



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

THURSDAY, SEPTEMBER 24, 2026 AT 2.30 PM

1. The Senate assembled at thirty Minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.
3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the sitting and confirming that there was no Quorum, directed that the bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **COMMUNICATIONS FROM THE CHAIR**

The Speaker conveyed the following Communications from the Chair –

(a) Visiting delegation from Malindi Glorious Junior School

“Hon. Senators,

I would like to acknowledge the presence of a visiting delegation of four teachers and 52 students from Malindi Glorious Junior School in Nairobi County, who are seated in the public gallery this afternoon.

The delegation is visiting the Senate for an academic exposition. On behalf of the Senate and my own behalf, I extend a warm welcome to the delegation and wish them a fruitful visit.”

(b) Visit by Honourable Jimmy Kahindi Kadhua, the inaugural Speaker of the Kilifi County Assembly

“Honourable Senators,

I would like to acknowledge the presence, in the Speaker's Gallery this afternoon of Honourable Jimmy Kahindi Kadhua, the former Speaker of the Kilifi County Assembly.

Hon. Jimmy Kahindi Kadhua served as the inaugural Speaker of the Kilifi County Assembly and served in that capacity from 2013 to 2022.

Honourable Senators,

Following his service as Speaker, Hon. Kadhua was appointed to national leadership roles, including as Chairperson of the Public Procurement Regulatory Authority (PPRA) in 2023, and he currently serves as the Chairperson of the Coast Water Works Development Agency (CWWDA), where he leads efforts to address water infrastructure and supply challenges across the coastal region.

I request Honourable Kadhua to stand so that you may be acknowledged in the Senate tradition.

On behalf of the Senate and on my own behalf, I extend a warm welcome to you and wish you a fruitful visit.

I thank you.”

5. **PAPER LAID**

Statement on the business of the Senate for the week commencing Tuesday, 29th September, 2026.

(Sen. Wakili Hillary Sigei, MP on behalf of the Senate Majority Leader)

6. **QUESTIONS & STATEMENTS**

a) Statements pursuant to Standing Order 53 (1)

- i) The Senator for Embu County (Sen. Alexander Mundigi, MP) sought a Statement from the Standing Committee on National Security, Defence and Foreign Relations regarding the violence which occurred during the United Democratic Alliance (UDA) delegates meeting held in Embu County.
- ii) The Senator for Embu County (Sen. Alexander Mundigi, MP) sought a Statement from the Standing Committee on National Security, Defence and Foreign Relations regarding prolonged vacancies in the Offices of Chiefs in various parts of the country.
- iii) The Senator for Embu County (Sen. Alexander Mundigi, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the protracted delay in the issuance of title deeds to residents of Karaba, Mwea and Riakanau in Mwea Sub-County.
- iv) The Senator for Turkana County (Sen. James Lomenen, MP) on behalf of the Senator for Marsabit County (Sen. Mohamed Chute, MP) sought a Statement from the Standing Committee on National Security, Defence

and Foreign Relations regarding the escalating cases of cattle rustling, armed attacks and inter community violence in Northern Kenya.

- v) Seneta wa Kaunti ya Kilifi (Sen. Jaji Mstaafu Stewart Madzayo, Mb) aliomba Kauli kutoka kwa Kamati ya Kudumu ya Ardhi, Mazingira na Maliasili kuhusu mgogoro wa mpaka kati ya ardhi ya Shirika la Maendeleo ya Kilimo (ADC) na maeneo ya Adu Kamale na Adu Chamari katika eneo la Magarini, Kaunti ya Kilifi.
- vi) Seneta wa Kaunti ya Kilifi (Sen. Jaji Mstaafu Stewart Madzayo, Mb) aliomba Kauli kutoka kwa Kamati ya Kudumu ya Usalama wa Kitaifa, Ulinzi na Mahusiano ya Kimataifa kuhusu kifo cha Bryton Karisa, mwanafunzi wa miaka 11 wa Shule ya Msingi ya Bahari, Mtwapa, Kaunti ya Kilifi, aliyefariki tarehe 27 Agosti, 2026.
- vii) Seneta wa Kaunti ya Kilifi (Sen. Jaji Mstaafu Stewart Madzayo, Mb) aliomba Kauli kutoka kwa kutoka kwa Kamati ya Kudumu ya Biashara, Ukuzaji wa Viwanda na Utalii kuhusu utendakazi wa maeneo ya kuzalisha bidhaa za soko za nje, almaarufu “*Export Prosession Zones (EPZ)*”, katika kaunti ya Kilifi.
- viii) Nominated Senator (Sen. Hamida Kibwana, MP) sought a Statement from the Standing Committee on Health regarding the acute shortage of contraceptive and family planning commodities in Kenya.
- ix) Seneta wa Kaunti ya Kilifi (Sen. Jaji Mstaafu Stewart Madzayo, Mb) aliomba Kauli kutoka kwa kutoka kwa Kamati ya Kudumu ya Leba na Ustawi wa Jamii kuhusu hali ya ajira na utekelezaji wa sheria za kazi katika Maeneo ya Kuzalisha Bidhaa za Mauzo ya Nje (*Export Processing Zones – EPZ*) yaliyoko Kaunti ya Kilifi.
- x) Request for a Statement by the Senator for Machakos County (Sen. Agnes Kavindu, MP) from the Standing Committee on Health regarding the increasing menace of stray dogs and the risk of rabies on residents in Syokimau in Machakos County was **dropped** in the absence of the Senator.

b) Statement pursuant to Standing Order 57(1)

Sen. Wakili Hillary Sigei, MP on behalf of the Senate Majority Leader issued a Statement on the business of the Senate for the week commencing Tuesday, 29th September, 2026.

7. MOTION – THE COUNTY FISCAL PERFORMANCE MEASUREMENT INDEX (CFPMI) REPORT 2026

(The Senate Majority Leader)

THAT, the Senate notes the County Fiscal Performance Measurement Index (CFPMI) Report 2026, laid on the Table of the Senate on Thursday, 6th August, 2026.

*(Resumption of debate interrupted on Wednesday, 23rd September, 2026 – Afternoon Sitting)
(Question to be put)*

Order deferred.

8. **THE STREET NAMING AND PROPERTY ADDRESSING SYSTEM BILL
(SENATE BILLS NO. 43 OF 2024)**

(Sen. Fatuma Dullo, MP)

(Second Reading)

*(Resumption of debate interrupted on Tuesday, 4th August, 2026)
(Division)*

Order deferred.

9. **THE FISHERIES MANAGEMENT AND DEVELOPMENT BILL (NATIONAL
ASSEMBLY BILLS NO. 29 OF 2023)**

(The Senate Majority Leader)

(Second Reading)

*(Resumption of debate interrupted on Wednesday, 23rd September, 2026 – Afternoon Sitting)
(Division)*

Order deferred.

10. **HOJA – AJALI YA FERI YA LIKONI**

(Seneta Miraj Abdillahi, Mb)

IKIBAINISHA KWAMBA, mnamo tarehe 29 Aprili 1994, janga la ajali ya feri ya Likoni lilisababisha vifo na majeraha kwa wananchi wasio na hatia, wengi wao wakiwa wakaazi wa Likoni na Kaunti ya Mombasa, na hivyo kuleta majonzi makubwa kitaifa pamoja na madhara ya muda mrefu ya kimwili, kisaikolojia, kijamii na kiuchumi kwa familia zilizopoteza wapendwa wao na manusura;

IKIWA NA WASIWASI KWAMBA, licha ya hakikisho na ahadi zilizotolewa na mamlaka mbalimbali kufuatia janga hilo, bado kuna mashaka na maswali kuhusu iwapo fidia ilitolewa kikamilifu na kwa haki kwa familia zote zilizoathirika;

IKIKIRI KWAMBA, kuanzishwa kwa kumbukumbu ya kitaifa ni hatua muhimu ya kuheshimu na kuenzi waliopoteza maisha, na pia ni chombo cha kuendeleza uponyaji wa pamoja wa kijamii na kuimarisha uwajibikaji wa Taifa kwa raia wake;

SASA BASI, Seneti inaamua kwamba –

- i) Kamati ya Kudumu ya Seneti ya Barabara, Uchukuzi na Makazi ifanye uchunguzi wa kina ili kubaini idadi ya familia zilizoathirika, fidia iliyolipwa hadi sasa, madai yoyote ambayo hayajalipwa, pamoja na kubainisha familia zipi bado hazijapata fidia na sababu za kutolipwa kwa fidia hiyo; na
- ii) Serikali ya Kaunti ya Mombasa kwa ushirikiano na Wizara ya Barabara na Uchukuzi, ianzishe kumbukumbu ya kudumu kwa heshima ya wahanga wa ajali ya feri ya Likoni, 1994 kwa mashauriano na familia zilizoathirika.

Order deferred.

11. **COMMITTEE OF THE WHOLE**
THE COUNTY GOVERNMENTS ADDITIONAL ALLOCATIONS BILL
(SENATE BILLS NO. 8 OF 2026)

(The Chairperson, Standing Committee on Finance and Budget)

(Consideration of the National Assembly amendments)

(Resumption of debate interrupted on Tuesday, 15th September, 2026)
(Division)

Order deferred.

12. **THE LIVESTOCK PROTECTION AND SUSTAINABILITY BILL (SENATE BILLS NO. 32 OF 2024)**

Order for Second Reading;

Motion made and Question proposed;

THAT, the Livestock Protection and Sustainability Bill (Senate Bills No. 32 of 2024) be now read a Second Time.

(Sen. (Dr.) Lelegwe Ltumbesi on 5.8.2026 – Morning Sitting)

Debate interrupted on Tuesday, 15th September, 2026 resumed;

And there being no more Senators wishing to contribute;

And in the absence of the Mover, the Speaker deferred the putting of the Question to a later date.

13. **THE BASIC EDUCATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 59 OF 2023)**

(The Senate Majority Leader)

(Second Reading)

Order deferred.

14. **THE COUNTY GOVERNMENTS (STATE OFFICERS REMOVAL FROM OFFICE) PROCEDURE BILL (SENATE BILLS NO. 34 OF 2024)**
(Sen. Karungo Thang'wa, MP)

(Second Reading)

Order deferred.

15. **THE AGRICULTURE AND FOOD AUTHORITY (AMENDMENT) BILL (SENATE BILLS NO. 13 OF 2023)**
(Sen. James Murango, MP)

(Second Reading)

Order deferred.

16. **THE COUNTY WARDS (EQUITABLE DEVELOPMENT) BILL (SENATE BILLS NO. 20 OF 2024)**
(Sen. Karungo Thangwa, MP and Sen. Godfrey Osotsi, MP)

(Second Reading)

Order deferred.

17. **THE COUNTY GOVERNMENTS (AMENDMENT) BILL (SENATE BILLS NO. 5 OF 2026)**
(Sen. Mohamed Chute, MP)

(Second Reading)

Order deferred.

18. **THE QUALITY HEALTHCARE AND PATIENTS' SAFETY BILL (NATIONAL ASSEMBLY BILLS NO. 41 OF 2025)**
(The Senate Majority Leader)

(Second Reading)

Order deferred.

19. **MOTION – REPORT OF THE STANDING COMMITTEE ON JUSTICE, LEGAL AFFAIRS AND HUMAN RIGHTS (JLAHR) ON A PETITION BY MR. LABAN OMUSUNDI AND OTHERS ON THE LIMITATION OF THE TENURE OF NOMINATED MEMBERS OF COUNTY ASSEMBLIES (MCAS) TO A SINGLE TERM OF FIVE YEARS**
(The Chairperson, Standing Committee on Justice, Legal Affairs and Human Rights)

THAT, the Senate adopts the Report of the Standing Committee on Justice, Legal Affairs and Human Rights (JLAHR) on a Petition by Mr. Laban Omusundi and others concerning limitation of the tenure of nominated Members of County Assemblies (MCAs) to a single term of five years, laid on the Table of the Senate on Tuesday, 8th September, 2026.

Order deferred.

20. **MOTION – REPORT OF THE STANDING COMMITTEE ON JUSTICE, LEGAL AFFAIRS AND HUMAN RIGHTS (JLAHR) ON A PETITION BY MR. MOHAMED U. ALASOW ON THE RE-INTRODUCTION OF THE ELECTIONS (AMENDMENT) (NO. 3) BILL (SENATE BILLS NO. 48 OF 2021) TO PROVIDE FOR ELECTION CANDIDATES’ USE OF POPULAR NAMES ON NOMINATION AND ELECTION BALLOT PAPERS**

(The Chairperson, Standing Committee on Justice, Legal Affairs and Human Rights)

THAT, the Senate adopts the Report of the Standing Committee on Justice, Legal Affairs and Human Rights (JLAHR) on a Petition by Mr. Mohamed U. Alasow concerning the re-introduction of the Elections (Amendment) (No. 3) Bill (Senate Bills No. 48 of 2021), laid on the Table of the Senate on Tuesday, 8th September, 2026.

Order deferred.

21. **MOTION – DELINKING JUNIOR SECONDARY SCHOOLS FROM PRIMARY SCHOOLS**

(Sen. Mwenda Gataya Mo Fire, MP)

THAT, AWARE that, the Ministry of Education in Kenya, introduced Junior Secondary Schools (JSS) as part of the Competency-Based Curriculum (CBC) implementation marking a major milestone for the country’s education system, and a key opportunity to improve the quality of education available to students;

APPRECIATING THAT, the Junior Secondary Schools program play a vital role in shaping the academic trajectory of learners by providing students with a strong foundation in core subjects, helping them develop essential skills and offering them opportunities to participate in extracurricular activities promoting greater social inclusion;

CONCERNED THAT, the integration of Junior Secondary Schools within primary school setups has posed major challenges for Junior Secondary teachers, including inadequate training on the new competency-based curriculum, limited opportunities for career advancement, conflict in leadership, decision-making and resource allocation leading to strained relationships with head teachers;

FURTHER CONCERNED THAT Junior Secondary Schools (JSS) face critical shortages in essential infrastructure such as laboratories, libraries,

ICT hubs, and science equipment necessary for the implementation of the JSS curriculum, coupled with inadequate access to approved learning materials and teaching resources, resulting in inconsistencies in curriculum delivery hindering effective teaching, learning, and overall student development;

NOW, THEREFORE, the Senate resolves that the Ministry of Education, the Teachers Service Commission and the Kenya Institute of Curriculum Development should: -

- i) Provide for an independent administrative and operational framework for Junior Secondary Schools to enhance governance, streamline management, and create a more focused learning environment for the learners;
- ii) Allocate adequate funds for the construction and equipping of Junior Secondary Schools with essential facilities such as science labs, libraries and ICT rooms, and provide adequate learning materials relevant with the curriculum;
- iii) Offer professional development programs for Junior Secondary School teachers to help them specialize in specific subjects to effectively implement the JSS curriculum;
- iv) Develop a clear career progression framework for Junior Secondary School teachers, including opportunities for promotions and additional responsibility allowances;
- v) Formulate clear policies and guidelines outlining the structure, curriculum, and management of Junior Secondary Schools; and
- vi) Ensure an optimal teacher-student ratio to facilitate personalized student attention and effective learning.

Order deferred.

22. **MOTION – IMPROVING ACCESS TO CLEAN WATER AND SANITATION SERVICES IN INFORMAL SETTLEMENTS IN NAIROBI CITY COUNTY AND OTHER COUNTIES**

(Sen. Catherine Mumma, MP)

THAT, AWARE THAT Article 43(1)(d) of the Constitution guarantees every person the right to clean and safe water in adequate quantities and to reasonable standards of sanitation;

COGNIZANT THAT under the Fourth Schedule to the Constitution, county governments are responsible for county water and sanitation services, while the National Government is responsible for water resources management, policy and regulation, and that the Water Act, 2016 and the National Water Policy provide the framework for universal, equitable and sustainable access to water and sanitation services, thereby requiring effective intergovernmental coordination to ensure equitable access to such services;

CONCERNED THAT despite the existing constitutional, legal and policy framework, many residents of informal settlements in Nairobi City County continue to experience inadequate, unreliable, unsafe and unaffordable access to water and sanitation services due to inadequate infrastructure, weak implementation and insufficient investment in water supply and sanitation infrastructure and service delivery;

APPRECIATING THAT expanding water and sanitation infrastructure, strengthening public-private-community partnerships and promoting community participation can significantly improve access to affordable, safe and sustainable water and sanitation services within informal settlements;

NOW, THEREFORE, THE SENATE resolves that the Nairobi City County Government, through the Nairobi City Water and Sewerage Company, in collaboration with the Ministry of Water, Sanitation and Irrigation, the Athi Water Works Development Agency, the Water Resources Authority and other relevant agencies —

1. Develops and implements a County Water and Sanitation Improvement Plan with clear targets, timelines and financing for expanding water and sewerage services to informal settlements;
2. Strengthens water supply infrastructure, sewerage networks and sanitation facilities, while promoting appropriate low-cost and innovative service delivery models;
3. Establishes transparent regulatory and consumer protection measures to curb illegal water connections, exploitation through informal water vending, inflated tariffs and unsafe water supply practices; and
4. Deploys, in collaboration with the Water Resources Authority, adequate financial, technical and institutional resources to restore and protect urban rivers and water catchment areas within Nairobi City County through strengthened enforcement against pollution, rehabilitation of riparian ecosystems and sustained investment in water resource protection, so as to ensure a reliable and sustainable supply of clean and safe water to residents of Nairobi City County.

Order deferred.

And there being no other business on the Order Paper, the Deputy Speaker adjourned the Senate at twenty-five minutes past five O'clock without Question put, pursuant to the Standing Orders.

23. **SENATE ROSE** – at twenty-five minutes past Five O'clock.

M E M O R A N D U M

*The Speaker will take the Chair on
Tuesday, September 29, 2025 at 2:30 pm*