REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE NATIONAL ASSEMBLY

ORDERS OF THE DAY

THURSDAY, NOVEMBER 26, 2026 AT 2.30 P.M.

ORDER OF BUSINESS

PRAYERS

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion
7. Questions and Statements

8*. THE KENYA ECONOMIC ZONES BILL (NATIONAL ASSEMBLY BILL NO. 46 OF 2026)
(The Leader of the Majority Party)

Second Reading

(Question to be put)

9*. MOTION – CONSIDERATION OF SESSIONAL PAPER NO. 3 OF 2023 ON THE KENYA POLICY ON PUBLIC PARTICIPATION
(The Chairperson, Departmental Committee on Justice and Legal Affairs)

THAT, this House **adopts** the Report of the Departmental Committee on Justice and Legal Affairs on its consideration of Sessional Paper No. 3 of 2023 on the Kenya Policy on Public Participation, *laid on the Table of the House on Thursday, 19th November 2026,* and **rejects** *Sessional Paper No. 3 of 2026 on the Kenya Policy on Public Participation* for the following reasons –

(1) The policy **significantly departs** from the provisions of the Public Participation Bill (National Assembly Bill No. 44 of 2025) as passed by the House;

(2) The contents of the Policy should be informed by the provisions of the Public Participation Bill (National Assembly Bill No. 44 of 2025) passed by the House and, among others,—

...../9*(Cont'd)

(a) assign ultimate responsibility for public participation to the specific duty bearers identified by the Constitution, being Parliament, County assemblies, Commissions and the holders of Independent Offices, and Cabinet Secretaries;
(b) require Houses of Parliament and County Assemblies to incorporate specific guidelines on public participation in their Standing Orders for purposes of clarity;
(c) require responsible authorities to give a reasonable notice determined by the nature of the matter under consideration, the importance of the matter under consideration, the impact of the matter under consideration and any constitutional or statutory timelines;
(d) require each responsible authority to report on the outcome of a public participation exercise;
(e) regulate the conduct of responsible authorities during public hearings and require them to facilitate the enjoyment of the freedom of expression by participants; and
(f) provide that any public participation exercise conducted in wilful violation of the provisions of the Bill may be voided by the Courts.

(Question to be put)

10*. MOTION – CONSIDERATION OF THE 2027 MEDIUM-TERM DEBT MANAGEMENT STRATEGY
(The Chairperson, Public Debt and Privatization Committee)

THAT, this House **adopts** the Report of the Public Debt and Privatization Committee on its consideration of the Medium-Term Debt Management Strategy for the financial years 2027/2028 to 2029/2030, *laid on the Table of the House on Wednesday, 25th November, 2026* and pursuant to the provisions of section 15(4) of the Public Finance Management Act, Cap. 412A and Standing Orders 232A (7) and (8)—

(a) **approves** the Medium-Term Debt Management Strategy for the financial years 2027/2028 to 2029/2030; and

(b) makes the **Policy and Financial Resolutions** contained in the Schedule to the Order Paper.

11*. COMMITTEE OF THE WHOLE HOUSE

(i) The Trade Description (Amendment) Bill (National Assembly Bill No. 42 of 2026)
(The Leader of the Majority Party)

(ii) The Sacco Societies (Amendment) Bill (National Assembly Bill No. 32 of 2025)
(The Leader of the Majority Party)

12*. THE TOBACCO CONTROL (AMENDMENT) BILL (SENATE BILL NO. 35 OF 2024)
(The Hon. Millie-Odhiambo-Mabona, MP and the Hon. Samuel Atandi, MP – *Co-Sponsors*)

Second Reading

*...../13**

13*. MOTION – REPORT ON AUDITED FINANCIAL STATEMENTS OF SPECIFIED CAR LOAN AND MORTGAGE SCHEMES
(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Twentieth Report of the Special Funds Accounts Committee on its consideration of the Report of the audited Financial Statements of the following Car Loan and Mortgage Schemes, *laid on the Table of the House on Thursday, 5th November 2026* –

(i) Kenya Maritime Authority Staff Mortgage and Car Loan Scheme for the Financial Years 2013/2014, 2014/2015, 2015/2016, 2016/2017, 2017/2018, 2018/2019, 2019/2020, 2020/2021, 2021/2022, 2022/2023, 2023/2024 and 2024/2025; and

(ii) The Kenya National Commission on Human Rights Car and Mortgage Loan Scheme for the Financial Years 2018/2019, 2019/2020, 2020/2021, 2021/2022, 2022/2023, 2023/2024 and 2024/2025.

14*. THE BASIC EDUCATION BILL (NATIONAL ASSEMBLY BILL NO. 50 OF 2026)
(The Leader of the Majority Party)

Second Reading

15*. THE KENYA NATIONAL EDUCATIONAL ASSESSMENTS COUNCIL BILL (NATIONAL ASSEMBLY BILL NO. 51 OF 2026)
(The Leader of the Majority Party)

Second Reading

16*. MOTION – REPORT ON AUDITED FINANCIAL STATEMENTS OF STATE CORPORATIONS (TRAINING COLLEGES)
(The Chairperson, Public Investments Committee on Governance and Education)

THAT, this House **adopts** the Second Report of the Public Investments Committee on Governance and Education on its consideration of audited Financial Statements of State Corporations (Training Colleges/Institutions) for the Financial Years 2018/2019, 2019/2020 and 2020/2021, *laid on the Table of the House on Tuesday, 20th June 2023*.

17*. THE PRE-SERVICE EDUCATION AND IN-SERVICE TRAINING BILL (NATIONAL ASSEMBLY BILL NO. 52 OF 2026)
(The Leader of the Majority Party)

Second Reading

*...../18**

18*. THE KENYA NATIONAL QUALIFICATIONS FRAMEWORK (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 53 OF 2026)
(The Leader of the Majority Party)

Second Reading

19*. MOTION – REPORT ON AUDITED FINANCIAL STATEMENTS OF SPECIFIED STATE CORPORATIONS
(The Chairperson, Public Investments Committee on Commercial Affairs and Energy)

THAT, this House **adopts** the Fifth Report of the Public Investments Committee on Commercial Affairs and Energy on its examination of audited Financial Statements of the following State Corporations, *laid on the Table of the House on Wednesday, 11th November 2026* –

(i) Coast Water Works Development Agency for the Financial Years 2021/2022, 2022/2023, 2023/2024 and 2024/2025;
(ii) Tanathi Water Works Development Agency for the Financial Years 2018/2019, 2019/2020, 2020/2021, 2021/2022, 2022/2023, 2023/2024 and 2024/2025;
(iii) Water Resources Authority for the Financial Years 2018/2019, 2019/2020, 2020/2021, 2021/2022, 2022/2023, 2023/2024 and 2024/2025;
(iv) Central Rift Valley Water Works Development Agency for the Financial Years 2018/2019, 2019/2020, 2020/2021, 2021/2022, 2022/2023, 2023/2024 and 2024/2025; and
(v) Hydrologists Registration Board for the Financial Years 2021/2022, 2022/2023, 2023/2024 and 2024/2025.

20*. MOTION – CONSIDERATION OF SESSIONAL PAPER NO. 6 OF 2026 ON THE NATIONAL POLICY ON WOMEN ECONOMIC EMPOWERMENT
(The Chairperson, Departmental Committee on Social Protection)

THAT, this House **adopts** the Report of the Departmental Committee on Social Protection on its consideration of Sessional Paper No. 6 of 2026 on the National Policy on Women Economic Empowerment, *laid on the Table of the House on Thursday, 12th November 2026* and **approves** *Sessional Paper No. 6 of 2026* on the National Policy on Women Economic Empowerment.

Denotes Orders of the Day

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*...../Notices**

NOTICES

I. THE TRADE DESCRIPTION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 42 OF 2026)

Notice is given that the Chairperson of the Departmental Committee on Trade, Industry and Cooperatives intends to move the following amendments to the Trade Description (Amendment) Bill, 2026 at the Committee Stage—

CLAUSE 2

THAT, Clause 2 of the Bill be amended in paragraph (a) by deleting subparagraph (iv) and substituting therefor the following new subparagraph—

(iv) by inserting the following new definitions in their proper alphabetical sequence—

"business" includes any trade, profession or vocation, and every manufacture, adventure and concern in the nature of trade, but does not include employment;

"digital platform" means a business model that uses online infrastructure to facilitate interactions and transactions between groups, and it includes social media channels, online marketplaces, crowdsourcing websites and apps;

CLAUSE 3

THAT, Clause 3 of the Bill be amended by deleting the words "or importer" and substituting therefor the words "or where the importer is required to recommend a price".

CLAUSE 4

THAT, the Bill be amended by deleting Clause 4 and substituting therefor the following new Clause—

Amendment of section 7 of Cap.505.

4. Section 7 of the principal Act is amended by in subsection (1)—

(a) by deleting the words "manufactured or produced" appearing in paragraph (a) and substituting therefor the words "manufactured, produced, processed or reconditioned"; and

(b) inserting the following new proviso immediately after paragraph (b)—

Provided that where goods imported into Kenya have been reconditioned in a country other than the country in which they were originally manufactured or produced, the importer shall ensure that—

(a) the goods bear a conspicuous indication that they are reconditioned goods;

(b) the name of the country in which they were originally manufactured or produced; and

(c) the country in which the goods were reconditioned.

CLAUSE 5

THAT, the Bill be amended by deleting Clause 5 and substituting therefor the following new Clause—

Amendment of section 8 of Cap.505.

5. Section 8 of the principal Act is amended—

(a) in subsection (1) by—

(i) inserting the word "mileage," immediately after the word "quantity" appearing in paragraph (a);

(ii) inserting the following new paragraph immediately after paragraph (a)—

(aa)in relation to a motor vehicle, its mileage as indicated by the odometer or other mileage recording device, including any replacement, resetting, alteration or tampering of the odometer or such device, the previous mileage where ascertainable and may material information relating to its previous use, accident or damage history, repairs, reconstruction or reconditioning;

(b) by inserting the following new subclause immediately after subclause (4)—

(5) Notwithstanding the previous provisions of this section, any description or mark applied pursuant to the Standards Act, shall be deemed not to be a trade description for the purposes of this Act

CLAUSE 7

THAT, Clause 7 of the Bill be amended by in paragraph (b)—

(a) in the proposed new subsection (2) by inserting the words "for a period not exceeding twelve months" immediately after the word "committed"; and

(b) in the proposed new subsection (3) by deleting the words "or business" and substituting therefor the words "or business involving the supply of similar goods or articles for a period not exceeding two years."

CLAUSE 8

THAT, Clause 8 of the Bill be amended—

(a) by deleting the proposed new section 16A and substituting therefor the following new section—

Employer liable for acts of servants etc.

16A.(1) Where an offence under this Act is committed by an employee in the course of employment or by an agent in the course of performing the agent's duties, the employer or the person under whose authority or instructions the agent acted shall be liable for the offence.

(2) In proceedings against an employer or a person under subsection (1), it shall be a defence for the employer or person to prove that the employer or person had taken all reasonably practicable steps to prevent the commission of the offence by the employee or agent.

(3) Nothing in this section shall relieve an employee or agent from liability for an offence committed by that employee or agent under this Act

(b) in the proposed new section 16B by inserting the words "who had knowledge of the commission of the offence and did not exercise due diligence, efficiency and economy to prevent the commission of the offence" immediately after the words "every partner".

CLAUSE 9

THAT, Clause 9 of the Bill be amended by deleting paragraph (a) and substituting therefor the following new paragraph—

(a) in subsection (1) —

(i) in the opening statement by deleting the words "if required";

(ii) by inserting the following new paragraph immediately after paragraph (a)—

(aa) make random visits to traders' premises within his or her area of jurisdiction for the purpose of inspecting, examining, testing and analysing goods therein to ensure compliance with the provisions of this Act;

(iii) by inserting the words "take photographs, whether digital or otherwise, or video or oral recordings that may be used as evidence in any proceedings" immediately after the words "any such book or document" appearing in paragraph (b); and

(iv) by inserting the following new proviso immediately after paragraph (e)— Provided that, in exercising powers under this section, an inspector shall comply with applicable data protection laws and take all reasonable measures to protect confidential information, manufacturing process, trade secrets and proprietary business information against unauthorized access, use or disclosure.

CLAUSE 10

THAT, Clause 10 of the Bill be amended in—

(a) the proposed new section 21A—

(i) renumbering the existing provision as subsection (1);

(ii) in paragraph (a) by deleting the words "without warrant" and substituting therefor the words "with a warrant";

(iii) in paragraph (b) by deleting the words "it appears" appearing in subparagraph (ii) and substituting therefor the words "the inspector has reasonable grounds to believe that "; and

(iv) in paragraph (c) by inserting the words "pursuant to an order of the court" immediately after the word "may";

(b) the proposed new section 21B—

(i) in subsection (2) by inserting the words "request the voluntary refund of the test purchase money and where the money is not refunded may"; and

(ii) by deleting subsection (4).

NEW CLAUSE 10A

THAT, the Bill be amended by inserting the following new Clause immediately after Clause 10 –

Amendment of section 31 of Cap. 505.

10A. Section 31 of the principal Act is amended –

(a) in subsection (1) by deleting the words "section 21" and substituting therefor the words "section 21 and 21A"; and

(b) in subsection (2) by deleting the words "section 21" and substituting therefor the words "section 21 and 21A".

CLAUSE 11

THAT, Clause 11 of the Bill be amended in the proposed new schedule by inserting the following new item immediately after the item "seizing officers name"—

Details of other officers participating in the seizure (where applicable)

Name of Officer……Designation

Agency/Institution…….

Role in the seizure……

Signature……Date……

LIMITATION OF DEBATE

The House resolved on Wednesday, February 11, 2026 as follows—

Limitation of Debate on Bills sponsored by Parties or Committees

II. **THAT**, each speech in a debate on **Bills sponsored by a Committee, the Leader of the Majority Party or the Leader of the Minority Party** be limited as follows:- A maximum of forty five (45) minutes for the Mover, in moving and fifteen minutes (15) in replying, a maximum of thirty (30) minutes for the Chairperson of the relevant Committee (if the Bill is not sponsored by the relevant Committee), and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen minutes (15) each (if the Bill is not sponsored by either of them); and that priority in speaking be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

Limitation of Debate on Other Committee Reports

III. **THAT**, each speech in a debate on **Other Committee Reports**, including a Report of a Joint Committee of the Houses of Parliament or any other Report submitted to the House for which limitation of time has not been specified, be limited as follows:- A maximum of two and a half hours, with not more than twenty (20) minutes for the Mover in moving and five (5) minutes for any other Member speaking, **including** the Leader of the Majority Party and the Leader of the Minority Party and the Chairperson of the relevant Committee (if the Committee Report is not moved by the Chairperson of the relevant Committee), and that ten (10) minutes before the expiry of the time, the Mover shall be called upon to reply; and further that priority in speaking shall be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

Limitation of Debate on Audit Committee Reports

IV. **THAT**, each speech in debate on **Reports of Audit Committees** be limited as follows:- A maximum of sixty (60) minutes for the Mover in moving and thirty (30) minutes in replying, and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen (15) minutes each; and that priority be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

Limitation of Debate on Individual Members' Bills

V. **THAT**, each speech in a debate on **Bills NOT sponsored by a Committee, the Leader of the Majority Party or the Leader of the Minority Party** be limited as follows:- A maximum of three hours and thirty minutes, with not more than thirty (30) minutes for the Mover in moving and ten (10) minutes in replying, a maximum of thirty (30) minutes for the Chairperson of the relevant Committee and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen minutes (15) each; and that priority in speaking be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

NOTICE PAPER

Tentative business for

Tuesday, December 01, 2026

(Published pursuant to Standing Order 38(1))

It is notified that the following business is ***tentatively*** scheduled to appear in the Order Paper for Tuesday, December 01, 2026—

A. THE COMMISSION OF INQUIRY (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 23 OF 2026)
(The Chairperson, Departmental Committee on Administration and Internal Security)

Second Reading

(If not concluded on Thursday, November 26, 2026)

B. THE TOBACCO CONTROL (AMENDMENT) BILL (SENATE BILL NO. 35 OF 2024)
(The Hon. Millie-Odhiambo-Mabona, MP and the Hon. Samuel Atandi, MP – *Co-Sponsors*)

Second Reading

(If not concluded on Thursday, November 26, 2026)

C. MOTION – REPORT ON AUDITED FINANCIAL STATEMENTS OF SPECIFIED CAR LOAN AND MORTGAGE SCHEMES
(The Chairperson, Special Funds Accounts Committee)

(If not concluded on Thursday, November 26, 2026)

D. THE BASIC EDUCATION BILL (NATIONAL ASSEMBLY BILL NO. 50 OF 2026)
(The Leader of the Majority Party)

Second Reading

(If not concluded on Thursday, November 26, 2026)

E. THE KENYA NATIONAL EDUCATIONAL ASSESSMENTS COUNCIL BILL (NATIONAL ASSEMBLY BILL NO. 51 OF 2026)
(The Leader of the Majority Party)

Second Reading

(If not concluded on Thursday, November 26, 2026)

F. MOTION – REPORT ON AUDITED FINANCIAL STATEMENTS OF STATE CORPORATIONS (TRAINING COLLEGES)
(The Chairperson, Public Investments Committee on Governance and Education)

(If not concluded on Thursday, November 26, 2026)

G. THE PRE-SERVICE EDUCATION AND IN-SERVICE TRAINING BILL (NATIONAL ASSEMBLY BILL NO. 52 OF 2026)
(The Leader of the Majority Party)

Second Reading

(If not concluded on Thursday, November 26, 2026)

H. THE KENYA NATIONAL QUALIFICATIONS FRAMEWORK (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 53 OF 2026)
(The Leader of the Majority Party)

Second Reading

(If not concluded on Thursday, November 26, 2026)

I. MOTION – REPORT ON AUDITED FINANCIAL STATEMENTS OF SPECIFIED STATE CORPORATIONS
(The Chairperson, Public Investments Committee on Commercial Affairs and Energy)

(If not concluded on Thursday, November 26, 2026)

J. MOTION – CONSIDERATION OF SESSIONAL PAPER NO. 6 OF 2026 ON THE NATIONAL POLICY ON WOMEN ECONOMIC EMPOWERMENT
(The Chairperson, Departmental Committee on Social Protection)

(If not concluded on Thursday, November 26, 2026)

...../Appendix*

APPENDIX

NOTICE OF PETITIONS, QUESTIONS & STATEMENTS

ORDER NO. 7 - STATEMENTS

It is **notified** that, pursuant to the provisions of Standing Order 44(2)(c), the following Statements will be:-

(i) requested –

No.	Subject	Member	Relevant Committee
1.	Exclusion of *Illeret* Sub-County from the National Police Service recruitment exercise	Hon. Adhe Wario, MP *(North Horr)*	Administration & Internal Security

(ii) responded to –

No.	Subject	Member	Relevant Committee
1.	Stalled construction of the *Ngonda-Gatumbi-Gachocho* road	Hon. Joseph Munyoro, MP *(Kigumo)*	Transport & Infrastructure
2.	State of *Rumuruti-Maralal* Road in Samburu County	Hon. Pauline Lenguris, MP *(Samburu County)*	Transport & Infrastructure