



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FOURTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

WEDNESDAY, NOVEMBER 19, 2025 AT 9:30 A.M.

1. The House assembled at Thirty Minutes past Nine O'clock.
2. The Proceedings were opened with Prayer.
3. **Presiding** – the First Chairperson of Committees.

4. **QUORUM AT COMMENCEMENT OF THE HOUSE**

There being no Quorum present at the commencement of the House, the Hon. Deputy Speaker ordered the Quorum Bell to be rung for ten minutes.

And Quorum having been attained within the ten minutes, business commenced.

5. **PAPERS**

The following Papers were laid on the Table of the House—

Reports of the Auditor-General and the Financial Statements for the year ended 30th June 2025 and certificates therein in respect of—

- (i) Alupe University;
- (ii) Commission on Administrative Justice Staff Mortgage and Car Loan Scheme;
- (iii) Kaiboiu National Polytechnic;
- (iv) Kisumu National Polytechnic;
- (v) Mitunguu National Polytechnic;
- (vi) National Communication Secretariat;
- (vii) National Research Fund;
- (viii) Office of the Registrar of Political Parties Staff Mortgage and Car Loan Scheme;
- (ix) Open University of Kenya;
- (x) Parliamentary Car Loan Scheme Fund;
- (xi) Parliamentary Catering Fund;
- (xii) Parliamentary Mortgage Scheme Fund;
- (xiii) Political Parties Fund;
- (xiv) Rongo University;
- (xv) Salaries and Remuneration Commission Mortgage and Car Loan Scheme Fund;
- (xvi) Salaries and Remuneration Commission;

- (xvii) School Equipment Production Unit;
- (xviii) Street Families Rehabilitation Trust Fund;
- (xix) Tom Mboya University; and
- (xx) Wildlife Clubs of Kenya.

(Hon. Julius Melly on behalf of the Leader of the Majority Party)

6. NOTICES OF MOTION

The following Notice of Motion was given—

That, aware that according to the *Kenya National Bureau of Statistics (KNBS) Economic Survey, 2024*, avocado farming and processing have expanded rapidly in Kenya, with national production reaching approximately 848,100 tonnes in 2024, up from 633,000 tonnes in 2023, valued at Kenya Shillings 29.5 billion. Murang'a County alone contributed about 200,991 tonnes, making it the leading avocado-producing county in the country. **Further aware that** residents of Murang'a County and other major avocado-growing regions have raised serious concerns over the improper disposal of avocado pomace, which produces a pungent odour, attracts mosquitoes, and poses significant public health and environmental risks. These conditions undermine the right to a clean and healthy environment guaranteed under Article 42 of the Constitution. **Noting that** avocado processing generates large volumes of organic waste, including peels, seeds, pulp, and pomace, which, when improperly managed, cause environmental degradation, water contamination, and increased greenhouse gas emissions. **Cognizant that** under Part 2 of the Fourth Schedule of the Constitution, waste management is a devolved function of county governments, while the national government retains the responsibility of formulating policies and frameworks to guide and support counties in effective waste management. **Appreciating that** studies by the *Food and Agriculture Organization (FAO, 2023)* and global best practices from Mexico and Chile demonstrate that avocado waste can be converted into biofertilizer, biogas, animal feed, and other value-added products, thereby reducing pollution, creating employment opportunities, and supporting a circular economy. **Now therefore**, this House resolves that the National Government:

- (i) Formulates and enforces a comprehensive policy and regulatory framework for the sustainable management and valorization of organic waste from avocado processing;
- (ii) Develops and implements a policy for promotion of investment and innovation by providing subsidies, incentives, and technical support for waste-to-value initiatives such as biodigesters, biorefineries, and other circular economy solutions, in collaboration with county governments and private sector partners; and
- (iii) Supports research, training, and technology transfer to farmers and processors on modern waste management and valorization practices, with the aim of reducing pollution, improving public health, and creating jobs in avocado-producing regions.

(Hon. Mary Wamaua)

7. RE-ORGANISATION OF BUSINESS

Pursuant to the provisions of Standing Order 40(2), the First Chairperson of Committees re-organised the sequence of business so as consideration of Order No. 8 (The Agricultural Professionals Registration and Licensing Bill (National Assembly Bill No. 19 of 2024), is undertaken before resuming Order No. 7 (Questions and Statements).

8. THE AGRICULTURAL PROFESSIONALS REGISTRATION AND LICENSING BILL (NATIONAL ASSEMBLY BILL NO. 19 OF 2024)

Motion made and Question proposed—

THAT, the Agricultural Professionals Registration and Licensing Bill (National Assembly Bill No. 19 of 2024) be now read a Second Time.

(Hon. (Dr.) John Mutunga- 18.11.2025)

Debate on the Motion having been concluded on Tuesday, November 18, 2025;

Question put and agreed to.

Bill read a Second Time and committed to the Committee of the whole House tomorrow.

9. STATEMENTS**(a) Request for Statements pursuant to Standing Order 44(2)(c)**

- (i) The Member for Soy (Hon. David Kiplagat) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security regarding insecurity cases at St. George's Area in Kapseret;
- (ii) The Member for Kirinyaga Central (Hon. Joseph Gitari) requested for a Statement from the Chairperson of the Departmental Committee on Defence, Intelligence and Foreign Relations regarding reported coercion of two Kenyan citizens into the military service in Russia;
- (iii) The Member for Machakos County (Hon. Joyce Kamene) requested for a Statement from the Chairperson of the Departmental Committee on Environment, Forestry and Mining regarding Pollution of quarries and tyre factories in Katani and its environs;
- (iv) The Member for Nandi Hills (Hon. Bernard Kitur) requested for a Statement from the Chairperson of the Departmental Committee on Finance and National Planning regarding Implementation and management of the Public Procurement Capacity Building Levy;
- (v) The Member for Kinango (Hon. Gonzi Rai) requested for a Statement from the Chairperson of the Departmental Committee on Lands regarding ownership

status of Land Parcel L.R. No. 14210 registered under Kenya Triangle Limited in Puma Ward, Kwale County;

- (vi) The Member for Igembe North (Hon. Julius Taitumu) requested for a Statement from the Chairperson of the Departmental Committee on Transport and Infrastructure regarding status of construction of Kaelo-Kamukunji-Mutuati Road Project;
- (vii) The Member for Member for Embakasi West (Hon. Mark Mwenje) requested for a Statement from the Chairperson of the Departmental Committee on Finance and Economic Planning regarding failure by the Kenya Revenue Authority to implement the tax exemption on gratuity income;
- (viii) The Member for Member for Mandera South (Hon. Abdul Haro) requested for a Statement from the Chairperson of the Departmental Committee on Energy regarding the status of electricity connectivity in *Kotulo* Subcounty in Mandera County;
- (ix) The Member for Member for Nyaribari Masaba (Hon. (Arch.) Daniel Manduku) requested for a Statement from the Chairperson of the Departmental Committee on Roads and Transport regarding implementation status of the Keroka-Ibacho-Kiakokama road project in Nyaribari Masaba Constituency;
- (x) The Member for Member for Jomvu (Hon. Bady Twalib Bady) requested for a Statement from the Chairperson of the Departmental Committee on Blue Economy, Water and Irrigation regarding severe water shortage in Jomvu Constituency;
- (xi) The Member for Member for Nandi County (Hon. Cynthia Muge) requested for a Statement from the Chairperson of the Departmental Committee on Lands regarding the status of land leases in Nandi County; and
- (xii) The Member for Member for Wajir South (Hon. Adow Aden Mohammed) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security regarding the disappearance of several persons under unclear circumstances.

(b) Responses to Statements pursuant to Standing Order 44(2)(c)

- (i) The Chairperson of the Departmental Committee on Health (Hon. James Nyikal) responded to the following statements—
 - (1) A statement requested by the Member for Mukurwe-ini (Hon. John Kaguchia) regarding acute shortage of blood testing kits in the country; and
 - (2) A statement requested by the Member for Machakos County (Hon. Joyce Kamene) regarding blood donation and transfusion services at the Kenyatta National Hospital.

[Change of Chair from the First Chairperson to the Sixth Chairperson]

(ii) The Member of the Departmental Committee on Transport and Infrastructure (Hon. Rahim Dawood) responded to the following statements—

- (1) A statement requested by the Member for Nandi Hills (Hon. Bernard Kitur) regarding lack of safety road measures along Moi University-Lessos Road; and
- (2) A statement requested by the Member for Kipipiri (Hon. Wanjiku Muhia) regarding delayed construction of Geta Ndunyo Njeru Road project in Kipipiri Constituency.

10. MOTION - CONSIDERATION OF SENATE AMENDMENTS TO THE PUBLIC SERVICE (VALUES AND PRINCIPLES) (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 46 OF 2022)

Motion made and Question proposed—

THAT, the Senate amendments to the Public Service (Values and Principles) (Amendment) Bill (National Assembly Bill No. 46 of 2022) be now considered.

(Hon. Rahim Dawood)

There been no Debate arising on the Motion;

Question put and agreed to.

11. COMMITTEE OF THE WHOLE HOUSE

Order of the Committee read;

IN THE COMMITTEE

The Sixth Chairperson of Committees

(i) Consideration of Senate amendments to the Public Service (Values and Principles) (Amendment) Bill (National Assembly Bill No. 46 of 2022)

Senate Amendment to Clause 3 proposed—

THAT, Clause 3 of the Bill be amended by deleting paragraph (a).

(The Hon. Abdul Rahim Dawood, M.P.)

Question on the Senate amendment proposed;

Debate arising;

Question put and negatived.

Senate amendment to Clause 3 – negatived.

Senate Amendment to Clause 2 proposed—

THAT, Clause 2 of the Bill be amended by deleting the definition of the term “authorized officer” and substituting therefor the following definition—

“Authorized officer” means an officer appointed within public service or service Commission to perform a human resource management function with public service or service Commission.

(The Hon. Abdul Rahim Dawood, M.P.)

Question on the Senate amendment proposed;

Debate arising;

Question put and negatived.

Senate amendment to Clause 2 – negatived.

Consideration of Senate amendments to be reported without amendments.

(ii) The Basic Education (Amendment) Bill (National Assembly Bill No. 59 of 2023)

Clause 2 – amendment proposed—

THAT, Clause 2 of the Bill be amended—

(a) by deleting section 18A and substituting therefor the following paragraph—

“18A. There is established a Sub-County Education Board.”

(b) in section 18C (1) by deleting the words “through an open and competitive process” appearing immediately after the word “Secretary”.

(c) by deleting section 18C(2)(a).

(d) by deleting section 18C(2)(f) and substituting therefor the following paragraph—

“(f) two persons who are professionals with at least five years of experience based in the Sub-County nominated by the Parents Teachers Association in the Sub-County; and”

(e) by inserting the following paragraph immediately after section 18C(2)(f)–

“(g) two persons nominated by one of the following religious organization that has the highest number of members registered in the subcounty—

(i) a joint forum of the National Council of Churches of Kenya and the Evangelical Fellowship of Kenya;

(ii) the Kenya Episcopal Conference; or

(iii) the Muslim Education Council.

(f) by deleting section 18E and substituting therefor the following section—

“18E. (1)A Sub- County Education Board shall hold such number of meetings at such places and at such times as the Sub- County Education Board shall consider necessary for the prosper discharge of its functions.

(2) Notwithstanding subsection (1), the Sub- County Education Board shall meet not less than four times in each financial year.

(3) The Sub- County Education Board shall —

(a) notify each member of a meeting under subsections (1) and (2);

(b) issue the notice under subsection (1) within a period that is not less than seven days before the day of the meeting subsections (1) and (2).”

(g) by deleting section 18F and substituting therefor the following—

“18F. The Sub- County Education Board shall pay its members such remuneration or allowances as may be approved by the Cabinet Secretary in consultation with the Salaries and Remuneration Commission.”

(h) by deleting section 18G.

(Chairperson, Departmental Committee on Education)

Question on the amendment proposed;

Debate arising;

Question on the amendment put and agreed to.

Clause 2 as amended – agreed to.

Title – agreed to.

Clause 1 – agreed to.

Bill to be reported with amendments.

(iii) The Births and Deaths Registration (Amendment) Bill (National Assembly Bill No. 37 of 2024)

Clause 2 – amendment proposed

THAT Clause 2 of the Bill be amended in the proposed new subsection (1A) by deleting the word “constituency” and substituting therefor the word “sub-county”.

(Hon. Martha Wangari, M.P.)

Question on the amendment proposed;

Debate arising;

Question on the amendment put and agreed to.

Clause 2 as amended – agreed to.

Title – agreed to.

Clause 1 – agreed to.

The Bill to be reported with amendments.

1. HOUSE RESUMED - the Sixth Chairperson in the Chair

(i) Consideration of Senate amendments to the Public Service (Values and Principles) (Amendment) Bill (National Assembly Bill No. 46 of 2022).

Consideration of Senate amendments reported without amendments;

Motion made and Question proposed—

THAT, the House do agree with the report of the Committee of the Whole House on its consideration of Senate amendments to the Public Service (Values and Principles) (Amendment) Bill (National Assembly Bill No. 46 of 2022).

(Hon. Abdul Rahim Dawood, MP)

There being no debate arising;

Question put and agreed to.

Bill to be referred to the Mediation Committee pursuant to the provisions of Article 113 of the Constitution.

(ii) **The Basic Education (Amendment) Bill (National Assembly Bill No. 59 of 2023)**

Bill reported with amendments;

Motion made and Question proposed—

THAT, the House do agree with the report of the Committee of the Whole House on its consideration of the Basic Education (Amendment) Bill (National Assembly Bill No. 59 of 2023).

(Hon. Mary Wamaua, MP)

There being no debate arising;

Question put and agreed to.

Motion made and Question proposed—

THAT, the Basic Education (Amendment) Bill (National Assembly Bill No. 59 of 2023) be now read a Third Time.

(Hon. Mary Wamaua, MP)

There being no debate arising;

Question put and agreed to;

Bill read a Third time and passed.

(iii) **The Births and Deaths Registration (Amendment) Bill (National Assembly Bill No. 37 of 2024)**.

Bill reported with amendments;

Motion made and Question proposed—

THAT, the House do agree with the report of the Committee of the Whole House on its consideration of the Births and Deaths Registration (Amendment) Bill (National Assembly Bill No. 37 of 2024).

(Hon. Martha Wangari, MP)

There being no debate arising;

Question put and agreed to.

Motion made and Question proposed—

THAT, the Births and Deaths Registration (Amendment) Bill (National Assembly Bill No. 37 of 2024) be now read a Third Time.

(Hon. Martha Wangari, MP)

There being no debate arising;

Question put and agreed to;

Bill read a Third time and passed.

12. THE ENVIRONMENTAL PROFESSIONALS INSTITUTE OF KENYA BILL
(NATIONAL ASSEMBLY BILL NO. 36 OF 2024)

Motion being made—

THAT, the Environmental Professionals Institute of Kenya Bill (National Assembly Bill. No. 36 of 2024 be now read a Second Time.

(Hon. George Gachagua- 05.11.2025)

And the time being One O'clock, the Sixth Chairperson of Committees interrupted proceedings and adjourned the House without Question put pursuant to the Standing Orders.

13. HOUSE ROSE -

at One O'clock.

MEMORANDUM

The Speaker will take the Chair on,
Wednesday, 19th November 2025 at 2.30 p.m.

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