



**REPUBLIC OF KENYA**

**THIRTEENTH PARLIAMENT – (FOURTH SESSION)**

**THE SENATE**

**VOTES AND PROCEEDINGS**

**TUESDAY, NOVEMBER 18, 2025 AT 2.30 PM**

1. The Senate assembled at thirty minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.

3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **COMMUNICATIONS FROM THE CHAIR**

The Speaker conveyed the following Communications from the Chair: -

**a) The Address to Parliament by His Excellency the President, Pursuant to Article 132 (1) (b) and (c) of the Constitution**

“Honourable Senators,

Article 132 (1) (b), mandates the President to address a special sitting of Parliament once every year. Article 132 (1) (c) also requires the President, once every year to-

- i) *Report, in an address to the nation, on all the measures taken and progress achieved in the realization of the national values referred to in Article 10;*
- ii) *Publish in the Gazette, the details of the measures and progress under sub-paragraph (i); and*
- iii) *Submit a report to the National Assembly on the progress made in fulfilling the international obligations of the Republic.*

Further, Article 240(7) of the Constitution requires the National Security Council to “*report annually to Parliament on the state of the security of Kenya.*” Ordinarily, this report is submitted to Parliament during the address by the President referred to under Article 132(1)(b), and tabled in the Houses of Parliament.

Honourable Senators,

Vide letter Ref. No. EOP/CAB.26/4A VOL. VII/ (1), dated 3<sup>rd</sup> September 2025, the Chief of Staff and Head of the Public Service, informed the Speakers of the Houses of Parliament of the intention of His Excellency the President to deliver his Address to Parliament in accordance with Article 132(1) (b) and (c) of the Constitution. The Chief of Staff and Head of Public Service further requested the Speakers' concurrence to schedule the State of the Nation Address on Thursday, 6<sup>th</sup> November, 2025 or Thursday, 20<sup>th</sup> November, 2025, at 2:30 p.m.

Honourable Senators,

Subsequently, and following consultations, the Speakers of the Houses of Parliament acceded to the request of His Excellency the President and scheduled the Address for Thursday, 20<sup>th</sup> November, 2025. A team has been appointed by the Clerks to co-ordinate the event. Further details will be communicated through the Office of the Clerk.

I therefore take this opportunity, to inform you that His Excellency the President, will deliver his State of the Nation Address to Parliament during a Joint Sitting of the Houses of Parliament on Thursday, 20<sup>th</sup> November, 2025, at 2:30 p.m. in the National Assembly Chamber.

I thank you.”

**b) Benchmarking visit by officers from the Office of the Leader of Government Business of the Parliament of Uganda**

“Honourable Senators,

I would like to acknowledge the presence, in the Speaker's Gallery this afternoon, of a visiting delegation of three (3) officers from the Office of the Leader of Government Business of the Parliament of Uganda. The delegation is on a benchmarking visit to gain insights into the operations of the Senate and to strengthen collaboration at staff level between the two Parliaments.

Honourable Senators,

I request each Member of the delegation to stand when called out so that they may be acknowledged in the Senate tradition –

- |    |                          |                       |
|----|--------------------------|-----------------------|
| 1. | Mr. Raymond Lweterezo    | Senior Policy Analyst |
| 2. | Mr. Samuel Kavuma        | Liaison Officer       |
| 3. | Ms. Catherine Kyalisiima | Office Administrator  |

On behalf of the Senate and on my own behalf, I extend a warm welcome to the delegation and wish them a fruitful visit.

I thank you.”

**5. PAPERS LAID**

The following Papers were laid on the Table of the Senate: -

- i) Report of the Auditor General on financial statements of Tharaka Nithi County Executive Staff Mortgage and Car Loan Scheme Fund for the year ended 30<sup>th</sup> June, 2025.
- ii) Report of the Auditor General on financial statements of Tharaka Nithi County Emergency Fund for the year ended 30<sup>th</sup> June, 2025.
- iii) Report of the Auditor General on financial statements of Tharaka Nithi Youth Empowerment Fund for the year ended 30<sup>th</sup> June, 2025.
- iv) Report of the Auditor General on financial statements of Tharaka Nithi County Climate Change Fund for the year ended 30<sup>th</sup> June, 2025.
- v) Report of the Auditor General on financial statements of Chuka Municipality – County Government of Tharaka Nithi for the year ended 30<sup>th</sup> June, 2025.
- vi) Report of the Auditor General on financial statements of Municipality of Kathwana – County Government of Tharaka Nithi for the year ended 30<sup>th</sup> June, 2025.
- vii) Report of the Auditor General on financial statements of the County Assembly of Meru Members Car Loan and Housing Scheme Fund for the year ended 30<sup>th</sup> June, 2025.
- viii) Report of the Auditor General on financial statements of the County Assembly of Meru Staff Car Loan and Housing Scheme Fund for the year ended 30<sup>th</sup> June, 2025.
- ix) Report of the Auditor General on financial statements of the Meru Water and Sewerage Services Company Limited for the year ended 30<sup>th</sup> June, 2025.
- x) Report of the Auditor General on financial statements of the Kwale County Emergency Fund for the year ended 30<sup>th</sup> June, 2025.
- xi) Report of the Auditor General on financial statements of Oyugis Municipality – County Government of Homa Bay for the year ended 30<sup>th</sup> June, 2025.

*(The Deputy Senate Majority Whip)*

## **6. QUESTIONS AND STATEMENTS**

### **Requests for Statements pursuant to Standing Order 53 (1)**

- i) The Senator for Tharaka Nithi County (Sen. Mwenda Gataya, MP) sought a Statement from the Standing Committee on Health regarding unlawful detention of new mothers in public hospitals over unpaid medical bills.
- ii) The Senator for Busia County (Sen. Andrew Omtatah, MP) sought a Statement from the Standing Committee on Trade, Industrialization and

Tourism regarding the inspection and enforcement of weighing scales and weight measures in businesses across the country.

- iii) The Senator for Busia County (Sen. Andrew Omtatah, MP) sought a Statement from the Standing Committee on Education regarding the failure to secure accreditation for the Bachelor of Science in Petroleum Engineering Programme by the University of Nairobi (UoN), Commission for University Education (CUE) and the Engineers Board of Kenya (EBK).
- iv) The Senator for Busia County (Sen. Andrew Omtatah, MP) sought a Statement from the Standing Committee on Agriculture, Livestock and Fisheries regarding the status of infrastructure in Kenya's sugar-belt regions.
- v) The Senator for Kiambu County (Sen. Karungo Wa Thang'wa, MP) sought a Statement from the Standing Committee National Security, Defence and Foreign Relations regarding the humanitarian crisis facing Kenyan citizens stranded in the Kingdom of Saudi Arabia.

7. **SUSPENSION OF A SENATOR FOR DISORDERLY CONDUCT PURSUANT TO STANDING ORDER 121 (2) (b)**

Rising on a Point of Order, the Senator for Nandi County (Sen. Samson Cherarkey, MP) sought the intervention of the Speaker to direct Sen. (Dr.) Boni Khalwale, MP, to substantiate his utterances made in the course of his contribution to the Statements sought in the House.

And, upon the failure by the Senator for Kakamega County (Sen. (Dr.) Boni Khalwale, MP) to substantiate or withdraw the allegation pursuant to Standing Orders 105 (2) and 121 (2) (b), the Speaker ordered the Senator to withdraw from the precincts of the Senate for the remainder of the day's sitting for disorderly conduct.

Thereupon, the Senator withdrew from the Chamber.

8. **SUSPENSION OF A SENATOR FOR DISORDERLY CONDUCT PURSUANT TO STANDING ORDER 121 (2) (b)**

Pursuant to Standing Order 121 (2) (b), the Temporary Speaker (Sen. Veronica Maina, MP) ordered the Senator for Kiambu County (Sen. Karungo wa Thang'wa, MP), to withdraw from the precincts of the Senate for the remainder of the day's sitting for disorderly conduct.

Thereupon, the Senator withdrew from the Chamber.

9. **MOTION – INSTALLATION OF CCTV CAMERAS IN ALL POLICE STATIONS, CELLS AND POLICE REPORTING DESKS**

(Sen. Karen Nyamu, MP)

**AWARE THAT** Article 51 provides that a person who is detained, held in custody or imprisoned under the law, retains all the rights and fundamental freedoms in the Bill of Rights, except to the extent that any particular right or a fundamental freedom is clearly incompatible with the fact that the person is detained, held in custody or imprisoned;

**FURTHER AWARE THAT** the National taskforce on improvement of the terms and conditions of service and other reforms for members of the National Police Service and Kenya Prison Service recommended adequate Government funding for the National Police Service to modernize its facilities, equipment and gear, and enhance its logistical and technological capabilities for National Police Service officers in order to enable the Service discharge its mandate efficiently and effectively;

**COGNIZANT THAT** the Bill of Rights provides for protection of human rights, prevention of abuse and upholding of the rule of law within detention facilities and police stations;

**CONCERNED THAT** there has been increasing reports of human rights violations, abuse, unexplained injuries, and deaths in custody, as well as security breaches and escapes from police cells across the country;

**FURTHER CONCERNED THAT** despite the recommendations by the Justice Maraga task force, little or no efforts have been made to ensure modernization of police cells by installation of Closed-Circuit Television (CCTV) cameras and police reporting desks thereby affecting public trust and accountability on what happens to persons in police custody;

**NOW THEREFORE**, the Senate resolves that the National Government, through the Ministry of Interior and National Administration:

1. installs functional and tamper-proof CCTV cameras in all police stations, cells and police reporting desks across the country;
2. ensures that all CCTV systems are monitored in real-time and that footage is securely stored and made accessible during investigations, judicial processes; and
3. provides the necessary resources, technical support, and training to law enforcement officers for the effective operation and maintenance of CCTV systems and continuous digitization of Occurrence Book platforms.

***(Resumption of debate interrupted on Thursday, 12<sup>th</sup> November, 2025)  
(Question to be put)***

Order deferred.

10. **MOTION – CONSIDERATION OF THE NATIONAL ASSEMBLY AMENDMENTS TO THE METEOROLOGY BILL (SENATE BILLS NO. 45 OF 2023)**

Order read;

Motion made and Question proposed;

THAT, the National Assembly amendments to the Meteorology Bill (Senate Bills No. 45 of 2023) be now considered.

*(The Chairperson, Standing Committee on Land, Environment and Natural Resources)*

And there being no Senator wishing to contribute;

Pursuant to Standing Order 66 (3), the Mover requested for the deferment of the putting of the Question to a later date;

And the Temporary Speaker (Sen. Veronica Maina, MP), acceding to the request, deferred the putting of the Question to a later date.

11. **COMMITTEE OF THE WHOLE**

**\*\*THE CANCER PREVENTION AND CONTROL (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 45 OF 2022)**

(The Chairperson, Standing Committee on Health)

*(Consideration of His Excellency the President's recommendations)*

Order deferred.

12. **COMMITTEE OF THE WHOLE**

**\*THE LABOUR MIGRATION AND MANAGEMENT (NO. 2) BILL (SENATE BILLS NO. 42 OF 2024)**

(Sen. Tabitha Mutinda, MP)

Order deferred.

13. **COMMITTEE OF THE WHOLE**

**\*THE TOBACCO CONTROL (AMENDMENT) BILL (SENATE BILLS NO. 35 OF 2024)**

(Sen. Catherine Mumma, MP)

Order deferred.

14. **COMMITTEE OF THE WHOLE**

**\*THE COUNTY GOVERNMENTS ELECTION LAWS (AMENDMENT) BILL (SENATE BILLS NO. 2 OF 2024)**

(Sen. Crystal Asige, MP)

Order deferred.

15. **COMMITTEE OF THE WHOLE**

**\*THE COUNTY LIBRARY SERVICES BILL (SENATE BILLS NO. 40 OF 2024)**

(Sen. Joyce Korir, MP)

*(Resumption of debate interrupted on Tuesday, 30<sup>th</sup> September, 2025)  
(Division)*

Order deferred.

16. **MOTION – ESTABLISHMENT OF NATIONAL TEACHING AND REFERRAL HOSPITALS IN KENYA**

Order read;

Motion made and Question Proposed;

**THAT, AWARE THAT** Article 43 (1) (a) of the Constitution of Kenya provides that every person has the right to the highest attainable standard of health, including reproductive health care;

**NOTING THAT** in Kenya, we have five National Teaching and Referral hospitals with Kenyatta University Research and Teaching Hospital in Kiambu County and Moi Teaching and Referral Hospital in Eldoret, Uasin Gishu County being the only ones outside Nairobi County;

**CONCERNED THAT** the bed capacity, medical equipment and human capital in these National Teaching and Referral hospitals are not sufficient to absorb all the patients seeking specialized treatment;

**FURTHER CONCERNED THAT** many Kenyans with critical health conditions travel long distances in order to access specialized services in Moi Teaching and Referral Hospital in Eldoret or Nairobi where the other four National Teaching and Referral hospitals are located, leading to high cost of travel, augmented disease and in some cases deaths along the way;

**NOW, THEREFORE,** the Senate urges-

1. The Ministry of Health to:

- i) Establish National Teaching and Referral hospitals in the Coast, Eastern, North Eastern, Nyanza and Western regions; and
- ii) Fully equip the National Teaching and Referral Hospitals with modern medical equipment, medical supplies and personnel; and

2. The County Governments to allocate more funds to their respective health dockets to adequately facilitate their County Level 5 and Level 6 hospitals in order to enhance provision of critical health services to reduce the demand for such services from the National Teaching and Referral Hospitals.

*(Sen. Johnes Mwaruma, MP)*

Debate arising;

Raising a Point of Order pursuant to Standing Order 110(1), the Senator for Turkana County (Sen. James Lomenen, MP) claimed to move -

“THAT, the debate be now adjourned.”

And the Temporary Speaker (Sen. Catherine Mumma, MP) acceding to the claim;

Motion made and Question proposed;

“THAT, the debate be now adjourned.”

*(Sen. James Lomenen, MP)*

Before the Question was put and pursuant to Standing Order 84(1), the Temporary Speaker (Sen. Catherine Mumma, MP) ruled that the Question does not affect counties.

Question put and agreed to.

17. **MOTION - REPORT OF THE STANDING COMMITTEE ON ROADS, TRANSPORTATION AND HOUSING ON A PETITION BY MR. FRANCIS OTIENO REGARDING COMPENSATION FOR SUGARCANE CROP DAMAGED BY THE DEPARTMENT OF PUBLIC WORKS, ROADS, ENERGY AND TRANSPORT IN PAP/ORIANG' IN SIAYA COUNTY**

(The Chairperson, Standing Committee on Roads, Transportation and Housing)

THAT, the Senate adopts the Report of the Standing Committee on Roads, Transportation and Housing on a Petition to the Senate by Mr. Francis Otieno regarding compensation for sugarcane crop damaged by the Department of Public Works, Roads, Energy and Transport in Pap/Oriang' in Siaya County, laid on the Table of the Senate on Wednesday, 12<sup>th</sup> November, 2025.

Order read.

Order deferred.

18. **MOTION - PROGRESS REPORT OF THE STANDING COMMITTEE ON NATIONAL COHESION, EQUAL OPPORTUNITY AND REGIONAL INTEGRATION ON AN INQUIRY INTO THE DIVERSITY AND INCLUSIVITY IN THE STAFF COMPOSITION OF STATE AGENCIES IN KENYA**

(The Chairperson, Standing Committee on National Cohesion, Equal Opportunity and Regional Integration)

THAT, the Senate adopts Progress Report of the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration on an inquiry into the diversity and inclusivity in the staff composition of state agencies in Kenya, laid on the Table of the Senate on Thursday, 3<sup>rd</sup> October, 2024.

Order deferred.

19. **MOTION - REPORT OF THE STANDING COMMITTEE ON HEALTH ON THE COUNTY OVERSIGHT AND NETWORKING ENGAGEMENTS TO MANDERA, WAJIR AND MARSABIT COUNTIES**

(The Chairperson, Standing Committee on Health)

THAT, the Senate adopts the Report of the Standing Committee on Health regarding the County Oversight and Networking engagements to Mandera, Wajir and Marsabit Counties, laid on the Table of the Senate on Thursday, 2<sup>nd</sup> October, 2025.



Order deferred.

20. **THE WILDLIFE CONSERVATION AND MANAGEMENT (AMENDMENT) BILL  
(SENATE BILLS NO. 46 OF 2023)**

(Sen. Johnes Mwaruma, MP)

*(Second Reading)*

Order deferred.

21. **THE WILDLIFE CONSERVATION AND MANAGEMENT (AMENDMENT) BILL  
(SENATE BILLS NO. 49 OF 2023)**

(Sen. Lenku Ole Kanar Seki, MP)

*(Second Reading)*

Order deferred.

22. **THE NARCOTIC DRUGS AND PSYCHOTROPIC SUBSTANCES (CONTROL)  
(AMENDMENT) BILL (SENATE BILLS NO. 1 OF 2024)**

(Sen. Kathuri Murungi, MP)

*(Second Reading)*

Order deferred.

23. **THE COUNTY WARDS (EQUITABLE DEVELOPMENT) BILL (SENATE BILLS  
NO. 20 OF 2024)**

(Sen. Karungo Thangwa, MP and Sen. Godfrey Osotsi, MP)

*(Second Reading)*

Order deferred.

24. **THE LIVESTOCK PROTECTION AND SUSTAINABILITY BILL (SENATE  
BILLS NO. 32 OF 2024)**

(Sen. (Dr.) Lelegwe Ltumbesi, MP)

*(Second Reading)*

Order deferred.

25. **THE COUNTY GOVERNMENTS (STATE OFFICERS REMOVAL FROM  
OFFICE) PROCEDURE BILL (SENATE BILLS NO. 34 OF 2024)**

(Sen. Karungo Thang'wa, MP)

*(Second Reading)*

Order deferred.

26. **THE COUNTY GOVERNMENTS (AMENDMENT) BILL (SENATE BILLS NO. 39 OF 2024)**

(Sen. George Mbugua, MP)

*(Second Reading)*

Order deferred.

And there being no other business on the Order Paper, the Temporary Speaker (Sen. Catherine Mumma, MP) adjourned the Senate at eighteen minutes past six O'clock without Question put, pursuant to the Standing Orders.

27. **SENATE ROSE**

– at eighteen minutes past Six O'clock.

**M E M O R A N D U M**

*The Speaker will take the Chair on  
Wednesday, November 19, 2025 at 9:30 a.m.*

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