



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

WEDNESDAY, JUNE 10, 2026 (MORNING SITTING)

1. The Senate assembled at thirty minutes past Nine O'clock.
2. The proceedings were opened with Prayer said by the Speaker.

3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being no Quorum at the expiry of the ten minutes, the Speaker directed that the Bell be rung for a further ten minutes;

And there being a Quorum before the expiry of the further ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **COMMUNICATION FROM THE CHAIR - VISITING DELEGATION OF TEACHERS AND STUDENTS FROM NGINDA MIXED SECONDARY SCHOOL IN MURANG'A COUNTY**

The Temporary Speaker (Sen. Veronica Maina, MP) conveyed the following Communication from the Chair:

“Honourable Senators,

I would like to acknowledge the presence, in the Public Gallery this morning, of a visiting delegation of four (4) teachers and ninety-two (92) students from Nginda Mixed Secondary School in Murang'a County. The delegation is visiting the Senate for an academic exposition.

On behalf of the Senate and on my own behalf, I extend a warm welcome to the delegation and wish them a fruitful visit.

I thank you.”

5. QUESTIONS AND STATEMENTS**QUESTIONS**

- i) Question No. 037 by the Senator for Marsabit County (Sen. Mohamed Chute, CBS, MP) to the Cabinet Secretary for Lands, Public Works, Housing and Urban Development on delayed issuance of title deeds to allottees of Plot/Parcel No. 570–686 situated in Marsabit County was deferred in the absence of the Cabinet Secretary.
- ii) Question No. 045 by Nominated Senator (Sen. Hamida Kibwana, MP) to the Cabinet Secretary for Lands, Public Works, Housing and Urban Development on alignment of urban housing development with infrastructure planning and provision in Kenya was deferred in the absence of the Cabinet Secretary.
- iii) Question No. 064 by the Senator for Nairobi City County (Sen. Edwin Sifuna, CBS, MP) to the Cabinet Secretary for Lands, Public Works, Housing and Urban Development on encroachment upon, and alleged attempts at land grabbing of the Martin Luther Primary School land was deferred in the absence of the Cabinet Secretary.

6. MOTION - REPORTS OF THE STANDING COMMITTEE ON HEALTH ON THE COUNTY OVERSIGHT AND NETWORKING ENGAGEMENTS IN KITUI, MAKUENI, MACHAKOS, KIAMBU, BUNGOMA AND KAKAMEGA COUNTIES

Order read;

Motion made and Question proposed;

THAT, the Senate adopts the Reports of the Standing Committee on Health on the County Oversight and Networking Engagements in Kitui, Makueni and Machakos Counties, laid on the Table of the Senate on Thursday, 26th February, 2026; Kiambu County laid on the table of the Senate on Thursday, 19th March, 2026; Bungoma and Kakamega Counties, laid on the Table of the Senate on Tuesday, 21st April, 2026.

(The Vice-Chairperson, Standing Committee on Health – 02.06.2026)

Debate interrupted on Thursday, 4th June, 2026 resumed on Question to be put;

Before the Question was put, and pursuant to Standing Order No. 84 (2), the Speaker ruled that the Motion does not affect counties.

And the Speaker having ascertained that there was Quorum, pursuant to Standing Order 42 (1);

Question put and agreed to.

RESOLVED ACCORDINGLY

THAT, the Senate adopts the Reports of the Standing Committee on Health on the County Oversight and Networking Engagements in Kitui, Makueni and Machakos Counties, laid on the Table of the Senate on Thursday, 26th February, 2026; Kiambu County laid on the table of the Senate on Thursday, 19th March, 2026; Bungoma and Kakamega Counties, laid on the Table of the Senate on Tuesday, 21st April, 2026.

7. **MOTION - REPORT OF THE STANDING COMMITTEE ON ENERGY ON INQUIRY INTO THE SHORTAGE OF SMART ENERGY METERS IN KENYA AND THE POTENTIAL FOR THEIR LOCAL MANUFACTURING**

Order read;

Motion made and Question proposed;

THAT, the Senate adopts Report of the Standing Committee on Energy on inquiry into the shortage of smart energy meters in Kenya and the potential for their local manufacturing, laid on the Table of the Senate on Wednesday, 11th June, 2025.

(The Vice-Chairperson, Standing Committee on Energy – 09.06.2026)

Debate interrupted on Tuesday, 9th June, 2026 resumed on Question to be put;

Before the Question was put, and pursuant to Standing Order No. 84 (2), the Speaker ruled that the Motion does not affect counties.

And the Speaker having ascertained that there was Quorum, pursuant to Standing Order 42 (1);

Question put and agreed to.

RESOLVED ACCORDINGLY

THAT, the Senate adopts Report of the Standing Committee on Energy on inquiry into the shortage of smart energy meters in Kenya and the potential for their local manufacturing, laid on the Table of the Senate on Wednesday, 11th June, 2025.

8. **MOTION - MAINSTREAMING A FRAMEWORK FOR CLEAN COOKING IN KENYA**

(Sen. Hamida Kibwana, MP)

THAT AWARE THAT, Article 42 of the Constitution guarantees every person the right to a clean and healthy environment, which includes access to safe energy options;

FURTHER AWARE THAT, over 900 million Africans, including more than 90% of households in Kenya's rural areas, still rely on traditional biomass (firewood, charcoal, animal waste) for cooking, resulting in high levels of indoor air pollution that cause premature deaths, particularly among women and children;

CONCERNED THAT, in Kenya, indoor air pollution has been linked to over 23,000 annual deaths, with women and girls bearing the disproportionate burden of time spent collecting firewood and cooking, limiting their education and economic opportunities;

NOTING THAT, traditional cooking methods contribute significantly to deforestation, greenhouse gas emissions, and climate vulnerability at the county level, undermining national commitments under the Energy Act, 2019, the Climate Change Act, 2016, and Kenya's Nationally Determined Contributions (NDCs);

RECALLING THAT, the Africa Clean Cooking Summit (Paris, 2023) mobilized USD 2.2 billion in commitments for clean cooking, and the International Energy Agency has recommended urgent financing and policy action to achieve universal access by 2040;

ACKNOWLEDGING, the efforts of some counties, development partners, and private sector actors in piloting clean cooking projects, but recognizing that these remain small-scale and fragmented;

NOW THEREFORE, the Senate resolves that the: -

- i) Council of Governors develops county-level policies, frameworks, and budgets that mainstream clean cooking into devolved energy and health functions;
- ii) National Treasury and Ministry of Energy prioritize clean cooking in financing frameworks, including results-based financing and blended finance models to de-risk private investment;
- iii) County Governments incorporate clean cooking targets in their County Integrated Development Plans (CIDPs) and ensure public institutions such as schools, health facilities, and prisons adopt clean cooking solutions;
- iv) National Treasury and County Governments to fast-track letters of authorization to unlock carbon finance markets (Article 6.2 and CORSIA) for clean cooking projects; and
- v) County Governments engage the private sector actors, and community organizations to expand clean cooking access, create local jobs, and reduce pressure on forest resources.

Order read;

Order deferred.

9. **MOTION - PROVISION OF IFMIS REPORTS FOR COUNTY GOVERNMENTS TO THE SENATE**

(Sen. Andrew Omtatah Okoiti, MP)

THAT, AWARE that, Article 96 of the Constitution provides that the Senate represents the counties, and serves to protect their interests, determines the allocation of national revenue among counties, as provided in Article 217, and exercises oversight over national revenue allocated to the County Governments;

FURTHER AWARE THAT, in the case of Senate v Council of Governors and 6 others (Petition 24 and 27 of 2019 (consolidated) 2022) KESC 57(KLR), the Supreme Court affirmed that the Senate's oversight authority extends to both nationally allocated and locally generated revenue;

CONCERNED THAT, that Senators are constrained by lack of access to real time to data from the IFMIS system for the respective counties they represent, thus affecting effective oversight of County Governments;

FURTHER CONCERNED THAT, in some instances data and information presented to the Senate by the Auditor-General and the Controller of Budget are received and considered late as a result of the backlog resulting into too much information not getting properly reviewed by Senators;

NOTING THAT, as a result of unchecked financial information and systems, County Governments have continued to accumulate pending bills resulting from unplanned expenditures, unaccounted for and inflated cost of projects;

NOW THEREFORE, the Senate resolves, that the Cabinet Secretary in charge of the National Treasury shall on a monthly basis forward to the Clerk of the Senate all IFMIS transactions and reports for each County Government for onward transmission to the respective Senator for information on accountability and transparency, in order to strengthen their constitutional oversight and promote good governance in the management of public finances.

Order read;

Order deferred.

10. **MOTION – DELINKING JUNIOR SECONDARY SCHOOLS FROM PRIMARY SCHOOLS**

(Sen. Mwenda Gataya, MP)

THAT, AWARE that, the Ministry of Education in Kenya, introduced Junior Secondary Schools (JSS) as part of the Competency-Based Curriculum (CBC) implementation marking a major milestone for the country's education system, and a key opportunity to improve the quality of education available to students;

APPRECIATING THAT, the Junior Secondary Schools program play a vital role in shaping the academic trajectory of learners by providing students with a strong foundation in core subjects, helping them develop essential skills and offering them opportunities to participate in extracurricular activities promoting greater social inclusion;

CONCERNED THAT, the integration of Junior Secondary Schools within primary school setups has posed major challenges for Junior Secondary teachers, including inadequate training on the new competency-based curriculum, limited opportunities for career advancement, conflict in leadership, decision-making and resource allocation leading to strained relationships with head teachers;

FURTHER CONCERNED THAT Junior Secondary Schools (JSS) face critical shortages in essential infrastructure such as laboratories, libraries, ICT hubs, and science equipment necessary for the implementation of the JSS curriculum, coupled with inadequate access to approved learning materials and teaching resources, resulting in inconsistencies in curriculum delivery hindering effective teaching, learning, and overall student development;

NOW THEREFORE, the Senate resolves that the Ministry of Education, the Teachers Service Commission and the Kenya Institute of Curriculum Development should: -

- i) Provide for an independent administrative and operational framework for Junior Secondary Schools to enhance governance, streamline management, and create a more focused learning environment for the learners;
- ii) Allocate adequate funds for the construction and equipping of Junior Secondary Schools with essential facilities such as science labs, libraries and ICT rooms, and provide adequate learning materials relevant with the curriculum;
- iii) Offer professional development programs for Junior Secondary School teachers to help them specialize in specific subjects to effectively implement the JSS curriculum;
- iv) Develop a clear career progression framework for Junior Secondary School teachers, including opportunities for promotions and additional responsibility allowances;
- v) Formulate clear policies and guidelines outlining the structure, curriculum, and management of Junior Secondary Schools; and
- vi) Ensure an optimal teacher-student ratio to facilitate personalized student attention and effective learning.

Order read;

Order deferred.

11. **MOTION - PROMOTION OF ARTIFICIAL INTELLIGENCE (AI) AND INNOVATION POLICY IN KENYA**

(Sen. Karungo Thang'wa, MP)

THAT AWARE THAT, the Fourth Industrial Revolution is redefining economies globally through emerging technologies such as Artificial Intelligence (AI), blockchain, and financial technology (Fintech);

FURTHER AWARE THAT Kenya has made commendable strides in digital infrastructure and mobile innovation, positioning itself as a potential leader in Africa's tech-driven future;

NOTING THAT in a landmark decision, the African Union Executive Council endorsed the Continental AI Strategy during its 45th Ordinary Session in Accra, Ghana, on July 18-19, 2024 to underscore Africa's commitment to an Africa-centric, development-focused approach to AI, promoting ethical, responsible, and equitable practices;

COGNIZANT THAT the Continental AI Strategy calls for unified national approaches among AU Member States to navigate the opportunities of AI-driven change, aiming to strengthen regional and global cooperation and position Africa as a leader in inclusive and responsible AI development;

APPRECIATING THAT the Ministry of Information, Communications and the Digital Economy recently formulated and launched the Kenya National Artificial Intelligence (AI) Strategy 2025-2030;

RECOGNIZING the need to align Kenya's development with global standards in AI adoption while also safeguarding national values, inclusivity, and employment;

CONCERNED THAT the absence of a comprehensive framework may hinder innovation among local start-ups and youth-led tech enterprises and slow down Kenya's ability to harness AI for inclusive growth;

NOW THEREFORE, the Senate resolves that the Ministry of Information, Communication and Digital Economy develops a Policy to promote Artificial Intelligence and emerging technologies with particular emphasis on:

- i) promoting research and development of locally relevant AI solutions;
- ii) facilitating ethical guidelines to ensure responsible and beneficial application of AI;
- iii) creating innovation-friendly 'Sandboxes' for supervised testing of AI and emerging technologies;
- iv) strengthening public-private partnerships to build digital skills and innovation ecosystems; and

- v) integrating AI and coding into the education curriculum to prepare the next generation for the digital economy.

Order read;

Order deferred.

12. **SUSPENSION OF THE SENATE**

Raising a Point of Order pursuant to Standing Order 38 (1), the Senate Majority Leader claimed to move –

“THAT, the Senate do suspend its proceedings for thirty minutes in order to allow the Mediation Committee on the Division of Revenue Bill (National Assembly Bills No. 2 of 2026) to finalise on its report, before it could be laid on the Table of the Senate during the Sitting.”

And the Speaker acceding to the claim;

Motion made and Question proposed;

THAT, the Senate do suspend its proceedings for thirty minutes in order to allow the Mediation Committee on the Division of Revenue Bill (National Assembly Bills No. 2 of 2026) to finalise on its report, before it could be laid on the Table of the Senate during the Sitting.

(The Senate Majority Leader)

There being no Senator wishing to contribute;

Before the Question was put and pursuant to Standing Order 84 (2), the Speaker ruled that the Question does not affect counties.

Question put and agreed to.

Thereupon, the Speaker suspended proceedings at 10:09 a.m.

13. **SENATE RESUMED** – at forty-one minutes past Ten O'clock (the Speaker in the Chair).

14. **PAPERS LAID**

The following Papers were laid on the Table of the Senate:

- i) Report of the Mediation Committee on the Division of Revenue Bill (National Assembly Bills No. 2 of 2026).

(Sen. Tabitha Mutinda, MP on behalf the Co-Chairperson, Mediation Committee)

- ii) Report of the Standing Committee on Finance and Budget on its consideration of the County Governments Additional Allocations Bill (Senate Bills No. 8 of 2026).

(The Vice Chairperson, Standing Committee on Finance and Budget)

15. **NOTICE OF MOTION - CONSIDERATION OF THE REPORT OF THE MEDIATION COMMITTEE ON THE DIVISION OF REVENUE BILL (NATIONAL ASSEMBLY BILLS NO. 2 OF 2026)**
(Sen. Tabitha Mutinda, MP on behalf the Co-Chairperson, Mediation Committee)

THAT, the Senate adopts the Report of the Mediation Committee on the Division of Revenue Bill (National Assembly Bills No. 2 of 2026), laid on the table of the Senate on Wednesday, 10th June, 2026; and that, pursuant to Article 113(2) of the Constitution and Standing Order 167(3) of the Senate, approves the mediated version of the Bill.

16. **MOTION - CONSIDERATION OF THE REPORT OF THE MEDIATION COMMITTEE ON THE DIVISION OF REVENUE BILL (NATIONAL ASSEMBLY BILLS NO. 2 OF 2026)**

Order read;

Motion made and Question proposed;

THAT, the Senate adopts the Report of the Mediation Committee on the Division of Revenue Bill (National Assembly Bills No. 2 of 2026), laid on the table of the Senate on Wednesday, 10th June, 2026; and that, pursuant to Article 113(2) of the Constitution and Standing Order 167(3) of the Senate, approves the mediated version of the Bill.

(Sen. Tabitha Mutinda, MP on behalf the Co-Chairperson, Mediation Committee)

Debate arising;

And the time being One O'clock, the Temporary Speaker (Sen. Veronica Maina, MP) interrupted the proceedings and adjourned the Senate without Question put, pursuant to the Standing Orders.

17. **SENATE ROSE** – at One O'clock.

M E M O R A N D U M

The Speaker will take the Chair on
Wednesday, June 10, 2026 at 2:30 p.m.