



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FIFTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

WEDNESDAY, FEBRUARY 25, 2026 AT 2.30 P.M.

1. The House assembled at Thirty Minutes past Two O'clock
2. The Proceedings were opened with Prayer
3. **Presiding** – the Honourable Speaker

4. **LACK OF QUORUM AT COMMENCEMENT OF THE HOUSE**

There being no Quorum present at the commencement of the House, the Speaker ordered the Quorum Bell to be rung for ten minutes;

And Quorum having been attained within the ten minutes, business commenced.

5. **COMMUNICATION FROM THE CHAIR**

The Hon. Speaker issued the following Communication—

Recognition of a Delegation from the National Assembly of the Parliament of Namibia

“Honourable Members,

I wish to introduce to you a delegation from the National Assembly of the Parliament of Namibia who are seated in the Speaker’s Row. The delegation comprises of the following Members of the Parliamentary Standing Committee on Education, Youth, Civic Relations and Community Development—

- | | | | |
|-------|--------------------------|---|--------------|
| (i) | Hon. Marlayn Mbareka, MP | - | Chairperson; |
| (ii) | Hon. Tuhafeni Kalola, MP | - | Member; |
| (iii) | Hon. Sharonice Busch, MP | - | Member; |
| (iv) | Hon. Vilho Ihemba, MP | - | Member; and |
| (v) | Hon. Uutara Mootu, MP | - | Member. |

Honourable Members, the delegation, accompanied by two (2) staff, is on a visit to share experiences and best practices with the Committees dealing with matters of education, youth empowerment, and community development.

Honourable Members, on my own behalf and that of the National Assembly, I welcome them to Parliament and wish them fruitful engagements during their stay in the country. I thank you!”

6. MESSAGES

The Hon. Speaker reported the following Message—

Nomination of Persons for appointment to the National Land Commission (NLC)

“**Honourable Members**, pursuant to the provisions of Standing Order 42(1), I wish to report to the House that I have received a **Message** from His Excellency the President, seeking approval of persons nominated for appointment to the positions of Chairperson and Members of the National Land Commission (NLC).

Honourable Members, in the Message, His Excellency the President notifies that, in exercise of the powers conferred to him by the provisions of Article 250(2)(c) of the Constitution as read together with section 7(2) of the National Land Commission Act, Cap. 281 and section 5 of the Public Appointments (Parliamentary Approval) Act, Cap. 7F, he has nominated the following seven (7) persons to the positions of **Chairperson** and **Members of the National Land Commission** and now seeks the approval of the National Assembly on the nominees—

- | | | |
|------------------------------------|---|--------------|
| (1) Dr. Abdillahi Saggaf Alawy | - | Chairperson; |
| (2) Ms. Susan Khakasa Oyatsi | - | Member; |
| (3) Mr. Daniel Muriithi Muriungi | - | Member; |
| (4) Mr. Kigen Vincent Cheruiyot | - | Member; |
| (5) Hon. (Dr.) Julie Ouma Oseko | - | Member; |
| (6) Hon. Mohamed Abdi Haji Mohamed | - | Member; and |
| (7) Hon. Mary Yiane Seneta | - | Member. |

Honourable Members, Standing Order 45 provides that, upon receipt of notification of nomination for appointment, such nomination shall stand committed to the relevant Departmental Committee for consideration. In this regard, I hereby refer the Message from His Excellency the President, together with the Curriculum Vitae, the Report of the Selection Panel, and other testimonials of the nominees to the **Departmental Committee of Lands** for consideration.

Honourable Members, it is important to note that, whereas section 8 of the Public Appointments (Parliamentary Approval) Act, Cap. 7F requires the Committee, to which such nomination is referred, to consider the matter and table a report in the House within twenty-eight (28) days, paragraph 6 of the First Schedule to the National Land Commission Act, Cap. 281 requires the National Assembly to consider the nominees for appointment to the Commission within **twenty-one (21) days**. In this regard, the Committee is expected to undertake the approval hearings and submit its report within the timelines provided for in the National Land Commission Act, Cap. 281.

However, **Honourable Members**, conscious of the fact that the House will be proceeding on a short recess from 13th March 2026, I urge the Committee to immediately notify the nominees and the general public of the time and place for holding the approval hearings. Thereafter, the Committee should table its report by **Wednesday, 11th March 2026** to enable the House to consider the matter within the stated statutory timelines. I thank you!”

7. PAPERS

The following Papers were laid on the Table of the House-

- (i) Reports of the Auditor-General and the Financial Statements for the National Governments Constituencies Development Fund (NG-CDF) for the year ended 30th June 2025 and the certificates therein in respect of the following Constituencies—
 - (1) Emuhaya;
 - (2) Githunguri;
 - (3) Kacheliba;
 - (4) Kajiado Central;
 - (5) Kajiado East;
 - (6) Kajiado South;
 - (7) Kipipiri;
 - (8) Kisauni;
 - (9) Kitui West;
 - (10) Makueni;
 - (11) Mwala;
 - (12) Mwingi North;
 - (13) Nyakach;
 - (14) Ol Kalou; and
 - (15) South Mugirango.
- (ii) Intergovernmental Partnership agreement between National Government through the Ministry of Education and the County Government of Kirinyaga;
- (iii) Auditor-General's Performance Report on Provision of Bursaries and Scholarships by the National Government Affirmative Action Fund;
- (iv) Auditor General's Performance Report on Provision of Bursaries and Scholarships by the National Government Constituency Development Fund (NG-CDF);
- (v) Reports of the Auditor General and financial statements for the year ended 30th June, 2025 and the certificates therein in respect of:-
 - (1) Agri & Co-operative Training and Consultancy Services Limited;
 - (2) Gatitu Tea Factory Limited;
 - (3) Kenya Film Classification Board;
 - (4) Kenya Leather Development Council;
 - (5) National Biosafety Authority;
 - (6) National Intelligence Service;
 - (7) National Irrigation Authority;
 - (8) State Department for Culture, the Arts and Heritage;
 - (9) State Department for Irrigation;
 - (10) Veterinary Medicine Directorate; and
 - (11) Water Resources Authority.
- (vi) The Report of the Public Debt and Privatization Committee on its consideration of the Medium-Term Debt Management Strategy for the Financial Year 2026/2027 to 2028/2029.

(Deputy Majority Party Whip)

(Chairperson, Public Debt and Privatization Committee)

8. NOTICES OF MOTION

The following Notices of Motion were given—

(i) Examination of Audited Accounts of Selected State Corporations in the Roads and Transport Sector

THAT, this House adopts the Report of the Public Investments Committee on Commercial Affairs and Energy on its examination of audited financial statements of selected State Corporations in the roads and transport sector, *laid on the Table of the House on Tuesday, 14th October 2025.*

(Vice-Chairperson, Public Investments Committee on Commercial Affairs and Energy)

(ii) Report of the Public Debt and Privatization Committee on its Consideration of the Medium-Term Debt Strategy

THAT, this House adopts the Report of the Public Debt and Privatization Committee on its consideration of the Medium-Term Debt Strategy for the Financial Years 2026/2027 to 2028/2029, *laid on the Table of the House on Wednesday, 25th February 2026.*

(Chairperson, Public Debt and Privatization Committee)

9. RE-ORGANIZATION OF BUSINESS

Pursuant to Standing Order 40(2), the Speaker re-ordered the sequence of proceedings as follows –

Consideration of **Order No. 8** (*Special Motion on consideration of a Nominee for Appointment as the Permanent Representative to the United Nations Environment Programme*), **Order No.9** (*Special Motion on consideration of a Nominee for Appointment as the Chairperson of the Public Service Commission*), and **Order No. 10** (*Motion on consideration of the Field Development Plans and Production Sharing Contracts for Two Blocks in Turkana County*) to be undertaken before consideration of **Order No. 7** (*Questions and Statements*).

10. SPECIAL MOTION – CONSIDERATION OF A NOMINEE FOR APPOINTMENT AS THE PERMANENT REPRESENTATIVE TO THE UNITED NATIONS ENVIRONMENT PROGRAMME

Motion made and Question proposed –

THAT, taking into consideration the findings of the Departmental Committee on Defence and Foreign Relations in its Report on the Approval Hearing of a Nominee for Appointment as Permanent Representative of the Republic of Kenya to the United Nations Environment Programme, *laid on the Table of the House on Tuesday, 24th February 2026*, and pursuant to the provisions of Article 132(2)(e) of the Constitution and sections 3 and 8 of the Public Appointments (Parliamentary Approval) Act, Cap. 7F, this House **approves** the appointment of **Canon (Dr.) Ida Betty Odinga, EGH**, as the Permanent Representative of the Republic of Kenya to the United Nations Environment Programme.

(Chairperson, Departmental Committee on Defence, Intelligence and Foreign Relations)

Debate arising;

Mover replied;

Question put and agreed to.

11. SPECIAL MOTION – CONSIDERATION OF A NOMINEE FOR APPOINTMENT AS THE CHAIRPERSON OF THE PUBLIC SERVICE COMMISSION

Motion made and Question proposed –

THAT, taking into consideration the findings of the Departmental Committee on Labour in its Report on the Approval Hearing of a Nominee for Appointment as Chairperson of the Public Service Commission, *laid on the Table of the House on Tuesday, 24th February 2026*, and pursuant to the provisions of Article 233(2) of the Constitution and sections 3 and 8 of the Public Appointments (Parliamentary Approval) Act, Cap. 7F, this House **approves** the appointment of **Mr. Francis Meja**, as the Chairperson of the Public Service Commission.

(Chairperson, Departmental Committee on Labour)

Debate arising;

Mover replied;

Question put and agreed to.

12. MOTION – CONSIDERATION OF THE FIELD DEVELOPMENT PLAN AND PRODUCTION SHARING CONTRACTS FOR TWO BLOCKS IN TURKANA COUNTY

Motion made and Question proposed –

THAT, this House **adopts** the Joint Report of the National Assembly Departmental Committee on Energy and the Senate Standing Committee on Energy on their consideration of the Field Development Plan and Production Sharing Contracts for Block T6 and T7 in South Lokichar Basin, Turkana County, *laid on the Table of the House on Tuesday, 24th February 2026*, and pursuant to the provisions of Article 71 of the Constitution and Section 31 (2)(a) of the Petroleum Act, Cap 308, **approves** the ratification of the *Field Development Plan and Production Sharing Contracts for Block T6 and T7 in South Lokichar Basin, Turkana County*.

(Chairperson, Departmental Committee on Energy)

Debate arising;

Mover replied;

Question put and agreed to.

13. REQUESTS FOR STATEMENTS PURSUANT TO STANDING ORDER 44(2)(c)

- a) Pursuant to the provisions of Standing Order 44(2)(c), the following statements were requested—
- (i) The Member for Nandi Hills (Hon. Bernard Kitur) requested for a Statement from the Chairperson of the Departmental Committee on Transport and Infrastructure on the expansion of the *Eldoret-Chavakali* Road.
 - (ii) The Member for South Mugirango (Hon. Silvanus Osoro) requested for a Statement from the Chairpersons of the Departmental Committees on Health and Education regarding the cessation of the Bachelor of Science Oral Health programme at Mount Kenya University (MKU) and its transition to a Bachelor of Dental Surgery Programme.
- b) The request for Statement by the Nominated Member (Hon. Abubakar Talib) from the Chairperson of the Departmental Committee on Administration and Internal Security regarding mounting of roadblocks across the country was deferred.

14. QUESTIONS

The following Question was asked and responded to by the Cabinet Secretary for Public Service, Human Capital Development and Special Programmes in plenary –

- Question by the Member for Wajir West (Hon. Yussuf Farah) regarding the current status of drought in Turkana, Marsabit, Mandera, Wajir, Garissa, Isiolo and Samburu Counties and the long-term measures put in place by the Ministry to mitigate effects of recurrent drought and build resilience in ASAL areas.

Various Members also raised Supplementary Questions which were responded to by the Cabinet Secretaries within the allotted time.

15. MOTION - REPORT OF THE COMMITTEE OF THE WHOLE HOUSE ON THE JUDGES' RETIREMENT BENEFITS BILL (NATIONAL ASSEMBLY BILL NO. 27 OF 2025)

Motion made and Question proposed—

THAT, this House do agree with the Report of the Committee of the Whole House on its consideration of the Judges' Retirement Benefits Bill (National Assembly Bill No. 27 of 2025).

*(Hon. George Murugara – On behalf of Leader of the Majority Party –
19.02.2026)*

Debate having been concluded on Thursday, 19th February 2026;

Motion made and Question proposed—

THAT, the Motion for agreement with the Report of the Committee of the Whole House on its consideration of the Judges' Retirement Benefits Bill (National Assembly Bill No. 27 of 2025) be amended by inserting the words **“subject to Re-committal of Clauses 2, 8, 23, 26, 44, 54, 55 and the Long Title”**.

(Leader of the Majority Party)

There being no debate arising;

Question put and agreed to.

Thereupon the House resolved into Committee of the Whole House for recommitment of the Clauses 2, 8, 23, 26, 44, 54, 55 and the Long Title.

16. COMMITTEE OF THE WHOLE HOUSE

Order for Committee read;

IN THE COMMITTEE

The Fifth Chairperson of Committees in the Chair

The Judges' Retirement Benefits Bill (National Assembly No. 27 of 2025)

Recommitment of Clauses 8, 23, 26, 44, 54, 55, 2 and the Long Title

Clause 8 - amendment proposed;

THAT, Clause 8 of the Bill be amended by inserting the following new subsection immediately after subsection (1)—

“(2) Where a judge retains pension benefits in another pension scheme under subsection (1), the period relating to the benefits shall be excluded when computing his or her pensionable service.”

(Hon. George Murugara – On behalf of Leader of the Majority Party)

Question of the amendment proposed;

There being no debate arising;

Question of the amendment put and agreed to;

Clause 8 - as amended agreed to.

Clause 23 - amendment proposed;

THAT, Clause 23 of the Bill be amended by inserting the following new subclauses immediately after subclause (1)—

“(2) A judge of the Supreme Court to whom this Part applies shall, upon retirement, be entitled to the additional benefits set out in the Schedule.

(3) A judge of the Supreme Court who leaves office before attaining the age of sixty-five years, after having served for at least ten years, shall be entitled to access the non-pension benefits under subsection (1) and paragraphs (a) and (b) of the Schedule.”

(Hon. George Murugara – On behalf of Leader of the Majority Party)

Question of the amendment proposed;

Debate arising;

Question of the amendment put and agreed to;

Clause 23 - as amended agreed to.

Clause 26 - amendment proposed;

THAT, Clause 26 of the Bill be amended in subclause (1) by—

(a) deleting paragraph (a) and substituting therefor the following new paragraph—

“(a) deduct from that member’s monthly basic salary and pay into the Fund a sum calculated at the rate of seven point five per cent of the member’s monthly basic salary as the member’s monthly contribution; and”

(b) deleting the words “pensionable emoluments” appearing immediately after the word “monthly” in paragraph (b) and substituting therefor the words “basic salary”.

(Hon. George Murugara – On behalf of Leader of the Majority Party)

Question of the amendment proposed;

Debate arising;

Question of the amendment put and agreed to;

Clause 26 - as amended agreed to.

Clause 44 - amendment proposed;

THAT, Clause 44 of the Bill be amended in subclause (2) by deleting paragraph (c) and substituting therefor the following new paragraph—

“(c) the aggregate in full of any additional voluntary contributions made into the Fund under section 28 together with the accrued interest thereon after leaving employment for any reason.”

(Hon. George Murugara – On behalf of Leader of the Majority Party)

Question of the amendment proposed;

There being no debate arising;

Question of the amendment put and agreed to;

Clause 44 - as amended agreed to.

Clause 54 - amendment proposed;

THAT, Clause 54 of the Bill be amended in subclause (1) by inserting the words “of the Constitution” immediately after the expression “Article 166”.

(Hon. George Murugara – On behalf of Leader of the Majority Party)

Question of the amendment proposed;

There being no debate arising;

Question of the amendment put and agreed to;

Clause 54 - as amended agreed to.

Clause 55 - amendment proposed;

THAT, Clause 55 of the Bill be amended by—

(a) renumbering the existing provision as subclause (1);

(b) inserting the following new subclauses immediately after the renumbered subclause (1)—

“(2) A judge of the Supreme Court to whom this Part applies shall, during their retirement, be entitled to the additional benefits set out in the Schedule.

(3) A judge of the Supreme Court who leaves office before attaining the age of sixty-five years, after having served for at least ten years, shall be entitled to access the non-pension benefits under subsection (1) and paragraphs (a) and (b) of the Schedule.”

(Hon. George Murugara – On behalf of Leader of the Majority Party)

Question of the amendment proposed;

There being no debate arising;

Question of the amendment put and agreed to;

Clause 55 - as amended agreed to.

Clause 2 - amendment proposed;

THAT, Clause 2 of the Bill be amended in the definition of “retirement savings account” by deleting the expression “section 45” appearing immediately after the word “under” and substituting therefor the expression “section 42”.

(Hon. George Murugara – On behalf of Leader of the Majority Party)

Question of the amendment proposed;

There being no debate arising;

Question of the amendment put and agreed to;

Clause 2 - as amended agreed to.

Long Title - amendment proposed;

THAT, the Long Title to the Bill be amended by deleting the word “to” appearing immediately after the word “benefits” and substituting therefor the word “of”.

(Hon. George Murugara – On behalf of Leader of the Majority Party)

Question of the amendment proposed;

There being no debate arising;

Question of the amendment put and agreed to;

Long Title - as amended agreed to.

Bill to be reported with amendments.

17. HOUSE RESUMED - the Hon. Speaker in the Chair

The Judges' Retirement Benefits Bill (National Assembly Bill No. 27 of 2025)

Bill reported with amendments;

Motion made and Question proposed—

THAT, the House do agree with the report of the Committee of the Whole House on its consideration of the Judges Retirement Benefits Bill (National Assembly Bill No. 27 of 2025).

(Leader of the Majority Party)

There being no debate arising;

Question put and agreed to.

Motion made and Question proposed—

THAT, the Judges Retirement Benefits Bill (National Assembly Bill No. 27 of 2025) be now read a Third Time.

(Leader of the Majority Party)

There being no debate arising;

Question put and agreed to.

Bill read a Third Time and passed.

18. MOTION - EXAMINATION OF THE REPORT OF THE AUDITOR-GENERAL ON FINANCIAL STATEMENTS FOR THE NATIONAL GOVERNMENT

Motion made and Question proposed -

THAT, this House adopts the Report of the Public Accounts Committee on its Examination of the Report of the Auditor-General on the Financial Statements for the National Government Ministries, Departments and Agencies for the Financial Year 2022/2023, laid on the Table of the House on Thursday, 19th February 2026.

(Resumption of debate interrupted on Tuesday, February 24, 2026)

(The Chairperson, Public Accounts Committee - 24.02.2026)

Order deferred.

19. MOTION - SEVENTH REPORT ON THE AUDITED ACCOUNTS OF THE NATIONAL GOVERNMENT CONSTITUENCIES DEVELOPMENT FUND BOARD FOR THE FINANCIAL YEARS 2016/2017 TO 2021/2022

Motion made and Question proposed -

THAT, this House adopts the Seventh Report of the Decentralized Funds Accounts Committee on its consideration of the audited accounts of the National Government Constituencies Development Fund Board for the financial years 2016/2017, 2017/2018, 2018/2019, 2019/2020, 2020/2021 and 2021/2022, laid on the Table of the House on Tuesday, 2nd December 2025.

(The Chairperson, Decentralized Funds Accounts Committee)

(Change of Chair from the Hon. Speaker to the Fifth Chairperson of the Committees)

Debate arising;
Mover replied;
Putting of the Question deferred.

20. MOTION- REPORT ON THE AUDITED ACCOUNTS FOR THE JUDICIARY MORTGAGE SCHEME FUND FOR THE FINANCIAL YEARS 2011/2012 TO 2021/2022

Order read;
Order deferred.

21. MOTION - EIGHTH REPORT ON THE AUDITED ACCOUNTS OF THE NATIONAL GOVERNMENT AFFIRMATIVE ACTION FUND FOR THE FINANCIAL YEARS 2016/2017 TO 2021/2022

Motion made and Question proposed –

THAT, this House **adopts** the Eighth Report of the Decentralized Funds Accounts Committee on its consideration of the audited accounts of the National Government Affirmative Action Fund for the financial years 2016/2017, 2017/2018, 2018/2019, 2019/2020, 2020/2021 and 2021/2022, laid on the Table of the House on Tuesday, 2nd December 2025.

(The Chairperson, Decentralized Funds Accounts Committee __25.02.2026)

Debate arising;

Mover replied;
Putting of the Question deferred.

22. MOTION - CONSIDERATION OF SESSIONAL PAPER NO. 6 OF 2024 ON THE NATIONAL AVIATION POLICY

Order read;
Order deferred.

23. MOTION - NINTH REPORT ON THE AUDITED ACCOUNTS OF THE NATIONAL GOVERNMENT CONSTITUENCIES DEVELOPMENT FUND FOR CONSTITUENCIES IN NAKURU COUNTY FOR THE FINANCIAL YEARS 2013/2014 TO 2021/2022

Motion made and Question proposed –

THAT, this House adopts the Ninth Report of the Decentralized Funds Accounts Committee on its consideration of the audited accounts of the National Government Constituencies Development Fund for Constituencies in Nakuru County for the financial years 2013/2014, 2014/2015, 2015/2016, 2016/2017, 2017/2018, 2018/2019, 2019/2020, 2020/2021 and 2021/2022, *laid on the Table of the House on Tuesday, 2nd December 2025.*

(The Chairperson, Decentralized Funds Accounts Committee__25.02.2026)

Debate arising;
Mover replied;
Putting of the Question deferred.

24. MOTION- REPORT ON THE AUDITED ACCOUNTS FOR THE COMMODITIES FUND FOR THE FINANCIAL YEARS 2018/2019 TO 2021/2022

Order read;
Order deferred.

25. HOJA -UKAGUZI KWA ASASI ZISIZO HURU KIKAMILIFU ZA JUMUIA YA AFRIKA MASHARIKI NA USHOROBA WA KATI KATIKA JAMHURI YA MUUNGANO YA TANZANIA

Order read;
Order deferred.

And the time being twenty-nine minutes to nine O'clock, the Fifth Chairperson adjourned the House without Question put pursuant to the Standing Orders.

26. HOUSE ROSE - at twenty-nine minutes to nine O'clock

MEMORANDUM

The Speaker will take the Chair on,
Thursday, 26th February 2026 at 2.30 p.m.