



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

TUESDAY, SEPTEMBER 22, 2026 AT 2.30 P.M.

1. The Senate assembled at thirty minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.

3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was Quorum, invited the Clerk to call the Orders of the day.

4. **COMMUNICATIONS FROM THE CHAIR**

The Speaker conveyed the following Communications from the Chair:

a) *Senate Mashinani* Sitzings of the Senate in Kilifi County from 21st to 25th September, 2026

“Honourable Senators, Ladies and Gentlemen,

I take this opportunity to welcome you to Kilifi County. This is the Third of the series of sittings of the Senate outside Nairobi in the 13th Parliament and the fifth following the Sitzings held in Uasin Gishu County in 2018, Kitui County in 2019, Turkana County in 2023 and Busia County in 2025. I thank the leadership of the Kilifi County Government, both the Executive and the County Assembly, led by the Honourable Governor Gideon Maitha Mung'aro and the Honourable Speaker, Catherine Kenga respectively, for the warm welcome since our arrival in Malindi, and for partnering with the Senate to ensure that the sittings of the Senate in Kilifi County are a success. I request the Honourable Governor represented by the Hon. Deputy Governor, Hon. Flora Mbetsa Chibule and the Honourable Speaker to stand so that they may be acknowledged in the Senate tradition.”

Thereupon, the Deputy Governor of Kilifi County and the Speaker of the County Assembly of Kilifi stood at their places in the Speaker's Gallery.

"Honourable Senators, Ladies and Gentlemen,

At this point, allow me to convey our deep appreciation to the leadership and Members of the County Assembly of Kilifi for hosting the Senate and for availing the County Assembly facilities for use by the Senate. I request the Members of the County Assembly to stand so that you may be recognized and acknowledged in the Senate tradition."

Thereupon, the Members of the County Assembly of Kilifi stood at their places in the Speaker's Gallery.

"I also acknowledge the contribution that has been made by the National Government in facilitating the Senate to hold these sittings in Kilifi County.

I particularly single out the office of the Cabinet Secretary and the Principal Secretary, Ministry of Interior and National Administration and the Inspector General of the National Police Service in this respect. Their cooperation and swift response to our requests have played a key role in the planning for this event. We thank them.

Finally, our sincere gratitude goes to the great people of Kilifi County for the warm welcome to your County. The Senate shall forever be grateful for the kindness and hospitality that has been extended to us.

Honourable Senators, Ladies and Gentlemen,

One of the defining features of the Constitution of Kenya, 2010 is devolution, as entrenched in Chapter Eleven. The devolved system of governance is intended to bring services closer to the people and accelerate development.

The sittings of the Senate outside its traditional premises at the Parliament Buildings in Nairobi are designed as an innovative way of enhancing the interaction between the national and county levels of government, while furthering the Senate's constitutional mandate under Articles 94 and 96 of the Constitution.

The objectives of the sittings of the Senate outside Nairobi are to –

- i) promote the role and work of the Senate and enhance public awareness regarding the Business of the Senate – and Parliament in general;
- ii) highlight existing and new opportunities for engagement in the legislative process;

- iii) develop and strengthen partnerships at the county level of government; and
- iv) provide an opportunity to members and staff of county assemblies to learn and share best practices with Senators and parliamentary officers.

The Senate embraces the fundamental principle that it exists for the people and stands as a beacon of democracy, representing their collective will and aspirations. Through the Senate *Mashinani* initiative, the Senate contributes to the entrenchment of inclusivity in the conduct of public affairs in Kenya. The initiative further affirms the central role of county assemblies in Kenya's devolved system of governance. In discharging their constitutional and statutory responsibilities, county assemblies have an indispensable role to play in advancing good governance and realizing the promise of devolution. The Senate remains ready and willing to work in partnership with them in that endeavor.

Honourable Senators, Ladies and Gentlemen,

Beginning yesterday, and over the next four days, a number of activities have been lined up, including plenary and committee sittings, engagement forums and inspection visits. The Kenya Women Senators' Association (KEWOSA) has already undertaken a series of engagements, including a visit to Malindi G.K Women Prison in Mtangani area, an engagement with coastal women caucuses and community leaders, an outreach to Gede Primary School and Gede Special School, and a visit to Malindi Sub-County Hospital.

In the coming days, Select Committees of the Senate will undertake engagements including inspection visits to projects funded through the Equalization Fund in Ganze Sub-County; oversight visits to Malindi and Marafa Sub-County Hospitals to assess healthcare service provision; inspection visits to Krystalline Salt Limited and Mjana Heri sand quarries in Magarini Sub-County to assess compliance with environmental audit standards; inspection visits to the proposed Kilifi County Headquarters and the proposed Outpatient Block at Kilifi County Referral Hospital; site visits to the County Aggregation and Industrial Park in Sabaki, the shipbuilding company at Old Ferry Ramp, the Malindi Marine National Park and Reserve, and the Mambrui Sand Dunes; a visit to Huduma Centre, Kilifi, to evaluate digital government service delivery; and an inspection visit to the Tezo Cashew Processing Plant to assess workplace safety standards, labour practices and worker welfare, among others.

Collectively, these engagements are expected to enhance accountability, strengthen service delivery and promote more responsive and inclusive governance.

The Committees will also hold meetings and stakeholder engagements with relevant institutions, community representatives and other stakeholders on matters arising from oversight under their respective mandates.

These activities will accord the residents of Kilifi County and Kenyans in general an opportunity to actively engage and participate in the legislative and other business of the Senate. I encourage the residents of Kilifi and the neighbouring Counties to turn up and engage with the Senate.

Honourable Senators, Ladies and Gentlemen,

Before I invite the other distinguished guests to rise for acknowledgement, allow me to observe that this is a particularly special occasion for me as a son of Kilifi County. I have had the honour of serving the people of this County in several capacities, including as the Member of Parliament for Magarini Constituency and, subsequently, as the first Governor of Kilifi County for two terms.

I also had the privilege of serving in the national Executive through successive Cabinet portfolios, including as Minister for East African Cooperation, Minister for Fisheries and Minister for Industrialization. I now have the honour of serving as the Speaker of the Senate.

It is, therefore, with a profound sense of pride and privilege that I join the people and leaders of Kilifi County, together with those from our neighbouring counties, on this special occasion.

I would be remiss if I did not also acknowledge Sen. Justice (Rtd.) Stewart Madzayo, EGH, MP, the Senator for Kilifi County and the Senate Minority Leader. Sen. Madzayo served our nation with honour as a Judge of the High Court of Kenya before his election to the Senate. He is now serving his third term as the Senator for Kilifi County and continues to bring to the House a wealth of experience, wisdom and leadership. I take this opportunity to thank him for his service.

I now wish to acknowledge the presence of a number of other invited dignitaries who have joined us for this special occasion. These are elected Members of the National Assembly as well as office holders from the executive and legislative arms of the County Government of Kilifi and other Counties that neighbour this County. I request each invited guest to stand when called out so that you may be acknowledged by the Senate.

1. Hon. Owen Yaa Baya, CBS, MP – MP, Kilifi North Constituency and Deputy Majority Leader in the National Assembly

2. Hon. Seth Mwatela Kamanza – Speaker, County Assembly of Kwale
3. Hon. Azhar Ali Mbarak – Speaker, County Assembly of Lamu
4. Mr. Mkare Arnold Jefwa – Secretary Administration, Executive Office of the Deputy President
5. Mr. William Katana – Chief Officer Executive
6. CPA Michael Bidii Ngala – Clerk, County Assembly of Kilifi
7. Mr. Ali Godana – Clerk, County Assembly of Lamu
8. Ms. Fatuma Hassan Mwalupa – Clerk, County Assembly of Kwale
9. Ms. Christine Mdunda – Deputy Clerk, County Assembly of Mombasa representing the Clerk of the County Assembly of Mombasa
10. Mr. Gadiel Maganga – Clerk, County Assembly of Taita Taveta
11. Mr. Silas Mulewa – Deputy Clerk, County Assembly of Kilifi

On behalf of the Senate and on my own behalf, I thank each one of you for honouring our invitation and joining us in this auspicious occasion.

Honourable Senators, Ladies and Gentlemen,

In conclusion, I reiterate the symbiotic relationship between the Senate and county governments. This relationship, based on mutual understanding, consultation, learning and experience sharing is paramount and must be nurtured for devolution to achieve its objectives as enshrined in the Constitution.

Once again, I extend our gratitude to the leadership of the Kilifi County Government and the great people of Kilifi County for the warm reception accorded to the Senate and for facilitating our sittings.

I thank you.”

b) Visiting delegation from the National Syndemic Diseases Control Council (NSDCC)

“Honourable Senators,

I would like to acknowledge the presence, in the Speaker’s Gallery this afternoon, a visiting delegation of officers from the National Syndemic Diseases Control Council (NSDCC). NSDCC has been at the forefront in support of the Kenya Women Senators Association (KEWOSA) core mandate of promoting gender-responsive legislation, fostering inclusive governance and supporting vulnerable communities.

The delegation is in the Senate on the invitation of KEWOSA and is supporting its comprehensive three-day outreach programme being held alongside the 5th Edition of Senate Sittings in the counties.

I request each Member of the delegation to stand when called out so that you may be acknowledged in the Senate tradition.

1. Ms. Jenny Gakii, Ag. Director Regional Offices Coordination
2. Ms. Ruth Dero, Deputy Director, Corporate Communication

On behalf of the Senate and on my own behalf, I extend a warm welcome to you and wish you a fruitful visit.

I thank you.”

5. **PAPER LAID**

The following Paper was laid on the Table of the Senate:

Report of the Standing Committee on Health on its consideration of the Quality Healthcare and Patient Safety Bill (National Assembly Bills No. 41 of 2025).

(The Vice Chairperson, Standing Committee on Health)

6. **QUESTIONS AND STATEMENTS**

Requests for Statements pursuant to Standing Order 53 (1)

- i) Seneta wa Kaunti ya Kilifi (Sen. Jaji Mstaafu Stewart Madzayo, Mb) aliomba Kauli kutoka kwa Kamati ya Kudumu ya Barabara, Uchukuzi na Makaazi kuhusu kukwama kwa mradi wa upanuzi wa uwanja wa ndege wa kimataifa wa Malindi.
- ii) The Senator for Kisumu County (Sen. (Prof.) Tom Ojienda, SC, MP) sought a Statement from the Standing Committee on Trade, Industrialization and Tourism regarding the implementation status of the County Aggregation and Industrial Parks (CAIPs) Programme.
- iii) The Senator for Kitui County (Sen. Enoch Wambua, MP) sought a Statement from the Standing Committee on Agriculture, Livestock and Fisheries regarding the government’s preparedness to distribute seeds and seedlings ahead of the anticipated rains.
- iv) Nominated Senator (Sen. Hamida Kibwana, MP) sought a Statement from the Standing Committee on Justice, Legal Affairs and Human Rights regarding the death of Ahmed Amir at a religious institution in Makindu in Makueni County, and other recent unexplained deaths.
- v) Seneta wa Kaunti ya Kilifi (Sen. Jaji Mstaafu Stewart Madzayo, Mb) aliomba Kauli kutoka kwa Kamati ya Kudumu ya Afya kuhusu ustawi na uwezesaji wa Wahudumu wa Afya wa kujitolea katika Kaunti ya Kilifi.

- vi) Seneta wa Kaunti ya Kilifi (Sen. Jaji Mstaafu Stewart Madzayo, Mb) aliomba Kauli kutoka kwa Kamati ya Kudumu ya Usalama wa Kitaifa, Ulinzi na Mahusiano ya Kigeni kuhusu madai ya ubaguzi na vikwazo vya kiutawala vinavyokabili wanajamii wa Wardhei, Orma na Borana wanaoishi katika Kaunti ya Kilifi katika kupata vitambulisho vya kitaifa.

7. **THE BASIC EDUCATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 3 OF 2025)**

(The Senate Majority Leader)

Order for First Reading read;

Bill read a First Time and committed to the Standing Committee on Education.

8. **THE PUBLIC FINANCE MANAGEMENT (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 17 OF 2025)**

(The Senate Majority Leader)

Order for First Reading read;

Bill read a First Time and committed to the Standing Committee on Finance and Budget.

9. **MOTION - CONSIDERATION OF THE NATIONAL ASSEMBLY AMENDMENTS TO THE KENYA SIGN LANGUAGE BILL (SENATE BILLS NO. 9 OF 2023)**

Order read;

Motion made and Question proposed;

THAT, the National Assembly amendments to the Kenya Sign Language Bill (Senate Bills No. 9 of 2023) be now considered.

(The Vice-Chairperson, Standing Committee on Education – 16.09.2026)

Debate interrupted on Wednesday, 16th September, 2026 (Afternoon Sitting) resumed for the Question to be put;

Before the Question was put and pursuant to Standing Order No. 84 (2), the Speaker ruled that the Motion does not affect counties;

And the Speaker having ascertained that there was a quorum, pursuant to Standing Order 42 (1);

Question put and negatived.

10. **THE FISHERIES MANAGEMENT AND DEVELOPMENT BILL (NATIONAL ASSEMBLY BILLS NO. 29 OF 2023)**

Order read for Second Reading read;

Motion made and Question proposed;

THAT, the Fisheries Management and Development Bill (National Assembly Bills No. 29 of 2023) be now read a Second Time.

(The Senate Majority Leader)

Debate arising;

And the time being thirty minutes past Six O'clock, the Temporary Speaker (Sen. Catherine Mumma, MP) interrupted the proceedings and adjourned the Senate without Question put, pursuant to the Standing Orders.

11. **SENATE ROSE** – at thirty minutes past Six O'clock.

M E M O R A N D U M

*The Speaker will take the Chair on
Wednesday, September 23, 2026 at 9:30 a.m.*

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