



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE SENATE

ORDER PAPER

MORNING SITTING

WEDNESDAY, MAY 13, 2026 AT 9.30 AM

PRAYER

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion
7. Questions and Statements (as listed in the Appendix)
8. **MOTION - REPORTS OF THE KENYA DELEGATION TO THE SITTINGS OF THE PAN-AFRICAN PARLIAMENT (PAP) COMMITTEES AND OTHER PAN-AFRICAN PARLIAMENT (PAP) ORGANS HELD AT GALLAGHER CONVENTION CENTRE, MIDRAND, SOUTH AFRICA ON 13TH SEPTEMBER TO 20TH SEPTEMBER, 2024 AND 28TH OCTOBER TO 17TH NOVEMBER, 2024**
(Sen. (Dr.) Danson Mungatana, MP)

THAT, the Senate notes the Reports of the Kenya Delegation to the Sittings of the Pan-African Parliament (PAP) Committees and other Pan-African Parliament (PAP) Organs held at the Gallagher Convention Centre in Midrand, South Africa on 13th September to 20th September, 2024; and 28th October to 17th November, 2024, laid on the Table of the Senate on Tuesday, 2nd December, 2025.

9. **MOTION - MAINSTREAMING A FRAMEWORK FOR CLEAN COOKING IN KENYA**
(Sen. Hamida Kibwana, MP)

THAT AWARE THAT, Article 42 of the Constitution guarantees every person the right to a clean and healthy environment, which includes access to safe energy options;

FURTHER AWARE THAT, over 900 million Africans, including more than 90% of households in Kenya's rural areas, still rely on traditional biomass (firewood, charcoal, animal waste) for cooking, resulting in high levels of

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indoor air pollution that cause premature deaths, particularly among women and children;

CONCERNED THAT, in Kenya, indoor air pollution has been linked to over 23,000 annual deaths, with women and girls bearing the disproportionate burden of time spent collecting firewood and cooking, limiting their education and economic opportunities;

NOTING THAT, traditional cooking methods contribute significantly to deforestation, greenhouse gas emissions, and climate vulnerability at the county level, undermining national commitments under the Energy Act, 2019, the Climate Change Act, 2016, and Kenya's Nationally Determined Contributions (NDCs);

RECALLING THAT, the Africa Clean Cooking Summit (Paris, 2023) mobilized USD 2.2 billion in commitments for clean cooking, and the International Energy Agency has recommended urgent financing and policy action to achieve universal access by 2040;

ACKNOWLEDGING, the efforts of some counties, development partners, and private sector actors in piloting clean cooking projects, but recognizing that these remain small-scale and fragmented;

NOW THEREFORE, the Senate resolves that the: -

- i.) Council of Governors develops county-level policies, frameworks, and budgets that mainstream clean cooking into devolved energy and health functions;
- ii.) National Treasury and Ministry of Energy prioritize clean cooking in financing frameworks, including results-based financing and blended finance models to de-risk private investment;
- iii.) County Governments incorporate clean cooking targets in their County Integrated Development Plans (CIDPs) and ensure public institutions such as schools, health facilities, and prisons adopt clean cooking solutions;
- iv.) National Treasury and County Governments to fast-track letters of authorization to unlock carbon finance markets (Article 6.2 and CORSIA) for clean cooking projects; and
- v.) County Governments engage the private sector actors, and community organizations to expand clean cooking access, create local jobs, and reduce pressure on forest resources.

10. **MOTION - PROVISION OF IFMIS REPORTS FOR COUNTY GOVERNMENTS TO THE SENATE**

(Sen. Andrew Omtatah Okoiti, MP)

THAT, AWARE that, Article 96 of the Constitution provides that the Senate represents the counties, and serves to protect their interests, determines the allocation of national revenue among counties, as provided

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in Article 217, and exercises oversight over national revenue allocated to the County Governments;

FURTHER AWARE THAT, in the case of *Senate v Council of Governors and 6 others* (Petition 24 and 27 of 2019 (consolidated) 2022) KESC 57(KLR), the Supreme Court affirmed that the Senate's oversight authority extends to both nationally allocated and locally generated revenue;

CONCERNED THAT, that Senators are constrained by lack of access to real time to data from the IFMIS system for the respective counties they represent, thus affecting effective oversight of County Governments;

FURTHER CONCERNED THAT, in some instances data and information presented to the Senate by the Auditor-General and the Controller of Budget are received and considered late as a result of the backlog resulting into too much information not getting properly reviewed by Senators;

NOTING THAT, as a result of unchecked financial information and systems, County Governments have continued to accumulate pending bills resulting from unplanned expenditures, unaccounted for and inflated cost of projects;

NOW THEREFORE, the Senate resolves, that the Cabinet Secretary in charge of the National Treasury shall on a monthly basis forward to the Clerk of the Senate all IFMIS transactions and reports for each County Government for onward transmission to the respective Senator for information on accountability and transparency, in order to strengthen their constitutional oversight and promote good governance in the management of public finances.

11. **MOTION - DECLARATION OF ROAD TRAFFIC ACCIDENTS IN KENYA AS A NATIONAL DISASTER**

(Sen. Veronica Maina, MP)

AWARE THAT, Article 43 guarantees the right to the highest attainable standard of health, including emergency medical treatment and Article 21(1) of the Constitution obligates the State and all State organs to observe, respect, protect, promote and fulfil the rights and fundamental freedoms contained in the Bill of Rights;

NOTING THAT, Article 238 of the Constitution provides that national security includes the protection of the people of Kenya and their property against internal and external threats, which encompasses safety on national transport networks;

COGNIZANT THAT, road traffic injuries are among the leading causes of death in Kenya and constitute the leading cause of mortality among adolescents and adults in their most economically productive years, surpassing many communicable and non-communicable diseases resulting in significant loss of human capital and productivity;

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NOTING THAT, in 2025 more than 4,400 Kenyans lost their lives with over 17,000 injuries from road crashes, a 3% increase over the previous year, while nearly 400 people were killed in road traffic accidents in January 2026 alone, representing an 11% increase compared to the same period in the previous year, illustrating a continuing trend of preventable loss of life;

CONCERNED THAT, beyond loss of life, road traffic accidents result in long-term disability, psychological trauma, family disruption and significant economic loss, with estimates suggesting losses amounting to billions shillings annually to the national economy, while placing severe strain on health facilities and emergency services;

FURTHER CONCERNED THAT, despite the existence of the National Road Safety Action Plan (2024–2028) and other statutory measures, road carnage persists due to preliminary causes including over-speeding, impaired and distracted driving, non-compliance with traffic laws, inadequate driver training, unsafe road infrastructure, unroadworthy and overloaded vehicles, as well as systemic challenges arising from inadequate investment in road safety infrastructure, weak coordination among transport, enforcement, health and county authorities, and limited emergency medical response capacity;

NOW THEREFORE, THE SENATE resolves that:

- i.) Road traffic accidents in Kenya be declared a National Disaster, requiring urgent, coordinated and sustained multi-sectoral intervention across prevention, emergency response, rehabilitation and long-term systemic reform;
- ii.) The Ministry of Roads and Transport and the Ministry of Health in conjunction with the National Transport and Safety Authority, the National Police Service and the Council of Governors, urgently strengthen the implementation of the National Road Safety Action Plan (2024–2028), including enhanced enforcement of traffic laws, safer road design, public education, data-driven interventions and improved emergency response capacity;
- iii.) The Ministry of Health in collaboration with the County Governments to set aside adequate resources to support road safety interventions, emergency medical services, trauma care systems and post-crash rehabilitation services; and
- iv.) The National Treasury in collaboration with the Ministry of Roads and Transport establishes a Road Safety Disaster Response Fund to support road safety interventions, victims and families affected by the road accidents.

NOTICE

The Senate resolved on 11th February, 2026 as follows: -

THAT, pursuant to Standing Order 111 (1), the Senate resolves that debate on a Motion not sponsored by the Majority or Minority Party or a Committee shall be limited in the following manner: -

A maximum of three hours with not more than twenty minutes for the Mover, twenty minutes for the Majority Party Official Responder, twenty minutes for the Minority Party Official Responder and fifteen minutes for each other Senator speaking and that fifteen minutes before the time expires, the Mover shall be called upon to reply.

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APPENDIX

QUESTIONS AND STATEMENTS

QUESTIONS

Question No. 047 **Nominated Senator (Sen. Hamida Kibwana, MP) to ask the Cabinet Secretary for Information, Communications and the Digital Economy:**

- a) Could the Cabinet Secretary explain the legal, regulatory and administrative safeguards currently in place to protect children in Kenya from cyberbullying, online exploitation, harmful content, gambling exposure and abusive data-harvesting practices on digital platforms?
- b) What progress has been made in operationalising child online protection standards, such as age-appropriate design, parental controls, platform accountability, reporting mechanisms and enforcement obligations for service providers operating in Kenya?
- c) Has the Ministry undertaken an assessment of the exposure of minors in Kenya to harmful online content, manipulative digital advertising, gambling applications and unlawful data processing in the last five years, and if so, what were the findings?
- d) What plans are in place to strengthen Kenya's child online protection framework by drawing from comparative approaches in jurisdictions such as the United Kingdom, Australia and the European Union on platform duties, child-safety-by-design and age-assurance systems?

Question No. 027 **The Senator for Kisumu County (Sen. (Prof.) Tom Ojienda, SC, MP) to ask the Cabinet Secretary for Cooperatives and Micro, Small and Medium Enterprises (MSMEs) Development:**

- a) Could the Cabinet Secretary outline the measures the Ministry has adopted to cushion small-scale traders against eroded profit margins caused by the rising cost of essential commodities?
- b) Could the Cabinet Secretary clarify whether the Ministry intends to expand access to affordable credit through the Hustler Fund, SACCOs or other credit guarantee schemes for informal traders in Kisumu, given that current interest rates remain as high as 23-24%?

- c) What safeguards exist to ensure that women and youth traders, who form the majority in Kisumu's informal markets, are equitably included in these credit support programmes?

Question No. 035

Nominated Senator (Sen. Beth Syengo, MP) to ask the Cabinet Secretary for Co-operatives and Micro, Small and Medium Enterprises (MSMEs) Development:

- a) When will the Ministry ensure payment of outstanding terminal dues to the laid-off staff of the defunct Kenya Planters Co-operative Union (KPCU), numbering four hundred and two (402), who were separated from service between 2002 and 2010, and who are owed approximately Kshs. 400 million?
- b) Could the Cabinet Secretary state whether the Ministry has a comprehensive payment schedule for settlement of the said staff dues, indicating timelines, amounts payable and beneficiaries, and whether the schedule provides for interest accruing from the date the payments fell due, including timelines for payment of such interest?

Question No. 036

Nominated Senator (Sen. Beth Syengo, MP) to ask the Cabinet Secretary for Co-operatives and Micro, Small and Medium Enterprises (MSMEs) Development:

- a) Could the Cabinet Secretary explain when the Ministry plans to pay outstanding proceeds due to coffee farmers for coffee sold through the defunct Kenya Planters Co-operative Union (KPCU) in the Coffee Pool Year 2008/2009, amounting to approximately Kshs. 60 million?
- b) Could the Cabinet Secretary further explain whether the Ministry has a payment schedule for the affected farmers, indicating timelines, amounts payable and beneficiaries, and whether the schedule provides for interest accruing from the date the proceeds fell due, including timelines for payment of such interest?

Question No. 039

The Senator for Nyandarua County (Sen. John Methu, MP) to ask the Cabinet Secretary for Co-operatives and Micro, Small and Medium Enterprises (MSMEs) Development:

- a) Could the Cabinet Secretary provide a justification for the suspension of SACCO societies' registration in the country, and state whether public participation was conducted before the decision was taken?

- b) When will the registration resume?
- c) What measures has the Ministry put in place to mitigate against the adverse impact of the suspension on financial inclusion, savings mobilisation and access to affordable credit, especially among the youth who have already organised themselves under proposed societies such as the Rise Up SACCO Society in Githurai 45, but are unable to obtain formal registration due to the suspension?

NOTICE PAPER

Tentative Business for

Wednesday, May 13, 2026

(Published pursuant to Standing Order 43 (1))

It is notified that the Senate Business Committee has approved the following **tentative** business to appear in the Order Paper for Wednesday, May 13, 2026 (Afternoon Sitting).

A. BILLS AT SECOND READING

- i. *THE NARCOTIC DRUGS AND PSYCHOTROPIC SUBSTANCES (CONTROL) (AMENDMENT) BILL (SENATE BILLS NO. 1 OF 2024) (Division)
(Sen. Kathuri Murungi, MP)
- ii. ***THE FOREST CONSERVATION AND MANAGEMENT (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 38 OF 2025) (Resumption)
(The Senate Majority Leader)
- iii. *THE ENVIRONMENTAL MANAGEMENT AND COORDINATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 66 OF 2023)(Resumption)
(Sen. Crystal Asige, MP, Co-Sponsor)
- iv. *THE COUNTY GOVERNMENTS LAWS (AMENDMENT) BILL (SENATE BILLS NO. 52 OF 2024)
(Sen. Kathuri Murungi, MP)
- v. *THE COUNTY GOVERNMENTS (STATE OFFICERS REMOVAL FROM OFFICE) PROCEDURE BILL (SENATE BILLS NO. 34 OF 2024)
(Sen. Karungo Thang'wa, MP)
- vi. *THE COUNTY GOVERNMENTS (AMENDMENT) BILL (SENATE BILLS NO. 39 OF 2024)
(Sen. George Mbugua, MP)
- vii. *THE STREET NAMING AND PROPERTY ADDRESSING SYSTEM BILL (SENATE BILLS NO. 43 OF 2024)
(Sen. Fatuma Dullo, MP)
- viii. *THE COUNTY GOVERNMENTS LAWS (AMENDMENT) BILL (SENATE BILLS NO. 14 OF 2025)
(Sen. Abdul Haji, MP)
- ix. *THE AGRICULTURE AND FOOD AUTHORITY (AMENDMENT) BILL (SENATE BILLS NO. 13 OF 2023)
(Sen. James Murango, MP)

B. BILLS AT COMMITTEE OF THE WHOLE

- i. *THE NUTS AND OIL CROPS DEVELOPMENT BILL (SENATE BILLS NO. 47 OF 2023)
(Sen. Hamida Kibwana, MP)
- ii. **THE HERITAGE AND MUSEUMS BILL (SENATE BILLS NO. 8 OF 2023)
(The Chairperson, Standing Committee on Labour and Social Welfare)
- iii. ****THE STATUTORY INSTRUMENTS (AMENDMENT) BILL (SENATE BILLS NO. 10 OF 2024)
(The Senate Majority Leader and the Senate Minority Leader)
- iv. *THE COUNTY HALL OF FAME BILL (SENATE BILLS NO. 18 OF 2023)
(Sen. Miraj Abdillahi Abdulrahman, MP)
- v. ****THE PUBLIC FUNDRAISING APPEALS BILL (SENATE BILLS NO. 36 OF 2024)
(The Senate Majority Leader)
- vi. *THE ENVIRONMENT LAWS (AMENDMENT) BILL (SENATE BILLS NO. 23 OF 2024)
(Sen. Abdul Haji, MP)
- vii. *THE SPORTS (AMENDMENT) (NO. 2) BILL (SENATE BILLS NO. 45 OF 2024)
(Sen. (Prof.) Tom Ojienda, MP and Sen. Raphael Chimera, MP)
- viii. *THE COUNTY OVERSIGHT AND ACCOUNTABILITY BILL (SENATE BILLS NO. 3 OF 2024)
(Sen. Ledama Olekina, MP and Sen. William Kisang, MP)

C. MOTIONS

- i. CONSIDERATION OF THE REPORT OF THE MEDIATION COMMITTEE ON THE FOOD AND FEED SAFETY CONTROL COORDINATION BILL (NATIONAL ASSEMBLY BILLS NO. 21 OF 2023)
(The Vice Chairperson, Mediation Committee)
- ii. REPORT OF THE STANDING COMMITTEE ON HEALTH ON THE COUNTY OVERSIGHT AND NETWORKING ENGAGEMENTS IN KITUI, MAKUENI AND MACHAKOS COUNTIES
(The Chairperson, Standing Committee on Health)
- iii. REPORTS OF THE STANDING COMMITTEE ON HEALTH ON THE COUNTY OVERSIGHT AND NETWORKING ENGAGEMENTS IN KIAMBU COUNTY
(The Chairperson, Standing Committee on Health)
- iv. REPORTS OF THE STANDING COMMITTEE ON HEALTH ON THE COUNTY OVERSIGHT AND NETWORKING ENGAGEMENTS IN BUNGOMA AND KAKAMEGA COUNTIES
(The Chairperson, Standing Committee on Health)

- v. REPORT OF THE STANDING COMMITTEE ON NATIONAL SECURITY, DEFENCE AND FOREIGN RELATIONS ON SESSIONAL PAPER NO.1 OF 2025 ON THE FOREIGN POLICY OF THE REPUBLIC OF KENYA
(The Chairperson, Standing Committee on National Security, Defence and Foreign Relations)

 - vi. REPORT OF THE LIAISON COMMITTEE ON THE ACTIVITIES AND OPERATIONS OF SELECT COMMITTEES DURING THE THIRD SESSION (2024)
(The Chairperson, Liaison Committee)
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