



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

WEDNESDAY, MARCH 18, 2026 (AFTERNOON SITTING)

1. The Senate assembled at thirty Minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.
3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40 (1);

And there being a Quorum before the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **COMMUNICATIONS FROM THE CHAIR**

The Deputy Speaker conveyed the following Communications from the Chair:

- i) **Visiting teachers and students from Kuikui Senior School in Baringo County**

“Honourable Senators,

I would like to acknowledge the presence, in the Public Gallery this afternoon, visiting teachers and students from Kuikui Senior School in Baringo County. The delegation comprises two (2) teachers and forty-six (46) students, who are visiting the Senate for an academic exposition.

Honourable Senators,

On behalf of the Senate and on my own behalf, I extend a warm welcome to the delegation and wish them a fruitful learning.

I thank you.”

ii) Visiting Teachers and Students from Ngangarithi and Nyakinyua Comprehensive Schools in Nyeri County

“Honourable Senators,

I would like to acknowledge the presence, in the Public Gallery this afternoon, visiting teachers and students from Ngangarithi and Nyakinyua Comprehensive Schools in Nyeri County. The delegation comprises thirteen (13) teachers and ninety-six (96) students, who are visiting the Senate for an academic exposition.

Honourable Senators,

On behalf of the Senate and on my own behalf, I extend a warm welcome to the delegation and wish them a fruitful learning.

I thank you.”

5. **PAPERS LAID**

The following papers were laid on the Table of the Senate:

- i) The Civil Aviation (Meteorological Service for Air Navigation) Regulations, Legal Notice No. 17 of 2025).
- ii) The Civil Aviation (Communication Procedures) Regulations, Legal Notice No. 18 of 2025).
- iii) The Civil Aviation (Operations of Aircraft - Helicopters) Regulations, Legal Notice No. 19 of 2025).
- iv) The Civil Aviation (Approved Maintenance Organization) Regulations, Legal Notice No. 20 of 2025).
- v) The Civil Aviation (Environmental Protection-Aircraft Noise) Regulations, Legal Notice No. 21 of 2025).
- vi) The Civil Aviation (Licensing of Air Services) Regulations, Legal Notice No. 22 of 2025).
- vii) The Civil Aviation (Aircraft Nationality and Registration Marks) Regulations, Legal Notice No. 23 of 2025).
- viii) The Civil Aviation (Carbon Offsetting and Reduction Scheme for International Aviation) Regulations, Legal Notice No. 24 of 2025).
- ix) The Civil Aviation (Radio Navigation Aids) Regulations, Legal Notice No. 25 of 2025).

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- x) The Civil Aviation (Certification of air Navigation Service Providers) Regulations, Legal Notice No. 27 of 2025).
- xi) The Civil Aviation (Units of Measurement to be used in Air and Ground Operations) Regulations, Legal Notice No. 28 of 2025).
- xii) The Civil Aviation (Operation of Aircraft for Commercial Air Transport - Aeroplanes) Regulations, Legal Notice No. 29 of 2025).
- xiii) The Civil Aviation (Air Traffic Services) Regulations, Legal Notice No. 30 of 2025).
- xiv) The Civil Aviation (Security) Regulations, Legal Notice No. 31 of 2025).
- xv) The Civil Aviation (Safety Management) Regulations, Legal Notice No. 32 of 2025).
- xvi) The Civil Aviation (Aeronautical Search and Rescue) Regulations, Legal Notice No. 33 of 2025).
- xvii) The Civil Aviation (Airworthiness) Regulations, Legal Notice No. 37 of 2025).
- xviii) The Civil Aviation (Communications Systems) Regulations, Legal Notice No. 38 of 2025).
- xix) The Civil Aviation (Unmanned Aircraft Systems) Regulations, Legal Notice No. 40 of 2025).
- xx) The Civil Aviation (Air Operator Certification and Administration) Regulations, Legal Notice No. 42 of 2025).
- xxi) The Draft Intergovernmental Relations (Sector Forums) Regulations, 2026.
- xxii) Report of the Office of the Controller of Budget (COB) on County Governments Budget Implementation Review for the first half of financial year 2025/2026.

(The Senate Deputy Majority Whip)

6. QUESTIONS AND STATEMENTS

a) Requests for Statements pursuant to Standing Order 53 (1)

- i) The Senator for Kitui County (Sen. Enoch Wambua, MP) sought a Statement from the Standing Committee on Agriculture, Livestock and Fisheries regarding the use of emergency funds by county governments to purchase seed for residents in Arid and Semi-Arid (ASAL) counties.

- ii) Nominated Senator (Sen. Hezena Lemaletian, MP) sought a Statement from the Standing Committee on Health concerning the state of due diligence, professionalism, regulatory oversight and ethical compliance in Kenya's pharmaceutical sector.
- iii) Nominated Senator (Sen. Beth Syengo, MP) sought a Statement from the Standing Committee on Health regarding the availability of antivenom and support for snakebite victims in Kitui County.
- iv) The Senator for Tharaka Nithi County (Sen. Mwenda Gataya Mofire, MP) sought a Statement from the Standing Committee Health regarding the plight of cancer patients at the Kenyatta National Hospital (KNH) following the prolonged breakdown of the hospital's Linear Accelerator (LINAC) radiotherapy machine.
- v) The Senator for Kajiado County (Sen. Kanar Seki, MP) sought a Statement from the Standing Committee on Health regarding the shortage of blood collection bags at the Kenyatta National Hospital.
- vi) The Senator for Nandi County (Sen. Samson Cherarkey, MP) sought a Statement from the Standing Committee on National Security, Defence and Foreign Relations regarding Government's support towards the repatriation of deceased Kenyans.
- vii) The Senator for Nandi County (Sen. Samson Cherarkey, MP) sought a Statement from the Standing Committee on National Security, Defence and Foreign Relations concerning the devastating impact of the recent floods across the country.
- viii) The Senator for Meru County (Sen. Kathuri Murungi, MP) sought a Statement from the Standing Committee on National Security, Defence and Foreign Relations concerning the renewed and escalating banditry attacks in the Northern Grazing Zone in Meru County.
- ix) The Senator for Makueni County (Sen. Daniel Maanzo, MP) on behalf of the Senator for Kisumu County (Sen. (Prof.) Tom Ojienda, MP) sought a Statement from the Standing Committee on National Security, Defence and Foreign Relations regarding the growing prevalence of mobile money fraud and digital financial services scams in Kenya.

7. THE DIVISION OF REVENUE BILL (NATIONAL ASSEMBLY BILLS NO. 2 OF 2026)

Order for First Reading read.

Bill Read a First Time and committed to the Standing Committee on Finance and Budget.

8. **THE AGRICULTURE PRODUCE (MINIMUM GUARANTEED RETURNS) BILL (SENATE BILLS NO. 17 OF 2025)**

(Sen. Veronica Maina, MP)

(Second Reading)

(Resumption of debate interrupted on Tuesday, 10th March, 2026)

(Mover to reply)

Order deferred.

9. **THE PUBLIC AUDIT (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 4 OF 2024)**

Order for Second Reading read;

Motion made and Question proposed;

THAT, the Public Audit (Amendment) Bill (National Assembly Bills No. 4 of 2024) be now read a Second time.

(The Senate Majority Leader – 10.03.2026)

Debate interrupted on Thursday, 12th March, 2026, resumed for Mover to reply;

Thereupon, Mover replied;

Pursuant to Standing Order 66 (3), the Mover requested for the deferment of the putting of the Question to a later date;

And the Deputy Speaker, acceding to the request, deferred the putting of the Question to a later date.

10. **THE HEALTH (AMENDMENT) BILL (SENATE BILLS NO. 12 OF 2025)**

Order for Second Reading read;

Motion made and Question proposed;

THAT, the Health (Amendment) Bill (Senate Bills No. 12 of 2025) be now read a Second time.

(Sen. Erick Okong'o Mogeni, MP – 17.03.2026)

Debate interrupted on Tuesday, 17th March, 2026, resumed;

And there being no more Senators wishing to contribute;

Mover replied;

Pursuant to Standing Order 66 (3), the Mover requested for the deferment of the putting of the Question to a later date;

And the Temporary Speaker (Sen. (Dr.) Danson Mungatana, MP), acceding to the request, deferred the putting of the Question to a later date.

11. **MOTION - REPORT OF THE STANDING COMMITTEE ON JUSTICE, LEGAL AFFAIRS AND HUMAN RIGHTS ON A PETITION TO THE SENATE BY HON. ISAIAH MAINA, A MEMBER OF THE COUNTY ASSEMBLY (MCA) OF NANDI COUNTY REPRESENTING OL'LESSOS WARD ON THE PROPOSED AMENDMENTS TO THE COUNTY GOVERNMENTS ACT (CAP. 265)**

(The Chairperson, Standing Committee on Justice, Legal Affairs and Human Rights)

THAT, the Senate adopts the, Report of the Standing Committee on Justice, Legal Affairs and Human Rights on a Petition to the Senate by Hon. Isaiah Maina, a Member of the County Assembly (MCA) of Nandi County representing Ol'lessos Ward on proposed amendments to the County Governments Act (CAP. 265), laid on the Table of the Senate on Wednesday, 11th March, 2026.

Order deferred.

12. **MOTION - REPORT OF THE LIAISON COMMITTEE ON THE ACTIVITIES AND OPERATIONS OF SELECT COMMITTEES DURING THE THIRD SESSION (2024)**

(The Chairperson, Liaison Committee)

THAT, the Senate notes the Report of the Liaison Committee on the activities and operations of Select Committees during the Third Session (2024) pursuant to Standing Order 224 (2), laid on the Table of the Senate on Wednesday, 28th May, 2025.

Order deferred.

13. **COMMITTEE OF THE WHOLE THE NUTS AND OIL CROPS DEVELOPMENT BILL (SENATE BILLS NO. 47 OF 2023)**

(Sen. Hamida Kibwana, MP)

Order deferred.

14. **COMMITTEE OF THE WHOLE THE HERITAGE AND MUSEUMS BILL (SENATE BILLS NO. 8 OF 2023)**

(The Chairperson, Standing Committee on Labour and Social Welfare)

Order deferred.

15. **COMMITTEE OF THE WHOLE**
THE STATUTORY INSTRUMENTS (AMENDMENT) BILL (SENATE BILLS NO. 10 OF 2024)
(The Senate Majority Leader and the Senate Minority Leader)

Order deferred.
16. **COMMITTEE OF THE WHOLE**
THE COUNTY HALL OF FAME BILL (SENATE BILLS NO. 18 OF 2023)
(Sen. Miraj Abdillahi Abdulrahman, MP)

Order deferred.
17. **COMMITTEE OF THE WHOLE**
THE PUBLIC FUNDRAISING APPEALS BILL (SENATE BILLS NO. 36 OF 2024)
(The Senate Majority Leader)

Order deferred.
18. **COMMITTEE OF THE WHOLE**
THE ENVIRONMENT LAWS (AMENDMENT) BILL (SENATE BILLS NO. 23 OF 2024)
(Sen. Abdul Haji, MP)

Order deferred.
19. **COMMITTEE OF THE WHOLE**
THE SPORTS (AMENDMENT) (NO. 2) BILL (SENATE BILLS NO. 45 OF 2024)
(Sen. (Prof.) Tom Ojienda, MP and Sen. Raphael Chimera, MP)

Order deferred.
20. **COMMITTEE OF THE WHOLE**
THE KENYA NATIONAL COUNCIL FOR POPULATION AND DEVELOPMENT BILL (NATIONAL ASSEMBLY BILLS NO. 72 OF 2023)
(The Senate Majority Leader)

Order deferred.
21. **THE COUNTY GOVERNMENTS (AMENDMENT) BILL (SENATE BILLS NO. 39 OF 2024)**
(Sen. George Mbugua, MP)

(Second Reading)

Order deferred.

22. **THE STREET NAMING AND PROPERTY ADDRESSING SYSTEM BILL (SENATE BILLS NO. 43 OF 2024)**

(Sen. Fatuma Dullo, MP)

(Second Reading)

Order deferred.

23. **THE COUNTY GOVERNMENTS LAWS (AMENDMENT) BILL (SENATE BILLS NO. 52 OF 2024)**

(Sen. Kathuri Murungi, MP)

(Second Reading)

Order deferred.

24. **THE COUNTY GOVERNMENTS LAWS (AMENDMENT) BILL (SENATE BILLS NO. 14 OF 2025)**

(Sen. Abdul Haji, MP)

(Second Reading)

Order deferred.

25. **THE NATIONAL CONSTRUCTION AUTHORITY (AMENDMENT) BILL (SENATE BILLS NO. 15 OF 2025)**

(Sen. Eddy Oketch, MP)

(Second Reading)

Order deferred.

26. **MOTION - PROVISION OF IFMIS REPORTS FOR COUNTY GOVERNMENTS TO THE SENATE**

(Sen. Andrew Omtatah Okoiti, MP)

THAT, AWARE that, Article 96 of the Constitution provides that the Senate represents the counties, and serves to protect their interests, determines the allocation of national revenue among counties, as provided in Article 217, and exercises oversight over national revenue allocated to the County Governments;

FURTHER AWARE THAT, in the case of *Senate v Council of Governors and 6 others* (Petition 24 and 27 of 2019 (consolidated) 2022) KESC 57(KLR), the Supreme Court affirmed that the Senate's oversight authority extends to both nationally allocated and locally generated revenue;

CONCERNED THAT, that Senators are constrained by lack of access to real time to data from the IFMIS system for the respective counties they represent, thus affecting effective oversight of County Governments;

FURTHER CONCERNED THAT, in some instances data and information presented to the Senate by the Auditor-General and the Controller of Budget are received and considered late as a result of the backlog resulting into too much information not getting properly reviewed by Senators;

NOTING THAT, as a result of unchecked financial information and systems, County Governments have continued to accumulate pending bills resulting from unplanned expenditures, unaccounted for and inflated cost of projects;

NOW THEREFORE, the Senate resolves, that the Cabinet Secretary in charge of the National Treasury shall on a monthly basis forward to the Clerk of the Senate all IFMIS transactions and reports for each County Government for onward transmission to the respective Senator for information on accountability and transparency, in order to strengthen their constitutional oversight and promote good governance in the management of public finances.

Order deferred.

27. MOTION – DELINK JUNIOR SECONDARY SCHOOLS FROM PRIMARY SCHOOLS

(Sen. Mwenda Gataya, MP)

THAT, AWARE that, the Ministry of Education in Kenya, introduced Junior Secondary Schools (JSS) as part of the Competency-Based Curriculum (CBC) implementation marking a major milestone for the country's education system, and a key opportunity to improve the quality of education available to students;

APPRECIATING THAT, the Junior Secondary Schools program play a vital role in shaping the academic trajectory of learners by providing students with a strong foundation in core subjects, helping them develop essential skills and offering them opportunities to participate in extracurricular activities promoting greater social inclusion;

CONCERNED THAT, the integration of Junior Secondary Schools within primary school setups has posed major challenges for Junior Secondary teachers, including inadequate training on the new competency-based curriculum, limited opportunities for career advancement, conflict in leadership, decision-making and resource allocation leading to strained relationships with head teachers;

FURTHER CONCERNED THAT Junior Secondary Schools (JSS) face critical shortages in essential infrastructure such as laboratories, libraries, ICT hubs, and science equipment necessary for the implementation of the JSS curriculum, coupled with inadequate access to approved learning materials and teaching resources, resulting in inconsistencies in curriculum delivery hindering effective teaching, learning, and overall student development;

NOW THEREFORE, the Senate resolves that the Ministry of Education, the Teachers Service Commission and the Kenya Institute of Curriculum Development should: -

- i) Provide for an independent administrative and operational framework for Junior Secondary Schools to enhance governance, streamline management, and create a more focused learning environment for the learners;
- ii) Allocate adequate funds for the construction and equipping of Junior Secondary Schools with essential facilities such as science labs, libraries and ICT rooms, and provide adequate learning materials relevant with the curriculum;
- iii) Offer professional development programs for Junior Secondary School teachers to help them specialize in specific subjects to effectively implement the JSS curriculum;
- iv) Develop a clear career progression framework for Junior Secondary School teachers, including opportunities for promotions and additional responsibility allowances;
- v) Formulate clear policies and guidelines outlining the structure, curriculum, and management of Junior Secondary Schools; and
- vi) Ensure an optimal teacher-student ratio to facilitate personalized student attention and effective learning.

Order deferred.

And there being no other business on the Order Paper, the Temporary Speaker (Sen. (Dr.) Danson Mungatana, MP) adjourned the Senate at twenty-eight minutes past Six O'clock, without Question put, pursuant to the Standing Orders.

28. **SENATE ROSE** – at twenty-eight minutes past Six O'clock

MEMORANDUM

*The Speaker will take the Chair on
Thursday, March 19, 2026 at 2:30 p.m.*

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