called out so that you may be acknowledged in the Senate tradition –

 Ms. Jackline Kibet 	- Youth Senator from West Pokot County;
2. Mr. Benard Odhiambo	 Youth Senator from Migori County;
3. Ms. Winnie Ongere	- Youth Senator from Homa Bay County;
4. Mr. Elijah Tipango	- Youth Senator from Kajiado County;
5. Ms. Edah Chebet	- Youth Senator from Elgeyo Marakwet
	County;
6. Ms. Daiman Dakane	- Youth Senator from Garrisa County; and
7. Mr. Bill Kaunda	- Youth Senator from Kisumu county

Honorable Senators,

In our usual tradition of receiving and welcoming visitors to Parliament, I extend a warm welcome to the delegation and, on behalf of the Senate and on my own behalf, wish them a fruitful visit.

I thank you."

5. **PAPERS LAID**

The following Papers were laid on the Table of the Senate:

i) Report of the Standing Committee on Finance and Budget on its consideration of the National Assembly amendments to the County Governments Additional Allocations (No. 2) Bill (Senate Bills No. 8 of 2025)

(Sen. (Dr.) Boni Khalwale, MP on behalf of the Standing Committee on Finance and Budget)

ii) Statement on the business of the Senate for the week commencing Tuesday, 4th November, 2025.

(Sen. (Dr.) Boni Khalwale, MP on the Senate Majority Leader)

6. NOTICE OF MOTION - CONSIDERATION OF THE NATIONAL ASSEMBLY AMENDMENTS TO THE COUNTY GOVERNMENTS ADDITIONAL ALLOCATIONS (NO. 2) BILL (SENATE BILLS NO. 8 OF 2025)

(Sen. (Dr.) Boni Khalwale, CBS, MP on behalf of the Chairperson, Standing

Committee on Finance and Budget)

THAT, the National Assembly amendments to the County Governments Additional Allocations (No. 2) Bill (Senate Bills No. 8 of 2025) be now considered.

7. QUESTIONS AND STATEMENTS

a) Statement pursuant to Standing Order 52 (1)

The Senator for Migori County (Sen. Eddy Oketch, MP) made a Statement concern, the demise of the Rt. Hon. Raila Amolo Odinga, CGH, former Prime Minister.

In the Statement, the Senator acknowledged that the Nation had been in deep mourning, recognizing the Late Raila's immense contribution to Kenya's political and social transformation. He described him as the "Father of the Nation," and reflected on his daring spirit and courage to confront injustices, lead reconciliation efforts, and hold the Nation together.

The Senator highlighted Raila's lifelong commitment to democracy, good governance, and Pan-Africanism. He stated that the late former Prime Minister was celebrated for championing multiparty democracy, constitutional reform, and economic empowerment through value addition and industrialization. He also highlighted Raila's leadership as the AU High Representative for Infrastructure and his advocacy for African integration, fair trade, and global institutional reform as an example of his exemplary leadership and transformative qualities.

In conclusion, the Senator stated that the Late Raila's spirit would only rest in peace if the Nation lived up to his ideals by strengthening devolution, promoting inclusive governance and ensuring fair competition in elective politics. His lifelong pursuit of justice, equality, and unity was likened to a redemptive mission for Kenya, one that future generations must uphold. He further stated that his enduring legacy called upon every Kenyan to continue the work of building a more just, equitable, and prosperous Nation.

b) Requests for Statements pursuant to Standing Order 53 (1)

- i.) The Senator for Nairobi City County (Sen. Edwin Sifuna, MP) sought a Statement from the Standing Committee on Education regarding the unpaid allowances to teachers across the country.
- ii.) Nominated Senator (Sen. Hamida Kibwana, MP) sought a Statement from the Standing Committee on Health regarding the rapid test for sickle cell disease.

- iii.) Nominated Senator (Sen. Hamida Kibwana, MP) sought a Statement from the Standing Committee on Health regarding the Government's new food labelling rules aimed at tackling obesity and diet related diseases.
- iv.) The Senator for Nairobi County (Sen. Edwin Sifuna) on behalf of the Senator for Busia County (Sen. Andrew Omtatah, MP) sought a Statement from the Standing Committee on Trade, Industrialization and Tourism regarding the privatization and current operations of the Webuye Pan-Paper Mills.
- v.) Nominated Senator (Sen. Raphael Chimera, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the status of ownership and the proposed sale of land parcel LR No. 14210, registered under Kenya Triangle Company Limited in Kwale County.
- vi.) The Senator for Mombasa County (Sen. Mohamed Faki) on behalf of the Senator for Kwale County (Sen. Issa Juma Boy, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the impending eviction of approximately 12,000 residents of Wasini Island in Kwale County, following the decision of the National Land Commission (NLC) to restore the parcel of land originally registered as plot no. W33/Wasini Island to the family of the late Saggaf Alawy.

c) Statement Pursuant to Standing Order 57 (1)

The Senate Majority Whip issued a statement on the business of the Senate for the week commencing Tuesday, 4th November, 2025.

8. MOTION - CONSIDERATION OF THE NATIONAL ASSEMBLY AMENDMENTS TO THE COUNTY GOVERNMENTS ADDITIONAL ALLOCATIONS (NO. 2) BILL (SENATE BILLS NO. 8 OF 2025)

Order read;

Motion made and Question proposed;

THAT, the National Assembly amendments to the County Governments Additional Allocations (No. 2) Bill (Senate Bills No. 8 of 2025) be now considered.

(The Vice-Chairperson, Standing Committee on Finance and Budget)

Debate arising;

And there being no more Senators wishing to contribute;

Mover replied;

Pursuant to Standing Order 66 (3) the Mover requested for the deferment of the putting of Question to a later date;

And the Temporary Speaker (Sen. Wakili Hillary Sigei, MP) acceding to the request, deferred putting of the Question to a later date.

9. MOTION - REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION TO THE SENATE BY MR. PETER KANGWARU NYAGA REGARDING THE PLIGHT OF THE LANDLESS IN MUTHANTHARA, EMBU COUNTY

Order read;

Motion made and Question proposed;

THAT, the Senate adopts the Report of the Standing Committee on Land, Environment and Natural Resources on a Petition to the Senate by Mr. Peter Kangwaru Nyaga regarding the plight of the landless in Muthanthara, Embu County, laid on the Table of the Senate on Tuesday, 7th October, 2025.

(The Chairperson, Standing Committee on Land, Environment and Natural Resources – 29.10.2025)

Debate interrupted on Wednesday, 29th October, 2025 – Afternoon Sitting resumed for the Question to be put;

Before the Question was put, and pursuant to Standing Order No. 84 (2), the Speaker ruled that the Motion does not affect counties.

And the Speaker having ascertained that there was Quorum, pursuant to Standing Order 42 (1);

Question put and agreed to.

RESOLVED ACCORDINGLY

THAT, the Senate adopts the Report of the Standing Committee on Land, Environment and Natural Resources on a Petition to the Senate by Mr. Peter Kangwaru Nyaga regarding the plight of the landless in Muthanthara, Embu County, laid on the Table of the Senate on Tuesday, 7th October, 2025.

10. MOTION - REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION TO THE SENATE BY MR. ROBIN KALAMA AND OTHER RESIDENTS OF MARUNGU IN TAITA TAVETA COUNTY CONCERNING THREATENED EVICTION FROM THEIR ANCESTRAL LAND BY HOLY ROSARY CATHOLIC PARISH, MWANDA

Order read;

Motion made and Question proposed;

THAT, the Senate adopts the Report of the Standing Committee on Land, Environment and Natural on a Petition to the Senate by Mr. Robin Kalama and Other residents of Marungu in Taita Taveta County, concerning threatened eviction from their ancestral land by Holy Rosary Catholic Parish, Mwanda, laid on the Table of the Senate on Tuesday, 7th October, 2025.

(The Chairperson, Standing Committee on Land, Environment and Natural Resources – 29.10.2025)

Debate interrupted on Wednesday, 29th October, 2025 – Afternoon Sitting resumed for the Question to be put;

Before the Question was put, and pursuant to Standing Order No. 84 (2), the Speaker ruled that the Motion does not affect counties.

And the Speaker having ascertained that there was Quorum, pursuant to Standing Order 42 (1);

Question put and agreed to.

RESOLVED ACCORDINGLY

THAT, the Senate adopts the Report of the Standing Committee on Land, Environment and Natural on a Petition to the Senate by Mr. Robin Kalama and Other residents of Marungu in Taita Taveta County, concerning threatened eviction from their ancestral land by Holy Rosary Catholic Parish, Mwanda, laid on the Table of the Senate on Tuesday, 7th October, 2025.

11. MOTION - REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION TO THE SENATE BY REPRESENTATIVES OF MWABUNDUSI LAND SQUATTERS IN BOBARACHO WARD, IN KISII COUNTY CONCERNING DELAYED ALLOCATION OF ALTERNATIVE LAND

Order read;

Motion made and Question proposed;

THAT, the Senate adopts the Report of the Standing Committee on Land, Environment and Natural on a Petition to the Senate by Representatives of Mwabundusi land squatters in Bobaracho Ward, in Kisii County concerning delayed allocation of alternative land by way of resettlement or compensation for the ancestral land that was alienated by the Government of Kenya for creation of the Kisii Agricultural Institute and Kisii Farmers Training Center, laid on the Table of the Senate on Tuesday, 7th October, 2025.

(The Chairperson, Standing Committee on Land, Environment and Natural Resources – 29.10.2025)

Debate interrupted on Wednesday, 29th October, 2025 – Afternoon Sitting resumed for the Question to be put;

Before the Question was put, and pursuant to Standing Order No. 84 (2), the Speaker ruled that the Motion does not affect counties.

And the Speaker having ascertained that there was Quorum, pursuant to Standing Order 42 (1);

Question put and agreed to.

RESOLVED ACCORDINGLY

THAT, the Senate adopts the Report of the Standing Committee on Land, Environment and Natural on a Petition to the Senate by Representatives of Mwabundusi land squatters in Bobaracho Ward, in Kisii County concerning delayed allocation of alternative land by way of resettlement or compensation for the ancestral land that was alienated by the Government of Kenya for creation of the Kisii Agricultural Institute and Kisii Farmers Training Center, laid on the Table of the Senate on Tuesday, 7th October, 2025.

12. MOTION - REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION TO THE SENATE BY MR. NAGIB SHAMSAN AND OTHER PETITIONERS CONCERNING RECOGNITION OF LAND OWNERSHIP RIGHTS AND REDRESS OF HISTORICAL INJUSTICES IN MOMBASA COUNTY

Order read;

Motion made and Question proposed;

THAT, the Senate adopts the Report of the Standing Committee on Land, Environment and Natural Resources on a Petition to the Senate by Mr. Nagib Shamsan and others concerning recognition of land ownership rights and redress of historical injustices in Mombasa County, laid on the Table of the Senate on Tuesday, 7th October, 2025.

(The Chairperson, Standing Committee on Land, Environment and Natural Resources – 29.10.2025)

Debate interrupted on Wednesday, 29th October, 2025 – Afternoon Sitting resumed for the Question to be put;

Before the Question was put, and pursuant to Standing Order No. 84 (2), the Speaker ruled that the Motion does not affect counties.

And the Speaker having ascertained that there was Quorum, pursuant to Standing Order 42 (1);

Question put and agreed to.

RESOLVED ACCORDINGLY

THAT, the Senate adopts the Report of the Standing Committee on Land, Environment and Natural Resources on a Petition to the Senate by Mr. Nagib Shamsan and others concerning recognition of land ownership rights and redress of historical injustices in Mombasa County, laid on the Table of the Senate on Tuesday, 7th October, 2025.

13. MOTION - WELFARE OF INTERNS WORKING UNDER THE PUBLIC SERVICE COMMISSION (PSC)

Order read;

Motion made and Question proposed;

THAT, AWARE THAT, the Public Service Commission has provided internship opportunity to many youths in various government Departments and Agencies for a period not exceeding one year pursuant to Guidelines on Management of the Public Service Internship Programme of October, 2019;

APPRECIATING THAT, since its inception, the internship programme in Kenya has been instrumental in providing practical experience to graduates, enhanced employability, offered networking opportunities and has on a number of occasions led to full-time jobs to graduates;

CONCERNED THAT, internship opportunities are limited in number, skewed in distribution across government Departments and Agencies, lack clear

pathway to permanent employment, have inadequate opportunities for skill development due to the short duration that they are offered and that the stipend offered to PSC interns is insufficient with an average stipend ranging from Ksh. 15,000 to Ksh. 30,000 per month which is not sustainable especially to interns living in major cities like Nairobi, Mombasa and Kisumu where the cost of living is too high;

NOW THEREFORE the Senate resolves that the Cabinet Secretary for Public Service and Human Capital Development in consultation with the Public Service Commission reviews the Guidelines to the Public Service Internship Programme of October, 2019 with a view to: -

- 1. increase the stipend offered to interns to cushion them against the high cost of living; and
- 2. put in place mechanisms to promote and reward innovation by interns.

(Sen. Samson Cherarkey, MP)

Debate arising;

And the time being thirty Minutes past Six O'clock, the Temporary Speaker (Sen. Wakili Hillary Sigei, MP) interrupted the proceedings and adjourned the Senate without Question put, pursuant to the Standing Orders.

14. **SENATE ROSE** – at thirty Minutes past Six O'clock

MEMORANDUM

The Speaker will take the Chair on Tuesday, 4th November, 2025 at 2:30 pm