REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

THURSDAY, NOVEMBER 05, 2026

1. The Senate assembled at thirty Minutes past Two O'clock.

2. The proceedings were opened with Prayer said by the Speaker.

3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the sitting and confirming that there was no Quorum, directed that the bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **PAPERS**

The following Papers were laid on the Table of the Senate:

i) Report of the Standing Committee on Labour and Social Welfare on its consideration of the National Assembly amendments to the County Library Services Bill (Senate Bills No. 40 of 2024).

(Sen. Alexandar Mundigi, MP on behalf of the Chairperson on Labour and Social Welfare)

ii) Statement on the business of the Senate for the week commencing Tuesday, 10th November, 2026.

(The Senate Majority Whip)

5. **QUESTIONS & STATEMENTS**

a) Statement pursuant to Standing Order 52 (1)

The Senator for Nandi County (Sen. Samson Cherarkey, MP) made a Statement on the election of Prof. Phoebe Okowa to serve a full nine-year term as a Judge of the International Court of Justice (ICJ), following her election on 3rd November 2026 by the United Nations General Assembly

and Security Council. The Senator noted that Prof. Okowa becomes the first Kenyan to serve as a Judge of the ICJ, marking a significant milestone for Kenya and the African continent. The Senator highlighted Prof. Okowa's distinguished academic and professional career, including her service on the United Nations International Law Commission, and commended her contribution to international law and congratulated her on the historic achievement and expressed confidence that her tenure would advance international justice, the peaceful settlement of disputes and the rule of law.

b) Statements pursuant to Standing Order 53 (1)

i) The Senator for Embu County (Sen. Alexander Mundigi, MP) sought a Statement from the Standing Committee on Roads, Transportation and Housing regarding the delay in the completion of the Gikuyari – Kirie – Karerema - Ishiara Road in Embu County.

ii) Nominated Senator (Sen. Hamida Kibwana, MP) sought a Statement from the Standing Committee on Justice, Legal Affairs and Human Rights concerning the enforcement of Nairobi City County laws and the prosecution of offences under county laws.

iii) Nominated Senator (Sen. Essy Okenyuri Nyaituga, MP) sought a Statement from the Standing Committee on Education regarding the identification, management and support of learners with dyslexia within Kenya's education system.

iv) The Senator for Tana River County (Sen. Danson Mungatana, MP) sought a Statement from the Standing Committee on Finance and Budget regarding the capitalization, utilization, audit status and financial accountability of the Tana River County Inuka Fund.

v) The Senator for Machakos County (Sen. Kavindu Muthama, MP) sought a Statement from the Standing Committee on Health regarding the availability and accessibility of anti-snake venom in public health facilities.

vi) The request for Statement by the Senator for Murang'a County (Sen. Joe Nyutu, MP) from the Standing Committee on Roads, Transportation and Housing regarding the installation and operation of speed cameras and provision of road safety signage across the country was dropped in the absence of the Senator.

c) Statement pursuant to Standing Order 57(1)

The Senate Majority Whip issued a Statement on the business of the Senate for the week commencing Tuesday, 10th November, 2026.

6. **MOTION - CONSIDERATION OF THE NATIONAL ASSEMBLY AMENDMENTS TO THE BUSINESS LAWS (AMENDMENT) BILL (SENATE BILLS NO. 51 OF 2024)**
(The Chairperson, Standing Committee on Trade, Industrialization and Tourism)

THAT, the National Assembly amendments to the Business Laws (Amendment) Bill (Senate Bills No. 51 of 2024) be now considered.

(Resumption of debate interrupted on Wednesday, 4th November, 2026 – Afternoon Sitting)
(Question to be put)

Order deferred.

7. **MOTION - CONSIDERATION OF THE NATIONAL ASSEMBLY AMENDMENTS TO THE AGRICULTURAL AND LIVESTOCK EXTENSION SERVICES BILL (SENATE BILLS NO. 12 OF 2022)**
(The Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

THAT, the National Assembly amendments to the Agricultural and Livestock Extension Services Bill (Senate Bills No. 12 of 2022) be now considered.

Order deferred.

8. **MOTION – CONSIDERATION OF THE NATIONAL ASSEMBLY AMENDMENTS TO THE COUNTY LIBRARY SERVICES BILL (SENATE BILLS NO. 40 OF 2024)**
(The Chairperson, Standing Committee on Labour and Social Welfare)

THAT, the National Assembly amendments to the County Library Services Bill (Senate Bills No. 40 of 2024) be now considered.

Order deferred.

9. **MOTION - REPORT OF THE STANDING COMMITTEE ON JUSTICE, LEGAL AFFAIRS AND HUMAN RIGHTS (JLAHR) ON A PETITION BY MR. MOHAMED U. ALASOW ON THE RE-INTRODUCTION OF THE ELECTIONS (AMENDMENT) (NO. 3) BILL (SENATE BILLS NO. 48 OF 2021) TO PROVIDE FOR ELECTION CANDIDATES' USE OF POPULAR NAMES ON NOMINATION AND ELECTION BALLOT PAPERS**

Order read;

Motion made and Question proposed;

THAT, the Senate adopts the Report of the Standing Committee on Justice, Legal Affairs and Human Rights (JLAHR) on a Petition by Mr. Mohamed U. Alasow concerning the re-introduction of the Elections (Amendment) (No. 3) Bill (Senate Bills No. 48 of 2021), laid on the Table of the Senate on Tuesday, 8th September, 2026.

(Sen. Daniel Maanzo, MP, on behalf of the Chairperson, Standing Committee on Justice, Legal Affairs and Human Rights)

And there being no other Senator wishing to contribute and in the absence of the Mover;

The Temporary Speaker (Sen. Abdul Haji, MP) deferred putting of the Question to a later date, pursuant to Standing Order 66(3);

10. **MOTION - REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION BY MR. HEZEKIAH KURIA KARANJA AND OTHERS CONCERNING THE EVICTION OF KOROGOCHO COMMUNITY LIVING ALONG THE NAIROBI RIVER CORRIDOR AFTER ITS DECLARATION AS A SPECIAL PLANNING AREA**
(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

THAT, the Senate adopts the Report of the Standing Committee on Land, Environment and Natural Resources on a Petition by Mr. Hezekiah Kuria Karanja and others concerning the eviction of Korogocho community living along the Nairobi River Corridor after its declaration as a Special Planning Area, laid on the Table of the Senate on Wednesday, 16th September, 2026.

Order deferred.

11. **MOTION - REPORT OF THE STANDING COMMITTEE ON ROADS, TRANSPORTATION AND HOUSING ON A PETITION TO THE SENATE BY MR. CALVIN LUTHER MUNAYI AND OTHER RESIDENTS OF JAMII BORA ESTATE REGARDING THE DELAYED ISSUANCE OF TITLE DEEDS TO RESIDENTS OF JAMII BORA ESTATE IN KISAJU, KAJIADO COUNTY**
(The Chairperson, Standing Committee on Roads, Transportation and Housing)

THAT, the Senate adopts the Report of the Standing Committee on Roads, Transportation and Housing on a Petition to the Senate by Mr. Calvin Luther Munayi and other residents of Jamii Bora Estate regarding the delayed issuance of title deeds to residents of Jamii Bora Estate in Kisaju, Kajiado County, laid on the Table of the Senate on Wednesday, 23rd September, 2026.

Order deferred.

12. **MOTION - REPORT OF THE STANDING COMMITTEE ON ROADS, TRANSPORTATION AND HOUSING ON A PETITION BY MR. DANIEL RAKORO AND OTHERS CONCERNING PUBLIC TRANSPORT IN LAKE VICTORIA BETWEEN MFANGANO ISLAND IN SUBA CENTRAL SUB-COUNTY AND MBITA**
(The Chairperson, Standing Committee on Roads, Transportation and Housing)

THAT, the Senate adopts the Report of the Standing Committee on Roads, Transportation and Housing on a Petition by Mr. Daniel Rakoro and others concerning public transport in Lake Victoria

between Mfangano Island in Suba Central Sub-County and Mbita, laid on the Table of the Senate on Wednesday, 16th September, 2026.

Order deferred.

13. **MOTION - REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION BY RESIDENTS OF KITHIMA LOCATION CONCERNING ALLEGED GRABBING OF PUBLIC LAND IN MERU COUNTY**
(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

THAT, the Senate adopts the Report of the Standing Committee on Land, Environment and Natural Resources on a Petition by residents of Kithima location concerning alleged grabbing of public land in Meru County, laid on the Table of the Senate on Wednesday, 16th September, 2026.

Order deferred.

14. **MOTION - REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION BY THE CULTURAL ENVIRONMENTAL CARE SOCIETY CONCERNING CONVERSION OF L.R. NO. 209/2378/1 PUMWANI MAJENGO FROM PUBLIC TO PRIVATE LAND**
(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

THAT, the Senate adopts the Report of the Standing Committee on Land, Environment and Natural Resources on a Petition by the Cultural Environmental Care Society concerning conversion of L.R. No. 209/2378/1 Pumwani Majengo from public to private land, laid on the Table of the Senate on Wednesday, 16th September, 2026.

Order deferred.

15. **MOTION – REPORT OF THE MEDIATION COMMITTEE ON THE COOPERATIVES BILL (NATIONAL ASSEMBLY BILLS NO.7 OF 2024)**
(The Chairperson, Mediation Committee)

THAT, the Senate adopts the Report of the Mediation Committee on the Cooperatives Bill (National Assembly Bills No. 7 of 2024), laid on the table of the Senate on Wednesday, 4th November, 2026; and that, pursuant to Article 113(2) of the Constitution and Standing Order 167(3) of the Senate, approves the mediated version of the Bill.

(Resumption of debate interrupted on Wednesday, 4th November, 2026 – Afternoon Sitting)
(Division)

Order deferred.

16. **MOTION - CONSIDERATION OF REPORTS OF THE SELECT COMMITTEE ON DELEGATED LEGISLATION ON ITS CONSIDERATION OF THE TRAFFIC (SCHOOL TRANSPORT) RULES, 2026 (LEGAL NOTICE NO. 11 OF 2026; THE TRAFFIC (MOTOR VEHICLE INSPECTION) RULES, 2026 (LEGAL NOTICE NO. 13 OF 2026); AND THE NATIONAL TRANSPORT AND SAFETY AUTHORITY (OPERATION OF COMMERCIAL VEHICLES) REGULATIONS, 2026 (LEGAL NOTICE NO. 14 OF 2026)**
(The Chairperson, Select Committee on Delegated Legislation)

THAT, the Senate adopts the Reports of the Select Committee on Delegated Legislation on its consideration of the –

i) The Traffic (School Transport) Rules, 2026 (Legal Notice No. 11 of 2026;

ii) The Traffic (Motor Vehicle Inspection) Rules, 2026 (Legal Notice No. 13 of 2026); and

iii) The National Transport and Safety Authority (Operation of Commercial Vehicles) Regulations, 2026 (Legal Notice No. 14 of 2026);

laid on the Table of the Senate on Wednesday, 10th June, 2026; and that pursuant to Section 18 of the Statutory Instruments Act, the Senate resolves to **annul** the Traffic (School Transport) Rules, 2026 (Legal Notice No. 11 of 2026; the Traffic (Motor Vehicle Inspection) Rules, 2026 (Legal Notice No. 13 of 2026); and the National Transport and Safety Authority (Operation of Commercial Vehicles) Regulations, 2026 (Legal Notice No. 14 of 2026).

(Resumption of debate interrupted on Thursday, 11th June, 2026)
(Division)

Order deferred.

17. **MOTION - REPORT OF THE STANDING COMMITTEE ON DEVOLUTION AND INTERGOVERNMENTAL RELATIONS ON THE CONFERMENT OF CITY STATUS TO THIKA MUNICIPALITY**
(The Chairperson, Standing Committee on Devolution and Intergovernmental Relations)

THAT, the Senate adopts the Report of the Standing Committee on Devolution and Intergovernmental Relations on the conferment of City status to Thika Municipality, laid on the Table of the Senate on Wednesday, 15th July, 2026 and, that pursuant to section 8 (6) of the Urban Areas and Cities Act, **approves** the conferment of City status to Thika Municipality.

(Resumption of debate interrupted on Thursday, 30th July, 2026)

(Division)

Order deferred.

18. **MOTION - REPORT OF THE STANDING COMMITTEE ON DEVOLUTION AND INTERGOVERNMENTAL RELATIONS ON THE COOPERATION AGREEMENT BETWEEN THE NATIONAL GOVERNMENT AND THE NAIROBI CITY COUNTY GOVERNMENT**
(The Chairperson, Standing Committee on Devolution and Intergovernmental Relations)

THAT, the Senate adopts the Report of the Standing Committee on Devolution and Intergovernmental Relations on the Cooperation Agreement between the National Government and the Nairobi City County Government laid on the Table of the Senate on Wednesday, 15th July, 2026.

(Resumption of debate interrupted on Wednesday, 9th September, 2026 – Morning Sitting)
(Division)

Order deferred.

19. *****THE PUBLIC PARTICIPATION BILL (NATIONAL ASSEMBLY BILL NO. 44 OF 2025)**
(The Senate Majority Leader)

(Second Reading)
(Resumption of debate interrupted on Thursday, 8th October, 2026)
(Division)

Order deferred.

20. **COMMITTEE OF THE WHOLE**
******THE PUBLIC FUNDRAISING APPEALS BILL (SENATE BILLS NO. 36 OF 2024)**
(The Senate Majority Leader)

(Resumption of debate interrupted on Tuesday, 2nd June, 2026)
(Division)

Order deferred.

21. **COMMITTEE OF THE WHOLE**
****THE REFERENDUM BILL (SENATE BILLS NO. 3 OF 2026)**
(The Chairperson, Standing Committee on Justice, Legal Affairs and Human Rights)

(Resumption of debate interrupted on Wednesday, 7th October, 2026 – Afternoon Sitting)
(Division)

Order deferred.

22. **COMMITTEE OF THE WHOLE**
***THE ENVIRONMENTAL MANAGEMENT AND COORDINATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 66 OF 2023)**
(Sen. Crystal Asige, MP, Co–Sponsor)

(Resumption of debate interrupted on Wednesday, 7th October, 2026 – Afternoon Sitting)
(Division)

Order deferred.

23. **COMMITTEE OF THE WHOLE**
*****THE CULTURE BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2024)**
(The Senate Majority Leader)

Order deferred.

24. **COMMITTEE OF THE WHOLE**
***THE SEEDS AND PLANT VARIETIES (AMENDMENT) BILL (SENATE BILLS NO. 4 OF 2025)**
(Sen. Ledama Olekina, MP)

Order deferred.

25. ***THE AGRICULTURE AND FOOD AUTHORITY (AMENDMENT) BILL (SENATE BILLS NO. 13 OF 2023)**
(Sen. James Murango, MP)

(Second Reading)

Order deferred.

26. ***THE ARTIFICIAL INTELLIGENCE BILL (SENATE BILLS NO. 4 OF 2026)**
(Sen. Karen Nyamu, MP)

(Second Reading)

Order deferred.

27. ***THE NATIONAL TRANSPORT AND SAFETY AUTHORITY (AMENDMENT) BILL (SENATE BILLS NO. 12 OF 2026)**
(Sen. Kathuri Murungi, MP)

(Second Reading)

Order deferred.

28. **HOJA - AJALI YA FERI YA LIKONI**
(Seneta Miraj Abdillahi, Mb)

IKIBAINISHA KWAMBA**,** mnamo tarehe 29 Aprili 1994, janga la ajali ya feri ya Likoni lilisababisha vifo na majeraha kwa wananchi wasio na

hatia, wengi wao wakiwa wakaazi wa Likoni na Kaunti ya Mombasa, na hivyo kuleta majonzi makubwa kitaifa pamoja na madhara ya muda mrefu ya kimwili, kisaikolojia, kijamii na kiuchumi kwa familia zilizopoteza wapendwa wao na manusura;

IKIWA NA WASIWASI KWAMBA, licha ya hakikisho na ahadi zilizotolewa na mamlaka mbalimbali kufuatia janga hilo, bado kuna mashaka na maswali kuhusu iwapo fidia ilitolewa kikamilifu na kwa haki kwa familia zote zilizoathirika;

IKIKIRI KWAMBA, kuanzishwa kwa kumbukumbu ya kitaifa ni hatua muhimu ya kuheshimu na kuenzi waliopoteza maisha, na pia ni chombo cha kuendeleza uponyaji wa pamoja wa kijamii na kuimarisha uwajibikaji wa Taifa kwa raia wake;

SASA BASI, Seneti inaamua kwamba –

1. Kamati ya Kudumu ya Seneti ya Barabara, Uchukuzi na Makazi ifanye uchunguzi wa kina ili kubaini idadi ya familia zilizoathirika, fidia iliyolipwa hadi sasa, madai yoyote ambayo hayajalipwa, pamoja na kubainisha familia zipi bado hazijapata fidia na sababu za kutolipwa kwa fidia hiyo; na

2. Serikali ya Kaunti ya Mombasa kwa ushirikiano na Wizara ya Barabara na Uchukuzi, ianzishe kumbukumbu ya kudumu kwa heshima ya wahanga wa ajali ya feri ya Likoni, 1994 kwa mashauriano na familia zilizoathirika.

Order deferred.

29. **MOTION - ESTABLISHMENT OF A NATIONAL FRAMEWORK FOR THE DIAGNOSIS, TREATMENT AND MANAGEMENT OF ENDOMETRIOSIS IN KENYA**

(Sen. Karen Nyamu, MP)

THAT, AWARE THAT Article 43(1)(a) of the Constitution guarantees every person the right to the highest attainable standard of health, including the right to healthcare services;

FURTHER AWARE THAT the Kenya Health Policy (2014–2030) and the National Reproductive Health Policy (2022–2032) provide a framework for the provision of equitable, quality and accessible reproductive health services, including addressing conditions that affect the health and wellbeing of women and girls;

COGNIZANT THAT endometriosis is a chronic gynaecological condition that can cause severe pain, infertility and other complications, with significant effects on the physical, psychological, social and economic wellbeing of women and girls;

NOTING THAT while the Ministry of Health has previously undertaken measures to strengthen endometriosis care, including establishing specialized centers, training laparoscopic surgeons, providing laparoscopic equipment and conducting public awareness initiatives, there remains a gap endometriosis, as well as in coordinated planning and delivery of comprehensive care;

CONCERNED THAT women and girls continue to face delayed diagnosis and treatment due to limited awareness, misdiagnosis, inadequate specialist capacity and unequal access to appropriate services, with specialist care concentrated in a few facilities and existing health financing arrangements requiring review to ensure equitable and affordable access to diagnosis, treatment, pain management, fertility care, psychosocial support and long-term follow-up;

NOW THEREFORE, THE SENATE RESOLVES THAT, the National Government, through the Ministry of Health, in collaboration with County Governments –

1. Develops and implements a National Endometriosis Management Framework providing for awareness, early recognition, diagnosis, referral, treatment, pain management, fertility care, psychosocial support and long-term follow-up;

2. Strengthens endometriosis services at national and county levels by establishing referral pathways, training healthcare workers, expanding specialist capacity and equipping designated referral facilities to provide comprehensive endometriosis care;

3. Establishes a national endometriosis data and research mechanism, through the Kenya Health Information System and in collaboration with the Kenya Medical Research Institute, to collect, analyze and report data on the prevalence, diagnosis, treatment and outcomes of endometriosis; and

Reviews and strengthens the adequacy of financing for endometriosis care under the Social Health Authority, to ensure affordable access to medically necessary diagnosis, treatment, surgery, fertility care, pain management and long-term care.

Order deferred.

30. **MOTION - STRENGTHENING SOCIAL PROTECTION AND SUPPORT FOR CAREGIVERS AND PARENTS OF PERSONS WITH DISABILITIES**
(Sen. Joyce Korir, MP)

THAT, AWARE THAT Article 54 of the Constitution guarantees the rights of Persons with Disabilities (PWDs), including the right to be treated with dignity and respect, to access educational institutions and facilities and to receive reasonable accommodation in all spheres of society;

FURTHER AWARE THAT the care and support of persons with severe disabilities, particularly children, falls heavily on their parents and caregivers, who often face extreme emotional, physical, and financial strain;

CONCERNED THAT the Support Needs Assessment Report for Persons with Disabilities by the Ministry of Labour and Social Protection highlighted that 98% of the primary care givers require financial support in order to perform their duties;

RECOGNIZING THAT the existing social protection mechanisms, such as the Inua Jamii Cash Transfer for Persons with Severe Disabilities (PWSD-CT), primarily target the individual with the disability and do not adequately account for the economic loss, mental health toll, and care burden borne directly by the caregivers;

APPRECIATING THAT Section 4(p) of the Persons with Disabilities Act, 2025 obligates the National Government to develop programmes for caregivers of persons with disabilities on specialized training, counselling and economic development;

NOTING WITH CONCERN the inadequate access to specialized affordable healthcare, therapy services, assistive devices, and inclusive educational facilities in rural and informal urban settlements, which compounds the burden on caregivers;

NOW THEREFORE, the Senate urges –

1. the National Government, through the Ministry of Labour and Social Protection and the Ministry of Health, to;

    a) formulate a policy framework to implement Section 4(p) of the Persons with Disabilities Act, 2025 to economically uplift full-time parents and caregivers of persons with severe disabilities for the care burden borne directly and to mitigate their economic loss for engaging in viable economic activities;

    b) review and scale up the Inua Jamii Program to ensure universal coverage for households caring for children and adults with severe disabilities, eliminating the current administrative bottlenecks and delays; and

2. the County Governments to establish counseling, mental health services, and respite care centers within Level 4 and Level 5 public hospitals to support caregivers' well-being.

Order deferred.

And there being no other business on the Order Paper, the Temporary Speaker (Sen. Abdul Haji, MP) adjourned the Senate at eight minutes past Four O'clock without Question put, pursuant to the Standing Orders.

31. **SENATE ROSE** – at nine minutes past Four O'clock.

M E M O R A N D U M

The Speaker will take the Chair on
Tuesday, November 10, 2026 at 2:30 pm

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