



**REPUBLIC OF KENYA**

**THIRTEENTH PARLIAMENT – (FIFTH SESSION)**

**THE SENATE**

**ORDER PAPER**

**VOTES AND PROCEEDINGS**

**WEDNESDAY, APRIL 01, 2026 (AFTERNOON SITTING)**

1. The Senate assembled at thirty minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.

3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **COMMUNICATIONS FROM THE CHAIR ON VISITING MEMBERS OF MAENDELEO YA WANAWAKE FROM HOMA BAY COUNTY**

The Deputy Speaker conveyed the following Communication from the Chair:

“Honourable Senators,

I would like to acknowledge the presence in the Speaker's Gallery, this afternoon, of a visiting delegation of members of Maendeleo ya Wanawake from Ndhiwa Constituency in Homa Bay County. The delegation is in the Senate on a courtesy call to Sen. Beatrice Ogola, MP.

Honourable Senators,

In our usual tradition of receiving and welcoming visitors to Parliament, I extend a warm welcome to the delegation. On behalf of the Senate and my own behalf, I wish them a fruitful visit.

I thank you.”

5. PAPERS LAID

The following Papers were laid on the Table of the Senate:

- i. Report of the Standing Committee on Finance and Budget on the Division of Revenue Bill (National Assembly Bill No. 2 of 2026).

*(Sen. Mohamed Faki, MP on behalf of the Chairperson, Standing Committee on Finance and Budget)*

- ii. Report to Parliament by the National Treasury on all new loans contracted by the Government of Kenya from 1<sup>st</sup> September to 31<sup>st</sup> December, 2025.
- iii. Report of the Auditor General on the National Government, Ministries, Departments and Agencies for the financial year 2024/2025.

*(The Deputy Senate Majority Whip)*

- iv. Report of the Standing Committee on Health on a Petition to the Senate by the Kenya Union of Clinical Officers (KUCO) regarding alleged discrimination, interference and violation of Clinical Officers' practice rights by the Ministry of Health, the Council of Governors and the Social Health Authority.

*(The Vice-Chairperson, Standing Committee on Health)*

6. COMMUNICATION FROM THE CHAIR ON THE REPORT BY THE NATIONAL TREASURY ON ALL NEW LOANS BY THE GOVERNMENT OF KENYA FROM 1<sup>ST</sup> SEPTEMBER TO 31<sup>ST</sup> DECEMBER, 2025

The Speaker conveyed the following Communication from the Chair:

"Honourable Senators,

As you may have noted, the Deputy Senate Majority Whip has laid on the table of the Senate this afternoon, report by the National Treasury and Economic Planning on all new loans contracted by the government of Kenya from 1<sup>st</sup> September, 2025 to 31<sup>st</sup> December, 2025. The report contains details on all new loans signed between the National Government and various creditors.

As Honourable Senators are aware, Section 31 (1) of the Public Finance Management Act states that-

"The Cabinet Secretary shall submit to Parliament, every four months, a report of all loans made to the national government, national government entities and county governments, in accordance with Article 211(2) of the Constitution."

Pursuant to section 31 (3) of the Public Finance Management Act, the report submitted to Parliament is required to contain-

- (a) the names of the parties to the loan;
- (b) the amount of the loan and the currency in which it is expressed and in which it is repayable;
- (c) the terms and conditions of the loan, including interest and other charges payable and the terms of repayment;
- (d) the amount of the loan advanced at the time the report is submitted;
- (e) the purpose for which the loan was used and the perceived benefits of the loan; and such other information as the Cabinet Secretary may consider appropriate”.

Honourable Senators,

Given the significance of national debt in our public finance management framework, I hereby commit the report of the National Treasury and Economic Planning on all new loans contracted by the Government of Kenya from 1st September, 2025 to 31st December, 2025 to the Standing Committee on Finance and Budget for consideration. The Committee is required to table a report on the matter at an appropriate time.

I thank you.”

7. **NOTICE OF MOTION - REPORT OF THE STANDING COMMITTEE ON HEALTH ON A PETITION TO THE SENATE BY THE KENYA UNION OF CLINICAL OFFICERS (KUCO) REGARDING ALLEGED DISCRIMINATION, INTERFERENCE AND VIOLATION OF CLINICAL OFFICERS’ PRACTICE RIGHTS BY THE MINISTRY OF HEALTH, THE COUNCIL OF GOVERNORS AND THE SOCIAL HEALTH AUTHORITY**

(The Vice-Chairperson, Standing Committee on Health)

THAT, the Senate adopts the Report of the Standing Committee on Health on a Petition to the Senate by the Kenya Union of Clinical Officers (KUCO) regarding alleged discrimination, interference and violation of Clinical Officers’ practice rights by the Ministry of Health, the Council of Governors and the Social Health Authority, laid on the Table of the Senate on Wednesday, 1<sup>st</sup> April, 2026.

8. **NOTICE OF MOTION - IMPLEMENTATION OF RECOMMENDATIONS BY SELECT COMMITTEES ON COUNTY PUBLIC ACCOUNTS (CPAC) AND COUNTY PUBLIC INVESTMENTS AND SPECIAL FUNDS (CPI&SF) ON AUDITOR GENERAL REPORTS FOR FY 2024/2025**

(Sen. Ledama Olekina, MP)

AWARE THAT, Article 96(1) and (3) of the Constitution mandates the Senate to represent counties, protect their interests, and oversee national revenue allocated to county governments; and that Article 229(8) and the Public Audit Act require Parliament to debate audit reports and act within three months;

CONCERNED THAT, despite repeated invitations and summons, fifteen county governors defied the Select Committees on CPAC and CPI&SF by refusing to

appear and answer for financial mismanagement and accountability failures in the Auditor General's FY 2024/25 reports;

APPRECIATING THAT, CPAC and CPI&SF diligently interrogated the Auditor General's issues, filed reports within constitutional timelines, and secured Senate approval on 31<sup>st</sup> March 2026;

NOTING THE urgent need for rigorous follow-up on these recommendations and ongoing Senate oversight of implementation;

NOW THEREFORE, notwithstanding Standing Order 225, THE SENATE RESOLVES that the Select Committees on CPAC and CPI&SF immediately:

1. Track implementation of the Senate-approved recommendations and table monthly progress reports detailing compliance status;
2. Fast-track the next audit cycle by prioritizing Auditor General reports on county financial statements for the year ended 30<sup>th</sup> June 2026, tabling committee reports promptly to enable thorough Senatorial scrutiny;
3. Enforce fiduciary accountability by re-summoning non-compliant county governors, recommending sanctions for defiance (including budget withholding under Article 229), and escalating unresolved cases to the Controller of Budget, Ethics and Anti-Corruption Commission, or Director of Public Prosecutions as appropriate;
4. Collaborate with oversight bodies—Controller of Budget, EACC, and DPP—to impose consequences under Chapter Six (Leadership and Integrity) for governors' failure to appear, including contempt charges, suspension of county equitable share, personal liability for losses, and disqualification from future electoral candidacies.

9. **STATEMENTS**

**a) Statement pursuant to Standing Order 52(1)**

Nominated Senator (Sen. Veronica Maina, MP) made a Statement regarding the participation of the Senate Delegation in the 70<sup>th</sup> Session of the Commission on the Status of Women (CSW70) held at the United Nations Headquarters in New York from 9<sup>th</sup> to 19<sup>th</sup> March, 2026.

Thereupon, the Senator informed the Senate that the Commission on the Status of Women (CSW) is the highest global authority on gender equality which held its the 70<sup>th</sup> Session at the United Nations Headquarters in New York from 9<sup>th</sup> to 19<sup>th</sup> March, 2026. She stated that the Session focused on strengthening access to justice for women and girls, with emphasis on structural, economic, and social barriers that continue to hinder women's full enjoyment of their rights despite existing legal protections.

She informed the Senate that the Kenyan delegation, which she led alongside Senators Catherine Mumma, Agnes Kavindu Muthama, Essy Okenyuri, and Crystal Asige, played a prominent role in the proceedings. She stated that the delegation contributed to discussions on the two-thirds gender principle, technology-facilitated gender-based violence, maternal justice and accessible justice systems. She further informed the Senate that the Session adopted agreed resolutions that provided a global roadmap for dismantling barriers to justice.

In conclusion, the Senatore urged the Senate to sustain oversight of the health and justice sectors and to fast-track the implementation of the two-thirds gender principle.

**b) Requests for Statements pursuant to Standing Order 53 (1)**

- i) The Senator for Nandi County (Sen. Samson Cherarkey, MP) sought a Statement from the Standing Committee on National Security, Defence and Foreign Relations concerning the recent acid attack on Ms. Mary Claire and the response to victims of Gender Based Violence (GBV).
- ii) The Senator for Nairobi City County (Sen. Edwin Sifuna, MP) sought a Statement from the Standing Committee on Energy regarding the persistent power failures in several areas of Nairobi City County.
- iii) The Senator for Marsabit County (Sen. Mohamed Chute, MP) sought a Statement from the Standing Committee on Health regarding the recent medical equipment supply initiative launched by His Excellency the President across the country.
- iv) Nominated Senator (Sen. Veronica Maina, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the ongoing construction activities within Karura Forest Reserve.
- v) Request for a Statement by Nominated Senator (Sen. Tabitha Mutinda, MP) from the Standing Committee on Education regarding the status of inclusive education for learners with autism and other invisible disabilities in Kenya was dropped in the absence of the Senator.

**c) Statement pursuant to Standing Order 58 (1)**

The Senator Trans Nzoia County (Sen. Allan Chesang', MP), made a personal statement regarding a publication by the Standard Newspaper under the headline, "*The Masterminds of the Harambee House Tender Scam*," published on 20<sup>th</sup> March, 2026, which linked him to fraudulent dealings without credible evidence or substantiated findings.

10. **SUSPENSION OF A SENATOR FOR DISORDERLY CONDUCT PURSUANT TO THE PROVISIONS OF STANDING ORDER 122 (2) (a)**

Pursuant to the provisions of Standing Order 122 (2) (a), the Speaker ordered the Senator for Wajir County, (Sen. Mohamed Abass Sheikh, MP) to withdraw from the precincts of Parliament for three (3) consecutive sitting days, for disorderly conduct.

Thereupon, the Senator withdrew from the Chamber.

11. **THE DIVISION OF REVENUE BILL (NATIONAL ASSEMBLY BILL NO.2 OF 2026)**

(The Senate Majority Leader)

Order for Second Reading read;

Order Deferred.

12. **MOTION - IMPLEMENTATION OF RECOMMENDATIONS BY SELECT COMMITTEES ON COUNTY PUBLIC ACCOUNTS (CPAC) AND COUNTY PUBLIC INVESTMENTS AND SPECIAL FUNDS (CPI&SF) ON AUDITOR GENERAL REPORTS FOR FY 2024/2025**

Order read;

Motion made and Question proposed;

AWARE THAT, Article 96(1) and (3) of the Constitution mandates the Senate to represent counties, protect their interests, and oversee national revenue allocated to county governments; and that Article 229(8) and the Public Audit Act require Parliament to debate audit reports and act within three months;

CONCERNED THAT, despite repeated invitations and summons, fifteen county governors defied the Select Committees on CPAC and CPI&SF by refusing to appear and answer for financial mismanagement and accountability failures in the Auditor General's FY 2024/25 reports;

APPRECIATING THAT, CPAC and CPI&SF diligently interrogated the Auditor General's issues, filed reports within constitutional timelines, and secured Senate approval on 31st March 2026;

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4. Collaborate with oversight bodies—Controller of Budget, EACC, and DPP—to impose consequences under Chapter Six (Leadership and Integrity) for governors’ failure to appear, including contempt charges, suspension of county equitable share, personal liability for losses, and disqualification from future electoral candidacies.

*(Sen. Ledama Olekina, MP)*

Debate arising;

And the time being thirty minutes past Six O’clock, the Temporary Speaker (Sen. Veronica Maina, MP) interrupted the proceedings and adjourned the Senate without Question put, pursuant to the Standing Orders.

13. **SENATE ROSE** – at thirty minutes past six O’clock.

**M E M O R A N D U M**

*The Speaker will take the Chair on  
Thursday, April 02, 2026 at 2:30 pm*

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