



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

WEDNESDAY, APRIL 22, 2026 (AFTERNOON SITTING)

1. The Senate assembled at thirty minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.
3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum at the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **COMMUNICATIONS FROM THE CHAIR**

The Speaker conveyed the following Communications from the Chair:

a) On the operationalization of additional features of the Taiden Multimedia Congress System

“Honourable Senators,

I have a communication to make regarding the operationalization of additional features of the Taiden Multimedia Congress System.

Honourable Senators,

As you are aware, the Taiden Multimedia Congress System has been in use since the commencement of the Fifth Session on a pilot basis, with progressive roll out of its features.

I wish to inform you that the system has now been configured to allow for dual speaking requests – one for debate and general comments on the business before the Senate and another for interventions.

You will notice that the touchscreen interface now incorporates a floating icon resembling a raised hand. This icon gives you two options, “request” and “intervention”. Pressing on either or both of these options will add you to the corresponding queues, from which the Speaker picks a Senator to speak. As has been the case, you are able to ascertain that

your request has been queued from the “Mic” icon on the touchscreen interface.

Honourable Senators,

In addition to the dual speaking requests, your delegate units have been reconfigured to incorporate a browser that will allow you to access the internet.

Further, the “Service” application has been customised to the needs of the Senate and is now operational. You are now able to request for assistance from the Serjeant-at-Arms at the touch of a button.

Honourable Senators,

As I conclude, I wish to emphasize that, following the operationalisation of biometric sign in, the use of key cards has been discontinued. I, therefore, urge all Senators who have not yet registered their fingerprints to do so at the earliest opportunity, to facilitate their effective participation in Plenary proceedings and to ensure the recording of their attendance.

I thank you.”

b) Benchmarking visit by an Officer of the Research and Library Department of the County Assembly of Bomet

“Honourable Senators,

I would like to acknowledge the presence, in the Speaker’s Gallery this afternoon, of Ms. Caroline Cherotich, a Librarian of the Research and Library Department of the County Assembly of Bomet, who is on a benchmarking engagement on best practices at the Senate.

I request Ms. Cherotich to stand so that she may be acknowledged in the Senate tradition.

Honourable Senators,

On behalf of the Senate and on my own behalf, I extend a warm welcome to you and wish you a fruitful visit.

I thank you.”

5. **PAPERS LAID**

The following Papers were laid on the Table of the Senate:

- i) The Civil Aviation (Aeronautical Information Service) Regulations, Legal Notice No. 45 of 2026.
- ii) The Civil Aviation (Aeronautical Radio Frequency Spectrum Utilization) Regulations, Legal Notice No. 46 of 2026.

- iii) The Civil Aviation (Operation of Aircraft -General -Aviation-Aeroplanes) Regulations, Legal Notice No. 47 of 2026.
- iv) The Civil Aviation (Rules of the Air) Regulations, Legal Notice No. 48 of 2026.
- v) The Civil Aviation (Instruments, Equipment and Flight Documents) Regulations, Legal Notice No. 49 of 2026.
- vi) The Civil Aviation (Personnel Licensing) Regulations, Legal Notice No. 50 of 2026.
- vii) The Civil Aviation (Safe Transport of Dangerous Goods by Air) Regulations, Legal Notice No. 51 of 2026.
- viii) The Civil Aviation (Helicopters) Regulations, Legal Notice No. 52 of 2026.
- ix) The Tea (Levy) Regulations, Legal Notice No. 56 of 2026.
- x) The Tea (Registration and Licensing) Regulations, Legal Notice No. 65 of 2026.
- xi) The Teachers Service Commission (TSC) Annual Report for financial year 2024/2025.

(The Deputy Senate Majority Whip)

6. QUESTIONS & STATEMENTS

a) Statement pursuant to Standing Order 53 (1)

- i) Nominated Senator (Sen. Hamida Kibwana, MP) sought a Statement from the Standing Committee on Justice, Legal Affairs and Human Rights regarding the integration of civic education in the ongoing voter registration exercise in the country.
- ii) Nominated Senator (Sen. Hamida Kibwana, MP) sought a Statement from the Standing Committee on Justice, Legal Affairs and Human Rights regarding the anomalies in voter details displayed on the Independent Electoral and Boundaries Commission (IEBC) voter verification portal.
- iii) The Senator for Wajir County (Sen. Abass Sheikh Mohamed, MP) sought a Statement from the Standing Committee on Health regarding the state of healthcare services in Wajir County.
- iv) The Senator for Narok County (Sen. Ledama Olekina, CBS, MP) sought a Statement from the Standing Committee on Agriculture, Livestock and Fisheries regarding seed certification, importation and approved processing facilities by the Kenya Plant Health Inspectorate Service (KEPHIS) for the year 2025.

b) Statement pursuant to Standing Order 58

The Senator for Vihiga County (Sen. Godfrey Osotsi, MP), made a personal statement regarding the grave, unprovoked and politically motivated physical assault and attempted assassination directed at his person.

7. **MOTION - IMPLEMENTATION OF RECOMMENDATIONS BY SELECT COMMITTEES ON COUNTY PUBLIC ACCOUNTS (CPAC) AND COUNTY PUBLIC INVESTMENTS AND SPECIAL FUNDS (CPI&SF) ON AUDITOR GENERAL REPORTS FOR FY 2024/2025**

Order read;

Motion made and Question proposed;

AWARE THAT, Article 96(1) and (3) of the Constitution mandates the Senate to represent counties, protect their interests, and oversee national revenue allocated to county governments; and that Article 229(8) and the Public Audit Act require Parliament to debate audit reports and act within three months;

CONCERNED THAT, despite repeated invitations and summons, fifteen county governors defied the Select Committees on CPAC and CPI&SF by refusing to appear and answer for financial mismanagement and accountability failures in the Auditor General's FY 2024/25 reports;

APPRECIATING THAT, CPAC and CPI&SF diligently interrogated the Auditor General's issues, filed reports within constitutional timelines, and secured Senate approval on 31st March 2026;

NOTING THE urgent need for rigorous follow-up on these recommendations and ongoing Senate oversight of implementation;

NOW THEREFORE, notwithstanding Standing Order 225, THE SENATE RESOLVES that the Select Committees on CPAC and CPI&SF immediately:

1. Track implementation of the Senate-approved recommendations and table monthly progress reports detailing compliance status;
2. Fast-track the next audit cycle by prioritizing Auditor General reports on county financial statements for the year ended 30th June 2026, tabling committee reports promptly to enable thorough Senatorial scrutiny;
3. Enforce fiduciary accountability by re-summoning non-compliant county governors, recommending sanctions for defiance (including budget withholding under Article 229), and escalating unresolved cases to the Controller of Budget, Ethics and Anti-Corruption Commission, or Director of Public Prosecutions as appropriate;
4. Collaborate with oversight bodies—Controller of Budget, EACC, and DPP—to impose consequences under Chapter Six (Leadership and Integrity) for governors' failure to appear, including contempt charges,

suspension of county equitable share, personal liability for losses, and disqualification from future electoral candidacies.

(Sen. Ledama Olekina, MP – 01.04.2026 – Afternoon Sitting)

Debate interrupted on Thursday, 2nd April, 2026 resumed;

Amendment proposed;

THAT, the Motion be amended by deleting the words “Select Committees on CPAC and CPI & SF immediately” appearing in paragraph 5 of the Motion and substituting thereof the following –

- a) “To establish an Ad Hoc Committee constituting of 15 Senators,” and
- b) by inserting a new resolution after the resolution listed No. 4 to include, “submit a final report to the Senate within 90days after its establishment.”

(Sen. Richard Onyonka, MP – 02.04.2026)

Debate on the proposed amendment interrupted on Thursday, 2nd April, 2026 resumed;

And there being no other Senator wishing to contribute;

Before the Question was put, and pursuant to Standing Order No. 84(2), the Temporary Speaker (Sen. Veronicah Maina, MP) ruled that the Motion does not affect counties;

And the Temporary Speaker (Sen. Veronicah Maina, MP) having ascertained that there was Quorum, pursuant to Standing Order 42(1);

Question on the proposed amendments put and negatived.

Debate on the original Motion resumed;

And there being no other Senator wishing to contribute;

Mover replied;

Before the Question was put, and pursuant to Standing Order No. 84(2), the Temporary Speaker (Sen. Veronica Maina, MP) ruled that the Motion does not affect counties;

And the Temporary Speaker (Sen. Veronica Maina, MP) having ascertained that there was Quorum, pursuant to Standing Order 42(1);

Question put and agreed to.

RESOLVED ACCORDINGLY

AWARE THAT, Article 96(1) and (3) of the Constitution mandates the Senate to represent counties, protect their interests, and oversee national

revenue allocated to county governments; and that Article 229(8) and the Public Audit Act require Parliament to debate audit reports and act within three months;

CONCERNED THAT, despite repeated invitations and summons, fifteen county governors defied the Select Committees on CPAC and CPI&SF by refusing to appear and answer for financial mismanagement and accountability failures in the Auditor General's FY 2024/25 reports;

APPRECIATING THAT, CPAC and CPI&SF diligently interrogated the Auditor General's issues, filed reports within constitutional timelines, and secured Senate approval on 31st March 2026;

NOTING THE urgent need for rigorous follow-up on these recommendations and ongoing Senate oversight of implementation;

NOW THEREFORE, notwithstanding Standing Order 225, THE SENATE RESOLVES that the Select Committees on CPAC and CPI&SF immediately:

1. Track implementation of the Senate-approved recommendations and table monthly progress reports detailing compliance status;
2. Fast-track the next audit cycle by prioritizing Auditor General reports on county financial statements for the year ended 30th June 2026, tabling committee reports promptly to enable thorough Senatorial scrutiny;
3. Enforce fiduciary accountability by re-summoning non-compliant county governors, recommending sanctions for defiance (including budget withholding under Article 229), and escalating unresolved cases to the Controller of Budget, Ethics and Anti-Corruption Commission, or Director of Public Prosecutions as appropriate;
4. Collaborate with oversight bodies—Controller of Budget, EACC, and DPP—to impose consequences under Chapter Six (Leadership and Integrity) for governors' failure to appear, including contempt charges, suspension of county equitable share, personal liability for losses, and disqualification from future electoral candidacies.

8. **THE CULTURE BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2024)**
(The Senate Majority Leader)

(Second Reading)

(Resumption of debate interrupted on Tuesday, 10th March, 2026)
(Division)

Order deferred.

9. **THE PUBLIC AUDIT (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 4 OF 2024)**
(The Senate Majority Leader)

(Second Reading)

*(Resumption of debate interrupted on Wednesday, 18th March, 2026
– Afternoon Sitting)
(Division)*

Order deferred.

10. **THE HEALTH (AMENDMENT) BILL (SENATE BILLS NO. 12 OF 2025)**
(Sen. Erick Okong’o Mogeni, MP)

*(Second Reading)
(Resumption of debate interrupted on Wednesday, 18th March, 2026
– Afternoon Sitting)*

(Division)

Order deferred.

11. **THE AGRICULTURE PRODUCE (MINIMUM GUARANTEED RETURNS) BILL (SENATE BILLS NO. 17 OF 2025)**
(Sen. Veronica Maina, MP)

*(Second Reading)
(Resumption of debate interrupted on Wednesday, 25th March, 2026
– Afternoon Sitting)*

(Division)

Order deferred.

12. **THE DIVISION OF REVENUE BILL (NATIONAL ASSEMBLY BILL NO.2 OF 2026)**
(The Senate Majority Leader)

(Second Reading)

Order deferred.

13. **COMMITTEE OF THE WHOLE
THE NUTS AND OIL CROPS DEVELOPMENT BILL (SENATE BILLS NO. 47 OF 2023)**
(Sen. Hamida Kibwana, MP)

Order deferred.

14. **COMMITTEE OF THE WHOLE
THE HERITAGE AND MUSEUMS BILL (SENATE BILLS NO. 8 OF 2023)**
(The Chairperson, Standing Committee on Labour and Social Welfare)

Order deferred.

15. **COMMITTEE OF THE WHOLE
THE STATUTORY INSTRUMENTS (AMENDMENT) BILL (SENATE BILLS NO. 10 OF 2024)**
(The Senate Majority Leader and the Senate Minority Leader)

Order deferred.

16. **COMMITTEE OF THE WHOLE**
THE COUNTY HALL OF FAME BILL (SENATE BILLS NO. 18 OF 2023)
(Sen. Miraj Abdillahi Abdulrahman, MP)

Order deferred.

17. **COMMITTEE OF THE WHOLE**
THE PUBLIC FUNDRAISING APPEALS BILL (SENATE BILLS NO. 36 OF 2024)
(The Senate Majority Leader)

Order deferred.

18. **COMMITTEE OF THE WHOLE**
THE ENVIRONMENT LAWS (AMENDMENT) BILL (SENATE BILLS NO. 23 OF 2024)
(Sen. Abdul Haji, MP)

Order deferred.

19. **COMMITTEE OF THE WHOLE**
THE SPORTS (AMENDMENT) (NO. 2) BILL (SENATE BILLS NO. 45 OF 2024)
(Sen. (Prof.) Tom Ojienda, MP and Sen. Raphael Chimera, MP)

Order deferred.

20. **COMMITTEE OF THE WHOLE**
THE KENYA NATIONAL COUNCIL FOR POPULATION AND DEVELOPMENT BILL (NATIONAL ASSEMBLY BILLS NO. 72 OF 2023)
(The Senate Majority Leader)

Order deferred.

21. **COMMITTEE OF THE WHOLE**
THE COUNTY OVERSIGHT AND ACCOUNTABILITY BILL (SENATE BILLS NO. 3 OF 2024)
(Sen. Ledama Olekina, MP and Sen. William Kisang, MP)

Order deferred.

22. **MOTION - REPORT OF THE STANDING COMMITTEE ON HEALTH ON A PETITION TO THE SENATE BY THE KENYA UNION OF CLINICAL OFFICERS (KUCO) REGARDING ALLEGED DISCRIMINATION, INTERFERENCE AND VIOLATION OF CLINICAL OFFICERS' PRACTICE RIGHTS BY THE MINISTRY OF HEALTH, THE COUNCIL OF GOVERNORS AND THE SOCIAL HEALTH AUTHORITY**

Order read;

Motion made and Question proposed;

THAT, the Senate adopts the Report of the Standing Committee on Health on a Petition to the Senate by the Kenya Union of Clinical Officers (KUCO) regarding alleged discrimination, interference and violation of Clinical Officers' practice rights by the Ministry of Health, the Council of Governors and the Social Health Authority, laid on the Table of the Senate on Wednesday, 1st April, 2026.

(The Vice - Chairperson, Standing Committee on Health – 21.04.2026)

Debate interrupted on Tuesday, 21st April, 2026 resumed;

And there being no more Senators wishing to contribute;

And in the absence of the Mover;

The Temporary Speaker (Sen. Wakili Hillary Sigei, MP) deferred the reply to a later date.

23. **THE NATIONAL CONSTRUCTION AUTHORITY (AMENDMENT) BILL (SENATE BILLS NO. 15 OF 2025)**

Order for second reading read;

Motion made;

THAT, the National Construction Authority (Amendment) Bill (Senate Bills No. 15 of 2025)

(Sen. Eddy Oketch, MP)

And the time being thirty minutes past Six O'clock, the Temporary Speaker (Sen. Wakili Hillary Sigei, MP) interrupted the proceedings and adjourned the Senate without Question put, pursuant to the Standing Orders.

24. **SENATE ROSE** – at thirty minutes past six O'clock.

M E M O R A N D U M

*The Speaker will take the Chair on
Thursday, April 23, 2026 at 2:30 pm*