



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE NATIONAL ASSEMBLY

ORDERS OF THE DAY

WEDNESDAY, DECEMBER 03, 2025 AT 2.30 P.M.

ORDER OF BUSINESS

PRAYERS

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion
7. Questions and Statements

- 8*. **MOTION – CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2023 ON THE NATIONAL POLICY ON LABOUR MIGRATION**
(The Chairperson, Departmental Committee on Labour)

THAT, this House **adopts** the Joint Report of the Departmental Committee on Labour and the Select Committee on Diaspora Affairs and Migrant Workers on the consideration of Sessional Paper No. 5 of 2023 on the National Policy on Labour Migration, *laid on the Table of the House on Thursday, 9th October 2025*, and **approves** *Sessional Paper No. 5 of 2023 on the National Policy on Labour Migration*.

(Question to be put)

- 9*. **MOTION– CONSIDERATION OF REPORT ON THE ASSESSMENT OF UTILISATION OF FUNDS DISBURSED BY THE SOCIAL HEALTH AUTHORITY**
(The Chairperson, Departmental Committee on Health)

THAT, this House **adopts** the Report of the Departmental Committee on Health on the utilisation of funds disbursed by the Social Health Authority since inception, and the challenges faced by health facilities, *laid on the Table of the House on Thursday, 27th November 2025*.

10*. **MOTION—** **CONSIDERATION OF THE AGREEMENT BETWEEN THE GOVERNMENTS OF THE REPUBLIC OF KENYA AND THE REPUBLIC OF SINGAPORE FOR THE ELIMINATION OF DOUBLE TAXATION WITH RESPECT TO TAXES ON INCOME AND ON THE PREVENTION OF TAX EVASION AND AVOIDANCE**

(The Chairperson, Departmental Committee on Finance and National Planning)

THAT, this House **adopts** the Report of the Departmental Committee on Finance and National Planning on its consideration of the Agreement between the Government of the Republic of Singapore and the Government of the Republic of Kenya for the elimination of double taxation with respect to taxes on income and the prevention of tax evasion and avoidance, *laid on the Table of the House on Tuesday, 2nd December 2025*, and pursuant to the provisions of section 8(4) of the Treaty Making and Ratification Act, Cap 4D, **approves** the *Ratification of the Agreement between the Government of the Republic of Singapore and the Government of the Republic of Kenya for the elimination of double taxation with respect to taxes on income and the prevention of tax evasion and avoidance*.

11*. **MOTION—** **CONSIDERATION OF THE AGREEMENT ESTABLISHING THE SHELTER AFRIQUE DEVELOPMENT BANK**

(The Chairperson, Departmental Committee on Finance and National Planning)

THAT, this House **adopts** the Report of the Departmental Committee on Finance and National Planning on its consideration of the Agreement for the Establishing the Shelter Afrique Development Bank, *laid on the Table of the House on Tuesday, 2nd December 2025*, and pursuant to the provisions of section 8(4) of the Treaty Making and Ratification Act, Cap 4D, **approves** the *Ratification of the Agreement Establishing the Shelter Afrique Development Bank*.

12*. **MOTION—** **REPORT ON THE INQUIRY INTO THE CONDUCT OF THE BRITISH ARMY TRAINING UNIT IN KENYA (BATUK)**

(The Chairperson, Departmental Committee on Defence, Intelligence and Foreign Relations)

THAT, this House **adopts** the Report of the Departmental Committee on Defence, Intelligence and Foreign Relations on the inquiry into the conduct of the British Army training unit in Kenya (Batuk), *laid on the Table of the House on Tuesday, 25th November 2025*.

13*. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE JUDICIARY MORTGAGE SCHEME FUND FOR THE FINANCIAL YEARS 2011/2012 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Report of the Special Funds Accounts Committee on its consideration of the audited accounts for the Judiciary Mortgage Scheme Fund for the financial years 2011/2012 to 2021/2022, *laid on the Table of the House on Tuesday, 5th August 2025.*

14*. MOTION – CONSIDERATION OF A PETITION REGARDING POLLUTION OF RIVER ATHI

(The Chairperson, Public Petitions Committee)

THAT, this House **adopts** the Report of the Public Petitions Committee on its consideration of Public Petition No. 11 of 2022 regarding Pollution of River Athi, *laid on the Table of the House on Thursday, 11th April 2024.*

15*. MOTION– FOURTH REPORT ON THE STATUS OF IMPLEMENTATION OF THE CONSTITUTION

(The Chairperson, Constitutional Implementation Oversight Committee)

THAT, this House **adopts** the Fourth Report of the Constitutional Implementation Oversight Committee, *laid on the Table of the House on Wednesday, 19th November 2025*, on the Status of Implementation of the Constitution by—

- (i) The Independent Electoral and Boundaries Commission; and
- (ii) The Office of the Data Protection Commissioner.

16*. MOTION– INQUIRY INTO ALLEGED DISCRIMINATION OF LOCAL INVESTORS IN THE TRANSPORT LOGISTICS SECTOR BY MULTINATIONAL COMPANIES IN THE COUNTRY

(The Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

THAT, this House **adopts** the Report of the Departmental Committee on Trade, Industry and Cooperatives on its' inquiry into alleged discrimination of local investors in the transport logistics sector by multinational companies in the country, *laid on the Table of the House on Wednesday, 19th November 2025.*

17*. MOTION– CONSIDERATION OF REPORT ON A PETITION REGARDING DISCRIMINATION BY THE TEACHERS SERVICE COMMISSION ON CAREER PROGRESSION GUIDELINES FOR SPECIAL NEEDS EDUCATION TEACHERS IN KENYA

(The Chairperson, Committee on Public Petitions)

THAT, this House **adopts** the Report of the Public Petitions Committee on its consideration of a Public Petition No. 76 of 2023 regarding discrimination on career progression guidelines for special needs education teachers in Kenya, *laid on the Table of the House on Wednesday, 19th November 2025.*

18*. MOTION– INQUIRY INTO THE PROPOSED SALE OF SHARES IN EAST AFRICAN PORTLAND CEMENT PLC

(The Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

THAT, this House **adopts** the Report of the Departmental Committee on Trade, Industry and Cooperatives on its' inquiry into the proposed sale of shares in East African Portland Cement PLC, *laid on the Table of the House on Wednesday, 19th November 2025*.

19*. MOTION– CONSIDERATION OF REPORT ON A PETITION REGARDING GAZETTEMENT OF MWALA AND KALAMA SUB-COUNTIES OF MACHAKOS COUNTY AS HARDSHIP AREAS

(The Chairperson, Committee on Public Petitions)

THAT, this House **adopts** the Report of the Public Petitions Committee on its consideration of a Public Petition No. 15 of 2024 regarding gazettement of Mwala and Kalama sub-counties of Machakos County as hardship areas, *laid on the Table of the House on Wednesday, 19th November 2025*.

20*. MOTION– BUDGET IMPLEMENTATION FOR THE FINANCIAL YEAR 2024/2025 WITH RESPECT TO VARIOUS OFFICES, STATE DEPARTMENTS AND AGENCIES

(The Chairperson, Departmental Committee on Administration and Internal Security)

THAT, this House **adopts** the Report of the Departmental Committee on Administration and Internal Security on the Budget Implementation for FY 2024/2025 for the following Offices, State Departments and Agencies, *laid on the Table of the House on Thursday, 27th November 2025* –

- (i) Executive Office of the President;
- (ii) Office of the Deputy President;
- (iii) Office of the Prime Cabinet Secretary;
- (iv) State Department for Parliamentary Affairs;
- (v) State House;
- (vi) State Department for Immigration and Citizen Services;
- (vii) National Police Service;
- (viii) State Department for Internal Security and National Administration;
- (ix) National Police Service Commission; and
- (x) Independent Policing Oversight Authority.

21*. MOTION – REPORT ON THE AUDITED ACCOUNTS FOR THE COMMODITIES FUND FOR THE FINANCIAL YEARS 2018/2019 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Fifth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Commodities Fund for the Financial Years 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023*.

22*. MOTION – REPORT ON THE AUDITED ACCOUNTS FOR THE STORES AND SERVICES FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 & THE OCCUPATIONAL SAFETY AND HEALTH FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Sixth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Stores and Services Fund for Financial Years 2020/2021 & 2021/2022 and the Occupational Safety and Health Fund for the Financial Years 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023.*

23*. MOTION – REPORT ON THE AUDITED ACCOUNTS FOR THE LAND SETTLEMENT FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 AND THE RAILWAY DEVELOPMENT FUND (HOLDING ACCOUNT) FOR THE FINANCIAL YEARS 2017/2018 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Seventh Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Land Settlements Fund for the Financial Years 2020/2021 & 2021/2022 and the Railway Development Fund (Holding Account) for the Financial Years 2017/2018, 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023.*

Denotes Orders of the Day

NOTICES

LIMITATION OF DEBATE

The House resolved on Thursday, February 13, 2025 as follows—

Limitation of Debate on Reports of Audit Committees

- I. THAT**, each speech in debate on **Reports of Audit Committees** be limited as follows: A maximum of sixty (60) minutes for the Mover in moving and thirty (30) minutes in replying, and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen (15) minutes each; and that priority be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

Limitation of Debate on Bills sponsored by Parties or Committees

- II. THAT**, each speech in a debate on **Bills sponsored by a Committee, the Leader of the Majority Party or the Leader of the Minority Party** be limited as follows:- A maximum of forty five (45) minutes for the Mover, in moving and fifteen minutes (15) in replying, a maximum of thirty (30) minutes for the Chairperson of the relevant Committee (if the Bill is not sponsored by the relevant Committee), and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen minutes (15) each (if the Bill is not sponsored by either of them); and that priority in speaking be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

Limitation of Debate on Sessional Papers

- III. THAT**, each speech in a debate on any **Sessional Paper** be limited as follows:- A maximum of two and a half hours, with not more than twenty (20) minutes for the Mover in moving and five (5) minutes for any other Member speaking, **including** the Leader of the Majority Party and the Leader of the Minority Party and the Chairperson of the relevant Committee (if the Sessional Paper is not moved by the Chairperson of the relevant Committee), and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and further that priority in speaking be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

Limitation of Debate on Other Committee Reports

- IV. THAT**, each speech in a debate on **Other Committee Reports**, including a Report of a Joint Committee of the Houses of Parliament or any other Report submitted to the House for which limitation of time has not been specified, be limited as follows:- A maximum of two and a half hours, with not more than twenty (20) minutes for the Mover in moving and five (5) minutes for any other Member speaking, **including** the Leader of the Majority Party and the Leader of the Minority Party and the Chairperson of the relevant Committee (if the Committee Report is not moved by the Chairperson of the relevant Committee), and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and further that priority in speaking be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

NOTICE PAPER

Tentative business for

Thursday, December 4, 2025

(Published pursuant to Standing Order 38(1))

It is notified that the following business is tentatively scheduled to appear in the Order Paper for Thursday, December 4, 2025 –

- A. **SPECIAL MOTION**– **CONSIDERATION OF A NOMINEE FOR APPOINTMENT AS SECRETARY/CHIEF EXECUTIVE OFFICER OF THE SALARIES AND REMUNERATION COMMISSION (SRC)**
(The Chairperson, Departmental Committee on Labour)

(Subject to tabling of Committee Report and Notice of Motion)

B. **COMMITTEE OF THE WHOLE HOUSE**

The Judges' Retirement Benefits Bill (National Assembly Bill No. 27 of 2025)
(The Leader of the Majority Party)

- C. **MOTION**– **CONSIDERATION OF THE MEDIATED VERSION OF THE COFFEE BILL (SENATE BILL NO. 10 OF 2023)**
(The Leader of the Majority Party)

- D. **MOTION**– **CONSIDERATION OF REPORT ON THE ASSESSMENT OF UTILISATION OF FUNDS DISBURSED BY THE SOCIAL HEALTH AUTHORITY**
(The Chairperson, Departmental Committee on Health)
(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)

- E. **MOTION**– **CONSIDERATION OF THE AGREEMENT BETWEEN THE GOVERNMENTS OF THE REPUBLIC OF KENYA AND THE REPUBLIC OF SINGAPORE FOR THE ELIMINATION OF DOUBLE TAXATION WITH RESPECT TO TAXES ON INCOME AND ON THE PREVENTION OF TAX EVASION AND AVOIDANCE**
(The Chairperson, Departmental Committee on Finance and National Planning)

(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)

- F. **MOTION**– **CONSIDERATION OF THE AGREEMENT ESTABLISHING THE SHELTER AFRIQUE DEVELOPMENT BANK**
(The Chairperson, Departmental Committee on Finance and National Planning)

(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)

- G. MOTION– REPORT ON THE INQUIRY INTO THE CONDUCT OF THE BRITISH ARMY TRAINING UNIT IN KENYA (BATUK)**
(The Chairperson, Departmental Committee on Defence Intelligence and Foreign Relations)
(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)
- H. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE JUDICIARY MORTGAGE SCHEME FUND FOR THE FINANCIAL YEARS 2011/2012 TO 2021/2022**
(The Chairperson, Special Funds Accounts Committee)
(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)
- I. MOTION– CONSIDERATION OF A PETITION REGARDING POLLUTION OF RIVER ATHI**
(The Chairperson, Committee on Public Petitions)
(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)
- J. MOTION– FOURTH REPORT ON THE STATUS OF IMPLEMENTATION OF THE CONSTITUTION**
(The Chairperson, Constitutional Implementation Oversight Committee)
(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)
- K. MOTION– INQUIRY INTO ALLEGED DISCRIMINATION OF LOCAL INVESTORS IN THE TRANSPORT LOGISTICS SECTOR BY MULTINATIONAL COMPANIES IN THE COUNTRY**
(The Chairperson, Departmental Committee on Trade, Industry and Cooperatives)
(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)
- L. MOTION– CONSIDERATION OF REPORT ON A PETITION REGARDING DISCRIMINATION BY THE TEACHERS SERVICE COMMISSION ON CAREER PROGRESSION GUIDELINES FOR SPECIAL NEEDS EDUCATION TEACHERS IN KENYA**
(The Chairperson, Committee on Public Petitions)
(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)
- M. MOTION– INQUIRY INTO THE PROPOSED SALE OF SHARES IN EAST AFRICAN PORTLAND CEMENT PLC**
(The Chairperson, Departmental Committee on Trade, Industry and Cooperatives)
(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)

- N. MOTION– CONSIDERATION OF REPORT ON A PETITION REGARDING GAZETTEMENT OF MWALA AND KALAMA SUB-COUNTIES OF MACHAKOS COUNTY AS HARDSHIP AREAS
(The Chairperson, Committee on Public Petitions)
(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)
- O. MOTION– BUDGET IMPLEMENTATION FOR THE FINANCIAL YEAR 2024/2025 WITH RESPECT TO VARIOUS OFFICES, STATE DEPARTMENTS AND AGENCIES
(The Chairperson, Departmental Committee on Administration and Internal Security)
(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)
- P. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE COMMODITIES FUND FOR THE FINANCIAL YEARS 2018/2019 TO 2021/2022
(The Chairperson, Special Funds Accounts Committee)
(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)
- Q. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE STORES AND SERVICES FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 & THE OCCUPATIONAL SAFETY AND HEALTH FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022
(The Chairperson, Special Funds Accounts Committee)
(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)
- R. MOTION– REPORT ON THE AUDITED ACCOUNTS FOR THE LAND SETTLEMENT FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 AND THE RAILWAY DEVELOPMENT FUND (HOLDING ACCOUNT) FOR THE FINANCIAL YEARS 2017/2018 TO 2021/2022
(The Chairperson, Special Funds Accounts Committee)
(If not concluded on Wednesday, December 3, 2025 - Afternoon Sitting)
- S. ADJOURNMENT OF THE HOUSE IN ACCORDANCE WITH THE CALENDAR
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APPENDIX

NOTICE OF PETITIONS, QUESTIONS & STATEMENTS

ORDER NO. 4 – PETITIONS

It is **notified** that, pursuant to the provisions of Standing Order 225, the following Petition will be presented—

No.	Subject	Petitioner	Relevant Committee
28/2025	Status of ownership of L.R. forming the nucleus estate of <i>Miwani</i> Sugar Mills Ltd as succeeded by <i>Miwani</i> Sugar Company (1989) Ltd (in receivership)	<i>To be presented by the Member for Suba South (Hon. Caroli Omondi, MP) on behalf of the residents of Miwani in Kisumu County</i>	Public Petitions

ORDER NO. 7 - QUESTIONS

It is **notified** that, pursuant to the provisions of Standing Order 42A (6B) the **Cabinet Secretary for Agriculture and Livestock Development** will respond to the following questions in plenary on Wednesday (Afternoon), December 03, 2025:-

QUE. NO

QUESTION BY PRIVATE NOTICE

**QPN
018/2025**

The Member for Mandera West (Hon. Adan Haji, MP) to ask the Cabinet Secretary for Agriculture and Livestock Development: -

Could the Cabinet Secretary provide details on the reach of the nationwide animal vaccination campaign since its launch on 30th January 2025, specifically:

- (i) the total number of livestock vaccinated by species (cattle, sheep, goats, camels and poultry);
- (ii) geographic breakdown showing vaccination coverage by county, with a specific focus on Arid and Semi-Arid Lands (ASAL) counties; and
- (iii) percentage of target livestock populations reached in ASAL regions versus non-ASAL regions compared to the stated targets of 22 million cattle, 23 million sheep and 35 million goats?

QUE. NO

ORDINARY QUESTIONS

082/2025

The Nominated Member (Hon. Dorothy Ikiara, MP) to ask the Cabinet Secretary for Agriculture and Livestock Development: -

Could the Cabinet Secretary—

- (i) explain the criteria used to determine the rates of annual bonuses paid to tea farmers across the different regions and factories in Kenya?
- (ii) state the measures taken by the Ministry to ensure that all tea farmers receive fair, uniform and transparent bonuses based on their production levels?
- (iii) provide a timeline within which the Ministry will address the disparity to ensure that tea farmers across the country are treated fairly?

083/2025

The Member for Muhoroni (Hon. James K'oyoo, MP) to ask the Cabinet Secretary for Agriculture and Livestock Development: -

Could the Cabinet Secretary—

- (i) clarify the terms and conditions of the lease agreements for the state-owned sugar firms, including how the Government intends to invest or utilize the lease proceeds for the benefit of the local communities?
- (ii) state whether the lease rent payable took into account the value of the nucleus estate farming land and confirm whether a valuation of the sugarcane within the nucleus was undertaken, and if so, indicate the total value?
- (iii) explain the measures put in place by the Ministry and the Kenya Sugar Board to prevent the creation of monopolies, given that the leased state-owned sugar firms have been allocated to millers already operating within the same command zones?
- (iv) provide the current status of the legal disputes relating to the Miwani Sugar Company land and outline the steps taken to safeguard the land from fraudulent transactions?

084/2025

The Member for Igembe Central (Hon. Daniel Karitho, MP) to ask the Cabinet Secretary for Agriculture and Livestock Development: -

Could the Cabinet Secretary—

- (i) clarify the actual quantity of *Miraa* exported daily from Kenya to Somalia, given that the Agriculture and Food Authority (AFA) reports an average of 15 tonnes per day, while the *Nyambene Miraa* Trade Association (NYAMITA) a duly registered and the most active association of *Miraa* farmers and traders, reports exports of over 40 tonnes daily?
 - (ii) explain why official data on *Miraa* exports to Somalia remains inconsistent and unreliable despite continuous exports since July 2022 and how this has affected trade negotiations and policy decisions between the two countries?
 - (iii) state the measures being undertaken by the Ministry to ensure accurate reporting of *Miraa* export data, safeguard government revenue and promote equitable support for the *Miraa* sector in terms of research, marketing, infrastructure and budgetary allocation?
-