



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

TUESDAY, JULY 14, 2026 AT 2.30 P.M.

1. The Senate assembled at thirty Minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.
3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum after the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **COMMUNICATIONS FROM THE CHAIR**

The Speaker conveyed the following Communications from the Chair:

a) Resumption of Sittings of the Senate for Part IV of the Fifth Session

“Honourable Senators,

I take this opportunity to welcome you back from the recess. I hope you had time to meet with your constituents, friends and families over the past three weeks. I also hope that you took some time to rejuvenate your spirits for the resumption of regular sittings for Part IV of the Fifth Session. This Part will run until the rise of the Senate on Thursday, 6th August, 2026.

Honourable Senators,

As you will recall, in Part III of the Session, Parliament considered and passed the following Bills-

- i) the County Allocation of Revenue Bill (Senate Bills No. 10 of 2026);
and
- ii) the County Governments Additional Allocations Bill (Senate Bills No. 8 of 2026).

The County Allocation of Revenue Bill (Senate Bills No. 10 of 2026) was assented to by His Excellency the President on 29th June, 2026.

Further, the Senate considered and passed the Report of the Standing Committee on Finance and Budget on the County Governments (Equitable Share) Cash Disbursement Schedule for the Financial Year 2026/2027, thereby approving the release of the requisite funds to the County Governments to enable them to perform their functions.

However, I take this opportunity to remind you that we still have a long way to go in processing business. As indicated in today's Order Paper and the Programme of Business, the legislative agenda before the Senate is heavy. To dispense with the business in a timely manner, it requires sacrifices to be made on the part of all Honourable Senators, including coming into plenary early and sitting through until the rise of the House. Above all, it is imperative that the Movers of the business listed in the Order Paper are in the Chamber to prosecute the same.

On my part, I will, in consultation with the Senate Leadership, implement measures aimed at expediting the processing of business in the Senate. These measures will include the enforcement of time limits on Questions and Statements, as well as the allocation of time for Motions and Bills, in accordance with the Standing Orders.

Furthermore, the Majority and Minority Party Whips are urged to ensure that the requisite number of county delegations is achieved whenever there are divisions to be undertaken.

Honourable Senators,

As I conclude, I wish to reiterate that my office remains open and accessible to all Senators for consultations and support in fulfilling your duties. I wish you fruitful deliberations in part IV of the Fifth Session.

I thank you."

b) Visiting Delegation of teachers and students from Tenri Primary School, Embu County

"Honourable Senators,

I would like to acknowledge the presence of a visiting delegation of five (5) teachers and forty-six (46) students from Tenri Primary School in Embu County, who are seated in the Public Gallery. The delegation is visiting the Senate for an academic exposition.

On behalf of the Senate, and on our own behalf, I extend a warm welcome to the delegation and wish them a fruitful visit.

I thank you."

5. **MESSAGES FROM THE NATIONAL ASSEMBLY**

The Speaker conveyed the following Messages from the National Assembly:

a) Passage of the Quality Healthcare and Patient Safety Bill (National Assembly Bill No. 41 of 2025)

“Honourable Senators,

I wish to report to the Senate that pursuant to Standing Order 46 (3) and (4), I received the following Message from the Speaker of the National Assembly regarding the passage by the National Assembly, of the Quality Healthcare and Patient Safety Bill (National Assembly Bill No. 41 of 2025).

The Message, dated Thursday, 18th June, 2026 was received in the Office of the Clerk of the Senate on Tuesday, 23rd June, 2026 when the Senate had proceeded on recess. It was subsequently circulated to all Senators via a letter dated 24th June, 2026.

Pursuant to Standing Order 46 (5), I now report the Message –

"WHEREAS, the Quality Healthcare and Patient Safety Bill (National Assembly Bill No. 41 of 2025) was published vide Kenya Gazette Supplement No. 144 of 17th July, 2025 as a Bill seeking to provide for the responsibility of the national and county governments in the realization of quality of healthcare for patients; to provide for the establishment, powers and functions of the Quality Healthcare and Patient Safety Authority, registration, licensing and accreditation of health facilities; to provide for the setting of standards for quality of healthcare; and for connected purposes;

AND WHEREAS, on 2nd June, 2026, the National Assembly considered the Bill and passed it with amendments, in the form attached hereto;

NOW THEREFORE, in accordance with the provisions of Article 110 of the Constitution and Standing Orders 41 and 142 of the National Assembly Standing Orders, I hereby refer the Bill to the Senate for consideration."

Honourable Senators,

Pursuant to Standing Order No. 163 which requires that a Bill which originates in the National Assembly be proceeded with by the Senate in the same manner as a Bill introduced in the Senate by way of First Reading in accordance with Standing Order No. 144; the Bill has been accordingly listed in the Order Paper.

I thank you.”

b) Passage of the Kenya National Library Service Bill (National Assembly Bills No. 20 of 2023)

“Honourable Senators,

I wish to report to the Senate that pursuant to Standing Order 46 (3) and (4), I received the following Message from the Speaker of the National Assembly regarding the passage by the National Assembly, of the Kenya National Library Service Bill (National Assembly Bills No. 20 of 2023).

The Message, dated Thursday, 2nd July, 2026 was received in the Office of the Clerk of the Senate on Friday, 3rd July, 2026 when the Senate had proceeded on recess. It was subsequently circulated to all Senators via a letter dated 7th July, 2026.

Pursuant to Standing Order 46 (5), I now report the Message –

"WHEREAS, the Kenya National Library Service Bill (National Assembly Bills No. 20 of 2023) was published vide Kenya Gazette Supplement No. 74 of 24th May, 2023 as a Bill seeking to establish the Kenya National Library Service, to provide for the management of the Kenya National Library Service and for connected purposes;

AND WHEREAS, on 1st July, 2026, the National Assembly considered the Bill and passed it with amendments, in the form attached hereto;

NOW THEREFORE, in accordance with the provisions of Article 110 of the Constitution and Standing Orders 41 and 142 of the National Assembly Standing Orders, I hereby refer the Bill to the Senate for consideration."

Honourable Senators,

Pursuant to Standing Order No. 163 which requires that a Bill which originates in the National Assembly be proceeded with by the Senate in the same manner as a Bill introduced in the Senate by way of First Reading in accordance with Standing Order No. 144; the Bill has been accordingly listed in the Order Paper.

I thank you.”

c) Passage of the County Allocation of Revenue Bill (Senate Bills No. 10 of 2026)

“Honourable Senators,

I wish to report to the Senate that, pursuant to Standing Order 46(3), I received a Message from the Speaker of the National Assembly regarding the passage by the National Assembly, of the County Allocation of Revenue Bill (Senate Bills No. 10 of 2026).

The Message, dated Friday, 26th June, 2026, was received in the Office of the Clerk of the Senate on the same date.

Pursuant to Standing Order 46(5), I now report the Message –

“WHEREAS, the County Allocation of Revenue Bill (Senate Bills No. 10 of 2026), was published vide the Kenya Gazette Supplement No. 107 of 30th April, 2026 as a Bill concerning county governments to provide for, inter alia, the equitable allocation of revenue raised nationally among the county governments for the 2026/2027 financial year, and the responsibilities of national and county governments pursuant to such allocations;

AND WHEREAS, the Senate considered and passed the Bill with amendments on Wednesday, 17th June, 2026, and thereafter referred it to the National Assembly for consideration pursuant to the provisions of Article 110(4) of the Constitution;

FURTHER WHEREAS, on Thursday, 25th June, 2026, the National Assembly considered and passed the Bill without amendments, in the form passed by the Senate;

NOW THEREFORE, in accordance with provisions of Standing Order 41(1) and 144 of the National Assembly Standing Orders, I hereby convey the said decision of the National Assembly to the Senate.”

Honourable Senators,

You will recall that I transmitted this Message to all Senators vide a letter reference SEN/L&P/MSG.2026(01) dated 26th June, 2026, in accordance with the provisions of Standing Order 46(5).

In the letter, I indicated that, in view of the fact that the National Assembly had passed the County Allocation of Revenue Bill (Senate Bills No. 10 of 2026) without amendments, I would be referring the Bill to His Excellency the President for assent, pursuant to Standing Order 169(1) and Article 110(5) of the Constitution.

Honourable Senators, I wish to inform you that the Bill was assented to on Monday, 29th June, 2026.

I thank you.”

d) Passage of the Agricultural and Livestock Extension Services Bill (Senate Bills No. 12 of 2022)

“Honourable Senators,

I wish to report to the Senate that, pursuant to Standing Order 46(3), I received a Message from the Speaker of the National Assembly regarding

the passage, by the National Assembly, of the Agricultural and Livestock Extension Services Bill (Senate Bills No.12 of 2022).

The Message, dated Wednesday, 1st July, 2026, was received in the Office of the Clerk of the Senate on Friday, 3rd July, 2026.

Pursuant to Standing Order 46(5), I now report the Message –

“WHEREAS, the Agricultural and Livestock Extension Services Bill (Senate Bills No.12 of 2022), was passed by the Senate on Wednesday, 21st February 2024 and thereafter referred to the National Assembly for consideration pursuant to Article 110(4) of the Constitution;

AND WHEREAS, the National Assembly considered and passed the said Bill on Wednesday, 10th June 2026 with amendments, in the form attached hereto;

NOW, THEREFORE, in accordance with the provisions of Article 112(1)(b) of the Constitution and Standing Orders 41(1) and 144 of the National Assembly Standing Orders, I hereby convey the said decision of the National Assembly to the Senate.”

Honourable Senators,

In order to facilitate the Senate’s consideration of the National Assembly amendments to the Agricultural and Livestock Extension Services Bill (Senate Bills No. 12 of 2022), I hereby direct the Standing Committee on Agriculture, Livestock and Fisheries to consider the said amendments and table its report on or before Tuesday, 28th July, 2026, with recommendation on whether the Senate should approve the amendments.

The Senate Business Committee will, thereafter, appoint a time for the Motion for consideration of the National Assembly amendments by the Senate.

The House is guided accordingly.

I thank you.”

e) Passage of the Kenyan Sign Language Bill (Senate Bills No. 9 of 2023)

“Honourable Senators,

I wish to report to the Senate that, pursuant to Standing Order 46(3), I received a Message from the Speaker of the National Assembly regarding the passage by the National Assembly, of the Kenyan Sign Language Bill (Senate Bills No. 9 of 2023).

The Message, dated Thursday, 2nd July, 2026, was received in the Office of the Clerk of the Senate on Friday, 3rd July, 2026.

Pursuant to Standing Order 46(5), I now report the Message –

“WHEREAS, the Kenyan Sign Language Bill (Senate Bills No. 9 of 2023) was passed by the Senate on Wednesday, 21st February, 2024 and referred to the National Assembly for consideration pursuant to the provisions of Article 110(4) of the Constitution;

AND WHEREAS, the National Assembly considered and passed the said Bill on Wednesday, 24th June, 2026 with amendments, as contained in the schedule of amendments attached herewith;

NOW THEREFORE, in accordance with the provisions of Article 112(1)(b) of the Constitution and Standing Orders 41(1) and 144 of the National Assembly Standing Orders, I hereby convey the said decision of the National Assembly to the Senate.”

Honourable Senators,

In order to facilitate the Senate’s consideration of the National Assembly amendments to the Kenyan Sign Language Bill (Senate Bills No. 9 of 2023), I hereby direct the Standing Committee on Education to consider the said amendments and table its report on or before Tuesday, 28th July, 2026, with recommendation on whether the Senate should approve the amendments.

The Senate Business Committee will, thereafter, appoint a time for the Motion for consideration of the National Assembly amendments by the Senate.

The House is guided accordingly.

I thank you.”

f) Passage of the County Governments (Amendment) Bill (Senate Bills No. 25 of 2023)

“Honourable Senators,

I wish to report to the Senate that, pursuant to Standing Order 46(3), I received a Message from the Speaker of the National Assembly regarding the passage by the National Assembly, of the County Governments (Amendment) Bill (Senate Bills No. 25 of 2023).

The Message, dated Thursday, 2nd July, 2026, was received in the Office of the Clerk of the Senate on Friday, 3rd July, 2026.

Pursuant to Standing Order 46(5), I now report the Message –

“WHEREAS, the County Governments (Amendment) Bill (Senate Bills No. 25 of 2023) was passed by the Senate on Thursday, 2nd May, 2024 and thereafter referred to the National Assembly for consideration pursuant to the provisions of Article 110(4) of the Constitution;

AND WHEREAS, on Wednesday, 1st July, 2026, the National Assembly considered and passed the said Bill with amendments, as contained in the schedule of amendments attached herewith;

NOW THEREFORE, in accordance with the provisions of Article 112(1)(b) of the Constitution and Standing Orders 41(1) and 144 of the National Assembly Standing Orders, I hereby convey the said decision of the National Assembly to the Senate.”

Honourable Senators,

In order to facilitate the Senate’s consideration of the National Assembly amendments to the County Governments (Amendment) Bill (Senate Bills No. 25 of 2023), I hereby direct the Standing Committee on Devolution and Intergovernmental Relations to consider the said amendments and table its report on or before Tuesday, 28th July, 2026, with recommendation on whether the Senate should approve the amendments.

The Senate Business Committee will, thereafter, appoint a time for the Motion for consideration of the National Assembly amendments by the Senate.

The House is guided accordingly.

I thank you.”

6. PETITION

Pursuant to Standing Order 236 (2)(a), the Senator for Nairobi County (Sen. Edwin Sifuna, MP) presented a Petition to the Senate by residents and informal traders of Laini Saba Market operating within Laini Saba and Woodley Wards in Kibra Constituency who are affected by Kenya Railway Projects.

Pursuant to Standing Order 238 (1), the Speaker committed the Petition to the Standing Committee on Roads, Transportation and Housing for consideration.

7. PAPERS LAID

The following Papers were laid on the Table of the Senate:

- i) Controller of Budget (COB) Report on the County Governments Budget Implementation Review for the first nine months of Financial Year 2025/2026.
- ii) The Annual Statutory Report on the Operations and Performance of the Regulated SACCOs in Kenya for the year 2024.
- iii) Report of the National Treasury on all new loans contracted by the Government from 1st January, 2026 to 30th April, 2026.

(The Senate Majority Whip)

- iv) Report of the Standing Committee on Energy regarding alleged irregularities in the petroleum products supply chain.
- v) Report of the Standing Committee on Energy on its inquiry regarding the handing over of a cooking gas handling facility, in Mombasa County, to a private firm.

(The Vice-Chairperson, Standing Committee on Energy)

8. COMMUNICATION FROM THE CHAIR – REPORT BY THE NATIONAL TREASURY ON ALL NEW LOANS CONTRACTED BY THE GOVERNMENT FROM 1ST JANUARY, 2026 TO 30TH APRIL, 2026

The Speaker conveyed the following Communication from the Chair-

“Honourable Senators,

As you may have noted, the Senate Majority Whip laid on the table of the Senate this afternoon, the report by the National Treasury and Economic Planning on all new loans contracted by the Government of Kenya from 1st January, 2026 to 30th April, 2026.

The report by the National Treasury on the stated period contains details on all new loans signed between the National Government and various creditors.

Honourable Senators, Section 31 (1) of the Public Finance Management Act states –

“The Cabinet Secretary shall submit to Parliament, every four months, a report of all loans made to the national government, national government entities and county governments, in accordance with Article 211(2) of the Constitution.”

Pursuant to section 31 (3) of the Public Finance Management Act, the report submitted to Parliament should contain-

- (a) the names of the parties to the loan;*
- (b) the amount of the loan and the currency in which it is expressed and in which it is repayable;*

- (c) *the terms and conditions of the loan, including interest and other charges payable and the terms of repayment;*
- (d) *the amount of the loan advanced at the time the report is submitted;*
- (e) *the purpose for which the loan was used and the perceived benefits of the loan; and such other information as the Cabinet Secretary may consider appropriate”.*

Honourable Senators,

Given the significance of national debt in our public finance management framework, I hereby commit the report of the National Treasury and Economic Planning on all new loans contracted by the Government of Kenya from 1st January, 2026 to 30th April, 2026 to the Standing Committee on Finance and Budget for consideration. The Committee is required to table a report on the matter at an appropriate time.

I thank you.”

9. **NOTICE OF MOTION – REPORT OF THE STANDING COMMITTEE ON ENERGY REGARDING ALLEGED IRREGULARITIES IN THE PETROLEUM PRODUCTS SUPPLY CHAIN**

(The Vice-Chairperson, Standing Committee on Energy)

THAT, the Senate adopts the Report of the Standing Committee on Energy regarding alleged irregularities in the petroleum products supply chain, laid on the Table of the Senate on Tuesday, 14th July, 2026.

10. **NOTICE OF MOTION – REPORT OF THE STANDING COMMITTEE ON ENERGY ON ITS INQUIRY REGARDING THE HANDING OVER OF A COOKING GAS HANDLING FACILITY, IN MOMBASA COUNTY, TO A PRIVATE FIRM**

(The Vice-Chairperson, Standing Committee on Energy)

THAT, the Senate adopts the Report of the Standing Committee on Energy on its inquiry regarding the handing over of a cooking gas handling facility, in Mombasa County, to a private firm, laid on the Table of the Senate on Tuesday, 14th July, 2026.

11. **QUESTIONS AND STATEMENTS**

Requests for Statements pursuant to Standing Order 53(1)

- i) The Senator for Vihiga County (Sen. Godfrey Osotsi, MP) sought a Statement from the Standing Committee on Justice, Legal Affairs and Human Rights regarding the implementation of the Government’s compensation and reparations programme for victims of demonstration-related violence and enforced disappearances.
- ii) Nominated Senator (Sen. Hamida Kibwana, MP) sought a Statement from the Standing Committee on Roads, Transportation and Housing

regarding the cases of unregulated developments, encroachment on public spaces and obstruction of roads, pedestrian walkways and drainage systems in estates within Nairobi City County.

- iii) Request for a Statement by the Senator for Marsabit County (Sen. Mohamed Chute, MP) from the Standing Committee on Energy regarding the state of electricity connectivity in *Sessi*, *Moyale* Constituency and in *Leyai*, *Lpus*, *Lturuyia* and *Lkilanga* areas of *Songa* and other unserved and underserved parts in Marsabit County was dropped in the absence of the Senator.
- iv) Request for a Statement by the Senator for Marsabit County (Sen. Mohamed Chute, MP) from the Standing Committee on Land, Environment and Natural Resources regarding the boundary dispute at *Arbjahan* along the Marsabit – Wajir Counties was dropped in the absence of the Senator.
- v) Request for a Statement by the Senator for Marsabit County (Sen. Mohamed Chute, MP) from the Standing Committee on National Security, Defence and Foreign Relations regarding the rising tensions at *Arbjahan* along the Marsabit – Wajir Counties was dropped in the absence of the Senator.
- vi) Request for a Statement by the Senator for Marsabit County (Sen. Mohamed Chute, MP) from the Standing Committee on Health regarding the operations of Bupa Global Insurance in Kenya following its recent licensing and establishment of its regional headquarters in Nairobi was dropped in the absence of the Senator.

12. **MOTION – CONSIDERATION OF A REPORT OF THE STANDING COMMITTEE ON JUSTICE, LEGAL AFFAIRS AND HUMAN RIGHTS ON ITS CONSIDERATION OF A PETITION TO THE SENATE BY MR. LABAN OMUSUNDI REGARDING THE ENACTMENT OF A LEGAL FRAMEWORK TO PROVIDE FOR RECALL OF THE PRESIDENT OR A GOVERNOR THROUGH A CITIZEN INITIATIVE**

Order read;

Motion made and Question proposed;

THAT, the Senate adopts the Report of the Standing Committee on Justice, Legal Affairs and Human Rights on its consideration of a Petition to the Senate by Mr. Laban Omusundi regarding the enactment of a legal framework to provide for recall of the President or a Governor through a citizen initiative, laid on the table of the Senate on Thursday, 11th June, 2026.

(Sen. Daniel Maanzo, MP on behalf of the Chairperson, Standing Committee on Justice, Legal Affairs and Human Rights)

Debate arising;

And there being no more Senators wishing to contribute;

And the time being thirty minutes past Six O'clock, the Temporary Speaker (Sen. Catherine Mumma, MP) interrupted the proceedings and adjourned the Senate without Question put, pursuant to the Standing Orders.

13. **SENATE ROSE** – at thirty minutes past six O'clock.

M E M O R A N D U M

The Speaker will take the Chair on
Wednesday, July 15, 2026 at 9:30 a.m.

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