

*Approved.
SNA
11/2/26.*



**THE NATIONAL ASSEMBLY
THIRTEENTH PARLIAMENT
FIFTH SESSION - 2026**

**REPORT OF THE DEPARTMENTAL COMMITTEE ON FINANCE AND
NATIONAL PLANNING**

ON

**THE APPROVAL HEARING FOR MR. NAPHTALY KIPCHIRCHIR RONO
THE NOMINEE FOR APPOINTMENT TO THE POSITION OF DIRECTOR
GENERAL OF THE FINANCIAL REPORTING CENTRE**

 THE NATIONAL ASSEMBLY PAPERS LAID	
DATE: 11 FEB 2026	
DAY: Wednesday	
TABLED BY:	Hon. FPA Kunda Kimani, CBS (Chairperson, Finance & National Planning Committee)
CLERK-AT THE-TABLE:	Moses Lomale

**NATIONAL ASSEMBLY
RECEIVED
11 FEB 2026
SPEAKER'S OFFICE
P. O. Box 41842, NAIROBI.**

**Clerks' Chambers
Parliament Buildings
NAIROBI**

February, 2026

TABLE OF CONTENTS	
LIST OF ABBREVIATION AND ACRONYMS	4
ANNEXURES	5
CHAIRPERSONS' FOREWORD	6
CHAPTER ONE	8
I PREFACE	8
1.1 ESTABLISHMENT AND MANDATE OF THE COMMITTEE	8
1.2 COMMITTEE MEMBERSHIP	10
1.3 COMMITTEE SECRETARIAT	11
CHAPTER TWO	12
2.0 LEGAL FRAMEWORK	12
2.1 The Proceeds of Crime and Anti-Money Laundering Act Cap 59A	12
2.2 The Office of the Director General of Financial Reporting Centre	12
2.3 Appointment of a Director General of the Financial Reporting Centre	12
2.4 Constitutional and statutory requirements in parliamentary approval of public appointments	13
2.5 Constitutional Provisions	13
2.6 The Public Appointments (Parliamentary Approval) Act, Cap. 7F	15
2.7 The Leadership and Integrity Act	17
2.8 The Public Service (Values and Principles) Act	17
2.9 The Public Officer Ethics Act	17
CHAPTER THREE	18
3.0 APPROVAL HEARING PROCESS	18
3.1 Clearance Requirements	18
3.2 Notification to the Nominee	19
3.3 Notification to the Public	19
3.4 Committees' Meetings	20
CHAPTER FOUR	21
4.0 THE APPROVAL HEARING	21
4.1 Mr. Naphtaly Kipchirchir Rono	21
4.1.1 Academic and Professional qualifications	21
4.1.2 Employment Record and Work Experience	21

4.1.3	Relevant experience for the position of the Director General of the Financial Reporting Centre –	22
4.1.4	Integrity and Leadership	22
4.1.5	Financial net worth	22
4.1.6	Conflict of Interest	22
4.1.7	Public Office, Political Activities and Affiliations	22
4.1.8	Key Issues Arising from the Vetting Process	22
4.1.9	FATF grey-listing and international obligations	22
4.1.10	Inter-agency coordination and national security	23
4.1.11	Emerging risks: virtual assets, trusts and NPOS	23
4.1.12	Technology and Data	24
CHAPTER FIVE		25
5.0	COMMITTEES' OBSERVATIONS AND FINDINGS	25
5.1	Committee observations on suitability of Mr. Naphtaly Kipchirchir Rono to serve as the Director General of the Financial Reporting Centre	25
CHAPTER SIX		27
6.0	COMMITTEES' RECOMMENDATION	27

LIST OF ABBREVIATION AND ACRONYMS

DCI	-	Directorate of Criminal Investigations
EACC	-	Ethics and Anti-Corruption Commission
FRC	-	Financial Reporting Centre
H.E.	-	His Excellency
HELB	-	Higher Education Loans Board
ICPAK	-	Institute of Certified Public Accountant of Kenya
KRA	-	Kenya Revenue Authority
ORPP	-	Office of the Registrar of Political Parties
POCAMLA	-	Proceeds of Crime and Anti-Money Laundering Act

ANNEXURES

Annexure 1: Adoption List

Annexure 2: Minutes

Annexure 3: Message from the Cabinet Secretary nominating the Director General of Financial Reporting Centre

Annexure 4: Communication from the Speaker of the National Assembly

Annexure 5: Advertisement notifying the public of the approval hearing

Annexure 6: Letters from the Clerk of the National Assembly inviting the nominee for the approval hearing

Annexure 7: Letters from the Clerk of the National Assembly to KRA, EACC, DCI, HELB and ORPP requesting for information on the nominee

Annexure 8: Letters of clearance from EACC, KRA, DCI, ORPP and HELB

Annexure 9: Curriculum vitae of the nominee

Annexure 10: Certificates and Testimonials

CHAIRPERSON'S FOREWORD

This report contains the proceedings the Departmental Committee on Finance and National Planning during the approval hearing of **Mr. Naphtaly Kipchirchir Rono**, nominee for appointment as the Director General of the Financial Reporting Centre as forwarded by Cabinet Secretary for the National Treasury, Hon. FCPA John Mbadi, EGH, and communicated to the House by the Speaker of the National Assembly.

Section 25 of the Proceeds of Crime and Anti- Money Laundering Act (POCAML A) sets out the office of the Director-General of the Centre and outlines the procedure for appointment, qualifications, and terms of service. It provides that the Director-General shall be a fit, competent, and proper person recommended by the Board and approved by the National Assembly, after which the Cabinet Secretary formally makes the appointment.

Section 28 of the POCAML A outlines the responsibilities of the Director-General as the Chief Executive Officer of the Centre, charged with its overall direction and management. It provides that the Director-General is responsible for establishing an efficient and performance-driven administration, maintaining control and discipline of staff, and making all decisions necessary for the exercise and performance of the Centre's objectives, powers, and functions. The section further requires the Director-General to carry out these duties in accordance with the policy framework prescribed by the Cabinet Secretary on the advice of the Board.

After receiving the message from the Cabinet Secretary on the nomination of **Mr. Naphtaly Kipchirchir Rono** for the position of Director General of the Financial Reporting Centre, the Speaker of the National Assembly on Thursday, 4th December, 2025 issued a communication and directed that the approval hearing for the nominee for appointment to the position of Director General of the Financial Reporting Centre, be conducted as required by the Constitution and POCAML A.

The name of the nominee and his curriculum vitae were referred by the Speaker of the National Assembly to the Departmental Committee on Finance and National Planning. The Committee held a preliminary sitting on Monday 2nd February, 2026 to prepare for the approval hearing and to consider memoranda received from the public.

The Committee complied with the constitutional and legal requirements and established procedures for the approval hearing. The Committee adhered to the provisions of Article 118 of the Constitution on public participation and openness in carrying out the approval process. Notifications inviting the public to submit memoranda were placed in the mainstream print media on Tuesday 9th December, 2025 as required under the law. Further, the Clerk of the National Assembly placed an advertisement in the local newspapers on Saturday 17th January, 2026 rescheduling the approval hearing date.

The Committee conducted the approval hearing on Monday 2nd February, 2026. In conducting the approval hearing, the Committee was guided by the Constitution, the Proceeds of Crime and Anti-Money Laundering Act (POCAMLA), Cap. 59A; the Public Appointments (Parliamentary Approval) Act, Cap 7F, the Standing Orders of the of the House and relevant statutory provisions.

The Committee made observations, contained in this Report, on the basis of constitutional and legal requirements as well as submissions of the nominee during the approval hearing.

Committee Recommendation

Having considered the suitability, capacity and integrity of the nominee, and pursuant to section 25 of the Proceeds of Crime and Anti- Money Laundering Act (POCAMLA), Cap 59A; sections 3 and 8 of the Public Appointments (Parliamentary Approval) Act, Cap. 7F; and standing order 216(5)(f) of the National Assembly Standing Orders, the Departmental Committee of Finance and National Planning recommends that the National Assembly **APPROVES** the nomination of **Mr. Naphtaly Kipchirchir Rono** for appointment as Director-General of the Financial Reporting Centre.

Acknowledgements

The Committee registers its appreciation to the Office of the Speaker of the National Assembly, Office of the Clerk of the National Assembly, the Office of the Director of Departmental Committees and the Committee Secretariat for the logistical support extended during the approval hearing process.

In addition, the Committee thanks the nominee for his cooperation during the Parliamentary approval hearing process. Finally, the Committee appreciates the DCI, EACC, HELB, KRA and ORPP for providing references and background checks relating to the suitability of the nominee.

I acknowledge and appreciate Members of the Committee for their patience, sacrifice and commitment which enabled the Committee to complete the task within the required timelines.

On behalf of the Departmental Committee on Finance and National Planning, and pursuant to Sections 3 and 5 of the Public Appointments (Parliamentary Approval) Act, 2011 and provisions of Standing Order 45 (4), it is my pleasure to present the Report of the Departmental Committee on Finance and National Planning on the Approval Hearing of **Mr. Naphtaly Kipchirchir Rono**, Nominee for Appointment as Director General of the Financial Reporting Centre for debate and adoption by the House.

Signed.....
Hon. FCPA. Kuria Kimani, CBS, MP
Chairperson
Date.....11th Feb, 2026.....

CHAPTER ONE

I PREFACE

I.1 ESTABLISHMENT AND MANDATE OF THE COMMITTEE

1. The Departmental Committee on Finance and National Planning is one of twenty departmental committees of the National Assembly established under **Standing Order 216** whose mandate pursuant to the **Standing Order 216 (5)** is as follows:
 - a) *To investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned ministries and departments;*
 - b) *To study the programme and policy objectives of ministries and departments and the effectiveness of the implementation;*
 - c) *To, on a quarterly basis, monitor and report on the implementation of the national budget in respect of its mandate;*
 - d) *To study and review all legislation referred to it;*
 - e) *To study, assess and analyse the relative success of the ministries and departments as measured by the results obtained as compared with their stated objectives;*
 - f) *To investigate and inquire into all matters relating to the assigned ministries and departments as they may deem necessary, and as may be referred to them by the House;*
 - g) *To vet and report on all appointments where the Constitution or any law requires the National Assembly to approve, except those under Standing Order 204 (Committee on Appointments);*
 - h) *To examine treaties, agreements and conventions;*
 - i) *To make reports and recommendations to the House as often as possible, including recommendations of proposed legislation;*
 - j) *To consider reports of Commissions and Independent Offices submitted to the House pursuant to the provisions of Article 254 of the Constitution; and*
 - k) *To examine any questions raised by Members on a matter within its mandate.*
2. The Second Schedule to the National Assembly Standing Orders assigns the Committee the mandate to consider matters in relation to public finance, public audit policies, monetary policies, financial institutions, economy, investment policies, competition, banking, insurance, national statistics, population, revenue policies including taxation, national planning and development, digital finance, including digital currency.
3. In executing its mandate, the Committee oversees the following Ministries/Departments:
 - a) The National Treasury.
 - b) State Department for Economic Planning.

- c) State Department of Public Investment and Asset Management
- d) The Commission on Revenue Allocation (CRA)
- e) Office of the Controller of Budget

I.2 COMMITTEE MEMBERSHIP

4. The Departmental Committee on Finance and National Planning was constituted by the House on 27th October 2022 and comprises of the following Members:

Chairperson

Hon. FCPA Kuria Kimani, CBS, MP
Molo Constituency
UDA Party

Vice-Chairperson

Hon. (Amb.) FCPA Langat Benjamin Kipkirui, CBS, MP
Ainamoi Constituency
UDA Party

Members

Hon. Peter Kaluma, CBS, MP
Homa Bay Town Constituency
ODM Party

Hon. FCPA Oyula, Joseph H. Maero, MP
Butula Constituency
ODM Party

Hon. Mboni, David Mwalika, MP
Kitui Rural Constituency
WDM Party

Hon. Okuome Adipo Andrew, MP
Karachuonyo Constituency
ODM Party

Hon. Chiforomodo, Munga, MP
Lunga Lunga Constituency
UDM Party

Hon. CPA Rutto Julius Kipletting, MP
Kesses Constituency
UDA Party

Hon. Paul Biego, MP
Chesumei Constituency
UDA Party

Hon. Sunkuyia, R. George, MP
Kajiado West Constituency
UDA Party

Hon. Betty N. Maina, MP
Murang'a County
UDA Party

Hon. Sheikh Umul Sheikh, MP
Mandera County
UDM Party

Hon. (Dr.) Shadrack Mwiti, MP
South Imenti Constituency
Jubilee Party

Hon. (Dr.) CPA Ariko J. Namoit, MP
Turkana South Constituency
ODM Party

Hon. Machele M. Soud, MP
Mvita Constituency
ODM Party

I.3 COMMITTEE SECRETARIAT

5. The Committee is facilitated by the following staff:

Mr. Benjamin Magut Principal Clerk Assistant II /Head of Secretariat	
Ms. Jennifer Ndeto Deputy Director Legal Services	Mr. Benson Kamande Clerk Assistant III
Mr. Salem Lorot Senior Legal Counsel	Ms. Winfred Kambua Clerk Assistant III
Mr. George Ndenjeshe Fiscal Analyst II	Mr. James Macharia Media Relations Office
Mr. Andrew Jumanne Shangarai Principal Serjeant-At-Arms	Ms. Joyce Wachera Hansard Reporter II
Mr. Benson Muthuri Assistant Serjeant-At-Arms	Ms. Nelly W. Ondieki Research Officer III
Mr. Mwangi Muchiri Audio Officer III	Mr. Allan Ngugi Committee Intern

CHAPTER TWO

2.0 LEGAL FRAMEWORK

2.1 The Proceeds of Crime and Anti-Money Laundering Act, Cap 59A

6. Section 21 of the POCAMLA Act establishes the Financial Reporting Centre as a body corporate with perpetual succession and legal capacity to sue, own property, enter contracts, and perform all acts necessary for its mandate, whose principal objective is to assist in the identification of proceeds of crime and combating of money laundering, combating terrorism financing and combating of proliferation financing. The Centre is mandated to collect, analyse and share financial intelligence with investigating authorities, supervisory bodies, and foreign counterparts, promote compliance with international anti-money laundering standards, and facilitate enforcement of Kenyan laws.

2.2 The Office of the Director General of Financial Reporting Centre

7. Section 25 of the POCAMLA establishes the office of the Director-General of the Centre and outlines the procedure for appointment, qualifications, and terms of service. It provides that the Director-General shall be a fit, competent, and proper person recommended by the Board and approved by the National Assembly, after which the Cabinet Secretary formally makes the appointment.
8. Section 28 of POCAMLA provides for the functions of the Director General of the Financial Reporting Centre in the following terms—

Responsibilities of the Director General

- (1) *The Director-General shall be the Chief Executive Officer of the Centre and shall be responsible for its direction and management.*
- (2) *Without prejudice to the generality of subsection (1), the Director-General as the Chief Executive Officer shall be responsible for—*
 - (a) *the formation and development of an efficient and performance driven administration;*
 - (b) *control and maintenance of discipline of staff; and*
 - (c) *taking all decisions of the Centre in the exercise, discharge and performance of the Centre's objectives, powers, functions and duties.*
- (3) *The Director-General shall perform the functions of the office subject to the policy framework which may be prescribed by the Cabinet Secretary on the advice of the Board.*

2.3 Appointment of a Director General of the Financial Reporting Centre

9. The appointment of a Director General of the Financial Reporting Centre shall take into consideration the provisions of section 25 of the POCAMLA. Section 25(4) provides for the qualifications in the following terms—

25. (4) A person shall not be appointed as a Director-General unless that person—
- (a) holds a degree in law, public administration, management, international relations, economics or finance from a recognised institution;
 - (b) has at least ten years work experience in the relevant field, of which at least three shall be in senior management; and
 - (c) meets such other requirements that may be prescribed by the Board.

10. Pursuant to standing order 42(1) of the National Assembly Standing Orders and, the Speaker of the National Assembly on Thursday, 4th December, 2025, conveyed a message to the House from The Cabinet Secretary National Treasury on the nomination of Mr. Naphtaly Kipchirchir Rono for appointment to the position of the Director General of the Financial Reporting Centre.

2.4 Constitutional and statutory requirements in parliamentary approval of public appointments

11. The Constitution and various statutes provide clear framework on conduct of parliamentary approval of public appointments. They are listed below-
- (a) Chapter 6 of the Constitution (leadership and integrity); Article 10 of the Constitution (*national values and principles of governance*); Article 124(4) of the Constitution (*parliamentary approval of public appointments*); Article 118 of the Constitution (*public access and participation*); Article 232 of the Constitution (*values and principles of public service*);
 - (b) The Public Appointments (Parliamentary Approval) Act, Cap. 7F;
 - (c) The Leadership and Integrity Act, Cap 185C;
 - (d) The Central Bank of Kenya Act, Cap 491;
 - (e) The Public Service (Values and Principles) Act, Cap. 185A; and
 - (f) The Public Officer Ethics Act, Cap. 185B.

2.5 Constitutional Provisions

12. The Constitution sets out certain requirements regarding the appointment of persons to public office which include:

Chapter Six on Leadership and Integrity

13. The Committee, in determining the suitability of the nominee, took into consideration the provisions on leadership and integrity as outlined under Chapter Six of the Constitution. In particular, the Committee took cognizance of the following provisions-
- i. Article 73(2) of the Constitution that provides that the guiding principles of leadership and integrity include-
 - (a) selection on the basis of personal integrity, competence and suitability, or election in free and fair elections;

- (b) objectivity and impartiality in decision making, and in ensuring that decisions are not influenced by nepotism, favoritism, other improper motives or corrupt practices;
 - (c) selfless service based solely on the public interest, demonstrated by —
 - (i) honesty in the execution of public duties; and
 - (ii) the declaration of any personal interest that may conflict with public duties;
 - (d) accountability to the public for decisions and actions; and
 - (e) discipline and commitment in service to the people.
- ii. Article 75(1) of the Constitution that requires a state officer, whether in public or private life, to behave in a manner that avoids conflict between personal interest and public official duties and Article 75(3) of the Constitution that prohibits a state officer who has been removed from office under that Article from holding any other State office.
 - iii. Article 77(1) of the Constitution that prohibits a full time State officer from participating in any other gainful employment.
 - iv. Article 77(2) of the Constitution that prohibits an appointed State officer from holding office in a political party.
 - v. Article 78 (1) of the Constitution that disqualifies persons who are not Kenyan citizens and persons holding dual citizenship from appointment as State officers.
- Article 10(2) of the Constitution on national values and principles of governance*

14. Article 10(2) of the Constitution provides for the national values and principles of governance which include patriotism, national unity, sharing and devolution of power, the rule of law, democracy and participation of the people; human dignity, equity, social justice, inclusiveness, equality, human rights, non-discrimination and protection of the marginalised; good governance, integrity, transparency and accountability; and sustainable development.

Article 118 of the Constitution

15. Article 118 of the Constitution obligates Parliament to conduct its business in an open manner, and that its sittings and those of its committees shall be in public; and that Parliament shall facilitate public participation and involvement in the legislative and other business of Parliament and its committees. It also provides that Parliament may not exclude the public, or any media, from any sitting unless in exceptional circumstances the relevant Speaker has determined that there are justifiable reasons for the exclusion.

Article 124(4) of the Constitution on parliamentary approval of public appointments

16. Article 124(4) of the Constitution provides that when a House of Parliament considers any appointment for which its approval is required under the Constitution or an Act of Parliament, the appointment shall be considered by a committee of the relevant

House; the committee's recommendation shall be tabled in the House for approval; and the proceedings of the committee and the House shall be in public.

Article 232 of the Constitution on Values and Principles of Public Service

17. Article 232 of the Constitution provides for the values and principles of public service which include high standards of professional ethics; efficient, effective and economic use of resources; responsive, prompt, effective, impartial and equitable provision of services; involvement of the people in the process of policy making; accountability for administrative acts; transparency and provision to the public of timely, accurate information; fair competition and merit as the basis of appointments and promotions; representation of Kenya's diverse communities; and affording adequate and equal opportunities for appointment, training and advancement, at all levels of the public service of men and women; the members of all ethnic groups; and persons with disabilities.

2.6 The Public Appointments (Parliamentary Approval) Act, Cap. 7F

18. Section 7 of the Public Appointments (Parliamentary Approval) Act provides for issues which Parliament is supposed to consider in relation to any nomination. These are—

- (a) the procedure used to arrive at the nominee;
- (b) any constitutional or statutory requirements relating to the office in question; and
- (c) the suitability of the nominee for the appointment proposed having regard to whether the nominee's abilities, experience and qualities meet the needs of the body to which nomination is being made.

19. Section 6 of the Act provides direction on the conduct of approval hearing. These are:

- (a) An approval hearing shall focus on a candidate's academic credentials, professional training and experience, personal integrity and background (section 6(7));
- (b) The criteria specified in the Schedule shall be used by a Committee during an approval hearing for the purposes of vetting a candidate (section 6(8));
- (c) Any person may, prior to the approval hearing, and by written statement on oath, provide the Clerk(s) with evidence contesting the suitability of a candidate to hold the office to which the candidate has been nominated (section 6(9));
- (d) A candidate may, at any time, by notice in writing addressed to the Clerk(s), withdraw from the approval process and the candidate's nomination shall end (section 6(10)).

20. The period for consideration of nomination is also set out in the Act. Section 8(1) of the Act provides that the Committee shall consider the nomination and table its report to the House for debate and decision within twenty-eight (28) days from the date on which the notification of nomination was given. Section 9 of the Act stipulates that

where the House(s) does not meet the prescribed timelines, the nominee shall be deemed to have been approved.

21. Pursuant to section 6(8) of the Act, the criteria for vetting is comprehensively contained in the Questionnaire in the Schedule to the Act. The Questionnaire allows the Committee to obtain information on, among other things—
- (a) Names of the nominee—to enable the Committee to ascertain the regional background and ethnicity of the nominee.
 - (b) Gender of the nominee — to enable the Committee to ascertain the gender of the nominee. This is to ensure compliance with Article 27(8) that requires the State to take measures to ensure that not more than two thirds of members of appointive bodies shall be of the same gender;
 - (c) Age of the nominee — to enable the Committee to ascertain compliance with the provisions of Article 55 of the Constitution on inclusion of the youth in public appointments;
 - (d) Nationality of the nominee— to enable the Committee to ascertain the nationality of the nominee. This is to ensure compliance with Article 78 of the Constitution which requires certain State officers to be Kenyan Citizens;
 - (e) Educational background of the nominee;
 - (f) Employment record of the nominee;
 - (g) Honours or awards given to the nominee;
 - (h) Membership of the nominee to professional bodies;
 - (i) Public office and political affiliations held by the nominee — to enable the Committee to ascertain whether the nominee hold office in a political party. This is to ensure compliance with Article 77(2) of the Constitution which precludes appointed State officers from holding office in a political party;
 - (j) Information on whether the nominee have been removed from office under Article 75 of the Constitution which prohibits a state officer who has been removed from office under Article 75 (3) of the Constitution from holding any other State office;
 - (k) Nominee' finances;
 - (l) Outside commitments that the nominee intends to undertake while in office (if appointed). Article 77(1) of the Constitution prohibits a full time State officer from participating in any other gainful employment;
 - (m) Tax compliance status of the nominee;
 - (n) Potential conflict of interest—Article 75(1) of the Constitution bars State officers from engagements or association that may give rise to conflict between official or public duties and personal interests;
 - (o) Whether the nominee has been charged in a court of law in the past three years; and
 - (p) Whether the nominee has been adversely mentioned in a report of Parliament or a Commission of inquiry in the past three years.

22. The Questionnaire is largely formulated based on Constitutional and statutory requirements for State Officers and other considerations that are of importance in order to make a determination on the suitability of the nominee.

2.7 The Leadership and Integrity Act

23. The Leadership and Integrity Act place a number of obligations on a State officer. These include to respect and abide by the Constitution and the law, public trust, performance of duties in an honest and accountable manner, professionalism, financial integrity, not to engage in activities that amount to abuse of office, not to misuse public resources, accepting gifts that may compromise the officer's duties, wrongful or unlawful acquisition of property, and conflict of interest.

24. In addition, section 10 of the Leadership and Integrity Act, 2012 in particular provides that a State officer shall, to the best of their ability-

- (a) carry out the duties of the office efficiently and honestly;
- (b) carry out the duties in a transparent and accountable manner;
- (c) keep accurate records and documents relating to the functions of the office; and
- (d) report truthfully on all matters of the organization which they represent.

2.8 The Public Service (Values and Principles) Act

25. Section 5 of the Public Service (Values and Principles) Act provides that a public officer shall maintain high standards of professional ethics, including, being honest; displaying high standards of integrity, transparency, accountability, respect to others, objectivity, patriotism, and observance of rule of law.

2.9 The Public Officer Ethics Act

26. The Public Officer Ethics Act provides for obligations to be carried out by a public officer. These include professionalism, carrying out duties in accordance with the law, prohibition from unjust enrichment, avoiding conflict of interest, not using office as a venue for soliciting or collecting harambees; not acting for foreigners; care of property; political neutrality, not practicing nepotism or favoritisms, giving impartial advice, conducting private affairs in a way that maintains public confidence, bar from sexual harassment, and submission of declaration of income, assets and liabilities once every two years.

CHAPTER THREE

3.0 APPROVAL HEARING PROCESS

27. Pursuant to Standing Orders 45(1) and 77(1) of the National Assembly Standing Orders, the Speaker of the National Assembly referred the nomination of Mr. Naphtaly Kipchirchir Rono to the position of Director General of the Financial Reporting Centre to the Departmental Committee on Finance and National Planning, to conduct approval hearing and table a report to the House within the stipulated period.

3.1 Clearance Requirements

28. Following the referral of the nomination to the Committee, the Clerk of the National Assembly requested information on the nominee from the following statutory agencies-

	Institution	The nature of the information sought.
1.	Ethics & Anti-Corruption Commission	Compliance with Chapter 6 of the Constitution
2.	Kenya Revenue Authority	Tax compliance
3.	Higher Education Loans Board	Loans obligation
4.	Directorate of Criminal Investigations	Any criminal charge or conviction
5.	Office of the Registrar of Political Parties	Membership in any governing body of a Political Party

29. The Clerk of the National Assembly received responses from various State agencies as follows-

- (a) by letter dated 23rd January, 2026 Ref: EACC.7/10/5 VOL XXXV (41) the Ethics and Anti-Corruption Commission indicated that the nominee is not under any investigation
- (b) by a letter dated 22nd January, 2026 Ref: ORPP/ORG/34 VOL IX (52) the Office of the Registrar of Political Parties indicated that the nominee is not an official of any registered political party.
- (c) by a letter dated 22nd January, 2026 Ref: DCI/CRO/SEC/6/7/A/VOL.XVIII/122 the Directorate of Criminal Investigations indicated that the nominee has no previous criminal records.
- (d) by a letter dated 21st January, 2026 Ref: HELB/RR/112009/V/472 the Higher Education Loans Board indicated that the Nominee has complied with the institution.

30. Additionally, the nominee presented before the Committee clearances from the Directorate of Criminal Investigations, the Higher Education Loans Board, the Ethics

and Anti-Corruption Commission, the Kenya Revenue Authority and the Office of the Registrar of Political Parties.

3.2 Notification to the Nominee

31. By a letter dated 21st January, 2026 Ref. No. NA/DDC/F&NP/2026/37 the Clerk of the National Assembly and pursuant to section 6(3) of the Public Appointments (Parliamentary Approval), 2011, notified the nominee of the date, time and venue for the approval hearing.
32. The nominee was required to present his original identity card, academic and professional certificates and other relevant testimonials. Additionally, the nominee was requested to bring clearances from the Ethics and Anti-Corruption Commission, Kenya Revenue Authority, Higher Education Loans Board and Directorate of Criminal Investigations and the Office of the Registrar of Political Parties.
33. Further, the nominee was required to fill and present to the Committee the questionnaire in the Schedule to the Public Appointments (Parliamentary Approval) Act, 2011.

3.3 Notification to the Public

34. Pursuant to the provisions of Article 118 of the Constitution, section 6(3) of the Act and Standing Orders 45(3) and 77(2) of the National Assembly Standing Orders, the Clerk of the National Assembly notified the general public of the intention of both Committees to conduct approval hearings on **Monday, 2nd February, 2026 in the Mini-Chamber at County Hall.**
35. Section 6(9) of the **Public Appointments (Parliamentary Approval) Act, 2011** permits any person to provide the Clerk of the National Assembly with evidence contesting the suitability of a candidate to hold the office to which the candidate has been nominated. **Notably, such evidence should be provided to the Clerk of the National Assembly in the form of a written statement made on oath and must be submitted before the approval hearing.**
36. Consequently, the Clerk of National Assembly placed advertisement on Tuesday 9th December, 2025, inviting the public to submit memoranda on the suitability or otherwise of the nominee **on or before Tuesday, 22nd December, 2025 at 5.00 pm.**
37. By the close of business on **Tuesday, 22nd December, 2025**, no memoranda had been received either in support or against the nominee.

3.4 Committees' Meetings

38. Prior to the approval hearing on **Monday, 2nd February, 2026**, the Committees held a preparatory meeting to agree on the conduct of the approval hearing.

CHAPTER FOUR

4.0 THE APPROVAL HEARING

39. **Mr. Naphtaly Kipchirchir Rono**, the nominee for appointment to the position of Director General Financial Reporting Centre, appeared before the National Assembly Departmental Committee on Finance and National Planning on Monday, 2nd February, 2026 at 10.00 am for the approval hearing.

40. In conducting the approval hearing, the Committee was guided by, among others, the Constitution, the Proceeds of Crime and Anti- Money Laundering Act (POCAMLA), Cap. 59A; the Public Appointments (Parliamentary Approval), Cap. 7F; the Leadership and Integrity Act, Cap. 185C and the National Assembly Standing Orders.

41. The Committee considered the nominee' academic qualifications, employment record and work experience, membership to relevant professional associations, public office, political activities and affiliations, potential conflict of interest, suitability to the position, tax compliance, integrity and other thematic areas relevant to the duties and responsibilities of a Director General of Financial Reporting Centre.

4.1 Mr. Naphtaly Kipchirchir Rono

42. The nominee is a 51-year-old male Kenyan citizen and does not hold any other citizenship. He was born on 1st January, 1975 in Nandi County.

4.1.1 Academic and Professional qualifications

43. The nominee holds a Masters of Laws (LLM) in International Financing Law and Regulation from Strathmore University, a Postgraduate diploma in Law from Kenya School of Law (KSL), and a Bachelor of Laws (LLB) Degree from the University of Nairobi. He stated that his career in intelligence and law enforcement has given him strong expertise in investigating financial crimes and coordinating multi-agency responses, which are central to the mandate of the Financial Reporting Centre. In addition, his legal and leadership roles have built solid capacity in regulatory compliance and strategic management required to guide the Centre effectively.

4.1.2 Employment Record and Work Experience

44. The nominee has worked in the following capacities:

- a) as a Deputy Director Counter Intelligence, National Intelligence Service from 2024 to Date;
- b) as an Assistant Director Counter Terrorism, National Intelligence Service, from 2023 to Aug 2024;
- c) as an Assistant Director Operations and Technical Services, National Intelligence Service, from 2022 to July 2023;
- d) as a Commissioner/ Member, National Police Service Commission from 2019 to Oct 2022;

- e) as Head of Legal Department, National Intelligence Service from 2008 to 2018;
- f) as a Deputy Head of Legal Officer, National Intelligence Service from 2006 to 2007;
- g) as a Legal Officer, National Intelligence Service from 2004 to 2006;
- h) as a Graduate Trainee, National Intelligence Service from 2001 to 2003;
- i) as an Associate Advocate, Kiplagat & Associates Advocates from 1999 to 2000.

4.1.3 Relevant experience for the position of the Director General of the Financial Reporting Centre –

45. The nominee has over 25 years of experience at the intersection of law, security, governance, and regulation, shaping key legislation and policies. He held senior legal roles in the National Intelligence Service, including Head of Legal for over 10 years, advising the Director General on all legal matters

4.1.4 Integrity and Leadership

46. The nominee stated that he has not been charged in a court of law or mentioned in any investigatory reports of Parliament or any Commission of Inquiry in the last three (3) years. Further, he has never been dismissed or otherwise removed from office for contravention of the provisions of Article 75 of the Constitution.

4.1.5 Financial net worth

47. The nominee estimated his net worth to be KShs.101,000,000 of which KShs.49,800,000 are in liabilities. These comprises Land and buildings in Nandi, house in Nairobi, Sacco shares, farm machinery and structures, livestock, vehicles and cash in bank. His liabilities include a mortgage and Sacco loan he's financing.

4.1.6 Conflict of Interest

48. The nominee declared that he is currently not associated with any persons or matters that would present a potential conflict of interest should he assume the office as the Director General of the Financial Reporting Centre.

4.1.7 Public Office, Political Activities and Affiliations

49. The nominee informed the Committee that he is not a member of any political party.

4.1.8 Key Issues Arising from the Vetting Process

50. The nominee informed the Committee that, if appointed to the position of the Director General of the Financial Reporting Centre he would endeavor to deal with key issues in the following broad areas.

4.1.9 FATF grey-listing and international obligations

51. The core issue driving Kenya's Grey Listing is not just laws but weak effectiveness in prosecuting and managing AML/CFT outcomes. The nominee informed the Committee that Kenya was grey-listed in 2011 due to technical compliance deficiencies, particularly the absence of operational legislation and institutional

frameworks. He observed that the 2024 grey-listing arose from both technical and effectiveness gaps, including regulation of virtual asset service providers, implementation of targeted financial sanctions, transparency of beneficial ownership in trusts, and limited demonstrable outcomes in prosecutions and asset recovery. He noted that ten out of twenty-one action plan items had been addressed, with substantial progress on the remaining items.

52. On balancing FAFT obligations with national interest, the nominee informed the Committee that if appointed compliance with FATF standards would be pursued within the Constitution and in partnership with national security institutions. He emphasized that international cooperation would not compromise Kenya's sovereignty or security priorities.
53. Additionally, he emphasized that in his first 100 days he would focus to address at least six action plan items on establishing a high-functioning coordination framework, strengthening analytical capacity, operationalizing a case management system, and enhancing collaboration with regulators and reporting institutions.

4.1.10 Inter-agency coordination and national security

54. The nominee noted that financial intelligence is central to counter-terrorism and organized crime efforts. He noted that there is need for the FRC to be integrated within the national security architecture while retaining its civilian statutory mandate.
55. The nominee observed that effective AML/CFT outcomes depend on strong collaboration with the DCI, ODPP, KRA and other agencies. He proposed structured engagement forums, joint investigations, standardized operating procedures, and formal information-sharing protocols to enhance efficiency. Additionally, he acknowledged legal and operational constraints in intelligence sharing and proposed development of MOUs, secure ICT platforms, inter-agency forums, and a culture of confidentiality to formalize roles and reduce operational conflicts..
56. On Collaboration with Unclaimed Financial Assets Agency, He stated that if appointed as the DG, FRC would work with UFAA through sharing beneficial ownership information, screening of designated persons, joint training, and exchange of data management strategies to prevent illicit recovery of unclaimed assets. Screening of sanctioned persons lists between agencies will prevent asset reunification with illicit actors and joint expertise sharing on data management and joint training on data security will enhance overall system integrity.

4.1.11 Emerging risks: virtual assets, trusts and NPOS

57. The nominee observed that cryptocurrencies and peer-to-peer platforms present risks due to anonymity and cross-border speed. He highlighted that the recently enacted Virtual Asset Service Providers legislation would be operationalized, and he would build technical capacity, recruit experts, deploy blockchain and chain-analysis

tools, and conduct public awareness campaigns. He also stressed collaboration with international partners and regulators to strengthen oversight.

58. On how trusts could be regulated, the nominee noted that ongoing reforms including beneficial ownership requirements and the proposed Trust Administration Bill are key and will close gaps exploited for money laundering and terrorism financing. He emphasized that collaboration with Parliament and stakeholders like the Law Society and trust service providers will be key to fast-tracking reforms. Additionally, effective reform on trusts will support Kenya's efforts to exit the FATF Grey List by addressing critical transparency deficiencies.
59. Reform is also required for designated non-financial businesses and professions (DNFBPs), especially real estate agencies regulated under archaic laws from the 1960s. The Asset Agents Registration Board's legislation needs modernization to improve supervisory capacity and compliance. Enhancing DNFBP supervision is essential since these sectors showed weak risk-based supervision during FATF evaluations.

4.1.12 Technology and Data

60. Adopting advanced technology and data tools is vital to handle increasing data complexity and sophisticated financial crimes. The nominee noted that if appointed, he plans to leverage AI, machine learning, and blockchain analytics to detect complex financial crime networks and prioritize suspicious transactions. Additionally, recruitment of technology experts and procurement of advanced surveillance tools are planned to build FRC's technical capacity.
61. He highlighted that public sensitization campaigns will raise awareness of risks linked to virtual assets and Ponzi schemes. Whereas, cross-border partnerships with countries advanced in virtual asset regulation will support knowledge transfer and enforcement.
62. Mr. Rono emphasized upholding national values, governance principles, and ongoing engagement with Parliament on pending AML/CFT issues.
63. He affirmed readiness to be accountable and proactive in driving improvements to meet FATF requirements and national security goals.

CHAPTER FIVE

5.0 COMMITTEE'S OBSERVATIONS AND FINDINGS

5.1 Committee observations on suitability of Mr. Naphtaly Kipchirchir Rono to serve as the Director General of the Financial Reporting Centre

64. The Committee observed that:

- a) **THAT** in accordance with Article 78(1) and (2) of the Constitution, the nominee is a Kenyan citizen and does not hold dual citizenship;
- b) **THAT** the nominee holds a Master's Degree in Law (LLM) in International Finance from Strathmore University and a Bachelor's Degree in Law (LLB) from the University of Nairobi. He also has a postgraduate professional training from Kenya School of Law.
- c) **THAT** the nominee's career life spans over 25 years in law, governance, and security; led key legislation shaping national policies.
- d) **THAT** the nominee presented his academic credentials and professional certificates and demonstrated his experience in accordance with the provisions of Section 6(7) of the Public Appointments (Parliamentary Approval) Act (Cap. 7F);
- e) **THAT** the nominee meets the requirements of Chapter 6 of the Constitution on leadership and integrity having been issued with clearance certificates by the relevant statutory agencies such as EACC, KRA, DCI, ORPP and HELB;
- f) **THAT** he has never been charged in a Court of Law in the last three years.
- g) **THAT** as stipulated in Article 75(1) of the Constitution, he has no potential conflict of interest;
- h) **THAT** the nominee does not hold office in any political party hence satisfies the provisions of Article 77(2) of the Constitution; this was confirmed by the Office of the Registrar of Political Parties;
- i) **THAT** he has never been dismissed from office under Article 75 of the Constitution for contravention of the provisions of Articles 75(1) (*conflict of interest*), 76(*financial probity*) 77(*restriction of State Officers*) and 78(2) (*dual citizenship*) of the Constitution;

- j) **THAT** by the deadline of receipt of memoranda from members of the public, the Clerk of the National Assembly had received no memorandum contesting the suitability of the nominee.
- k) **THAT** the nominee demonstrated knowledge of topical, administrative and technical issues touching on financial reporting and had the requisite abilities, qualifications and experience to serve as the Director-General of the Financial Reporting Centre.

CHAPTER SIX

6.0 COMMITTEE'S RECOMMENDATION

65. Having considered the suitability, capacity and integrity of the nominee, and pursuant to section 25 of the Proceeds of Crime and Anti- Money Laundering Act (POCAMLA), Cap. 59A; sections 3 and 8 of the Public Appointments (Parliamentary Approval) Act, Cap. 7F; and standing order 216(5)(f) of the National Assembly Standing Orders, the Departmental Committee of Finance and National Planning recommends that the National Assembly **APPROVES** the nomination of **Mr. Naphtaly Kipchirchir Rono** for appointment as Director General of the Financial Reporting Centre.

 THE NATIONAL ASSEMBLY PAPERS LAID	
DATE: 11 FEB 2026	DAY: Wednesday
TABLED BY:	Mr. FCPA Kuita Kimani, CBS (Chairperson, Finance & National Planning Committee)
CLERK-AT THE-TABLE:	Moses Lonsale



**THE NATIONAL ASSEMBLY
THIRTEENTH PARLIAMENT - FOURTH SESSION- 2026
DEPARTMENTAL COMMITTEE ON FINANCE AND NATIONAL PLANNING.**

ADOPTION LIST

**REPORT ON THE APPROVAL HEARING OF MR NAPHTALY KIPCHIRCHIR RONO,
NOMINEE FOR APPOINTMENT AS DIRECTOR GENERAL, FINANCIAL REPORTING
CENTRE**

We, the Members of the Departmental Committee on Finance and National Planning have pursuant to Standing Order 199, adopted this Report and affix our signatures to affirm our approval and confirm its accuracy, validity and authenticity today, Monday, 2nd February 2026.

S/NO.	NAME	SIGNATURE
1.	HON. FCPA. KURIA KIMANI, CBS, MP - CHAIRPERSON	
2.	HON. (AMB). FCPA BENJAMIN KIPKIRUI LANGAT, MP – VICE CHAIRPERSON	
3.	HON. KALUMA PETER OPONDO, CBS, MP	
4.	HON. GEORGE SUNKUYIA RISA, MP	
5.	HON. FCPA JOSEPH MAERO OYULA, OGW, MP	
6.	HON. ANDREW ADIPO OKUOME, MP	
7.	HON. DAVID MWALIKA MBONI, MP	
8.	HON. CHIFOROMODO MANGALE, MP	
9.	HON. MAINA BETTY NJERI, MP	
10.	HON. (CPA) JULIUS KIPLLETING RUTTO, MP	
11.	HON. PAUL KIBICHIY BIEGO, MP	
12.	HON. UMUL KER SHEIKH KASSIM, MP	
13.	HON. DR. SHADRACK MWITI ITHINJI, MP	
14.	HON. DR. JOHN ARIKO NAMOIT, MP	
15.	HON. MOHAMED SOUD MACHELE, MP	

