



**REPUBLIC OF KENYA
THIRTEENTH PARLIAMENT – (FIFTH SESSION)**

**THE SENATE
ORDER PAPER**

THURSDAY, APRIL 02, 2026 AT 2.30 PM

PRAYER

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions (as listed in the Appendix)
5. Papers (as listed in the Appendix)
6. Notices of Motion (as listed in the Appendix)
7. Questions and Statements (as listed in the Appendix)
8. ***THE EQUALISATION FUND APPROPRIATION BILL (NATIONAL ASSEMBLY BILL NO. 21 OF 2025)**
(The Senate Majority Leader)

(First Reading)

9. ****THE COUNTY GOVERNMENTS ADDITIONAL ALLOCATIONS BILL (SENATE BILLS NO. 8 OF 2026)**
(The Chairperson, Standing Committee on Finance and Budget)

(First Reading)

10. ***THE ARTIFICIAL INTELLIGENCE BILL (SENATE BILLS NO. 4 OF 2026)**
(Sen. Karen Nyamu, MP)

(First Reading)

11. ***THE COUNTY GOVERNMENTS (AMENDMENT) BILL (SENATE BILLS NO. 5 OF 2026)**
(Sen. Mohamed Chute, MP)

(First Reading)

...../Motion

12. **MOTION - IMPLEMENTATION OF RECOMMENDATIONS BY SELECT COMMITTEES ON COUNTY PUBLIC ACCOUNTS (CPAC) AND COUNTY PUBLIC INVESTMENTS AND SPECIAL FUNDS (CPI&SF) ON AUDITOR GENERAL REPORTS FOR FY 2024/2025**

(Sen. Ledama Olekina, MP)

AWARE THAT, Article 96(1) and (3) of the Constitution mandates the Senate to represent counties, protect their interests, and oversee national revenue allocated to county governments; and that Article 229(8) and the Public Audit Act require Parliament to debate audit reports and act within three months;

CONCERNED THAT, despite repeated invitations and summons, fifteen county governors defied the Select Committees on CPAC and CPI&SF by refusing to appear and answer for financial mismanagement and accountability failures in the Auditor General’s FY 2024/25 reports;

APPRECIATING THAT, CPAC and CPI&SF diligently interrogated the Auditor General’s issues, filed reports within constitutional timelines, and secured Senate approval on 31st March 2026;

NOTING THE urgent need for rigorous follow-up on these recommendations and ongoing Senate oversight of implementation;

NOW THEREFORE, notwithstanding Standing Order 225, **THE SENATE RESOLVES** that the Select Committees on CPAC and CPI&SF immediately:

1. Track implementation of the Senate-approved recommendations and table monthly progress reports detailing compliance status;
2. Fast-track the next audit cycle by prioritizing Auditor General reports on county financial statements for the year ended 30th June 2026, tabling committee reports promptly to enable thorough Senatorial scrutiny;
3. Enforce fiduciary accountability by re-summoning non-compliant county governors, recommending sanctions for defiance (including budget withholding under Article 229), and escalating unresolved cases to the Controller of Budget, Ethics and Anti-Corruption Commission, or Director of Public Prosecutions as appropriate;
4. Collaborate with oversight bodies—Controller of Budget, EACC, and DPP—to impose consequences under Chapter Six (Leadership and Integrity) for governors’ failure to appear, including contempt charges, suspension of county equitable share, personal liability for losses, and disqualification from future electoral candidacies.

***(Resumption of debate interrupted on Wednesday, 1st April, 2026
- Afternoon Sitting)
(Balance of time - 55 mins)***

...../Motions

13. **MOTION - REPORT OF THE PROCEEDINGS OF THE ARTIFICIAL INTELLIGENCE (AI) CONFERENCE ON THE ROLE OF PARLIAMENT IN SHAPING THE FUTURE OF RESPONSIBLE AI HELD FROM 28TH TO 30TH NOVEMBER, 2025 IN KUALA LUMPUR, MALAYSIA**

(Sen. Enoch Wambua, MP)

THAT, the Senate notes the Report of the Proceedings of the Artificial Intelligence (AI) Conference on the role of parliament in shaping the future of responsible AI held from 28th to 30th November, 2025 in Kuala Lumpur, Malaysia, laid on the Table of the Senate on Tuesday, 24th February, 2026.

***(Resumption of debate interrupted on Thursday, 26th March, 2026)
(Mover to reply)***

14. *****THE CULTURE BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2024)**

(The Senate Majority Leader)

(Second Reading)

***(Resumption of debate interrupted on Tuesday, 10th March, 2026)
(Division)***

15. *****THE PUBLIC AUDIT (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 4 OF 2024)**

(The Senate Majority Leader)

(Second Reading)

***(Resumption of debate interrupted on Wednesday, 18th March, 2026 –
Afternoon Sitting)
(Division)***

16. ***THE HEALTH (AMENDMENT) BILL (SENATE BILLS NO. 12 OF 2025)**

(Sen. Erick Okong’o Mogeni, MP)

(Second Reading)

***(Resumption of debate interrupted on Wednesday, 18th March, 2026 –
Afternoon Sitting)
(Division)***

17. ***THE AGRICULTURE PRODUCE (MINIMUM GUARANTEED RETURNS) BILL (SENATE BILLS NO. 17 OF 2025)**

(Sen. Veronica Maina, MP)

(Second Reading)

***(Resumption of debate interrupted on Wednesday, 25th March, 2026 –
Afternoon Sitting)
(Division)***

18. ******THE DIVISION OF REVENUE BILL (NATIONAL ASSEMBLY BILL NO.2 OF 2026)**

(The Senate Majority Leader)

(Second Reading)

...../Bills

19. **MOTION - MAINSTREAMING GENDER PERSPECTIVES IN LEGISLATIVE AND POLICY PROCESSES**

(Sen. Veronica Maina, MP)

THAT AWARE THAT, Article 27 of the Constitution of Kenya guarantees the right to equality and freedom from discrimination, with Article 27(3) providing that women and men have the right to equal treatment, including the right to equal opportunities in political, economic, cultural and social spheres;

FURTHER AWARE that Article 27(8) obligates the State to take legislative and other measures to redress any disadvantage suffered by individuals or groups as a result of past discrimination, and to ensure that not more than two-thirds of members of elective or appointive bodies shall be of the same gender;

COGNIZANT THAT mainstreaming gender perspectives in all aspects of governance is essential to achieving inclusive development and safeguarding the rights and welfare of all citizens, particularly women, girls and other marginalized groups;

CONCERNED THAT the integration of gender considerations remain inconsistent across the two levels of government and that legislative processes have often resulted to policies that do not adequately address gender-specific needs and realities;

NOW THEREFORE, the Senate:

- i) urges Parliament, County Assemblies and their respective legislative committees to incorporate a gender analysis in the scrutiny of legislation, policies, programmes and budgets before them, including through the use of gender impact assessments and consultation with gender-focused stakeholders to ensure gender-responsive governance;
- ii) recommends that the National Gender and Equality Commission and the State Department for Gender develops clear guidelines and tools to support the integration of gender perspectives in legislative, policy and budgetary analysis, and ensures these are disseminated and adopted by relevant government and legislative bodies;
- iii) further urges the National Gender and Equality Commission and State Department for Gender to collaborate with the Kenya Law Reform Commission, and County Assembly Service Boards to build capacity for gender analysis among technical and legislative staff;
- iv) urges the State Department for Gender to submit to Parliament a comprehensive biannual report detailing actions taken by Ministries, Departments and Agencies to promote gender mainstreaming, key achievements, emerging challenges, and proposed interventions; and

...../**Motions**

- v) resolves that the Standing Committee on Labour and Social Welfare continuously monitor the implementation of these resolutions and tables biannual report on the status of implementation.

***(Resumption of debate interrupted on Thursday, 26th March, 2026 –
Balance of time - 2 hrs 40 mins)***

20. **MOTION - REPORT OF THE STANDING COMMITTEE ON HEALTH ON A PETITION TO THE SENATE BY THE KENYA UNION OF CLINICAL OFFICERS (KUCO) REGARDING ALLEGED DISCRIMINATION, INTERFERENCE AND VIOLATION OF CLINICAL OFFICERS' PRACTICE RIGHTS BY THE MINISTRY OF HEALTH, THE COUNCIL OF GOVERNORS AND THE SOCIAL HEALTH AUTHORITY**

(The Chairperson, Standing Committee on Health)

THAT, the Senate adopts the Report of the Standing Committee on Health on a Petition to the Senate by the Kenya Union of Clinical Officers (KUCO) regarding alleged discrimination, interference and violation of Clinical Officers' practice rights by the Ministry of Health, the Council of Governors and the Social Health Authority, laid on the Table of the Senate on Wednesday, 1st April, 2026.

21. *****THE COMMUNITY HEALTH PROMOTERS BILL (NATIONAL ASSEMBLY BILL NO. 53 OF 2022)**

(The Senate Majority Leader)

(Second Reading)

22. *****THE KENYA ROADS (AMENDMENT) (NO. 3) BILL (NATIONAL ASSEMBLY BILLS NO. 34 OF 2025)**

(The Senate Majority Leader)

(Second Reading)

23. ***THE ENVIRONMENTAL MANAGEMENT AND COORDINATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 66 OF 2023)**

(Sen. Crystal Asige, MP, Co-Sponsor)

(Second Reading)

24. ***THE AUTISM MANAGEMENT BILL (SENATE BILLS NO. 19 OF 2025)**

(Sen. Karen Nyamu, MP)

(Second Reading)

25. ***THE ASSISTED REPRODUCTIVE TECHNOLOGY BILL (NATIONAL ASSEMBLY BILLS NO. 61 OF 2022)**

(Sen. Catherine Mumma, MP, Co-Sponsor)

(Second Reading)

26. HOJA - AJALI YA FERI YA LIKONI

(Seneta Miraj Abdillahi, Mb)

IKIBAINISHA KWAMBA, mnamo tarehe 29 Aprili 1994, janga la ajali ya feru ya Likoni lilisababisha vifo na majeraha kwa wananchi wasio na hatia, wengi wao wakiwa wakaazi wa Likoni na Kaunti ya Mombasa, na hivyo kuleta majonzi makubwa kitaifa pamoja na madhara ya muda mrefu ya kimwili, kisaikolojia, kijamii na kiuchumi kwa familia zilizopoteza wapendwa wao na manusura;

IKIWA NA WASIWASI KWAMBA, licha ya hakikisho na ahadi zilizotolewa na mamlaka mbalimbali kufuatia janga hilo, bado kuna mashaka na maswali kuhusu iwapo fidia ilitolewa kikamilifu na kwa haki kwa familia zote zilizoathirika;

IKIKIRI KWAMBA, kuanzishwa kwa kumbukumbu ya kitaifa ni hatua muhimu ya kuheshimu na kuenzi waliopoteza maisha, na pia ni chombo cha kuendeleza uponyaji wa pamoja wa kijamii na kuimarisha uwajibikaji wa Taifa kwa raia wake;

SASA BASI, Seneti inaamua kwamba –

- i. Kamati ya Kudumu ya Seneti ya Barabara, Uchukuzi na Makazi ifanye uchunguzi wa kina ili kubaini idadi ya familia zilizoathirika, fidia iliyolipwa hadi sasa, madai yoyote ambayo hayajalipwa, pamoja na kubainisha familia zipi bado hazijapata fidia na sababu za kutolipwa kwa fidia hiyo; na
- ii. Serikali ya Kaunti ya Mombasa kwa ushirikiano na Wizara ya Barabara na Uchukuzi, ianzishe kumbukumbu ya kudumu kwa heshima ya wahanga wa ajali ya feru ya Likoni, 1994 kwa mashauriano na familia zilizoathirika.

27. MOTION - ADJOURNMENT OF THE SENATE

(The Senate Majority Leader)

THAT, pursuant to Standing Order 31 (3), the Senate do adjourn until Tuesday, 21st April, 2026.

...../Notice

NOTICE

The Senate resolved on 11th February, 2026 as follows: -

- i. **THAT**, pursuant to Standing Order 111 (1), the Senate resolves that debate on a Motion not sponsored by the Majority or Minority Party or a Committee shall be limited in the following manner: -

A maximum of three hours with not more than twenty minutes for the Mover, twenty minutes for the Majority Party Official Responder, twenty minutes for the Minority Party Official Responder and fifteen minutes for each other Senator speaking and that fifteen minutes before the time expires, the Mover shall be called upon to reply.

- ii. **THAT**, notwithstanding the provisions of Standing Order 111(4), the debate on any Motion for the adjournment of the Senate to a day other than the next normal sitting day in accordance with the calendar of the Senate shall be limited to a maximum of two hours, with not more than fifteen minutes for each Senator speaking after which the Senate shall adjourn without question put;

Provided that when the period of recess proposed by any such Motion does not exceed nine calendar days, the debate shall be limited to a maximum of thirty (30) minutes, and shall be confined to the question of adjournment.

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KEY

******- Denotes a Majority /Minority Party Bill**

*****- Denotes a National Assembly Bill**

****- Denotes a Committee Bill**

***- Denotes any other Bill**

-----**XXX**-----

APPENDIX

1. PETITION

Petition to the Senate by citizens and professionals educators serving in public schools within Samburu County regarding prolonged appointments, staffing challenges and working conditions of teachers in Samburu County.

(Sen. (Dr.) Lelegwe Ltumbesi, MP)

2. PAPER

Report of the Standing Committee on Health regarding its consideration of the Assisted Reproductive Technology Bill (National Assembly Bills No. 19 of 2022).

(The Chairperson, Standing Committee on Health)

3. NOTICE OF MOTION - PROMOTION OF ARTIFICIAL INTELLIGENCE (AI) AND INNOVATION POLICY IN KENYA

(Sen. Karungo Thang'wa, MP)

THAT AWARE THAT, the Fourth Industrial Revolution is redefining economies globally through emerging technologies such as Artificial Intelligence (AI), blockchain, and financial technology (Fintech);

FURTHER AWARE THAT Kenya has made commendable strides in digital infrastructure and mobile innovation, positioning itself as a potential leader in Africa's tech-driven future;

NOTING THAT in a landmark decision, the African Union Executive Council endorsed the Continental AI Strategy during its 45th Ordinary Session in Accra, Ghana, on July 18-19, 2024 to underscore Africa's commitment to an Africa-centric, development-focused approach to AI, promoting ethical, responsible, and equitable practices;

COGNIZANT THAT the Continental AI Strategy calls for unified national approaches among AU Member States to navigate the opportunities of AI-driven change, aiming to strengthen regional and global cooperation and position Africa as a leader in inclusive and responsible AI development;

APPRECIATING THAT the Ministry of Information, Communications and the Digital Economy recently formulated and launched the Kenya National Artificial Intelligence (AI) Strategy 2025-2030;

RECOGNIZING the need to align Kenya's development with global standards in AI adoption while also safeguarding national values, inclusivity, and employment;

...../Appendix

CONCERNED THAT the absence of a comprehensive framework may hinder innovation among local start-ups and youth-led tech enterprises and slow down Kenya’s ability to harness AI for inclusive growth;

NOW THEREFORE, the Senate resolves that the Ministry of Information, Communication and Digital Economy develops a Policy to promote Artificial Intelligence and emerging technologies with particular emphasis on:

- i) promoting research and development of locally relevant AI solutions;
- ii) facilitating ethical guidelines to ensure responsible and beneficial application of AI;
- iii) creating innovation-friendly ‘Sandboxes’ for supervised testing of AI and emerging technologies;
- iv) strengthening public-private partnerships to build digital skills and innovation ecosystems; and
- v) integrating AI and coding into the education curriculum to prepare the next generation for the digital economy.

4. QUESTIONS AND STATEMENTS

a) Requests for Statements pursuant to Standing Order 53 (1)

- i) Nominated Senator (Sen. Catherine Mumma, MP) to seek a Statement from the Standing Committee on Health regarding the challenges affecting the implementation of the country’s health insurance framework under the Social Health Authority (SHA).
- ii) The Senator for Nyandarua County (Sen. John Methu, MP) to seek a Statement from the Standing Committee on Finance and Budget regarding the impact of the Kenya Revenue Authority (KRA’S) enforcement of electronic Tax Invoice Management System (eTIMS) and tax recovery policies.
- iii) The Senator for Embu County (Sen. Alexander Mundigi, MP) to seek a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the reported discovery of minerals in Embu County.
- iv) The Senator for Machakos County (Sen. Agnes Kavindu, MP) to seek a Statement from the Standing Committee on Devolution and Intergovernmental Relations regarding the deteriorating condition of Mlolongo market in Machakos County.

- v) The Senator for Machakos County (Sen. Agnes Kavindu, MP) to seek a Statement from the Standing Committee on Labour and Social Welfare regarding the non-payment of gratuity to thirty-three (33) former employees of the County Government of Machakos.
- vi) The Senator for Marsabit County (Sen. Mohamed Chute, MP) to seek a Statement from the Standing Committee on Education regarding the status of Komothe Primary School in Elmolo, Marsabit County.
- vii) Nominated Senator (Sen. Tabitha Mutinda, MP) to seek a Statement from the Standing Committee on Finance and Budget concerning the impact of the debarment by the World Bank Group of Pricewaterhouse Coopers Limited, Kenya (PwC Kenya) on donor-funded projects in Kenya.
- viii) The Senator for Kisumu County (Sen. (Prof.) Tom Ojienda, SC, MP) to seek a Statement from the Standing Committee on Finance and Budget regarding land rates and single business permit enforcement in Kisumu County.

b) Statement pursuant to Standing Order 57 (1)

The Senate Majority Leader to issue a statement on the business of the Senate for the week commencing Tuesday, 21st April, 2026.

NOTICE PAPER

Tentative Business for

Tuesday, April 21, 2026

(Published pursuant to Standing Order 43 (1))

It is notified that the Senate Business Committee has approved the following **tentative** business to appear in the Order Paper for Tuesday, April 21, 2026.

A. BILLS AT SECOND READING

- i. *THE WILDLIFE CONSERVATION AND MANAGEMENT (AMENDMENT) BILL (SENATE BILLS NO. 46 OF 2023)
(Sen. Johnes Mwaruma, MP)
- ii. *THE WILDLIFE CONSERVATION AND MANAGEMENT (AMENDMENT) BILL (SENATE BILLS NO. 49 OF 2023)
(Sen. Lenku Ole Kanar Seki, MP)
- iii. *THE NARCOTIC DRUGS AND PSYCHOTROPIC SUBSTANCES (CONTROL) (AMENDMENT) BILL (SENATE BILLS NO. 1 OF 2024)
(Sen. Kathuri Murungi, MP)
- iv. *THE COUNTY WARDS (EQUITABLE DEVELOPMENT) BILL (SENATE BILLS NO. 20 OF 2024)
(Sen. Karungo Thang'wa, MP and Sen. Godfrey Osotsi, MP)
- v. *THE LIVESTOCK PROTECTION AND SUSTAINABILITY BILL (SENATE BILLS NO. 32 OF 2024)

B. MOTIONS

- i. REPORT OF THE LIAISON COMMITTEE ON THE ACTIVITIES AND OPERATIONS OF SELECT COMMITTEES DURING THE THIRD SESSION (2024)
(The Chairperson, Liaison Committee)
- ii. REPORTS OF THE STANDING COMMITTEE ON HEALTH ON THE COUNTY OVERSIGHT AND NETWORKING ENGAGEMENTS IN KITUI, MAKUENI, MACHAKOS AND KIAMBU COUNTIES
(The Chairperson, Standing Committee on Health)
- iii. REPORT OF THE STANDING COMMITTEE ON ENERGY ON INQUIRY INTO THE SHORTAGE OF SMART ENERGY METERS IN KENYA AND THE POTENTIAL FOR THEIR LOCAL MANUFACTURING
(The Chairperson, Standing Committee on Energy)

- iv. DECLARATION OF ROAD TRAFFIC ACCIDENTS IN KENYA AS A NATIONAL DISASTER
(Sen. Veronica Maina, MP)
