



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

WEDNESDAY, SEPTEMBER 23, 2026 (AFTERNOON SITTING)

1. The Senate assembled at thirty minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.
3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum at the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **COMMUNICATIONS FROM THE CHAIR**

The Speaker conveyed the following Communications from the Chair –

a) Visiting delegation from the National Gender Equality Commission (NGEC) and State Department for Gender in Kilifi County

“Honourable Senators,

I would like to acknowledge the presence, in the Speaker's Gallery this afternoon of a visiting delegation of officers from the National Gender Equality Commission (NGEC) and the State Department for Gender in Kilifi County. The delegation is in the Senate on the invitation of KEWOSA in supporting its comprehensive three-day outreach programme being held alongside the 5th Edition of Senate Sitzings in the counties.

I request each Member of the delegation to stand when called out so that you may be acknowledged in the Senate tradition –

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|--------------------------------|---------------------------------|
| 1. Ms. Phoebe Beatrice Zighe | - Regional Coordinator, NGEC |
| 2. Mr. David Mayindi Juma | - Programme Officer, NGEC |
| 3. Ms. Josephine Nyevu Hinzano | - Programme Officer, NGEC |
| 4. Mr. Charles Mugo Ndung'u | - Programme Officer, NGEC |
| 5. Ms. Zilpha Chuchu | - Gender Officer, Kilifi County |

On behalf of the Senate and on my own behalf, I extend a warm welcome to you and wish you a fruitful visit.

I thank you.”

b) Visiting delegation of distinguished dignitaries and reputable sons and daughters of Kilifi County on the auspicious occasion of the Sittings of the Senate in Kilifi County

“Honourable Senators, Ladies and Gentlemen,

As Honourable Senators may recall, when the Senate Mashinani programme commenced in 2018, a tradition was established of recognizing influential and impactful persons who have made significant contributions not only to the host county, but to the country at large.

Kilifi has had many outstanding patriotic individuals who have made significant contributions to the country. Consequently, the task of determining whom to acknowledge or recognize has not been easy. There is always the risk of offending certain constituencies and sensibilities by naming some persons and not others. The individuals we recognize today, some of whom we have invited and are seated in the Gallery, others who were unable to attend, and yet others who have since passed on, do not constitute an exhaustive or closed list, as Kilifi has many heroes and heroines.

I read out this roll of honour, which is in no particular order of precedence, I kindly request those who are present in the Gallery to stand in their places so that they may be acknowledged by the Senate on behalf of a grateful Nation.

1. The late Rt. Hon. Timothy Chokwe First Speaker of the Senate (1963- 1966) and Former Minister for Works and Communication. Founder member of Kenya African Union (KAU) and freedom fighter for Kenya’s independence.
2. Hon. Noah Katana Ngala Former Member of Parliament, Ganze Constituency and Cabinet Minister in various portfolios.
3. Hon. Samuel Kazungu Kambi Former MP, Kaloleni Constituency and Cabinet Minister
4. The late Hon. Emmanuel Karisa Maitha Former Cabinet Minister and Member of Parliament for Kisauni Constituency.
5. The late Hon. Ronald Gideon Ngala Former MP, Ganze Constituency and Cabinet Minister in various portfolios.

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6. The late Hon. Robert Stanley Matano Former MP for Kinango Constituency and former Kenya African National Union (KANU), Secretary General.
7. Hon. Aisha Jumwa Karisa Katana, EGH Former Cabinet Minister in various portfolios. Former Cabinet Secretary and Member of the National Assembly representing Malindi Constituency.
8. General (Rtd) Samson Jefwa Mwathethe, EGH, MBS, DCO Former Chief of General Staff of the Kenya Defence Forces (2015 - 2020).
9. General (Rtd) Joseph Raymond Edward Kibwana, EGH Former Chief of General Staff of the Kenya Defence Forces (2000 - 2005).
10. Major General (Rtd) William Karisa Shume Former Deputy Kenya Army Commander and the Non-Executive Chairperson of the Advisory Committee on Military Veterans.
11. Prof. James H.P. Kahindi Vice Chancellor of Pwani University
12. The late Prof. Stephen Karisa Beja Professor in the Department of Languages, Literature and Linguistics, Pwani University.
13. Prof. Rocha Mzungu Chimera Professor of Swahili and Dean, School of Humanities and Social Sciences at Pwani University.
14. Sen. H. J. Malingi (Represented by his son Mr. Joshua Mkami Malingi) Senate Representative of Kilifi District in Kenya's first Senate (1963 - 1966).
15. CPA Stephen Masha Ngowa, CBS Deputy Controller of Budget, Office of the Controller of Budget.
16. Mr. Fikirini Jacobs Katoi Kahindi Principal Secretary, State Department for Youth Affairs and Creative Economy.
17. Prof. Shaukat Abdulrazak, EBS Principal Secretary, State Department for Science, Research and Innovation.
18. Prof. Amina Abubakar Director, Institute for Human Development, Aga Khan University.
19. Dr. Mahfudh Muhammed Director and CEO and founder of Khairat Hospital and Khairat Medical Foundation established to offer quality, subsidized and free community healthcare in Kilifi County.

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| 20. Dr. Nurein M.E.S | Founder of the Star Specialist Hospital established to provide affordable community healthcare in Malindi. |
| 21. Them Mushrooms | Pioneering Swahili Pop Music Band of international repute and famous for the song " <i>Jambo Bwana</i> ". |
| 22. The late Mr. Fundi Konde | Pioneering Kenyan singer, guitarist and composer renowned for the song ' <i>Tausi Ndege Wangu</i> '. |
| 23. Ms. Mwanahalima Adam, HSC | Captain for the Kenya women's national football team, <i>the Harambee</i> Starlets. |
| 24. Mr. Mohammed Salim Magogo | Former player and Goalkeeper for the Kenya national football team, <i>the Harambee Stars (1973 – 1977)</i> . |
| 25. Ms. Esse Mbeyu Akida | Former player and striker for the Kenya women's national football team, <i>Harambee</i> Starlets. and founder of the Esse Akida Foundation for grassroot Sports and community development. |
| 26. The late Mr. Abbas Khamis Magongo | Legendary footballer and mid-fielder for <i>Gor Mahia</i> Football Club and Kenya national football team, <i>the Harambee Stars</i> . |
| 27. Mekatilili wa Menza | Kenya's most celebrated female freedom fighter, who led the Giriama people against British colonial rule between 1912 and 1915, mobilizing resistance against hut taxes, forced labor recruitment, and colonial control of the ivory and palm wine trade. |

Honourable Senators, Ladies and Gentlemen,

As I indicated either, this list is not exhaustive. On behalf of the Senate and on my own behalf, I extend our appreciation to you for your service to our country.

I thank you."

c) Visiting delegation from Barani Senior School, Kilifi County

"Honourable Senators,

I would like to acknowledge the presence of a visiting delegation of five (5) teachers and forty-seven (47) students from Barani Senior School in Kilifi County, who are seated in the public gallery this afternoon.

The delegation is visiting the Senate for an academic exposition. On behalf of the Senate and my own behalf, I extend a warm welcome to the delegation and wish them a fruitful visit.

I thank you.”

d) Visiting delegation of County Executive Committee Members (CECM) of Kilifi County

“Honourable Senators,

I would like to acknowledge the presence, in the Speaker’s Gallery this afternoon, a visiting delegation of County Executive Committee Members (CECM) from Kilifi County.

I request each Member of the delegation to stand when called out so that you may be acknowledged in the Senate tradition –

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| 1. Mr. Peter Mwarogo | - CECM, Health; |
| 2. Ms. Jane Maiki Kamto | - CECM, Lands, Energy, Housing and
Physical Planning; and |
| 3. Mr. Philip Charo | - CECM, Finance |

On behalf of the Senate and on my own behalf, I extend a warm welcome to you and wish you a fruitful visit.

I thank you.”

e) Visiting delegation from the Office of the Senator for Kilifi County

“Honourable Senators,

I would like to acknowledge the presence, in the Speaker’s Gallery this afternoon, of a visiting delegation from the Office of the Senator for Kilifi County. The delegation is in the Senate to observe and follow proceedings.

I request the Members of the delegation to stand when called out so that they may be acknowledged as per the Senate tradition.

1. Ms. Sheila Mwachiru
2. Ms. Lucy Kalachu
3. Mr. Hamisi Athman
4. Ms. Serah Katana
5. Mr. Kahindi Madaba
6. Mr. Gordon Otieno

On behalf of the Senate and on my own behalf, I extend a warm welcome to the delegation and wish you a fruitful visit.

I thank you.”

f) Visiting delegation from Madunguni Secondary School, Kilifi County

“Honourable Senators,

I would like to acknowledge the presence of a visiting delegation of two (2) teachers and fifty (50) students from Madunguni Secondary School in Kilifi County, who are seated in the public gallery this afternoon.

The delegation is visiting the Senate for an academic exposition. On behalf of the Senate and my own behalf, I extend a warm welcome to the delegation and wish them a fruitful visit.

I thank you.”

3. PAPERS LAID

The following Papers were laid on the Table of the Senate:

- i) Report of the Standing Committee on Agriculture, Livestock and Fisheries on its consideration of the National Assembly amendments to the Agricultural and Livestock Extension Services Bill (Senate Bills No. 12 of 2022).

(The Vice Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

- ii) Report of the Standing Committee on Trade, Industrialization and Tourism on its consideration of the National Assembly amendments to the Business Laws (Amendment) Bill (Senate Bills No. 51 of 2024).

(The Chairperson, Standing Committee on Trade, Industrialization and Tourism)

- iii) Report of the Standing Committee on Education on an inquiry into the status of implementation of Early Childhood Development Education (ECDE) and Vocational Education and Training policies in Mombasa County.

- iv) Report of the Standing Committee on Education on an inquiry into the status of implementation of Early Childhood Development Education (ECDE) and Vocational Education and Training policies in Kilifi County.

- v) Report of the Standing Committee on Education on an inquiry into the status of implementation of Early Childhood Development Education (ECDE) and Vocational Education and Training policies in Kwale County.

(The Chairperson, Standing Committee on Education)

- vi) Report of the Standing Committee on Roads, Transportation and Housing on a Petition to the Senate by Mr. Calvin Luther Munayi and

other residents of Jamii Bora Estate regarding the delayed issuance of title deeds to residents of Jamii Bora Estate in Kisaju, Kajiado County.

(The Chairperson, Standing Committee on Roads, Transportation and Housing)

4. **NOTICE OF MOTION - REPORTS OF THE STANDING COMMITTEE ON EDUCATION ON INQUIRY INTO THE STATUS OF IMPLEMENTATION OF EARLY CHILDHOOD DEVELOPMENT EDUCATION (ECDE) AND VOCATIONAL EDUCATION AND TRAINING POLICIES IN MOMBASA, KILIFI AND KWALE COUNTIES**

(The Chairperson, Standing Committee on Education)

THAT, the Senate adopts the Reports of the Standing Committee on Education on inquiry into the status of implementation of Early Childhood Development Education (ECDE) and Vocational Education and Training policies in Mombasa, Kilifi and Kwale Counties, laid on the Table of the Senate on Wednesday, 23rd September, 2026.

5. **NOTICE OF MOTION - REPORT OF THE STANDING COMMITTEE ON ROADS, TRANSPORTATION AND HOUSING ON A PETITION TO THE SENATE BY MR. CALVIN LUTHER MUNAYI AND OTHER RESIDENTS OF JAMII BORA ESTATE REGARDING THE DELAYED ISSUANCE OF TITLE DEEDS TO RESIDENTS OF JAMII BORA ESTATE IN KISAJU, KAJIADO COUNTY**

(The Chairperson, Standing Committee on Roads, Transportation and Housing)

THAT, the Senate adopts the Report of the Standing Committee on Roads, Transportation and Housing on a Petition to the Senate by Mr. Calvin Luther Munayi and other residents of Jamii Bora Estate regarding the delayed issuance of title deeds to residents of Jamii Bora Estate in Kisaju, Kajiado County, laid on the Table of the Senate on Wednesday, 23rd September, 2026.

6. **QUESTIONS AND STATEMENTS**

a) Statement pursuant to Standing Order 52 (1)

The Senator for Samburu County (Sen. Lelegwe Ltumbesi, MP), made a Statement concerning the killing of livestock and the shooting of two unarmed residents during a special security operation in Waso Ward, Samburu East Constituency. He stated that between 19 and 21 September 2026, security officers reportedly drawn from the General Service Unit and the Anti-Stock Theft Unit killed 415 goats and 102 head of cattle belonging to pastoralist families in Losesia and Noling'ereed. He further stated that two residents, Leapem and Lesidiya, were shot and wounded.

The Senator questioned the circumstances of the operation, noting that no bandit had reportedly been arrested or stolen livestock recovered. He described the destruction of livestock and shooting of residents as unlawful and called on the Cabinet Secretary for Interior and National Administration and the Inspector-General of Police to ensure that security operations upheld the rule of law and respected human rights. He urged the Government to halt

the targeting of livestock, set clear rules of engagement for operations in pastoral areas, engage community elders and National Police Reservists, and establish a time-bound plan to apprehend those responsible for banditry.

The Senator called for investigations by the Independent Policing Oversight Authority and the Internal Affairs Unit, with disciplinary action or prosecution where warranted. He also sought State-funded treatment and compensation for the two injured residents, and relief, compensation at market value and restocking for the affected families.

Thereupon, the Speaker committed the Statement to the Standing Committee on National Security, Defence and Foreign Relations for consideration.

b) Requests for Statements pursuant to Standing Order 53 (1)

- i) The Senator for Turkana County (Sen. James Lomenen, MP) sought a Statement from the Standing Committee on Labour and Social Welfare regarding the allocation, utilization and implementation of funds earmarked for sports development and sports infrastructure in Turkana County during the financial years 2022/2023 to 2026/2027.
- ii) The Senator for Turkana County (Sen. James Lomenen, MP) sought a Statement from the Standing Committee on Health regarding the persistent shortage of medicines and medical supplies in public health facilities in Turkana County.
- iii) Request for a Statement by the Nominated Senator (Sen. Essy Okenyuri, MP) from the Standing Committee on Agriculture, Livestock and Fisheries regarding the support available to women's groups in rural areas engaged in agricultural activities as a means of livelihood was **deferred** in the absence of the Senator.

7. THE STREET NAMING AND PROPERTY ADDRESSING SYSTEM BILL (SENATE BILLS NO. 43 OF 2024)

(Sen. Fatuma Dullo, MP)

(Second Reading)

(Resumption of debate interrupted on Tuesday, 4th August, 2026)
(Division)

Order read;

Order deferred.

8. THE FISHERIES MANAGEMENT AND DEVELOPMENT BILL (NATIONAL ASSEMBLY BILLS NO. 29 OF 2023)

Order for Second Reading Read;

Motion made and Question proposed;

THAT, the Fisheries Management and Development Bill (National Assembly Bills No. 29 of 2023) be now read a Second Time.

(The Senate Majority Leader – 22.09.2026)

Debate interrupted on Wednesday, 23rd September, 2026 – Morning Sitting resumed;

Mover replied;

Pursuant to Standing Order 66 (3), the Mover requested for the deferment of the putting of the Question to a later date;

And the Temporary Speaker (Sen. Wakili Hillary Sigei, MP), acceding to the request, deferred the putting of Question to a later date.

9. MOTION - THE COUNTY FISCAL PERFORMANCE MEASUREMENT INDEX (CFPMI) REPORT 2026

Motion made and Question proposed –

THAT, the Senate notes the County Fiscal Performance Measurement Index (CFPMI) Report 2026, laid on the Table of the Senate on Thursday, 6th August, 2026.

(The Senate Majority Leader – 06.08.2026)

Debate interrupted on Thursday, 6th August, 2026, resumed;

Mover replied;

Pursuant to Standing Order 66 (3), the Mover requested for the deferment of the putting of the Question to a later date;

And the Temporary Speaker (Sen. Wakili Hillary Sigei, MP), acceding to the request, deferred the putting of Question to a later date.

10. HOJA - AJALI YA FERI YA LIKONI

(Seneta Miraj Abdillahi, Mb)

IKIBAINISHA KWAMBA, mnamo tarehe 29 Aprili 1994, janga la ajali ya feri ya Likoni lilisababisha vifo na majeraha kwa wananchi wasio na hatia, wengi wao wakiwa wakaazi wa Likoni na Kaunti ya Mombasa, na hivyo kulta majonzi makubwa kitaifa pamoja na madhara ya muda mrefu ya kimwili, kisaikolojia, kijamii na kiuchumi kwa familia zilizopoteza wapendwa wao na manusura;

IKIWA NA WASIWASI KWAMBA, licha ya hakikisho na ahadi zilizotolewa na mamlaka mbalimbali kufuatia janga hilo, bado kuna mashaka na maswali kuhusu iwapo fidia ilitolewa kikamilifu na kwa haki kwa familia zote zilizothirika;

IKIKIRI KWAMBA, kuanzishwa kwa kumbukumbu ya kitaifa ni hatua muhimu ya kuheshimu na kuenzi waliopoteza maisha, na pia ni chombo cha kuendeleza uponyaji wa pamoja wa kijamii na kuimarisha uwajibikaji wa Taifa kwa raia wake;

SASA BASI, Seneti inaamua kwamba –

- i. Kamati ya Kudumu ya Seneti ya Barabara, Uchukuzi na Makazi ifanye uchunguzi wa kina ili kubaini idadi ya familia zilizoathirika, fidia iliyolipwa hadi sasa, madai yoyote ambayo hayajalipwa, pamoja na kubainisha familia zipi bado hazijapata fidia na sababu za kutolipwa kwa fidia hiyo; na
- ii. Serikali ya Kaunti ya Mombasa kwa ushirikiano na Wizara ya Barabara na Uchukuzi, ianzishe kumbukumbu ya kudumu kwa heshima ya wahanga wa ajali ya feri ya Likoni, 1994 kwa mashauriano na familia zilizoathirika.

Order deferred.

11. COMMITTEE OF THE WHOLE

THE REFERENDUM BILL (SENATE BILLS NO. 3 OF 2026)

(The Chairperson, Standing Committee on Justice, Legal Affairs and Human Rights)

Order deferred.

12. COMMITTEE OF THE WHOLE

THE COUNTY GOVERNMENTS ADDITIONAL ALLOCATIONS BILL (SENATE BILLS NO. 8 OF 2026)

(The Chairperson, Standing Committee on Finance and Budget)

(Consideration of the National Assembly amendments)

(Resumption of debate interrupted on Tuesday, 15th September, 2026)
(Division)

Order deferred.

13. THE LIVESTOCK PROTECTION AND SUSTAINABILITY BILL (SENATE BILLS NO. 32 OF 2024)

(Sen. (Dr.) Lelegwe Ltumbesi, MP)

(Second Reading)

(Resumption of debate interrupted on Tuesday, 15th September, 2026)

Order deferred.

14. THE COUNTY WARDS (EQUITABLE DEVELOPMENT) BILL (SENATE BILLS NO. 20 OF 2024)

(Sen. Karungo Thang'wa, MP and Sen. Godfrey Osotsi, MP)

(Second Reading)

Order deferred.

15. THE COUNTY GOVERNMENTS (AMENDMENT) BILL (SENATE BILLS NO. 5 OF 2026)

(Sen. Mohamed Chute, MP)

(Second Reading)

Order deferred.

16. THE QUALITY HEALTHCARE AND PATIENTS SAFETY BILL (NATIONAL ASSEMBLY BILLS NO. 41 OF 2025)

(The Senate Majority Leader)

(Second Reading)

Order deferred.

17. MOTION - REPORT OF THE STANDING COMMITTEE ON JUSTICE, LEGAL AFFAIRS AND HUMAN RIGHTS (JLAHR) ON A PETITION BY MR. LABAN OMUSUNDI AND OTHERS ON THE LIMITATION OF THE TENURE OF NOMINATED MEMBERS OF COUNTY ASSEMBLIES (MCAS) TO A SINGLE TERM OF FIVE YEARS

(The Chairperson, Standing Committee on Justice, Legal Affairs and Human Rights)

THAT, the Senate adopts the Report of the Standing Committee on Justice, Legal Affairs and Human Rights (JLAHR) on a Petition by Mr. Laban Omusundi and others concerning limitation of the tenure of nominated Members of County Assemblies (MCAs) to a single term of five years, laid on the Table of the Senate on Tuesday, 8th September, 2026.

Order deferred.

18. MOTION - REPORT OF THE STANDING COMMITTEE ON JUSTICE, LEGAL AFFAIRS AND HUMAN RIGHTS (JLAHR) ON A PETITION BY MR. MOHAMED U. ALASOW ON THE RE-INTRODUCTION OF THE ELECTIONS (AMENDMENT) (NO. 3) BILL (SENATE BILLS NO. 48 OF 2021) TO PROVIDE FOR ELECTION CANDIDATES' USE OF POPULAR NAMES ON NOMINATION AND ELECTION BALLOT PAPERS

(The Chairperson, Standing Committee on Justice, Legal Affairs and Human Rights)

THAT, the Senate adopts the Report of the Standing Committee on Justice, Legal Affairs and Human Rights (JLAHR) on a Petition by Mr. Mohamed U. Alasow concerning the re-introduction of the Elections (Amendment) (No. 3) Bill (Senate Bills No. 48 of 2021), laid on the Table of the Senate on Tuesday, 8th September, 2026.

Order deferred.

19. MOTION - REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION BY THE CULTURAL ENVIRONMENTAL CARE SOCIETY CONCERNING CONVERSION OF L.R. NO. 209/2378/1 PUMWANI MAJENGO FROM PUBLIC TO PRIVATE LAND

(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

THAT, the Senate adopts the Report of the Standing Committee on Land, Environment and Natural Resources on a Petition by the Cultural Environmental Care Society concerning conversion of L.R. No. 209/2378/1

Pumwani Majengo from public to private land, laid on the Table of the Senate on Wednesday, 16th September, 2026.

Order deferred.

20. **MOTION - REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION BY THE SINGLE MOTHERS ASSOCIATION OF KENYA CONCERNING THEIR EVICTION FROM PROPERTY REF. NO: CP & ARCH/00219, EXCISION OF L.R. NO. 209/6738 IN ZIWANI WARD IN NAIROBI COUNTY**
(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

THAT, the Senate adopts the Report of the Standing Committee on Land, Environment and Natural Resources on a Petition by the Single Mothers Association of Kenya concerning their eviction from Property Ref. No: CP & ARCH/00219, Excision of L.R. No. 209/6738 in Ziwani Ward in Nairobi County, laid on the Table of the Senate on Wednesday, 16th September, 2026.

Order deferred.

And there being no other business on the Order Paper, the Temporary Speaker (Sen. Wakili Hillary Sigei, MP) adjourned the Senate at twenty-nine minutes past Six O'clock, without Question put, pursuant to the Standing Orders.

21. **SENATE ROSE** – at twenty – nine minutes past Six O'clock.

M E M O R A N D U M

*The Speaker will take the Chair on
Thursday, 24th September, 2026 at 2:30 p.m.*

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