

**REPUBLIC OF KENYA****THIRTEENTH PARLIAMENT – FIFTH SESSION****THE NATIONAL ASSEMBLY****VOTES AND PROCEEDINGS****TUESDAY, MARCH 10, 2026 AT 2.30 P.M.**

1. The House assembled at Thirty Minutes past Two O'clock
2. The Proceedings were opened with Prayer
3. **Presiding** – the Honourable Speaker
4. **QUORUM AT COMMENCEMENT OF THE HOUSE**

There being no Quorum present at the commencement of the House, the Honourable Speaker, ordered that the Quorum Bell be rung for ten minutes;

And Quorum having been attained within the ten minutes, business commenced.

5. PETITIONS

The Honourable Speaker conveyed the following Petition—

Introduction of the Kenya Wildlife Service Park Ticketing Portal and the resulting financial hardship to the tourism industry in the country

“Honourable Members, Article 119 of the Constitution accords any person the right to petition Parliament to consider any matter within its authority. Further, Standing Order 225(2)(b) requires the Speaker to report to the House any Petition other than those presented by a Member.

“Honourable Members, in this regard, I wish to report to the House that my Office has received a Petition from Mr. Fred Odek, Chairman of the Kenya Tourism Federation, representing members of Kenya’s tourism private sector, including tour operators, hotelkeepers, travel agents, air operators, tourism enterprises, restaurants and entertainment establishments, ecotourism organizations, and professional safari guides.

The Petitioner states that the upgrading of the Park Ticketing and Payment Portal by the Kenya Wildlife Service (KWS) has introduced significant changes that have adversely affected stakeholders in the tourism industry.

The Petitioner notes that the system upgrade was undertaken at a time when a valid Court Order issued on 1st October 2025 barred KWS from implementing new park fee rates; yet the new system applied the contested rates in disregard of the Order.

“Honourable Members, the Petitioner is concerned that the upgraded portal restricted payment options to only M-Pesa and Visa debit/credit cards, thereby excluding operators whose transactions rely on international bank transfers, corporate accounts, and alternative digital payment systems; and although bank transfer has since been added, it remains unreliable and non-functional.

The Petitioner avers that the new system introduced a hidden and discriminatory 5% “gateway fee,” only revealed at the final payment stage, which results in unequal charges for identical services and imposes an unbudgeted financial burden on industry players, amounting to losses.

The Petitioner explains that these abrupt changes were implemented without adequate industry consultations, thereby violating principles of fair administrative action and undermining Kenya’s competitiveness as a global tourist destination.

“Honourable Members, the petitioner further states that they have made efforts to engage KWS and the Ministry of Tourism and Wildlife on these concerns, but no satisfactory resolution has been issued, and the detrimental impacts on the industry continue unabated.

The Petitioner prays that this House considers making recommendations that will reinstate the previous e-Citizen-based park fee payment portal pending full consultations with tourism industry stakeholders and the removal the 5% gateway fee, which is allegedly economically punitive and procedurally unjustified.

“Honorable Members, having established that the matter raised in the Petition is well within the authority of this House, and further, that the matters raised in this Petition are not pending before any court of law, constitutional, or legal body, I hereby commit the Petition to the Public Petitions Committee for consideration pursuant to Standing Order 208A.

The Committee is required to consider the Petition and report its findings to the House and to the Petitioner in accordance with Standing Order 227(2). **I thank you!”**

6. PAPERS

The following Papers were laid on the Table of the House—

- (a) The Legal Notice No. 197 of 2025 relating to the Capital Markets (Licensing Requirements) (General) Regulations, 2025, the Explanatory Memorandum, Regulatory Impact Statement and Evidence of stakeholder engagement from the National Treasury and Economic Planning;
- (b) The Legal Notice No. 3 of 2026 relating to the Mining (Mineral Royalty Sharing) Regulations, 2026, the Report on Report of stakeholder consultations on the Mining Act Regulations and the Explanatory Memorandum from the Ministry of Mining, Blue Economy and Maritime Affairs; and
- (c) Reports of the Auditor-General and Financial Statements for the year ended 30th June, 2025 and the certificates therein in respect of -
 - i. Agricultural Information Resource Centre Revolving Fund – State Department for Agriculture;
 - ii. Agro-Chemical and Food Company Limited;
 - iii. Baringo National Polytechnic;
 - iv. Bondo Technical Training Institute;

- v. Bumbe Technical Training Institute;
- vi. Bura Rehabilitation Development Project Credit Numbers: BADEA 0595, KUWAIT 752, OPEC 1154P – National Irrigation Authority;
- vii. Bushiangala Technical Training Institution;
- viii. Chemelil Sugar Company Limited;
- ix. Communication Authority – Universal Service Fund;
- x. Digital Health Agency;
- xi. Ebukanga Technical and Vocational College;
- xii. E-Citizen Revenue Accountability Statements- The National Treasury;
- xiii. Executive Office of The President;
- xiv. Financial Statements of State Department for Sports;
- xv. Golf Hotel Limited;
- xvi. Government Press Fund;
- xvii. Heroes Technical and Vocational College;
- xviii. Human Resource Management Professionals Examination Board;
- xix. Hydrologists Registration Board;
- xx. Infrastructure And Public Private Partnership Project – IDA Credit No.5157- KE – The National Treasury;
- xxi. Kajiado East Technical and Vocational College;
- xxii. Kajiado West Technical and Vocational College;
- xxiii. Kaloleni Technical and Vocational College;
- xxiv. Kenya Dairy Board Staff Mortgage Scheme;
- xxv. Kenya Health Inspectorate Services Mortgage Fund;
- xxvi. Kenya Health Professions Oversight Authority;
- xxvii. Kenya National Congress;
- xxviii. Kenya Nuclear Regulatory Authority;
- xxix. Kenya Revenue Authority Staff Mortgage and Car Scheme;
- xxx. Kenya Revenue Authority;
- xxxi. Kenya Water Institute;
- xxxii. Kiptaragon Technical and Vocational College;
- xxxiii. Lake Basin Development Authority;
- xxxiv. Lake Victoria North Water Works Development Agency;
- xxxv. Lake Victoria South Water Works Development Agency;
- xxxvi. Machakos Technical Institute for the Blind;
- xxxvii. Masai Technical Training Institute;
- xxxviii. Masinde Muliro University for Science and Technology;
- xxxix. Media Council of Kenya;
- xl. Migori Teachers Training College;
- xli. Miwani Sugar Company (1989) Limited (In Receivership);
- xl.ii. Moi Teachers Training College – Baringo;
- xl.iii. Muhoroni Sugar Company Limited (In Receivership);
- xl. iv. Mwea Irrigation Development Project – Loan Agreement No. KE- P27;
- xl. v. Narok South Technical and Vocational College;
- xl. vi. National Biosafety Car Loan and Mortgage Fund;
- xl. vii. National Livestock Development and Promotion Service for The Six Months Period – State Department for Livestock Development;
- xl. viii. National Peace Support Operations Fund;
- xl. ix. National Police Service Commission House Mortgage Scheme; and
- 1. National Security Telecommunications Service.

(The Deputy Leader of the Majority Party)

(d) Joint Report of the Departmental Committee on Finance and National Planning & the Public Debt and Privatization Committee on its consideration of Sessional Paper No. 3 of 2025 on Partial Divestiture in Safaricom PLC by the Government of Kenya.

(Chairperson, Public Debt and Privatization Committee)

(e) Report of the Departmental Committee on Defence, Intelligence and Foreign Relations on the approval hearing of Mr. Kosiom Frank Ole Kibelekenya as nominee for Appointment as the Ambassador to the Kingdom of Denmark.

(Chairperson, Departmental Committee on Defence, Intelligence and Foreign Relations)

(f) Report of the Budget and Appropriations Committee on its consideration of the Division of Revenue Bill, 2026.

(Chairperson, Budget and Appropriations Committee)

7. NOTICES OF MOTION

The following Notices of Motion were given—

i. **Consideration of Sessional Paper No. 3 of 2025 on Partial Divestiture in Safaricom PLC by the Government of Kenya**

THAT, this House **adopts** the Joint Report of the Departmental Committee on Finance and National Planning and the Public Debt and Privatization Committee on their consideration of Sessional Paper No. 3 of 2025 on Partial Divestiture in Safaricom Plc by the Government of Kenya, *laid on the Table of the House on Tuesday, 10th March 2026.*

(Chairperson, Public Debt and Privatization Committee)

ii. **Consideration of the Appointment of the Ambassador to the Kingdom of Denmark**

THAT, this House **adopts** the Report of the Committee on the approval hearing of Mr. Kosiom Frank Ole Kibelekenya as nominee for Appointment as the Ambassador to the Kingdom of Denmark, *laid on the Table of the House on Tuesday, 10th March 2026.*

(Chairperson, Departmental Committee on Defence, Intelligence and Foreign Relations)

8. STATEMENTS

(a) Requests for Statements pursuant to Standing Order 44(2)(c)

- i. The Member for West Pokot County (Hon. Rael Kasiwai) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security regarding the status and jurisdiction of Aroo Sub-County Administrative Unit;
- ii. The Member for West Pokot County (Hon. Rael Kasiwai) on behalf of the Member for Kapenguria (Hon. Samuel Moroto) requested for a Statement from the Chairperson of the Departmental Committee on Blue Economy, Water and Irrigation regarding implementation of the Turkwel-Lokichar Water and Irrigation Project under the South Lokichar Field Development Plan;
- iii. The Member for Matuga (Hon. Tandaza Kassim) requested for a Statement from the Chairperson of the Departmental Committee on Defence, Intelligence and

Foreign Relations regarding blockage of the bank account of *Ms. Musawe Suleiman Mambo* by the *Al Rahji* Bank in Saudi Arabia;

- iv. The Member for Kisii County (Hon. Dorice Donya) requested for a Statement from the Chairperson of the Departmental Committee on Environment, Forestry and Mining regarding persistent discharge of raw sewage into public spaces during rainy seasons;
- v. The Member for Starehe (Hon. Amos Mwago) requested for a Statement from the Chairperson of the Departmental Committee on Lands regarding issuance of provisional certificate of title deed to *Ms. Salamat Bibi Sheikh*;
- vi. The Member for West Pokot County (Hon. Rael Kasiwai) on behalf of the Member for Sigor (Hon. Peter Lochakapong) requested for a Statement from the Chairperson of the Departmental Committee on Transport and Infrastructure regarding road safety concerns linked to the operations of Cemtech Limited in *Sebit*, West Pokot County;
- vii. The Member for Kirinyaga County (Hon. Jane Njeri Maina) requested for a Statement from the Chairperson of the Departmental Committee on Education regarding the safety of learners at Kerugoya School for the Deaf; and
- viii. The request for a statement by the Member for Kanduyi (Hon. John Makali) regarding non-payment of retirement benefits of the late Mwalimu Humphreys Nyongesa was deferred.

9. MOTION- CONSIDERATION OF THE 2026 BUDGET POLICY STATEMENT

Motion made and Question proposed;

THAT, this House **adopts** the Report of the Budget and Appropriations Committee on the Budget Policy Statement (BPS) for the Financial Year 2026/2027 and a compendium of Departmental Committee Reports on the 2026 BPS, *laid on the Table of the House on Wednesday, 4th March 2026*, and pursuant to the provisions of section 25(7) of the Public Finance Management Act, Cap. 412A and Standing Order 232(9) & (10):-

- (a) **approves** the Budget Policy Statement (BPS) for the financial year 2026/2027;
- (b) makes the following **Financial Resolutions** with respect to the BPS-
 - (i) **That**, the National Government budget ceiling be approved at Kshs. **2,878,426,500,000**;
Of which:

1) Executive	Kshs. 2,797,202,700,000
<i>Of which:</i> Office of the Auditor General	Kshs. 9,026,300,000
2) Parliament	Kshs. 50,782,000,000
3) Judiciary	Kshs. 30,441,800,000
 - (ii) **That**, the allocation to County Government Equitable Share be approved at Kshs. **420,000,000,000**;

- (iii) **That**, consistent with the latest audited and approved revenues, the allocation to the Equalization Fund be set at Kshs. **9,602,170,425**;
- (iv) **That**, the County Government Additional Allocations be approved at Kshs. **75,692,700,182** as per the Fourth Schedule to the Report which shall form the basis for the County Government Additional Allocations Bill for the FY 2026/2027;
- (v) **That**, the allocation for the public participation initiatives be approved at Kshs. **4,000,000,000** under Vote 1071, National Treasury;
- (c) **resolves that—**
- (i) consistent with the resolution of the House of 3rd March 2026 on the 2026 Medium Term Debt Strategy, the fiscal deficit be maintained at 5.3 percent of the Gross Domestic Product (GDP);
- (ii) the *First Schedule* to the Order Paper forms the basis for the ceilings for the FY 2026/27 Budget Estimates;
- (iii) the **Policy Resolutions contained** in the *Second Schedule* to the Order Paper (*Non-financial recommendations relating to the Budget Policy Statement for the financial year 2026/27*), shall form the basis for FY 2026/2027 budget estimates; and
- (iv) the minimal adjustments in the gross ceilings in the second schedule to the Report be accommodated in the revenue yield expected from ongoing tax administration reforms and the enhanced funding to KRA.

(Chairperson, Budget and Appropriations Committee)

Debate having been concluded on Thursday, 5th March 2026 (Afternoon);

Question put and agreed to

10. THE DIVISION OF REVENUE BILL (NATIONAL ASSEMBLY BILL NO. 2 OF 2026)

Order for Second Reading Read;

Motion made and Question proposed—

THAT, the Division of Revenue Bill (National Assembly Bill No. 2 of 2026) be now read a Second time.

(Chairperson, Budget and Appropriations Committee)

Debate arising;

Mover replied;

Question put and agreed to.

Bill read a Second Time and committed to the Committee of the whole House.

11. COMMITTEE OF THE WHOLE HOUSE

Order for Committee read;

IN THE COMMITTEE

Deputy Speaker in the Chair

(i) The Division of Revenue Bill (National Assembly Bill No. 2 of 2026)

SCHEDULE

THAT, the Schedule to the Bill be deleted and substituted therefor the following new Schedule—

SCHEDULE (s.4)

Allocation of Revenue Raised Nationally Between the National Government and County Governments for the Financial Year 2026/27

Type/level of allocation	Amount in Kshs.	Percentage (%) of FY 2022/23 audited and approved Revenue i.e. Kshs. 2,050,114,740,913
A. Total Sharable Revenue	2,901,874,758,144	
B. National Government	2,471,624,184,439	
C. Equalisation Fund	10,250,573,705	0.50%
D. County equitable share	420,000,000,000	20.5%

Question of the amendment proposed,

Debate arising;

Question put and agreed to;

Schedule - as amended agreed to.

Clauses 2, 3 and 4 - agreed to.

Title - agreed to.

Clause 1 - agreed to.

Bill to be reported with amendments.

(ii) The Miscellaneous Fees and Levies (Amendment) Bill (National Assembly Bill No. 57 of 2025)

Clause 2 - agreed to.

Clause 3 - **amendment proposed;**

THAT, clause 3 be amended in paragraph (c), by—

(a) inserting the following proposed new subsections immediately after the proposed subsection (4B)—

“(4BA) A person appointed as a member of the Board under this Act, other than an *ex officio* member, shall serve for a term of three years and be shall be eligible for re-appointment for a further and final term of three years.

“(4BB) A member of the Board, other than an *ex officio* member, may—

(a) at any time resign from office by notice in writing—

(i) in the case of the chairperson, to the President; or

(ii) in the case of a member, to the chairperson;

(b) be removed from office if the member—

(i) has been absent from three consecutive meetings of the Board without the permission of the chairperson;

(ii) is adjudged bankrupt or enters into a composition scheme or arrangement with his or her creditors;

(iii) is convicted of an offence involving dishonesty or fraud;

(iv) is convicted of a criminal offence and sentenced to imprisonment for a term exceeding six months or to a fine exceeding ten thousand shillings;

(v) is incapacitated by prolonged physical or mental illness or is deemed otherwise unfit to discharge his or her duties as a member of the Board”;

(b) inserting the following new paragraph in the proposed subsection (4C) immediately after paragraph (c)—

“(d) the conduct of affairs and regulation of the business of the Board.”

(Leader of the Majority Party)

Question of the amendment proposed;

There being no debate arising;

Question of the amendment put and agreed to;

Further amendment proposed-

THAT Clause 3 of the Bill be amended in paragraph (c) by —

(i) inserting the following new subsection immediately after the proposed new subsection (4B) —

(4BA) The functions of the Board shall be to –

- (a) formulate the strategic direction of the Fund including strategic plans, investment plans and policies;
- (b) set up administrative, governance and financial management structures of the Fund;
- (c) oversee the administration and management of the Fund;
- (d) coordinate the optimal utilization of the Fund in implementing programmes relating to the purpose for which the Fund is established;
- (e) supervise the performance of the Secretary to the Board, officers and staff of the Fund;
- (f) approve and review the annual work programme and budget of the Fund;
- (g) approve, with the concurrence of the Cabinet Secretary, the investment policy, investment plan and risk threshold of the Fund;
- (h) invest the funds of the Board not immediately required for the purposes of this Act in such a manner as it may determine; and
- (i) perform any other function necessary to promote the objects and purpose of the Fund.

(ii) inserting the words “and annually to the National Assembly” immediately after the words “at least once every three months”, in the proposed new subsection (4I).

(Chairperson, Departmental Committee on Transport and Infrastructure)

Question of the amendment proposed;

There being no debate arising;

Question on the further amendment put and agreed to;

Clause 3 as amended - agreed to.

Title - agreed to.

Clause 1 - agreed to.

12. HOUSE RESUMED - the First Chairperson of Committees in the Chair

(i) The Miscellaneous Fees and Levies (Amendment) Bill (National Assembly Bill No. 57 of 2025)

Bill reported with amendments;

Motion made and Question proposed—

THAT, the House do agree with the report of the Committee of the Whole House on its consideration of the Miscellaneous Fees and Levies (Amendment) Bill (National Assembly No. 57 of 2025)

(Leader of the Majority Party)

There being no debate arising;

Question put and agreed to.

Motion made and Question proposed—

THAT, the Miscellaneous Fees and Levies (Amendment) Bill (National Assembly No. 57 of 2025) be now read a Third Time.

(Leader of the Majority Party)

There being no debate arising;

Question put and agreed to.

Bill read a Third Time and passed.

(ii) The Division of Revenue Bill (National Assembly Bill No. 2 of 2026)

Bill reported with amendments;

Motion made and Question proposed –

THAT, this House do agree with the report of the Committee of the Whole House on its consideration of the Division of Revenue Bill (National Assembly Bill No. 2 of 2026).

(Chairperson, Budget and Appropriations Committee)

Debate arising;

Question put and agreed to.

Motion made and Question proposed—

THAT, the Division of Revenue Bill (National Assembly Bill No. 2 of 2026) be now read a Third Time.

(Chairperson, Budget and Appropriations Committee)

Debate arising;

Question put and agreed to;

Bill read a Third time and passed.

13. MOTION – REPORT ON THE AUDITED ACCOUNTS FOR THE JUDICIARY MORTGAGE SCHEME FUND FOR THE FINANCIAL YEARS 2011/2012 TO 2021/2022

Motion made and Question proposed –

THAT, this House **adopts** the Report of the Special Funds Accounts Committee on its consideration of the audited accounts for the Judiciary Mortgage Scheme Fund for the financial years 2011/2012 to 2021/2022, *laid on the Table of the House on Tuesday, 5th August 2025.*

(Chairperson, Special Funds Accounts Committee)

Debate arising;
Mover replied;
Putting of the Question deferred.

14. MOTION – REPORT ON THE AUDITED ACCOUNTS FOR THE COMMODITIES FUND FOR THE FINANCIAL YEARS 2018/2019 TO 2021/2022

Motion made and Question proposed –

THAT, this House **adopts** the Fifth Report of the Special Funds Accounts Committee on its consideration of the Report of the audited Financial Statements for the Commodities Fund for the Financial Years 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023.*

(Chairperson, Special Funds Accounts Committee)

Debate arising;
Mover replied;
Putting of the Question deferred.

And the time being Seven O'clock, the First Chairperson adjourned the House without Question put pursuant to the Standing Orders.

15. HOUSE ROSE - at Seven O'clock

M E M O R A N D U M

The Speaker will take the Chair on,
Wednesday, March 11, 2026 at 9.30a.m.

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