Thirteenth Parliament **Fourth Session**

(No. 98) **(1202)**

REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FIFTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

TUESDAY, NOVEMBER 03, 2026 AT 2:30 P.M.

1. The House assembled at Thirty Minutes past Two O'clock.

2. The Proceedings were opened with Prayer.

3. **Presiding –** the Honourable Speaker.

4. **QUORUM AT COMMENCEMENT OF THE HOUSE**

There being no Quorum present at the commencement of the House; the Speaker ordered the Quorum Bell to be rung for ten minutes;

And Quorum having been attained within the ten minutes, business commenced.

5. **MESSAGES**

The Speaker conveyed the following Message from the Senate on –

On the Decision of the Senate on the National Assembly Amendments to the Kenya Sign Language Bill (Senate Bills No. 9 Of 2023)

"Honourable Members, Pursuant to the provisions of Standing Order 41(3) of the National Assembly Standing Orders, I wish to report to the House that I have received a Message from the Senate regarding its decision on the National Assembly amendments to the Kenya Sign Language Bill (Senate Bills No. 21 of 2023).

The Message conveys that on Tuesday, 22nd September 2026, the Senate **rejected** the motion for consideration of the amendments from the National Assembly to the said Bill, consequently committing it to a mediation Committee pursuant to the provisions of Article 112(2)(b) of the Constitution. The said amendments were passed by this House on Wednesday, 24th June 2026, following which I referred them to the Senate for concurrence.

Honourable Members, consequent to the said decision of the Senate, the Speaker of the Senate has nominated the following Senators to the mediation committee on the Bill –

(i) Sen. Essy Okenyuri, MP;
(ii) Sen. George Mbugua, MP;
(iii) Sen. Peris Tobiko, MP;
(iv) Sen. Kiprono Chemitei, MP;
(v) Sen. Joe Nyutu, MP;
(vi) Sen. Moses Kajwang', CBS; MP
(vii) Sen. Beatrice Ogolla, MP;

(viii) Sen. Hezena Lemaletian; and
(ix) Sen. Crystal Asige, MP.

Honourable Members, in order for the Mediation Committee to be fully constituted, I direct the Leader of the Majority Party and the Leader of the Minority Party to expeditiously nominate Members to be appointed to the Mediation Committee. Once I receive the names, I will notify the House of that fact.

Thereafter, the Mediation Committee will be expected to attempt to develop a version of the Bill in accordance with the provisions of Article 113 of the Constitution. The House is accordingly informed. **I thank you!"**

6. PETITIONS

The Speaker conveyed the following Petition: -

Regarding Persistent Cattle Rustling and Insecurity in Isiolo County and the Wider Northern Frontier and North Rift Regions in the Country

"Honourable Members, Article 119(1) of the Constitution provides that every person has a right to petition Parliament to consider any matter within its authority, including to enact, amend or repeal any legislation. Further, Standing Order 225(2)(b) requires the Speaker to report to the House any Petition other than those presented through a Member.

Honourable Members, I wish to convey to the House that my Office has received two Petitions by Mr. Abdi Galgalo of Kinna Ward, Isiolo South Constituency, on behalf of the Waso University Student Association and Isiolo Professionals; and, Mr. Salat Hassan Tadicha, a community representative from Isiolo, on behalf of the residents of Isiolo County and the wider Northern Frontier and North Rift regions. The two Petitions seeks the intervention of the House to address the persistent banditry, cattle rustling and insecurity in Isiolo County and the wider Northern Frontier and North Rift regions.

Honourable Members, the Petitioners avers that Isiolo County has, over a prolonged period, experienced recurrent armed attacks and livestock raids, which have occasioned loss of lives and injuries, destruction of homes and infrastructure, displacement of families, and the closure of schools and health facilities. That the economy of the County is predominantly anchored on pastoralism and, consequently, the theft of livestock has severely undermined the livelihoods and food security of the affected communities.

The Petitioners further note that, in the absence of a functional national livestock identification and traceability system, stolen livestock cannot be traced as such livestock are moved to other counties where they are sold.

Honourable Members, the Petitioners avers that cattle rustling has evolved from a traditional practice into a commercialised and heavily armed criminal enterprise occasioning loss of livestock on a large scale across the Northern Frontier and North Rift regions. The modern cattle rustling also results in other social concerns including mass displacement of persons, closure of social amenities like markets and dispensaries.

The Petitioners claim that the Penal Code treats such acts as ordinary offences of stock theft or robbery, thereby enabling the financiers and organisers of these criminal syndicates to evade the more stringent measures available under the counter-terrorism

legal framework. They observe that there is presently no legal framework for the compensation of families who lose their next of kin to such attacks, nor a structured programme for compensation.

Honourable Members, the Petitioners contend that the situation amounts to an infringement of Articles 21, 26, 28, 29, 40 and 43 of the Constitution, which provide for, among others, the obligation of the State to observe, respect, protect, promote and fulfil the rights and fundamental freedoms in the Bill of Rights, the right to life, human dignity, freedom and security of the person, the protection of the right to property, and economic and social rights.

Honourable Members, the Petitioners invoke Article 189 of the Constitution on cooperation between the national and county governments, and Article 238 on the principles of national security.

The Petitioners state that, despite raising the matter with the local administration and security agencies, the interventions undertaken have not sufficiently resolved concerns.

The Petitioners, therefore, pray that the National Assembly—

(i) Engages the Ministry of Interior and National Administration to strengthen security operations in the affected areas with a view of establishing a permanent and adequately resourced rapid-response framework for the affected areas; and undertakes a comprehensive assessment of the loss of lives, livestock, homes and businesses occasioned by banditry in the affected areas;

(ii) Amend the Prevention of Terrorism Act, 2012 to classify organised armed banditry and commercialised cattle rustling as acts of terrorism; and enacts legislation to establish a Livestock Loss, Traceability, Compensation and Recovery Framework providing for, among others, the verification of losses, a national financing mechanism, the resolution of inter-county disputes and a National Pastoralist Restocking and Economic Recovery Fund; and

(iii) recommends an independent investigation and prosecution of public officers suspected of financing, facilitating or concealing banditry.

Honourable Members, having established that the matters raised in the Petitions are well within the authority of this House, and further, that the said matters are not pending before any court of law, constitutional or legal body, I hereby commit the Petitions to the Departmental Committee on Administration and Internal Security for consideration.

The Committee is required to consider the Petitions and report its findings to the House and to the Petitioners in accordance with Standing Order 227(2). I thank you."

7. PAPERS

a) Legal Notice No. 218 of 2026 relating to the Teachers Service Commission Code of Regulations for Teachers (Amendment) Regulations, 2026, Explanatory Memorandum and Regulatory Impact Assessment from the Teachers Service Commission;
b) The following Draft Regulations, Explanatory Memoranda and Matrixes of Stakeholder comments from the Ministry of Information, Communications and the Digital Economy–

i. Draft Kenya Information and Communications (Consumer Protection) Regulations, 2026;
ii. Draft Kenya Information and Communications (Interconnection) Regulations, 2026;
iii. Draft Kenya Information and Communications (Infrastructure Sharing) Regulations, 2026;
iv. Draft Kenya Information and Communications (Fair Competition and Equal Treatment) Regulations, 2026; and
v. Draft Kenya Information and Communications (Tariff) Regulations, 2026.

c) Draft Prevention of Terrorism (Implementation of the United Nations Security Council Resolutions on Prevention, Suppression and Disruption of Proliferation Financing) (Amendment) Regulations, 2026 from the Ministry of Interior and National Administration;
d) Sessional Paper No. 2 of 2026 on the National Care Policy from the Ministry of Gende, Culture and Children Services;
e) Reports of the Auditor-General and Financial Statements for the year ended 30th June 2026 and the certificates therein in respect of the following –
i. Council of Legal Education;
ii. Garissa High school;
iii. Garissa University;
iv. Higher Education Loans Board (HELB) Staff Car Loan and Mortgage Scheme;
v. Higher Education Loans Self Protection Scheme (SLSPS);
vi. Independent Policing Oversight Authority;
vii. Kaiboi National Polytechnic - Narok County;
viii. Kenya Accreditation Service;
ix. Kenya Consumer Protection Committee for Fifteen (15) Months;
x. Kenya Secondary Education Equity Quality Improvement Project (SEEQIP) Program Grant/Credit; Project ID No: P501648, Credit No. 7642-KE, Grant No. E376-KE- State Department for Basic Education;
xi. Kenya Symbiocity Programme - SIDA No.51110060;
xii. Kenya Towns Sustainable Water Supply and Sanitation Program No. P-KE-E00-011 (AFDB Loan No.2000200000501)- Central Rift Valley Water Works Development Agency;
xiii. Micro Finance Sector Support Credit Project (Credit No. CKE 3004 01E and CKE 6010 01E) - The National Treasury;
xiv. Muraga Technical Training Institute;
xv. National Council for Nomadic Education in Kenya;
xvi. National Research Fund;
xvii. National Treasury Capacity Strengthening Project (Grant No. 5500155013902 ID No. P-KE-KOO-011) - The National Treasury;
xviii. Rural Kenya Financial Inclusion Facility (RK FINFA) (IFAD Loan No. 2000004121 and 2000004122 and Grant No. 20000045154) - The National Treasury;
xix. St. Paul's High school – Kevote;
xx. Tana and Athi Rivers Development Authority;
xxi. Tarbaj Technical and Vocational College; and
xxii. Warehouse Receipt System Council.

(Leader of the Majority Party)

f) Report of the Departmental Committee on Tourism & Wildlife on its consideration of the Tourism (Amendment) Bill (National Assembly Bill No. 41 of 2026).

(Chairperson, Departmental Committee on Tourism & Wildlife)

g) Twentieth Report of the Decentralized Funds Accounts Committee on its examination of Audited Accounts of the National Government Constituencies Development Fund (NG-CDF) for Constituencies in Elgeyo Marakwet, Trans Nzoia, Turkana and West Pokot Counties for the Financial Years 2013/2014 to 2022/2023.

(Chairperson, Decentralized Funds Accounts Committee)

h) Report of the Committee on Delegated Legislation on its consideration of the Excise Duty (Remission of Excise Duty) Regulations (Published as Legal Notice No. 193 of 2026)

(Chairperson, Committee on Delegated Legislation)

i) Report of the Departmental Committee on Trade, Industry and Cooperatives on its consideration of –
   i. The Trade Description (Amendment) Bill (National Assembly Bill No. 42 of 2026); and
   ii. The Sacco Societies (Amendment) Bill (National Assembly Bill No. 32 of 2025).

(Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

j) Report of the Departmental Committee on Communication, Information and Innovation on its Consideration of the National Addressing Bill (National Assembly Bill No. 31 of 2025)

(Chairperson, Departmental Communication, Information and Innovation)

8. NOTICES OF MOTION

The following Notices of Motion were given –

a) Consideration of the Excise Duty (Remission of Excise Duty) Regulations, 2026

THAT, this House **adopts** the Report of the Committee on Delegated Legislation on its consideration of the Excise Duty (Remission of Excise Duty) Regulations, 2026, *laid on the Table of the House on Tuesday, 3rd November 2026,* and pursuant to the provisions of section 7(3A)(a) of the Excise Duty Act, Cap 472, this House **approves** the *Excise Duty (Remission of Excise Duty) Regulations, 2026 (Published as Legal Notice No. 193 of 2026).*

(Chairperson, Committee on Delegated Legislation)

b) Twentieth Report on Examination of Audited Accounts of the National Constituencies Development Fund for Constituencies in Four Counties

THAT, this House **adopts** the Twentieth Report of the Decentralized Funds Accounts Committee on its examination of audited accounts of the National Government Constituencies Development Fund for Constituencies in Elgeyo Marakwet, Trans Nzoia, Turkana and West Pokot Counties for the Financial Years 2013/2014, 2014/2015,

2015/2016, 2016/2017, 2017/2018, 2018/2019, 2019/2020, 2020/2021, 2021/2022 and 2022/2023, *laid on the Table of the House on Tuesday, 3rd November 2026.*

(Chairperson, Decentralized Funds Accounts Committee)

9. STATEMENTS

(a) Statement pursuant to Standing Order 44(2)(c)—

The Member for Malava (Hon. David Ndakwa) requested for a Statement from the Chairperson of the Departmental Committee on Health regarding unpaid stipends for Community Health Promoters (CHP) in Malava Constituency.

(b) Responses to Statements pursuant to Standing Order 44(2)(c)—

(i) The Chairperson, Departmental Committee on Administration and Internal Security tabled a response to a Statement by the Member for Makueni (Hon. Suzanne Kiamba) regarding dismissal of eighteen female police recruits from Kiganjo Police Training College on account of pregnancy.

(ii) The Chairperson, Departmental Committee on Administration and Internal Security responded to a Statement by the Member for Gilgil (Hon. Martha Wangari) regarding increased charges for issuance of birth certificates.

(c) Statement pursuant to Standing Order 44(2)(d)—

The Chairperson, Departmental Committee on Finance and National planning issued a Statement on the June 2026 Monetary Policy Statement of the Central Bank of Kenya.

10. MOTION - REPORT ON INSPECTION VISITS TO CONSTITUENCY OFFICES IN NAKURU COUNTY

THAT, this House **adopts** the Report of the Committee on Members' Services and Facilities on inspection visits to Constituency Offices in Nakuru County, *laid on the Table of the House on Thursday, 11th June 2026.*

(Chairperson, Committee on Members' Services and Facilities)

Order deferred.

11. MOTION - SIXTEENTH REPORT ON THE AUDITED FINANCIAL STATEMENTS OF THE NG-CDF BOARD AND THE NG-CDF ACCOUNT FOR FYs 2022/2023 TO 2024/2025

Motion made and Question proposed -

THAT, this House **adopts** the Sixteenth Report of the Decentralized Funds Accounts Committee on its consideration of the audited financial statements of the National Government Constituencies Development Fund Board & the National Government Constituencies Development Fund (NG-CDF) account for the Financial Years 2022/2023, 2023/2024 and 2024/2025, *laid on the Table of the House on Tuesday, 6th October 2026.*

(Chairperson, Decentralized Funds Accounts Committee)

Debate arising;

(Change of Chair from the Speaker to the Deputy Speaker)

(Change of Chair from the Deputy Speaker to the First Chairperson of Committees)

Mover replied;

Question deferred pursuant to the provisions of Standing Order 53(3).

12. THE SACCO SOCIETIES (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 32 OF 2026)

Order Read

Order Deferred.

13. THE ANTI-DOPING (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 66 OF 2026)

Order Read

Order Deferred.

14. THE INVESTMENT AND EXPORT PROMOTION AUTHORITY BILL (NATIONAL ASSEMBLY BILL NO. 37 OF 2026)

Order Read;

Order Deferred.

15. THE TOURISM (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 41 OF 2026)

Order Read;

Order Deferred.

16. THE KENYA ECONOMIC ZONES BILL (NATIONAL ASSEMBLY BILL NO. 46 OF 2026)

Order Read;

Order Deferred.

17. MOTION – ELEVENTH REPORT ON EXAMINATION OF THE AUDITED FINANCIAL STATEMENTS FOR THE TOURISM FUND AND THE TOURISM PROMOTION FUND FOR FY 2020/2021 AND 2021/2022

Order Read;

Order Deferred.

18. MOTION – ELEVENTH REPORT ON EXAMINATION OF AUDITED FINANCIAL STATEMENTS FOR VARIOUS UNIVERSITIES

Order Read;

Order Deferred

19. MOTION – SEVENTEENTH REPORT ON THE AUDITED FINANCIAL STATEMENTS OF THE NG-CDF FOR FIVE CONSTITUENCIES FOR FYs 2013/2014 TO 2024/2025

Motion being made—

THAT, this House **adopts** the Seventeenth Report of the Decentralized Funds Accounts Committee on its consideration of the audited financial statements of the National Government Constituencies Development Fund (NG-CDF) for five Constituencies for the Financial Years 2013/2014, 2014/2015, 2015/2016, 2016/2017, 2017/2018, 2018/2019, 2019/2020, 2020/2021, 2021/2022, 2022/2023, 2023/2024 and 2024/2025, *laid on the Table of the House on Tuesday, 6th October 2026.*

(Chairperson, Decentralized Funds Accounts Committee)

And the time being Seven O'clock, the First Chairperson of Committees interrupted proceedings and adjourned the House without Question put pursuant to the Standing Orders.

20. HOUSE ROSE - Seven O'clock.

M E M O R A N D U M

The Speaker will take the Chair on

Wednesday, 4th November 2026 at 9.30am

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