REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE SENATE

ORDER PAPER

MORNING SITTING

WEDNESDAY, NOVEMBER 11, 2026 AT 9.30 AM

PRAYER

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion
7. Questions and Statements (as listed in the Appendix)
8. **MOTION - REPORTS OF THE KENYA PARLIAMENTARY DELEGATION TO THE 151ST AND 152ND ASSEMBLIES OF THE INTER-PARLIAMENTARY UNION (IPU) AND RELATED MEETINGS HELD IN GENEVA, SWITZERLAND AND ISTANBUL, TÜRKIYE FROM 19TH TO 23RD OCTOBER, 2025 AND 15TH TO 19TH APRIL, 2026, RESPECTIVELY**
   (Sen. Catherine Mumma, MP)

   THAT, the Senate notes the Reports of the Kenya Parliamentary Delegation to the 151st and 152nd Assemblies of the Inter-Parliamentary Union (IPU) and related meetings held in Geneva, Switzerland and Istanbul, Türkiye from 19th to 23rd October, 2025 and 15th to 19th April, 2026, respectively, laid on the Table of the Senate on Tuesday, 8th September, 2026.

9. **MOTION - PROMOTION OF ARTIFICIAL INTELLIGENCE (AI) AND INNOVATION POLICY IN KENYA**
   (Sen. Karungo Thang'wa, MP)

   THAT AWARE THAT, the Fourth Industrial Revolution is redefining economies globally through emerging technologies such as Artificial Intelligence (AI), blockchain, and financial technology (Fintech);

...../Motions

FURTHER AWARE THAT Kenya has made commendable strides in digital infrastructure and mobile innovation, positioning itself as a potential leader in Africa's tech-driven future;

NOTING THAT in a landmark decision, the African Union Executive Council endorsed the Continental AI Strategy during its 45th Ordinary Session in Accra, Ghana, on July 18-19, 2024 to underscore Africa's commitment to an Africa-centric, development-focused approach to AI, promoting ethical, responsible, and equitable practices;

COGNIZANT THAT the Continental AI Strategy calls for unified national approaches among AU Member States to navigate the opportunities of AI-driven change, aiming to strengthen regional and global cooperation and position Africa as a leader in inclusive and responsible AI development;

APPRECIATING THAT the Ministry of Information, Communications and the Digital Economy recently formulated and launched the Kenya National Artificial Intelligence (AI) Strategy 2025-2030;

RECOGNIZING the need to align Kenya's development with global standards in AI adoption while also safeguarding national values, inclusivity, and employment;

CONCERNED THAT the absence of a comprehensive framework may hinder innovation among local start-ups and youth-led tech enterprises and slow down Kenya's ability to harness AI for inclusive growth;

NOW THEREFORE, the Senate resolves that the Ministry of Information, Communication and Digital Economy develops a Policy to promote Artificial Intelligence and emerging technologies with particular emphasis on:

i) promoting research and development of locally relevant AI solutions;

ii) facilitating ethical guidelines to ensure responsible and beneficial application of AI;

iii) creating innovation-friendly 'Sandboxes' for supervised testing of AI and emerging technologies;

iv) strengthening public-private partnerships to build digital skills and innovation ecosystems; and

v) integrating AI and coding into the education curriculum to prepare the next generation for the digital economy.

10. **MOTION - THE RISING CASES OF STUDENT UNREST, ARSON AND INSECURITY IN SCHOOLS IN KENYA**
(Sen. Catherine Mumma, MP and Sen. Veronica Maina, MP)

THAT, AWARE THAT Articles 43(1)(f) and 53 of the Constitution of Kenya guarantee every child the right to education, protection, safety and welfare;

...../Motions

COGNIZANT THAT the Basic Education Act, 2013, the Children Act, 2022, the Occupational Safety and Health Act and the Safety Standards Manual for Schools in Kenya require learning institutions to provide safe and secure environments for learners;

CONCERNED THAT Kenya continues to witness recurrent cases of student unrest, school strikes and arson attacks in schools, leading to loss of lives, destruction of property, disruption of learning and psychological trauma among learners and their families;

ACKNOWLEDGING the findings of the National Crime Research Centre (NCRC), the Auditor General's performance audit report on Fire Safety Preparedness in Secondary Schools (2020), and the Claire Omolo Task Force Report (2016);

NOW THEREFORE, the Senate resolves that: -

1. the Ministry of Education —

   (i) tables in the Senate a status report on the implementation of the various inquiries on school fires including; *the Auditor General's performance audit report on Fire Safety Preparedness in Secondary Schools (2020),* the National Crime Research Centre (NCRC) (2016), the Claire Omolo Task Force Report (2016), and the Bombolulu Commission of Inquiry Report (1998);

   (ii) Strengthens school infrastructure safety and emergency preparedness by conducting mandatory annual fire safety audits in all boarding schools, allocating resources for improvement of dormitories including installation of emergency exits, firefighting equipment and fire detection systems, and developing clear national evacuation and disaster response protocols;

   (iii) develops with modalities of phasing out boarding schools and introducing a hybrid set-up where all schools have both day and boarding arrangements;

   (iv) in collaboration with the County governments, maintain sustained intergovernmental investment in modern fire-fighting infrastructure, emergency response equipment, evacuation systems, communication systems, and capacity building for qualified fire safety, disaster management, and emergency response to ensure timely and effective response to fire accidents and emergencies within learning institutions and surrounding communities; and

2. The Teachers Service Commission (TSC) enhances student discipline, wellbeing and stakeholder engagement; and that

3. Pursuant to Standing Order 228 (4) (a), the Senate Standing Committee on Education to inquire into the issue of school unrest and arson in schools in the country and table a Report within 90 days from the date of adoption of this Motion.

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11. **MOTION - THE IMPLEMENTATION OF SECTION 39(K) OF THE BASIC EDUCATION ACT ON THE PROVISION OF SANITARY TOWELS**
(Sen. Karen Nyamu, MP)

THAT AWARE THAT, Section 39(k) of the Basic Education Act requires the Cabinet Secretary responsible for education to provide free, sufficient and quality sanitary towels to every girl child registered and enrolled in a public basic education institution who has reached puberty, together with a safe and environmentally sound mechanism for their disposal and that Section 88(2)(g) of the Act provides for conditional capitation funds to facilitate the acquisition of sufficient and quality sanitary towels for eligible girls in public basic education institutions;

RECOGNIZING THAT, the National Government has continued to commit public resources towards the provision of sanitary towels to school-going girls, demonstrating its commitment to menstrual dignity, school attendance and equal access to education;

NOTING THAT, currently the administration of the sanitary towels programme is undertaken through the State Department responsible for Gender and Affirmative Action and the National Government Affirmative Action Fund (NGAAF);

CONCERNED THAT, the current administration of sanitary towels through the State Department of Gender and the National Government Affirmative Action Fund (NGAAF) and limited funding contravenes the provision of Sections 39(k) and 88(2) (g) of the Basic Education Act;

FURTHER CONCERNED THAT, sanitary towels procured using public funds are distributed or presented by elected leaders in public functions or other individualized distribution channels making the entitlement guaranteed to school-going girls by law be perceived as personal donations or favour from the leaders;

NOW THEREFORE, THE SENATE RESOLVES THAT, the Ministry of Education-

1. fully complies with the provisions of Section 39(k) of the Basic Education Act, by aligning the administration, financing and delivery of the sanitary towels to verified numbers of eligible girls and sufficient provision throughout the school calendar;

2. puts in place safeguards to protect the programme from political exploitation, including prohibiting the personal branding or presentation of sanitary towels procured using public funds as donations or favours from individual public or elected officials;

3. pursuant to the provisions of Section 88(2)(g) provides adequate and predictable funding and establishes a robust accountability mechanism to track allocations, procurement, delivery and coverage at school level; and

...../Motions

4. should submit an annual report to Parliament on the compliance to the provisions of Sections 39(k) and 88(2)(g) of the basic Education Act.

NOTICE

The Senate resolved on 11th February, 2026 as follows: -

THAT, pursuant to Standing Order 111 (1), the Senate resolves that debate on a Motion not sponsored by the Majority or Minority Party or a Committee shall be limited in the following manner: -

A maximum of three hours with not more than twenty minutes for the Mover, twenty minutes for the Majority Party Official Responder, twenty minutes for the Minority Party Official Responder and fifteen minutes for each other Senator speaking and that fifteen minutes before the time expires, the Mover shall be called upon to reply.

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APPENDIX

QUESTIONS AND STATEMENTS

QUESTIONS

Question No. 045 **Nominated Senator (Sen. Hamida Kibwana, MP) to ask the Cabinet Secretary for Lands, Public Works, Housing and Urban Development:**

a) Could the Cabinet Secretary explain what safeguards exist to ensure that large-scale housing approvals, especially in rapidly growing urban centres, are tied to adequate drainage, sewerage, roads, power supply, schools, health facilities and other trunk infrastructure?

b) What measures has the Ministry put in place to ensure that physical planning approvals are not granted in a manner that outpaces service infrastructure provisioning?

c) Whether the Ministry has undertaken an assessment of urban developments approved in the cities of Nairobi, Mombasa, Kisumu, Nakuru, Eldoret and other fast-growing towns where housing growth has not been matched by supporting infrastructure and, if so, what were the findings?

d) What policy reforms is the Ministry considering, including lessons from countries such as Singapore, to ensure mandatory sequencing and financing of trunk infrastructure before or alongside major housing developments?

Question No. 066 **The Senator for Kisumu County (Sen. (Prof.) Tom Ojienda, SC, MP) to ask the Cabinet Secretary for Co-operatives and Micro, Small and Medium Enterprises (MSMEs) Development:**

a) Could the Cabinet Secretary provide an estimate of the economic losses suffered by Micro, Small and Medium-sized Enterprises (MSMEs) and other businesses across the country during public demonstrations over the setting by the Energy and Petroleum Regulatory Authority (EPRA), of the 15th May to 14th June 2026 pump prices for petroleum products?

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b) What compensation or recovery support mechanisms has the Government established to cushion the affected businesses?

c) What measures has the Government put in place to protect businesses and markets from disruption, vandalism and looting during future periods of unrest and public demonstrations?

d) Could the Cabinet Secretary also outline the strategies being implemented to enhance coordination between the Ministry, national security agencies, county governments and other stakeholders during periods of unrest?

Question No. 076 The Senator for Makueni County (Sen. Daniel Maanzo, EBS, MP) to ask the Cabinet Secretary for Defence:

a) Could the Cabinet Secretary identify the country or launching entity responsible for the space debris that landed in Mukuku Village, Makueni County in December 2024, and state whether that entity has formally acknowledged the incident to the Government of Kenya?

b) What is the Ministry's assessment of the damage to infrastructure and private property, as well as injuries sustained by residents, and which party is legally responsible for compensating the affected families?

c) Could the Cabinet Secretary provide the findings of any environmental impact assessments regarding chemical or radiological contamination at the site and detail the specific measures taken to secure the area?

d) What concrete protocols has the Government established to monitor flight paths and enhance space situational awareness to protect citizens from similar incidents in the future?

e) What domestic and international legal frameworks, including the United Nations Outer Space Treaty, guide the Kenya Space Agency in addressing liability and compensation claims?

Question No. 082 The Senator for Wajir County (Sen. Abass Sheikh Mohamed, CBS, MP) to ask the Cabinet Secretary for Energy and Petroleum:

a) Why has the Wajir Solar Hybrid Power Project not commenced despite the groundbreaking being

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undertaken in 2025, and could the Cabinet Secretary explain the actions being taken to resolve the issue?

b) What is the estimated generation capacity of the project once commissioned?

c) Could the Cabinet Secretary disclose the total project cost, the associated financing arrangement as well as the amount of funds already disbursed and utilised to date?

d) Could the Cabinet Secretary also outline the actions being taken to fulfil the presidential commitment made during the 63rd Madaraka Day celebrations on 1st June, 2026 to fully connect Wajir County to the national electricity grid?

e) What immediate interventions are being undertaken to address the frequent and prolonged power interruption in Wajir County before the commissioning of the Wajir Solar Hybrid Power Project and the integration of Wajir County into the national electricity grid?

NOTICE PAPER

Tentative Business for

Wednesday, November 11, 2026 (Afternoon Sitting)

(Published pursuant to Standing Order 43 (1)

It is notified that the Senate Business Committee has approved the following **tentative** business to appear in the Order Paper for Wednesday, November 11, 2026 (Afternoon Sitting).

A. BILLS AT SECOND READING

i. ***THE PUBLIC PARTICIPATION BILL (NATIONAL ASSEMBLY BILL NO. 44 OF 2025) *(Division)*
(The Senate Majority Leader)

ii. *THE AGRICULTURE AND FOOD AUTHORITY (AMENDMENT) BILL (SENATE BILLS NO. 13 OF 2023)
(Sen. James Murango, MP)

iii. ***THE KENYA NATIONAL LIBRARY SERVICE BILL (NATIONAL ASSEMBLY BILLS NO. 20 OF 2023)
(The Senate Majority Leader)

iv. ***THE BASIC EDUCATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 59 OF 2023)
(The Senate Majority Leader)

v. ***THE BASIC EDUCATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 3 OF 2025)
(The Senate Majority Leader)

vi. *THE COUNTY GOVERNMENTS (AMENDMENT) BILL (SENATE BILLS NO. 5 OF 2026)
(Sen. Mohamed Chute, MP)

vii. ***THE GOLD PROCESSING BILL (NATIONAL ASSEMBLY BILLS NO. 46 OF 2023)
(The Senate Majority Leader)

viii. ***THE SPORTS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 5 OF 2026)
(Sen. Eddy Oketch, MP, Co–Sponsor)

ix. ***THE KENYA ROADS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 31 OF 2024)
(The Senate Majority Leader)

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B. BILLS AT COMMITTEE OF THE WHOLE

i. ****THE PUBLIC FUNDRAISING APPEALS BILL (SENATE BILLS NO. 36 OF 2024*) (Division)*
(The Senate Majority Leader)

ii. **THE REFERENDUM BILL (SENATE BILLS NO. 3 OF 2026*) (Division)*
(The Chairperson, Standing Committee on Justice, Legal Affairs and Human Rights)

iii. *THE ENVIRONMENTAL MANAGEMENT AND COORDINATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 66 OF 2023) *(Division)*
(Sen. Crystal Asige, MP, Co–Sponsor)

iv. ***THE CULTURE BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2024)
(The Senate Majority Leader)

v. *THE SEEDS AND PLANT VARIETIES (AMENDMENT) BILL (SENATE BILLS NO. 4 OF 2025)
(Sen. Ledama Olekina, MP)

C. MOTIONS

i. REPORT OF THE STANDING COMMITTEE ON ROADS, TRANSPORTATION AND HOUSING ON A PETITION TO THE SENATE BY MR. CALVIN LUTHER MUNAYI AND OTHER RESIDENTS OF JAMII BORA ESTATE REGARDING THE DELAYED ISSUANCE OF TITLE DEEDS TO RESIDENTS OF JAMII BORA ESTATE IN KISAJU, KAJIADO COUNTY *(Question to be put)*
(The Chairperson, Standing Committee on Roads, Transportation and Housing)

ii. CONSIDERATION OF THE NATIONAL ASSEMBLY AMENDMENTS TO THE AGRICULTURAL AND LIVESTOCK EXTENSION SERVICES BILL (SENATE BILLS NO. 12 OF 2022) *(Question to be put)*
(The Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

iii. CONSIDERATION OF THE NATIONAL ASSEMBLY AMENDMENTS TO THE COUNTY LIBRARY SERVICES BILL (SENATE BILLS NO. 40 OF 2024) *(Question to be put)*
(The Chairperson, Standing Committee on Labour and Social Welfare)

iv. CONSIDERATION OF REPORTS OF THE SELECT COMMITTEE ON DELEGATED LEGISLATION ON ITS CONSIDERATION OF THE TRAFFIC (SCHOOL TRANSPORT) RULES, 2026 (LEGAL NOTICE NO. 11 OF 2026; THE TRAFFIC (MOTOR VEHICLE INSPECTION) RULES, 2026 (LEGAL NOTICE NO. 13 OF 2026); AND THE NATIONAL TRANSPORT AND SAFETY AUTHORITY (OPERATION OF COMMERCIAL VEHICLES) REGULATIONS, 2026 (LEGAL NOTICE NO. 14 OF 2026) *(Division)*
(The Chairperson, Select Committee on Delegated Legislation)

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v. REPORT OF THE STANDING COMMITTEE ON DEVOLUTION AND INTERGOVERNMENTAL RELATIONS ON THE CONFERMENT OF CITY STATUS TO THIKA MUNICIPALITY*(Division)*
(Chairperson, Standing Committee on Devolution and Intergovernmental Relations)

vi. REPORT OF THE STANDING COMMITTEE ON DEVOLUTION AND INTERGOVERNMENTAL RELATIONS ON THE COOPERATION AGREEMENT BETWEEN THE NATIONAL GOVERNMENT AND THE NAIROBI CITY COUNTY GOVERNMENT *(Division)*
(The Chairperson, Standing Committee on Devolution and Intergovernmental Relations)

vii. REPORT OF THE MEDIATION COMMITTEE ON THE COOPERATIVES BILL (NATIONAL ASSEMBLY BILLS NO. 7 OF 2024*) (Division)*
(The Chairperson, Mediation Committee)

viii. REPORT OF THE STANDING COMMITTEE ON ROADS, TRANSPORTATION AND HOUSING ON A PETITION BY MR. DANIEL RAKORO AND OTHERS CONCERNING PUBLIC TRANSPORT IN LAKE VICTORIA BETWEEN MFANGANO ISLAND IN SUBA CENTRAL SUB-COUNTY AND MBITA
(The Chairperson, Standing Committee on Roads, Transportation and Housing)

ix. REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION BY RESIDENTS OF KITHIMA LOCATION CONCERNING ALLEGED GRABBING OF PUBLIC LAND IN MERU COUNTY
(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

x. REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION BY MR. HEZEKIAH KURIA KARANJA AND OTHERS CONCERNING THE EVICTION OF KOROGOCHO COMMUNITY LIVING ALONG THE NAIROBI RIVER CORRIDOR AFTER ITS DECLARATION AS A SPECIAL PLANNING AREA
(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

xi. REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION BY THE CULTURAL ENVIRONMENTAL CARE SOCIETY CONCERNING CONVERSION OF L.R. NO. 209/2378/1 PUMWANI MAJENGO FROM PUBLIC TO PRIVATE LAND
(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

xii. DECLARATION OF ROAD TRAFFIC ACCIDENTS IN KENYA AS A NATIONAL DISASTER
(Sen. Veronica Maina, MP)

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xiii. STRENGTHENING DISABILITY-INCLUSIVE EDUCATION FOR LEARNERS WITH ALL FORMS OF DISABILITY, INCLUDING NEURODEVELOPMENTAL CONDITIONS AND SPECIFIC LEARNING DISABILITIES
(Sen. Catherine Mumma, MP)
